

Survey of National Programs for Managing High-Level Radioactive Waste and Spent Nuclear Fuel: Update

A Report to Congress
and the Secretary of Energy

February 2016



UNITED STATES
Nuclear Waste Technical Review Board

U.S. NUCLEAR WASTE TECHNICAL REVIEW BOARD

SURVEY OF NATIONAL PROGRAMS FOR MANAGING HIGH-LEVEL RADIOACTIVE WASTE AND SPENT NUCLEAR FUEL: UPDATE

A Report to Congress and the Secretary of Energy

FEBRUARY 2016

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**UNITED STATES
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February 2016

The Honorable Paul Ryan
Speaker of the House
United States House of Representatives
Washington, DC 20515

The Honorable Orrin G. Hatch
President Pro Tempore
United States Senate
Washington, DC 20510

The Honorable Ernest J. Moniz
Secretary
U.S. Department of Energy
Washington, DC 20585

Dear Speaker Ryan, Senator Hatch, and Secretary Moniz:

The U.S. Nuclear Waste Technical Review Board submits the enclosed report, *Survey of National Programs for Managing High-Level Radioactive Waste and Spent Nuclear Fuel, 2016 Update*, in accordance with provisions of the Nuclear Waste Policy Amendments Act of 1987 (Public Law 100-203), which directs the Board to report its findings and recommendations to Congress and the Secretary of Energy. Congress created the Board to perform an ongoing independent evaluation of the technical and scientific validity of activities undertaken by the Secretary of Energy related to implementing the Nuclear Waste Policy Act.

The enclosed report is an update of a survey report issued by the Board in 2009, in which the Board described 30 technical and institutional attributes of nuclear waste programs in 13 countries. Neither the original Survey nor this updated Report makes judgments about any of the programs. Rather, both reports focus on experiences in the United States and other countries that will provide useful technical and scientific information for decision-makers in Congress and the Administration on different approaches to managing and disposing of spent nuclear fuel and high-level radioactive waste.

The Board looks forward to continuing its independent evaluation of Department of Energy activities related to spent nuclear fuel and high-level radioactive management and disposal and to providing critical technical and scientific information to Congress and the Secretary.

Sincerely,

A handwritten signature in black ink that reads "Rodney C. Ewing".

Rodney C. Ewing
Chairman

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ACKNOWLEDGMENTS

Credits for Cover Photographs (from back to front, left to right)

Swedish Nuclear Fuel and Waste Management Corporation: CLAB

U.S. Department of Energy: Aerial view of Yucca Mountain

French National Agency for Radioactive Waste Management:

Underground Research Laboratory at Bure

Posiva Oy (Finland): Waste package

U.S. Department of Energy: Exploratory Studies Facility at Yucca Mountain

The Board appreciates the permission granted by the International Atomic Energy Agency to use portions of its Radioactive Waste Management Glossary, 2003 Edition, Publication 1155, (IAEA: Vienna, 2003).

PREFACE

In October 2009, the Board published *Survey of National Programs for Managing High-Level Radioactive Waste and Spent Nuclear Fuel*. For each of the 13 programs studied, the report catalogued 15 institutional arrangements that had been set in place and 15 technical approaches taken to design repository systems for the long-term management of high-activity radioactive waste. (If no decision had yet been made, either with respect to an institutional arrangement or to a technical approach, this was also noted.) The information gathered was displayed in a set of Detailed Tables.

Since 2009, substantial changes in national waste-management programs have taken place in the many of the 13 countries, rendering much of the information in the Detailed Tables out of date.¹ The Board, therefore, decided to update the 2009 document and make the revision available to interested individuals and organizations.

One of the most important changes since 2009 is the decision by the Obama Administration to suspend the effort to develop a deep-mined, geologic repository at Yucca Mountain in Nevada. In the wake of a 2013 federal court decision, the Nuclear Regulatory Commission restarted its review of the 2008 license application submitted by the Department of Energy. Most of the information included in the Detailed Table for the United States applies whether or not a repository is developed at Yucca Mountain. When the information relates specifically to the Nevada site, however, this circumstance is noted in the Detailed Table.

¹ Those changes are explored in a 2015 Board report, *Designing a Process for Siting a Deep-Mined, Geologic Repository for High-Level Radioactive Waste and Spent Nuclear Fuel: Detailed Analysis*.

OVERVIEW

The creation of high-activity, long-lived radioactive waste is an inevitable consequence of generating electricity in nuclear power plants. It also is an inevitable consequence of engaging in a set of activities associated with national defense, ranging from propelling nuclear submarines to producing the fissionable materials needed to construct nuclear weapons. Early in the nuclear era, the very-long-term management and the ultimate disposition of those wastes was not a high priority. By the mid-1970s, however, most nuclear-capable nations had begun to focus more intently on developing plans to ensure over the very long term that the wastes would not endanger public health and safety or do serious damage to the environment.

Especially within the last 15 years, those efforts have benefitted from increasingly fruitful international cooperation and coordination. The International Atomic Energy Agency, an autonomous organization with a working relationship with the United Nations, carries out technical assistance programs and provides regulatory guidance to its members. It also supports the implementation of the *Joint Convention on the Safety of Spent Fuel Management and on the Safety of Radioactive Waste Management*, a treaty accepted by 70 parties, including all but four of the 30 nations with operable nuclear power plants. Under the auspices of its Radioactive Waste Management Committee, the Nuclear Energy Agency, part of the Organization for Economic Cooperation and Development, has established a number of subsidiary bodies that sponsor multinational exchanges among 31 industrial democracies.¹

Today, there is strong international consensus that a deep-mined, geologic repository used to dispose of high-activity, long-lived radioactive waste “provides a unique level and duration of protection”² of public health and safety and the environment. Such a system “takes advantage of the capabilities of both the local geology and the engineered materials

¹ Among those groups are the Forum on Stakeholder Confidence, the Advisory Bodies to Government, the Regulators’ Forum, the Working Party on Decommissioning and Dismantling, and the Integration Group for the Safety Case of Radioactive Waste Repositories.

² Nuclear Energy Agency, Radioactive Waste Management Committee, “Moving Forward with Geological Disposal of Radioactive Waste: An NEA RWMC Collective Statement,” NEA-6433, OECD, Paris, 2008, pp. 7, 14. The other two quotations in this paragraph come from the same source.

to fulfill specific safety functions in a complementary fashion providing multiple and diverse barrier roles.” Further, the international waste management community broadly agrees that developing a deep-mined, geologic repository is “technically feasible.” However, the route and pace in moving toward deep underground disposition of high-activity, long-lived radioactive waste vary considerably among countries with nuclear programs. Only one deep-mined, geologic repository is operating today: the Waste Isolation Pilot Plant in New Mexico. Transuranic waste from the U.S. nuclear weapons production program is the sole material that can be disposed of in that facility.

The purpose of this report is to provide Congress, the Secretary of Energy, and other interested parties with up-to-date information on the status of selected national programs to manage high-activity, long-lived radioactive waste.³ The report is not intended to provide a comprehensive and exhaustive survey of waste management programs in the 30 countries that now operate nuclear power plants. Instead, the report examines programs in 13 selected countries that account for 81.8 percent of worldwide nuclear power capacity. These countries illustrate well the broad range of options and considerations that structure national programs. Importantly, all of these efforts are relatively transparent, thereby engendering some confidence that the information provided here is reliable. Other countries that might have been selected were ultimately omitted from this survey because their programs are in their infancy or because the status of their programs could not be independently documented. In the future, the Board may again update this survey and, at that time, may include additional national programs.

For each of the 13 national waste-management programs, the Board gathered detailed information on 30 program attributes. Some of the attributes address the programs’ legal and institutional arrangements; others describe technical approaches that the programs have taken. (A definition of these attributes can be found starting on page 13.) These data are presented in a series of detailed tables. The rest of this section highlights the following program characteristics.⁴

- Context
- Organizational form of the implementer
- Independent technical/program oversight
- Current practices
- Geological investigations
- Status of the site-selection process
- Health and safety requirements for disposal
- Anticipated start of repository operations

³Most of this material consists of liquid and vitrified high-level radioactive waste (HLW) from reprocessing plants and spent nuclear fuel (SNF).

⁴The information contained in the tables found in the Overview section, as well as in the detailed tables, uses terminology provided by the in-country reviewers. Space limitations sometimes prevent expanding on the information provided.

CONTEXT

Commercial and defense spent nuclear fuel (SNF), high-level radioactive waste (HLW), long-lived heat-generating waste, wastes from research reactors, and wastes from isotope production reactors are all potential candidates for disposal in a deep-mined, geologic repository. But the magnitude of this task is best approximated by the capacity of a country's commercial nuclear power plants.

The 13 countries considered in the survey vary significantly in that respect (Table 1). Belgium, Finland, Spain, and Switzerland have few operable nuclear power plants; France, Japan, and the United States have a substantial number. Further, the countries' dependence on nuclear ranges from a small percentage of national electricity production to a large majority of it. Since the publication of the first *Survey of National Programs* in 2009, China has added 19 reactors to its fleet. After the Great East Japan Earthquake-Tsunami Disaster in 2011, all of Japan's nuclear power plants were taken off line. Two of them restarted in September and November 2015. The tsunami-induced event also prompted Germany to phase out all of its reactors by 2022 and Switzerland to declare a moratorium on building new ones.

Throughout the world, 64 reactors in 14 countries are currently under construction. In addition, in 27 nations, approvals, funding, and purchase commitments are in place for the construction of 159 nuclear power plants. The reactors under construction or planned are mostly in Asian nations. Finally, in many countries, a linkage exists, sometimes informal and implicit, sometimes formal and explicit, between finding a "solution" to the radioactive waste management problem and continued operation (or new construction) of nuclear power plants.

Table 1

NUCLEAR-GENERATED ELECTRICITY*			
COUNTRY	OPERABLE NUCLEAR POWER PLANTS (DEC 2015)	GENERATING CAPACITY (GIGAWATTS) (DEC 2015)	PERCENTAGE OF TOTAL ELECTRICITY PRODUCTION (2014)
United States	99	99.0	19.5
Belgium	7	5.9	47.5
Canada	19	13.6	16.8
China	30	26.8	2.4
Finland	4	2.7	34.6
France	58	63.1	76.9
Germany	8	10.7	15.8
Japan	43	40.5	0.0
Republic of Korea	24	21.7	30.4
Spain	7	7.0	20.4
Sweden	9	8.5	42.0
Switzerland	5	3.3	37.9
United Kingdom	16	9.4	17.2

*As of December 1, 2015. Source: World Nuclear Association

Table 2

ORGANIZATIONAL FORM OF THE IMPLEMENTER		
COUNTRY	IMPLEMENTING ORGANIZATION	ORGANIZATIONAL FORM
United States	Department of Energy	Government agency
Belgium	National Agency for Radioactive Waste and Enriched Fissile Materials	Government agency
Canada	Nuclear Waste Management Organization	Private corporation formed by the owners of nuclear fuel waste
China	China National Nuclear Corporation (provisionally)	Government-owned corporation
Finland	Posiva Oy	Joint waste management company created by the owners of nuclear power plants
France	National Agency for Radioactive Waste Management	Government-owned Public Service Agency
Germany	Office for Radiation Protection within the Federal Ministry for the Environment, Nature Conservation, Building, and Nuclear Safety (currently under review)	Government agency
Japan	Nuclear Waste Management Organization	Private nonprofit organization established by the owners of nuclear power plants
Republic of Korea	Korea Radioactive Waste Management Agency	Government agency
Spain	Spanish National Company for Radioactive Waste	Government-owned corporation
Sweden	Swedish Nuclear Fuel and Waste Management Company	Private corporation formed by the owners of nuclear power plants
Switzerland	National Cooperative for the Disposal of Radioactive Waste	Public/private consortium of radioactive waste producers, including the owners of nuclear power plants and the Federal State
United Kingdom	Radioactive Waste Management Ltd.	A wholly owned subsidiary of the Nuclear Decommissioning Authority, which is under the responsibility of the Department of Energy and Climate Change

ORGANIZATIONAL FORM OF THE IMPLEMENTER

A broad international consensus exists among countries actively considering the very-long-term management of radioactive waste that establishing health, safety, and environmental standards for disposal and deciding whether a deep-mined, geologic repository should be sited, constructed, or operated are intrinsic governmental functions to be carried out by an independent regulator.⁵ There is considerably less agreement on what is the most appropriate organizational form for the implementing entity responsible for repository siting, construction, and operation. In the United States, for example, even as Congress gave implementing responsibility to the Department of Energy, it authorized the creation of a special commission to make recommendations about alternative means for financing and managing that responsibility.⁶ No particular organizational form dominates national choices (Table 2). Although the language that individual countries use to describe the organizational form varies, four distinct types of organizations have been created: government agencies, private corporations, government-owned corporations, and public-private partnerships.

⁵ Although the regulatory responsibilities and arrangements vary from country to country, in all cases the regulator is an official governmental body. See Nuclear Energy Agency, “Regulating Long-Term Safety of Geologic Disposal,” NEA-6182, OECD, Paris, 2007.

⁶ U.S. Congress, Nuclear Waste Policy Act of 1982, Section 303. See also Advisory Panel on Alternative Means for Financing and Managing Radioactive Waste Facilities, “Managing Radioactive Waste—A Better Idea,” December 1984.

INDEPENDENT TECHNICAL/ PROGRAM OVERSIGHT

In addition to the implementer and the regulator, in many countries, a third type of organization has been created: the independent technical/program oversight body (Table 3). These organizations can make findings and recommendations to the responsible governmental agencies and branches of government or to the implementer, but they have no authority or control over either the implementer or the regulator. Some of these bodies were consciously established to bolster the credibility of other organizations charged with programmatic responsibilities. Others were created to institutionalize a “second opinion” into what are often technically and politically controversial activities. Further, these oversight bodies differ in their charters. Some focus exclusively on technical matters while others have a broader mandate, which includes waste management’s ethical, legal, social, and policy dimensions, as well as its technical ones.

Table 3

INDEPENDENT TECHNICAL/ PROGRAM OVERSIGHT		
COUNTRY	OVERSEER	ROLE
United States	Nuclear Waste Technical Review Board	Advises Congress and the Secretary of Energy
Belgium	None	
Canada	Independent Technical Review Group	Advises the Nuclear Waste Management Organization
China	No decision has been made.	
Finland	None	
France	National Review Board	Advises the National Agency for Radioactive Waste Management, Government, and Parliament
	Underground Research Laboratory Local Information and Oversight Committee	Advises National Agency for Radioactive Waste Management on the operation of the underground research laboratory at Bure
Germany	Nuclear Waste Management Commission	Advises the Ministry for the Environment, Nature Conservation, Building, and Nuclear Safety
Japan	None	
Republic of Korea	None	
Spain	None	
Sweden	National Council for Nuclear Waste	Advises the Ministry of the Environment
Switzerland	Nuclear Safety Commission	Advises the Federal Council, the Department of the Environment, Transport, Energy, and Communication, and the Federal Nuclear Safety Inspectorate
United Kingdom	Committee on Radioactive Waste Management	Advises Government and the Devolved Administration Ministers

Table 4

CURRENT PRACTICES		
COUNTRY	MATERIAL AUTHORIZED TO BE DISPOSED OF IN A DEEP-MINED, GEOLOGIC REPOSITORY	INDEPENDENT CENTRALIZED STORAGE FACILITY ESTABLISHED
United States*	High-level radioactive waste, commercial spent nuclear fuel, naval reactor fuel, Department of Energy-owned spent nuclear fuel	No
Belgium	High-level radioactive waste	No
Canada	Spent nuclear fuel	No
China	High-level radioactive waste	No
Finland	Spent nuclear fuel	No
France	High-level radioactive waste and long-lived intermediate-level waste	High-level radioactive waste is stored at the La Hague Reprocessing Facility.
Germany	High-level radioactive waste, spent nuclear fuel, and heat-generating intermediate-level waste	Yes, at Gorleben, Ahaus, Rubenow, and Jülich.
Japan	High-level radioactive waste	Yes, at Mutsu in Aomori Prefecture for spent nuclear fuel.
Republic of Korea	Spent nuclear fuel and possibly pyroprocessed high-level radioactive waste	Construction recommended by the Public Engagement Commission on Spent Nuclear Fuel Management, but no schedule for beginning to site such a facility has been established.
Spain	High-level radioactive waste, spent nuclear fuel, and long-lived, intermediate-level waste	A siting process for a Centralized Temporary Storage facility resulted in the selection of a site in Villar de Cañas. License application is pending.
Sweden	Spent nuclear fuel	Yes, at Oskarshamn.
Switzerland	High-level radioactive waste and long-lived, intermediate-level waste. Disposal of spent nuclear fuel is envisioned in the Sectoral Plan.	Yes, at Würenlingen for both spent nuclear fuel and high-level radioactive waste.
United Kingdom	High-level radioactive waste, spent nuclear fuel, long-lived, intermediate-level radioactive waste, and low-level waste not suitable for near-surface disposal. Uranium and plutonium if these elements are declared to be waste.	No

*Does not include waste authorized to be disposed of in the Waste Isolation Pilot Plant.

CURRENT PRACTICES

Until the mid-1970s, the nuclear power community worldwide believed that the fuel assemblies from commercial nuclear power plants would be removed when spent, cooled on-site for a relatively short period of time, and then sent to chemical reprocessing plants. At the reprocessing plants, the plutonium, created by neutron absorption, and the remaining uranium would be separated out and recycled into fuel for either light-water or fast reactors. The HLW from reprocessing plants would be vitrified and ultimately disposed of in a deep-mined, geologic repository. Adopting this approach meant that the nuclear fuel cycle was “closed.”

In part out of concerns about nuclear-weapon materials proliferation, some nations subsequently adopted a nuclear fuel cycle that was “once-through”—that is, the SNF removed from reactors would be cooled, stored either on-site or at an independent centralized facility, and then disposed of directly in a deep-mined, geologic repository.

There is considerable variety in materials authorized for disposal in different countries (Table 4). The variety is, to a large degree, a reflection of nuclear-fuel-cycle choices, some of which are still in flux. Countries also vary in whether they have established an independent centralized storage facility either for HLW or SNF, or for both forms of waste.

GEOLOGICAL INVESTIGATIONS

An influential 1957 report by the U.S. National Academy of Sciences' National Research Council identified disposal in a deep-mined, geologic repository as a technically defensible option for the very-long-term management of HLW. Further, the report pointed to salt as an acceptable host rock because the presence of salt implied the absence of water and because the plasticity of salt would seal fractures that otherwise could preferentially conduct water flow through the waste emplacement zones.⁷ This report provided the technical rationale that led the United States to focus almost exclusively until the mid-1970s on identifying a site in salt for a deep-mined, geologic repository.

Finding a salt formation where a repository might be sited was not an option, however, for many other countries. Sweden, for example, began to explore the possibility of disposing of its waste in granite, which underlies most of that country's landscape. Out of that exploration eventually came the KBS-3 approach: SNF first is encapsulated in copper, and the copper canisters then are placed in granite basement rock at a depth of about 500 meters and surrounded by bentonite clay. The acceptance by the radioactive waste disposal community that a *combination* of geological and engineered barriers might provide sufficient protection of public health and safety and the environment opened the door to investigate a large number of potential host rocks.⁸

Numerous types of rock have been considered or have been investigated, and many countries have constructed an indigenous underground research laboratory to carry out *in situ* investigations of a formation's potential to isolate and contain radioactive waste (Table 5).

Table 5

GEOLOGICAL INVESTIGATIONS		
COUNTRY	GEOLOGIC ENVIRONMENTS CONSIDERED OR INVESTIGATED	INDIGENOUS UNDERGROUND RESEARCH LABORATORY ESTABLISHED
United States	Salt, basalt, granite, tuff, clay, and shale	The Exploratory Studies Facility at Yucca Mountain served the function of an underground research laboratory (tuff).
Belgium	Clay and shale	HADES at Mol (clay).
Canada	Granite and sedimentary rock	Whiteshell Laboratory in Pinawa, Manitoba (granite).*
China	Primarily granite	None
Finland	Granite, gneiss, granodiorite, and migmatite	ONKALO in Eurajoki (granite).
France	Argillite and granite	Meuse/Haute Marne Underground Research Laboratory (argillite).
Germany	Salt	Gorleben Dome (salt)
Japan	Granite and sedimentary rock	Tono (granite) Mizunami (granite) Horonobe (sedimentary rock).
Republic of Korea	Granite	KAERI Underground Research Tunnel at Daejeon (granite).**
Spain	Granite, clay, and salt	None
Sweden	Granite	Äspö in Oskarshamn (granite).
Switzerland	Clay and granite	Mont Terri Laboratory in Jura Canton (clay) and Grimsel Laboratory in Berne Canton (granite).
United Kingdom	No decision has been made.	None

*In the process of being decommissioned

**At shallow depth only

⁷ National Research Council, *The Disposal of Radioactive Waste on Land*, Washington, D.C.: National Academy of Sciences Press, 1957.

⁸ The United States abandoned its salt-centric siting strategy in 1976. Studies by the U.S. Geological Survey and the American Physical Society argued that what matters is the performance of the entire system of geological and engineered barriers. This view was adopted for the most part in 1979 by an interagency group created by President Jimmy Carter to develop an Administration-wide policy on managing radioactive waste. See Interagency Review Group on Nuclear Waste Management, *Report to the President*, (TID-29442), Washington D.C., 1979.

Table 6

STATUS OF THE SITE-SELECTION PROCESS	
COUNTRY	STATUS
United States	Site at Yucca Mountain was selected in 2002.*
Belgium	Formal siting process has not been initiated.
Canada	Siting process initiated in 2008. Twenty-three communities expressed an interest in learning about the implications for hosting a deep-mined geologic repository. Based on its evaluations of site-suitability criteria, the implementer has narrowed consideration to nine communities.
China	Preliminary investigations are underway at Beishan in the Gobi Desert. Additional investigations are being undertaken in Inner Mongolia, Qinghai Province, and along the Gansu-Shaanxi border.
Finland	Site at Olkiluoto near the municipality of Eurajoki was selected in 1999. In 2015, the Finnish Government approved a license to construct a deep-mined, geologic repository.
France	Site near the village of Bure was selected in 2006.** Agreement has been reached with nearby communities about the location of the repository's surface facilities.
Germany	Parliament created a Commission for High-Level Waste Disposal in 2013. The Commission is expected in mid-2016 to recommend to Parliament a process for siting a deep-mined, geologic repository.
Japan	Siting process initiated in 2002 is stalled. The Government is in the process of developing a new approach.
Republic of Korea	Formal siting process has not been initiated.
Spain	Formal siting process has not been initiated.
Sweden	A repository site in the municipality of Östhammar was selected in 2009. In 2011, the implementer submitted a license application to its regulatory authority and to the Environmental Court.
Switzerland	The Government initiated a siting process in 2008. Six siting regions were investigated. In 2015, the implementer proposed that two siting areas be investigated in greater detail.
United Kingdom	Government established a consent-based siting process in 2008. After five years of deliberations, the process was halted when Cumbria County declined to participate further. In 2014, Government announced a new process, the details of which are still being finalized.

*In 2010, the Administration determined that the proposed repository was "unworkable" and attempted to withdraw the license application pending before the Nuclear Regulatory Commission. Hearings before the NRC have been suspended and the proposed Yucca Mountain repository is in limbo.

**A 30-square-kilometer area has been identified. The selection of a specific location within that area for development of a deep-mined, geologic repository is under way.

STATUS OF THE SITE-SELECTION PROCESS

Experience over the years in many countries has made clear that potential deep-mined, geologic repository sites have to pass through both a technical suitability filter and a social acceptability filter. Some countries identify potential sites based first on technical considerations and then determine whether political realities will permit the site's development as a repository. Other countries reverse the order, looking first for volunteer communities and then evaluating a site's technical merits. Still other countries have concluded that moving forward at this time is simply premature.

Experience over the years also has made clear that a siting process can get bogged down because of failure of particular sites to pass through either the technical or social filters (or both). In some countries, programs have had to be altered to address the technical and social concerns that arose. These reorganizations have, at the very least, resulted in significant programmatic delays. In other countries, technical or social controversies, or the prospects of them, have lead policy-makers to defer for many decades the development of a deep-mined, geologic repository. Table 6 provides information on the status of the site-selection process in the 13 nations considered here.

HEALTH AND SAFETY REQUIREMENTS FOR DISPOSAL

Although a deep-mined, geologic repository can provide a unique level and duration of protection, questions remain in many countries about what the protective level should be, how standards should be formulated, how long the compliance period should last, what methodology should be used to judge compliance, and what the spatial domain should be where the regulation is enforced. Further, in some countries, the regulations are very prescriptive, and in others, they are very general, providing only broad guidelines for the implementer.

Three aspects of the regulations seem to be of particular importance. In the terminology used by the radioactive waste management community, the minimal acceptable protective level is measured by either a dose constraint or a risk limit. The dose constraint is the effective dose or the equivalent dose to individuals that may not be exceeded. The dose constraint is usually measured in millisieverts per year.⁹ No consensus obtains on the definition of a risk limit. Typically, however, the term is taken to mean the probability of a person living in the vicinity of a repository suffering genetic or serious health effects, including cancer, during the course of his or her lifetime as a result of radioactive material released from the repository.¹⁰ The risk limit is always measured in terms of the probability per year, for example, one in a million or 10^{-6} /year. Finally, the duration over which the regulation applies is measured by a compliance period. These regulatory choices represent social judgments informed by technical analyses.¹¹

Some of the 13 nations discussed in this report have not yet established radiological health and safety requirements for the disposition of radioactive waste. Among those that have, there are some important similarities and differences (Table 7). If one looks only at the first 10,000 years after repository closure,

⁹ One millisievert (mSv) equals 100 millirem.

¹⁰ This definition is consistent with how the term is used by the International Commission on Radiological Protection.

¹¹ In addition to satisfying regulatory requirements for protecting public health and safety, the implementing organization typically has to prepare environmental impact assessments and have them approved by relevant governmental authorities.

Table 7

HEALTH AND SAFETY REQUIREMENTS FOR DISPOSAL			
COUNTRY	DOSE CONSTRAINT	RISK LIMIT	COMPLIANCE PERIOD
United States	Yucca Mountain: 0.15 mSv/year	Not specified	Less than 10,000 years
	1.0 mSv/year	Not specified	Greater than 10,000 years but less than 1,000,000 years
Belgium	Expected to be 0.1–0.3 mSv/year	Not specified	May be as much as 1,000,000 years
Canada	An upper limit of 1.0 mSv/year established; 0.3 mSv/year proposed.	Not specified	Not specified
China	No decision has been made.	No decision has been made.	At least 10,000 years.
Finland	Less than 0.1 mSv/year, for normal events. Release limits for various radionuclides established.	Not specified	First several thousand years
	Impacts should be comparable to those arising from natural radioactive materials but should remain insignificantly low.	Not specified	Beyond first several thousand years.
France	0.25 mSv/year for normal scenarios.	Not specified	10,000 years
Germany	0.01 mSv/year for probable developments; 0.1 mSv/year for less probable developments	Not specified	1,000,000 years
Japan	No decision has been made.	No decision has been made.	No decision has been made.
Republic of Korea	No decision has been made.	No decision has been made.	No decision has been made.
Spain	No decision has been made.	No decision has been made.	No decision has been made.
Sweden	Not specified	Less than 10^{-5} /year	100,000 years
Switzerland	Complete containment	Not specified	1,000 years
	0.1 mSv/year for probable scenarios	Not specified	As much as 1,000,000 years
	Not specified	Less than 10^{-6} /year for less probable scenarios	As much as 1,000,000 years
United Kingdom	No decision has been made.	Guidance calls for less than 10^{-6} /year.	No decision has been made.

all the countries regard as acceptable a dose constraint that falls within a range of 0.1–0.3 mSv/year. However, some of those countries require that the dose constraint also be satisfied for compliance periods that extend as far out as 1,000,000 years. Risk limits span a similarly large range— 10^{-3} to 10^{-6} /year—depending on the compliance period and the likelihood that a particular scenario evolves.

Table 8

ANTICIPATED START OF REPOSITORY OPERATIONS	
COUNTRY	DATE
United States	No decision has been made.
Belgium	No decision has been made.
Canada	No decision has been made.
China	Anticipated in roughly the 2050 time-frame.
Finland	Some time in the early 2020s.
France	Some time in the mid-2020s. (Pilot industrial phase)
Germany	No decision has been made.
Japan	No decision has been made.
Republic of Korea	No decision has been made.
Spain	The implementer has proposed 2063.
Sweden	Some time in the mid-2020s.
Switzerland	No sooner than 2040.
United Kingdom	No decision has been made.

ANTICIPATED START OF REPOSITORY OPERATIONS

Three of the four countries that have selected a site for a deep geologic repository—Finland, France, and Sweden—have announced when they anticipate the start of operations: they all expect to begin emplacing radioactive waste within roughly the next 7 to 12 years (Table 8). Three other countries have projected a time 25 to 40 years from now, although only one of them, Switzerland, has initiated a formal siting process. The remaining seven nations have made no decision about when repository operations will begin, either because the timing depends on finding a volunteer community and reaching an agreement with it or because a formal siting process is on hold or has not been initiated.

A CONCLUDING COMMENT

When the radioactive waste management community in the United States and abroad began work on developing a deep-mined, geologic repository, the task was perceived to be a simple one. A technically suitable site would first be identified. Then scientific and engineering talents would be mustered to complete what was viewed as a relatively straightforward construction project. Since then, it has become clear that performing convincing technical analyses in the face of considerable temporal and spatial uncertainties is more complex and challenging than earlier anticipated. Creating a supportive institutional environment—founding credible implementing and regulatory agencies, creating trusting relationships with local communities, and putting into place legitimate decision-making processes—has proven to be challenging as well. That many national programs have had to be reconstituted in fundamental ways is testimony to the difficulties encountered over the years.

With only the three countries, Finland, France, and Sweden, close to implementing a technically suitable and socially acceptable effort to develop a deep-mined, geologic repository, it is difficult to infer what, if anything, is a “magical recipe” for success. This question was explored in two recent Board reports.¹² Here we simply note that these 13 countries are strongly committed to managing radioactive waste for the very long term in ways that do not impose burdens on future generations. The precise path taken by each will strongly depend on its technical and social cultures. In the end, it may very well be that the many paths all lead to the same outcome: successful disposal of long-lived, high-activity radioactive waste in a deep-mined, geologic repository.

¹²U.S. Nuclear Waste Technical Review Board, *Designing a Process for Selecting a Site for a Deep-Mined, Geologic Repository for High-Level Radioactive Waste and Spent Nuclear Fuel: Overview and Summary*, November 2015 and *Designing a Process for Selecting a Site for a Deep-Mined, Geologic Repository for High-Level Radioactive Waste and Spent Nuclear Fuel: Detailed Analysis*, November 2015.

DETAILED TABLES

The Board identified 30 key attributes associated with national radioactive waste management programs. Half of them relate to the institutional arrangements that have been established in each country. The other attributes relate to the technical approaches that have been adopted. Detailed tables containing information about the attributes, which appear as column headings, were then constructed using official documents released by each nation. Most helpful were a series of reports submitted to the International Atomic Energy Agency as part of the Third Meeting held under the provisions of the *Joint Convention on the Safety of Spent Fuel Management and on the Safety of Radioactive Waste Management*.

Drafts of the detailed tables were sent out to in-country experts for peer review. At least one expert from each country, and as many as three, reviewed the tables and provided comments. The comments were incorporated, and the tables were revised. Typically, the comments filled in “blanks” on the draft tables, updated the information contained in the drafts, and provided more information than could be found in the official documents. Every effort was made to harmonize the various table entries so that their meaning would be consistent across countries. To achieve that end, definitions for the 30 attributes were developed. These definitions are provided below.¹

To facilitate viewing the detailed tables, they are laid out so that the information for three countries is grouped together. The attributes related to institutional arrangements for each group are presented first, followed by the attributes related to technical approaches. With the exception of the United States, the nations are grouped in alphabetical order. Each group is color-coded so that the reader can quickly locate any country of interest.

¹ In the detailed tables, the reader will find two entries that appear similar on their face: “no decision has been made” and “none.” When the first entry is encountered, it should be interpreted to mean that the country has not addressed the particular attribute either implicitly or explicitly. When the second entry is encountered, it should be interpreted to mean that the country has made the decision indicated in the table.

KEY ATTRIBUTES—INSTITUTIONAL ARRANGEMENTS

1. *Legislation specific to radioactive waste management:* Laws passed that establish the rules under which radioactive waste will be managed.
2. *Implementing organization:* The entity charged under the law with the responsibility for siting, constructing, and operating facilities for managing radioactive waste.
3. *Independent regulator:* The entity charged under the law with the responsibility for establishing health, safety, and environmental standards for managing radioactive waste and for approving/disapproving, or recommending for approval/disapproval, licensing facilities for managing radioactive waste.
4. *Independent technical/program oversight:* Entities that are independent of the implementer and the regulator that provide advice on technical and other issues associated with management of radioactive waste. The entities can give their advice to the government, the legislature, or the implementer. They can be appointed either by the government or the implementer.
5. *Dedicated funding source for repository development:* Money, segregated from general government revenues, that finances the siting, construction, and operation of a deep-mined, geologic repository and other facilities. The source of the money may be payments by waste generators directly or by the users of nuclear-generated electricity.
6. *Regulations and decrees applicable to licensing a deep-mined, geologic repository—site selection:* Rules and standards created by government agencies and ministries that structure the processes used to choose a candidate or final location for a deep-mined, geologic repository.
7. *Regulations and decrees applicable to licensing a deep-mined, geologic repository—environmental impact assessment:* Rules and standards created by government agencies and ministries that structure the processes and the required analyses for evaluating the environmental effects of developing a deep-mined, geologic repository.
8. *Regulations and decrees applicable to licensing a deep-mined, geologic repository—health and safety protection:* Rules and standards created by government agencies and ministries that structure the processes and the required analyses for evaluating whether a proposed deep-mined, geologic repository is likely to comply with applicable requirements for protecting public health and safety.
9. *Formal legislative/executive approvals required for developing a deep-mined, geologic repository—selection of a waste management option:* Decisions about whether to develop a deep-mined, geologic repository or to adopt some other option, such as separation and transmutation or storage, for the very-long-term management of radioactive waste. The decision is made using political, as opposed to administrative, processes. It may occur before or after a regulatory decision or the submission of regulatory advice to the legislature or government.
10. *Formal legislative/executive approvals required for developing a deep-mined, geologic repository—site selection:* The decision to choose a candidate or final location for a deep-mined, geologic repository. The decision is made using political, as opposed to administrative, processes. It may occur before or after a regulatory decision or the submission of regulatory advice to the legislature or government.

11. *Formal legislative/executive approvals required for developing a deep-mined, geologic repository—facility construction and operation:* The decision to permit the construction and operation of a deep-mined, geologic repository. The decision is made using political, as opposed to administrative, processes. It may occur before or after a regulatory decision or the submission of regulatory advice to the legislature or government.
12. *Interactions with local jurisdictions—local veto:* Legally prescribed rules under which either a locality must give its approval before an action is taken (usually the selection of a site for a deep-mined, geologic repository) or the locality can reject a decision after it has been made.
13. *Interactions with local jurisdictions—limitations on local veto:* Legally prescribed rules under which any veto power held by local jurisdictions can be overridden or otherwise modified.
14. *Interactions with local jurisdictions—benefits to be provided to local community for accepting a facility:* Benefits include, among other things, dedicated tax and other payments, increased governmental services, and infrastructure development. Benefits may be legally prescribed or established through negotiations.
15. *Explicit adoption of a staged decision-making process:* Almost by necessity, the development of a deep-mined, geologic repository must take place in stages. However, some national programs are designed to require at every step intensive deliberation, recursive safety case evaluations, and explicit consideration of the option of not proceeding.

KEY ATTRIBUTES—TECHNICAL APPROACHES

1. *Operable nuclear power plants/generating capacity:* The number and gross generating capacity (in gigawatts electric) of plants operating that are operable as of December 1, 2015. The generating capacity of those plants is the nominal capacity reported to authorities.
2. *Reprocessing included in fuel cycle:* Whether SNF has ever been reprocessed, either in the country or in a facility located outside of the country.
3. *Transportation system in place to move SNF/HLW to a deep-mined, geologic repository:* Transportation options available for those countries where a site has been selected or where particular sites are being actively considered.
4. *Independent centralized interim storage facility established:* Facilities that fall into this category store SNF or HLW from more than one generator. Such facilities are distinguished from storage installations at either operating or shut-down nuclear power or reprocessing plants.
5. *Geologic environments considered or investigated for a deep-mined, geologic repository:* Host rocks that appear to be potentially suitable for a deep-mined, geologic repository. The host rocks may have been considered or investigated in bench or desk studies, by surface investigation, or by at-depth exploration.

6. *Indigenous underground research laboratories*: Laboratories that have been created (either operational or under construction) where experiments can be conducted to evaluate the long-term suitability of a particular host rock to isolate and contain radioactive waste. Experiments conducted in another country's underground research laboratory are not included.
7. *Status of repository site-selection process*: The stage of the national decision for selecting a site for a deep-mined, geologic repository.
8. *Long-term health and safety requirements*: Specific regulations and standards establishing dose constraints, risk limits, and compliance periods that must be satisfied before a deep-mined, geologic repository can be licensed.
9. *Requirements for retrievability*: Specific laws or regulations establishing the time period within which waste must be able to be retrieved from a deep-mined, repository. Also, specific laws and regulations establishing how the entire disposal process can be reversed.
10. *Requirements for defense-in-depth*: Specific laws or regulations establishing the degree to which various barriers must be able to isolate and contain radioactive waste independently of other barriers.
11. *Methodology for demonstrating compliance with postclosure standards*: Approaches the implementer must use to conduct its performance assessment or to advance its safety case for licensing a deep-mined, geologic repository.
12. *Engineered barrier system—design*: How the man-made part of the deep-mined, geologic repository system is to be constructed.
13. *Engineered barrier system—importance to safety case*: In comparison to the natural system (host rock, near-field environment, hydrogeology, and other factors), the role of the engineered barrier system in isolating and containing radioactive waste.
14. *Waste forms authorized to be disposed of in a deep-mined, geologic repository*: The type of material that would be disposed of in a deep-mined, geologic repository.
15. *Anticipated start of repository operations*: Year in which either the implementer or an appropriate governmental authority has stated publicly that a deep-mined, geologic repository will be available to begin to accept waste for disposal.

UNITED STATES, BELGIUM, CANADA

INSTITUTIONAL ARRANGEMENTS

Legislation Specific to Radioactive Waste Management	Implementing Organization	Independent Regulator	Independent Technical/ Program Oversight	Dedicated Funding Source for Repository Development
United States*	Nuclear Waste Policy Act (1982) Nuclear Waste Policy Amendments Act (1987) Energy Policy Act (1992)	Environmental Protection Agency (Sets environmental standards) Nuclear Regulatory Commission (Implements standards and licenses facilities)	Nuclear Waste Technical Review Board (Advises Congress and the Secretary of Energy)	Nuclear Waste Fund Generators of nuclear electricity pay a \$0.001 per kilowatt-hour surcharge into the Fund. The fee has not been collected since May 2014.
	Law of 8 August 1980 as amended; Law of 3 June 2014 transposing European Directive 2011/70 (Implementation) Law of 29 March 1958, modified by Law of 15 April 1994 (Regulation)	National Agency for Radioactive Waste and Enriched Fissile Materials (Government agency) The Belgium Nuclear Research Centre provides technical support to the implementer.	Federal Agency for Nuclear Control Bel V provides technical and other support to the regulator according to the law of 22 December 2008.	None
Canada	Nuclear Fuel Waste Act (2002) Nuclear Safety and Control Act (2000)	Nuclear Safety Commission	Independent Technical Review Group (Advises the Nuclear Waste Management Organization)	Nuclear Fuel Waste Act Trust Fund Owners pay into the Fund, subject to the formula approved by Government. Pre-license expenditures are paid contemporaneously by owners.

* Does not include institutional arrangements for the Waste Isolation Pilot Plant.

INSTITUTIONAL ARRANGEMENTS

Regulations and Decrees Applicable to Licensing a Deep-Mined, Geologic Repository

Formal Legislative/Executive Approvals Required for Developing a Deep-Mined, Geologic Repository

Site Selection	Environmental Impact Assessment	Health and Safety Protection	Selection of Waste Management Option	Site Selection	Facility Construction and Operation
<p>Nuclear Regulatory Commission 10 CFR 60</p> <p>Department of Energy 10 CFR 960 (generic site) and 10 CFR 963 (Yucca Mountain specific) (Radioactive waste-specific)</p>	<p>National Environmental Policy Act</p> <p>Council of Environmental Quality 40 CFR 1500 (Generic)</p>	<p>Nuclear Regulatory Commission 10 CFR 60 and 10 CFR 63</p> <p>Environmental Protection Agency 40 CFR 191 (generic) and 40 CFR 197 (Yucca Mountain specific) (Radioactive waste-specific)</p>	<p>Department of Energy Generic Environmental Impact Statement (1980)</p> <p>Nuclear Waste Policy Act (1982)</p>	<p>Congressional approval of the Yucca Mountain site recommendation by President (2002)</p>	<p>After approval by the Nuclear Regulatory Commission of licenses to construct and possess/receive waste, no further action is required.</p>
United States*					
<p>No specific law for HLW/SNF repository</p> <p>Decision by the Council of Ministers limiting siting activities for a low- and intermediate-level waste repository to nuclear or non-nuclear volunteering sites (Radioactive waste-specific)</p>	<p>Strategic Environmental Assessment (Law 13 of February 2006) (Radioactive waste-specific)</p>	<p>Royal Decree of 20 July 2001 GRR-2001</p> <p>Federal Agency for Nuclear Control (Radioactive waste-specific)</p>	<p>No formal decision has been made, but adoption of EU Directive 2011/70 suggests that deep-mined, geologic disposal will be adopted.</p>	<p>No decision has been made.</p>	<p>Construction and operating licenses granted by Government through a Royal Decree on the advice of Federal Agency for Nuclear Control.</p>
Belgium					
<p>Regulations under the Nuclear Safety and Control Act Clauses 3 and 4 (Nuclear facility-specific) Geological Considerations in Siting a Repository for High-Level Radioactive Waste R-72 (Radioactive waste-specific) Canadian Nuclear Safety Commission</p>	<p>Environmental Protection Act Environmental Assessment Act (2012) Regulations under the Canadian Environmental Assessment Act (Generic)</p>	<p>Managing Radioactive Waste P-290 (2004) Regulatory Guide G-320 (2006) (Radioactive waste-specific) Canadian Nuclear Safety Commission</p>	<p>Government approved a recommendation by the Nuclear Waste Management Organization to implement a geologic disposal strategy of Adaptive Phased Management. An optional strategy of shallow underground storage also was adopted. (2007)</p>	<p>The Canadian Nuclear Safety Commission has the full authority to decide on the Site Preparation License.</p>	<p>After the approval by the Canadian Nuclear Safety Commission of licenses to construct and possess/receive waste, no further action is required.</p>
Canada					

* Does not include institutional arrangements for the Waste Isolation Pilot Plant.

INSTITUTIONAL ARRANGEMENTS

	Interactions with Local Jurisdictions			Benefits to be Provided to Local Community for Accepting a Facility	Explicit Adoption of a Staged Decision-Making Process
	Local Veto	Limitations on Local Veto			
United States*	<p>Yes, by governor</p>	<p>State veto can be exercised only when President recommends site for Congress' approval. Veto can be overridden by majority vote in both Houses of Congress</p>	<p>A schedule for providing benefits to the State of Nevada and to any state or tribe hosting a centralized interim storage facility or a repository was included in the Nuclear Waste Policy Amendments Act. Nevada has never requested or received benefits under those provisions.</p>	<p>No</p>	
Belgium	<p>No decision has been made for HLW/SNF repository.</p> <p>No formal legal right of veto for low- and intermediate-level waste disposal site. But without the agreement of the local partnership, the disposal facility will not be built.</p> <p>Volunteer nuclear community (Dessel) agreed to host a low- and intermediate-level waste disposal site.</p>	<p>No decision has been made for HLW/SNF repository.</p> <p>"Gentleman's agreement" that a low- and intermediate-level waste disposal facility will not be sited without community consent. As the project develops, implementer can veto decisions by the local community that adversely affect safety.</p>	<p>No decision has been made for HLW/SNF repository.</p> <p>Benefits for Mol/Dessel associated with the low-level waste repository include a Local Fund to create sustainable added value, health screening, construction of a quay that is open for public use, and an environmental conservation plan.</p>	<p>No decision has been made. Expectation is that the process will be flexible and iterative.</p>	
Canada	<p>Under the Adaptive Phased Management strategy, only communities willing to host a geologic repository will be considered.</p>	<p>No decision has been made.</p>	<p>No decision has been made.</p>	<p>Yes</p>	

* Does not include institutional arrangements for the Waste Isolation Pilot Plant.

TECHNICAL APPROACHES

Operable Nuclear Power Plants/ Generating Capacity	Reprocessing Included in Fuel Cycle	Transportation System in Place to Move SNF/HLW to a Deep- Mined, Geologic Repository	Independent Centralized Interim- Storage Facility Established	Geologic Environments Considered or Investigated for a Deep-Mined, Geologic Repository
<p>99 nuclear power plants (99.0 GWe)</p> <p>5 nuclear power plants are under construction (6.2 GWe)</p>	<p>The U.S. reprocessed SNF as part of its weapons plutonium production program.</p> <p>Small amounts of commercial SNF were reprocessed at West Valley, N.Y. Two other commercial reprocessing plants were constructed, but never operated.</p> <p>The U.S. does not currently reprocess commercial SNF.</p>	<p>Depends on where the repository is developed.</p> <p>No rail transportation system is available for the Yucca Mountain site.</p>	No	Salt, basalt, tuff, granite, clay, and shale
United States*				
<p>7 nuclear power plants (5.9 GWe)</p> <p>Construction of additional nuclear power plants and operation beyond 40 years for existing nuclear power plants was prohibited in 2003. The current fleet of reactors is expected to be retired by 2025.</p>	<p>Commercial SNF was reprocessed at La Hague. Moratorium on new reprocessing contracts was instituted in 1993 and confirmed in 1998 by the Council of Ministers.</p> <p>A small amount of commercial SNF was reprocessed by the pilot facility, Eurochemic in Dessel.</p>	No decision has been made.	No	Boom clay, Ypresian clay, and shale
Belgium				
<p>19 nuclear power plants (13.6 GWe)</p>	No	No decision has been made.	No	Granite or sedimentary rock
Canada				

* Does not include institutional arrangements for the Waste Isolation Pilot Plant.

TECHNICAL APPROACHES

Indigenous Underground Research Laboratories	Status of Repository Site-Selection Process	Long-Term Health and Safety Requirements	Requirements for Retrievability	Requirements for Defense-in-Depth
<p>The Exploratory Studies Facility at the Yucca Mountain site served the function of an underground research laboratory. (Tuff)</p>	<p>The Yucca Mountain site has been characterized and was approved by Congress in 2002. In 2010, the Administration maintained that the Yucca Mountain Project is "unworkable." It established a Blue Ribbon Commission to recommend a new approach. Those recommendations have not been adopted by Congress.</p>	<p>For Yucca Mountain: 0.15 mSv/year for 10,000 years; 1 mSv/year thereafter up until 1,000,000 years. For any other site: 0.15 mSv/year for 10,000 years.</p>	<p>Within 50 years from the start of waste emplacement.</p>	<p>Multiple barriers (both natural and engineered) required. No requirement for defense-in-depth or redundancy.</p>
United States*				
<p>HADES Project initiated in 1974 in Mol. (Boom clay)</p>	<p>No active siting process for an HLW/SNF repository being carried out.</p>	<p>No decision has been made. Dose constraint expected to be in the range 0.1–0.3 mSv/year. Compliance period may be as long as 10⁶ years.</p>	<p>No decision has been made.</p>	<p>No decision has been made. Safety philosophy includes defense-in-depth and some degree of redundancy in barrier function.</p>
Belgium				
<p>Whiteshell Laboratory in Pinawa, Manitoba. (In the process of decommissioning)</p>	<p>The Nuclear Waste Management Organization is implementing a process for selecting a site. Nine potential sites are under consideration. No schedule has been set to complete the site-selection process.</p>	<p>Canadian Nuclear Safety Commission specified a public dose limit of 1 mSv/year. Implementer is required to provide rationale for dose constraint. An example of a proposed dose constraint is 0.3 mSv/year.</p>	<p>Adaptive Phased Management includes "potential for retrievability of the used fuel for an extended period, until such time as a future society makes a determination on the final closure and the appropriate form and duration of postclosure monitoring."</p>	<p>Adaptive Phased Management recognizes the value of multiple barriers and redundant systems. This recognition has not yet been incorporated into regulations. This requirement has not yet been incorporated into regulations.</p>
Canada				

* Does not include institutional arrangements for the Waste Isolation Pilot Plant.

TECHNICAL APPROACHES

Methodology for Demonstrating Compliance with Postclosure Standards	Engineered Barrier System	Waste Forms Authorized to be Disposed of in a Deep-Mined, Geologic Repository	Anticipated Start of Repository Operations
Design		Importance to Safety Case	
<p>United States*</p> <p>For Yucca Mountain: Mean value of Monte Carlo realizations generated by a probabilistic Total System Performance Assessment.</p> <p>No decision has been made.</p> <p>A host-rock specific (Boom clay) performance assessment (SAFIR-2) carried out (2001):</p> <ul style="list-style-type: none"> • Evaluation of normal scenario and altered scenarios • Some probabilistic elements • 0.3 mSv/year dose constraint • Calculations carried out to at least 10⁶ years 	<p>For Yucca Mountain: Double-shelled waste package composed of Alloy 22 (outer) and carbon steel (inner); titanium drip shield.</p> <p>Current reference design developed after SAFIR-2 considers stainless steel canisters holding HLW and a carbon steel overpack surrounded by thick concrete. The so-called Supercontainer is placed in concrete-lined drifts and backfilled with cementitious materials.</p>	<p>Verified commercial and defense HLW, commercial SNF, Navy SNF, and DOE-owned SNF.</p> <p>Only HLW because SNF is not now considered to be a "waste." However, National Agency for Radioactive Waste and Enriched Fissile Materials must study geological disposal for both HLW and SNF.</p>	<p>No decision has been made.</p> <p>No decision has been made.</p>
<p>Belgium</p>	<p>Relatively unimportant, although preliminary safety assessments do not support conclusively the isolation and containment capacity of Boom clay alone. (SAFIR-2)</p>	<p>SNF</p>	<p>No decision has been made.</p>
<p>Canada</p> <p>According to the Canadian Nuclear Safety Commission Regulatory Guide G-320, an applicant to site, construct, or operate a geologic repository can choose among the following methodologies in developing its safety case:</p> <ul style="list-style-type: none"> • Scoping assessments • Bounding assessments • Realistic best estimates of performance • Conservative calculations • Deterministic or probabilistic calculations 	<p>No decision has been made.</p>	<p>No decision has been made.</p>	<p>No decision has been made.</p>

* Does not include institutional arrangements for the Waste Isolation Pilot Plant.

CHINA, FINLAND, FRANCE

INSTITUTIONAL ARRANGEMENTS

	Legislation Specific to Radioactive Waste Management	Implementing Organization	Independent Regulator	Independent Technical/Program Oversight	Dedicated Funding Source for Repository Development
China	Law of the People's Republic of China on Prevention and Control of Radioactive Pollution (2003)	China National Nuclear Corporation (provisional) (Government-owned corporation)	National Nuclear Safety Administration within the Ministry of Environmental Protection	No decision has been made.	Interim Procedures on Collection, Utilization, and Management of Funds (2010) Currently \$0.004/kWh
Finland	Nuclear Energy Act (1987) Nuclear Energy Decree (1988) Nuclear Energy Act Amendments (1994, 2003, 2008)	Posiva Oy (Joint waste management company created in 1995 by two utilities, Fortum Power and Heat Oy and Teollisuuden Voima Oy.)	Radiation and Nuclear Safety Authority (Advises Government on the safety of proposed facilities)	None	Nuclear Waste Management Fund Generators estimate cost of radioactive waste disposal and nuclear power plant decommissioning. They pay annually the difference between Fund target and amount existing in the Fund. Payment can be in securities. Excess payments can be recovered.
France	Research on Radioactive Waste Management Act (1991) Planning Act Concerning the Sustainable Management of Radioactive Materials and Waste (2006) Transparency and Security in the Nuclear Field (2006)	National Agency for Radioactive Waste Management reporting to the Ministries of Environment, Industry, and Research (Government-owned Public Service Agency)	Nuclear Safety Authority The Institute for Radioprotection and Nuclear Safety provides technical support to the Nuclear Safety Authority.	National Review Board (Advises the National Agency for Radioactive Waste Management, Government, and Parliament) Underground Research Laboratory Local Information and Oversight Committee (Must be consulted on issues relating to operation of an underground research laboratory.)	Yes The National Agency for Radioactive Waste Management must estimate costs of designing, constructing, operating, and closing a repository. The waste generators must contribute to a fund, which is supervised by an independent commission established under the 2006 Planning Act.

INSTITUTIONAL ARRANGEMENTS

Regulations and Decrees Applicable to Licensing a Deep-Mined, Geologic Repository		Formal Legislative/Executive Approvals Required for Developing a Deep-Mined Geologic Repository			
Site Selection	Environmental Impact Assessment	Health and Safety Protection	Selection of Waste Management Option	Site Selection	Facility Construction and Operation
China					
National Nuclear Safety Administration Guidelines on Siting of a Radioactive Waste Geological Repository HAD-406/06-2013 (Radioactive waste-specific)	Law of the People's Republic of China on Environmental Protection (1989) Law of the People's Republic of China on Environmental Impact Assessment (2003) (Generic)	State Council Regulations on the Safety of Radioactive Waste Management (2011) National Nuclear Safety Administration Regulations on the Safety Control for Civilian Nuclear Installations HAF001 (1986) (Radioactive waste-specific)	Law of the People's Republic of China on Prevention and Control of Radioactive Pollution (2003)	Ministry of the Environment/National Nuclear Safety Administration	Ministry of the Environment/National Nuclear Safety Administration Management Measures for Licensing the Storage and Disposal of Solid Radioactive Waste (2013)
Finland					
Government Decree 736-2008 on the Safety of the Disposal of Nuclear Waste Long-term Safety of Disposal of SNF YVL 8.4 Radiation and Nuclear Safety Authority (Radioactive waste-specific)	Decree on Environmental Impact Assessment Procedures (Generic)	Government Decree 736-2008 on the Safety of the Disposal of Nuclear Waste Long-term Safety of Disposal of SNF YVL 8.4 (2001) Operation of the final disposal facility for SNF YVL 8.5 Radiation and Nuclear Safety Authority (Radioactive waste-specific)	Nuclear Energy Act (1987, 1994, 2008)	Decision-in-Principle by Government (2000) Confirmation of Decision-in-Principle by Parliament (2001, 2002)	A construction license for a deep-mined, geologic repository located in the Eurajoki Municipality was granted by the Government on the advice of Radiation and Nuclear Safety Authority in 2015.
France					
Nuclear Safety Authority Safety Guide for Final Disposal of Radioactive Waste In Deep Geologic Formations (2008) (Radioactive waste-specific)	Code of Environment Articles L121 and R121-R125 (Generic)	Nuclear Safety Authority Safety Guide for Final Disposal of Radioactive Waste In Deep Geologic Formations (2008) (Radioactive waste-specific)	Research on Radioactive Waste Management Act (1991)	Approval of a site in the Meuse/Haute-Marne region in the Planning Act Concerning the Sustainable Management of Radioactive Materials and Waste (2006).	No decision has been made by the French Parliament. Approval will be based on the advice of the Nuclear Safety Authority and the National Review Board.

INSTITUTIONAL ARRANGEMENTS

Interactions with Local Jurisdictions		Explicit Adoption of a Staged Decision-Making Process
Local Veto	Limitations on Local Veto	Benefits to be Provided to Local Community for Accepting a Facility
China	No decision has been made.	No decision has been made.
Finland	Yes, by Municipal Council. The Eurajoki nuclear community approved a positive statement, thereby not vetoing siting of a HLW/SNF repository.	No decision has been made. A veto can be exercised before the Government makes a Decision-in-Principle on the repository. The veto cannot be overridden.
France	None, but the local governments in the Meuse/Haute-Marne region volunteered for an underground site-characterization program.	No A benefits package was negotiated between Eurajoki Township and Posiva Oy and Teollisuuden Voima Oyj in 1999. The scale of benefits is minimal, including a loan to construct a new home for the elderly. The former home was renovated and rented to Posiva Oy. The 2006 Planning Act defines a series of measures to support local development, including a dedicated tax on Basic Nuclear Installations.

TECHNICAL APPROACHES

Operating Nuclear Power Plants/ Generating Capacity	Reprocessing Included in Fuel Cycle	Transportation System in Place to Move SNF/ HLW to a Deep-Mined, Geologic Repository	Independent Centralized Interim- Storage Facility Established	Geologic Environments Considered or Investigated for a Deep-Mined, Geologic Repository
<p>China</p> <p>30 nuclear power plants (26.8 GWe) 21 nuclear power plants are under construction. (23.5 GWe)</p>	<p>Yes</p> <p>A pilot reprocessing plant has been constructed at the Lanzhou Nuclear Fuel Complex in Gansu Province.</p>	<p>No decision has been made.</p>	<p>No, although a small amount of SNF is stored at the reprocessing plant in Lanzhou.</p>	<p>Primarily granite, but potential host-rocks also include clays and shale.</p>
<p>Finland</p> <p>4 nuclear power plants (2.7 GWe) 1 nuclear power plant is under construction. (1.7 GWe)</p>	<p>No</p>	<p>No final decision has been made about transportation mode. Readily available options include sea, truck, and rail.</p>	<p>No</p>	<p>Granite, gneiss, granodiorite, and migmatite</p>
<p>France</p> <p>58 nuclear power plants (63.51 GWe) 1 nuclear power plant is under construction. (1.8 GWe)</p>	<p>Yes</p>	<p>Meuse/Haute-Marne region is accessible only by truck, but studies are under way to explore rail.</p>	<p>None for SNF. Virified HLW is stored at the La Hague reprocessing plant.</p>	<p>Argillite and granite</p>

TECHNICAL APPROACHES

	Indigenous Underground Research Laboratories	Status of Repository Site-Selection Process	Long-Term Health and Safety Requirements	Requirements for Retrievability	Requirements for Defense-in-Depth
China	<p>None, although plans for constructing a facility are under development.</p>	<p>Preliminary investigations are under way at the Beishan site (granite) in the Gobi Desert in Gansu Province in Northwest China.</p> <p>Site selection is not anticipated before 2020.</p>	<p>No decision has been made about dose or risk limits.</p> <p>Compliance period will be at least 10,000 years.</p>	<p>No decision has been made.</p>	<p>No decision has been made.</p>
Finland	<p>Construction of ONKALO underground rock characterization facility at the Eurajoki site began in 2004 and is continuing. Experimental work is being conducted during construction of the repository. (Migmatite)</p>	<p>Olkilouto, a site at Eurajoki in migmatite, has been approved by Government (2000) and by Parliament (2001). In 2015, Government approved construction of the deep-mined, geologic repository in the Municipality of Eurajoki.</p>	<p>For the first several thousand years, dose limit is less than 0.1 mSv/year for normal events.</p> <p>Beyond the first several thousand years, impacts can be comparable to those arising from natural radioactive materials, but should remain insignificantly low.</p>	<p>The regulatory requirement for retrievability was eliminated in 2008. However, Posiva is still required under the 2000 Decision-in-Principle to present a plan and cost estimate for retrieving the waste when it submits an application for a construction license.</p>	<p>The barriers should complement each other so that a deficiency in one will not jeopardize long-term safety.</p>
France	<p>Construction of the Meuse/Haute-Marne facility near the village of Bure began in 1999. (Argillite)</p>	<p>The National Agency for Radioactive Waste Management decided, in consultation with local communities, where the surface facilities of the repository should be sited.</p>	<p>Dose limit is 0.25 mSv/year for normal scenarios.</p> <p>Compliance period is 10⁴ years.</p> <p>Less demanding evidence is required for compliance greater than 10⁴ years.</p>	<p>The repository must be designed so that it is “reversible” for at least 100 years. Reversibility is a management concept that requires technical retrievability.</p>	<p>Required Safety Guide for Final Disposal of Radioactive Formations Chapters 5.1 and 6.1</p>

TECHNICAL APPROACHES

Methodology for Demonstrating Compliance with Postclosure Standards	Engineered Barrier System	Waste Forms Authorized to be Disposed of in a Deep-Mined, Geologic Repository	Anticipated Start of Repository Operations
Design		Importance to Safety Case	
<p>China</p> <p>No decision has been made.</p>	<p>No decision has been made.</p>	<p>HLW</p>	<p>Around 2050.</p>
<p>Compliance is to be demonstrated by means of a deterministic, conservative safety case that addresses both the expected evolutions and unlikely disruptive events affecting long-term safety. The safety case consists of a numerical analysis based on experimental studies and will be complemented by qualitative expert judgment whenever quantitative analyses are not feasible or are too uncertain.</p>	<p>Double-shelled waste package composed of copper (outer) and cast-iron (inner); the annulus between the canister and the rock wall will be filled with highly compacted bentonite.</p>	<p>SNF</p>	<p>Some time in the early 2020s.</p>
<p>Finland</p> <p>Compliance is shown through the deterministic evaluation of several normal and altered scenarios. In addition, deterministic sensitivity calculations are used to evaluate the impact of uncertainty.</p>	<p>Vitrified waste placed within stainless steel packages.</p>	<p>Minimal</p>	<p>Some time in the mid-2020s time frame. (Pilot Industrial Phase)</p>
<p>France</p>	<p>HLW and long-lived intermediate-level waste</p>	<p>HLW and long-lived intermediate-level waste</p>	<p>Some time in the mid-2020s time frame. (Pilot Industrial Phase)</p>

GERMANY, JAPAN, REPUBLIC OF KOREA

INSTITUTIONAL ARRANGEMENTS

Legislation Specific to Radioactive Waste Management	Implementing Organization	Independent Regulator	Independent Technical/Program Oversight	Dedicated Funding Source for Repository Development
<p>Atomic Energy Act (1959)</p> <p>Nuclear Licensing Procedure Ordinance (1977)</p> <p>Federal Mining Act (1980)</p> <p>Waste Disposal Advance Payments Ordinance (1982)</p> <p>Precautionary Radiation Protection Act (1986)</p> <p>Radiation Protection Ordinance (2001)</p> <p>Site Selection Act (2013)</p>	<p>Federal Office for Radiation Protection within the Ministry for the Environment, Nature Conservation, Building, and Nuclear Safety may make use of "third parties," such as the private German Service Company for the Construction and Operation of Waste Repositories. (Government agency)</p>	<p>Supervisory authority and author of rules and guidelines is the Ministry for the Environment, Nature Conservation, Building, and Nuclear Safety.</p> <p>Licensing of a repository for heat-generating waste will be the responsibility of the Federal Office for the Regulation of Nuclear Waste Management, located within the Federal Ministry for the Environment, Nature Conservation, Building, and Nuclear Safety.</p>	<p>Nuclear Waste Management Commission (Advises the Ministry for the Environment, Nature Conservation, Building, and Nuclear Safety)</p>	<p>None, but research and development costs for a repository are recovered from the waste generators.</p>
Germany				
<p>Final Disposal of Specific Radioactive Wastes Act (2000, 2007). It was further amended in 2012 to establish the Nuclear Regulation Authority.</p> <p>Act on the Regulation of Nuclear Source Material, Nuclear Fuel Material, and Reactors (1957, amended in 2007 to establish a safety regulation system for the disposal of HLW and transuranic waste).</p>	<p>Nuclear Waste Management Organization (Private nonprofit organization established by the owners of nuclear power plants)</p>	<p>Nuclear Regulation Authority</p>	<p>None</p>	<p>Yes. With respect to HLW, each year, the Ministry of Economy, Trade, and Industry notifies nuclear power plant owners how much they need to deposit in the High-Level Waste Fund.</p> <p>Yes. With respect to transuranic waste, the Ministry of Economy, Trade, and Industry notifies the owners of reprocessing plants and mixed-oxide fuel fabrication plants how much they need to deposit in the Transuranic Waste Fund.</p>
Japan				
<p>Atomic Energy Promotion Act (1988)</p> <p>Nuclear Safety Act (1988)</p> <p>Radioactive Waste Management Law (2008)</p>	<p>Korea Radioactive Waste Management Organization (Government agency)</p>	<p>Nuclear Safety and Security Commission</p> <p>Korea Institute of Nuclear Safety provides technical support to the Commission.</p>	<p>None</p>	<p>"Polluter pays" principle adopted in Atomic Energy Act</p> <p>Radioactive Waste Management Fund</p> <p>No decision has been made on implementation except that the generator pays only after waste is accepted for centralized storage or disposal.</p>
Republic of Korea				

INSTITUTIONAL ARRANGEMENTS

Regulations and Decrees Applicable to Licensing a Deep-Mined, Geologic Repository		Formal Legislative/Executive Approvals Required for Developing a Deep-Mined, Geologic Repository			
Site Selection	Environmental Impact Assessment	Health and Safety Protection	Selection of Waste Management Option	Site Selection	Facility Construction and Operation
Germany					
No decision has been made.	Environmental Impact Assessment Act (2010) (Generic)	Federal Ministry for the Environment, Nature Conservation, Building, and Nuclear Safety Safety Requirements Governing the Final Disposal of Heat-Generating Radioactive Waste (2010) (Radioactive waste-specific)	Atomic Energy Act (1959)	No decision has been made.	Federal Office for Regulation of Nuclear Waste Management within the Ministry of the Environment, Nature Conservation, Building, and Nuclear Safety
Japan					
None The former Nuclear Safety Commission published guidelines (not regulations) that the Nuclear Waste Management Organization must follow.	No decision has been made.	Federal Ministry for the Environment, Nature Conservation, and Nuclear Safety Rules for Category 1 Waste Disposal for Nuclear Fuel Material (Radioactive waste-specific)	Final Disposal of Specific Radioactive Wastes Act (2000, revised in 2007)	With the consent of the Cabinet, the Minister of Economy, Trade, and Industry must give approval.	With consent of the Cabinet, the Minister of Economy, Trade, and Industry must give approval.
Republic of Korea					
No decision has been made for HLW/SNF repository.	No decision has been made for HLW/SNF repository	Standards for Radiation Protection (2013) (Radioactive waste-specific)	Atomic Energy Act (1988)	No decision has been made.	No decision has been made.

INSTITUTIONAL ARRANGEMENTS

	Interactions with Local Jurisdictions			Explicit Adoption of a Staged Decision-Making Process
	Local Veto	Limitations on Local Veto	Benefits to be Provided to Local Community for Accepting a Facility	
Germany	No decision has been made.	No decision has been made.	No decision has been made.	“Stepwise optimization” is mandated under the Safety Requirements Governing the Final Disposal of Heat-Generating Radioactive Waste (2010).
Japan	The mayor of host community and the Prefectural Governor must agree to participate in the siting process.	None	Under a plan issued in 2002 by the Nuclear Waste Management Organization, if a local community agrees to be included in a literature survey of potential sites, it and its neighboring communities will receive up to \$18 million. If the community subsequently allows surface-based site investigations, it and its neighboring communities will receive up to \$65 million. That plan is currently under review.	Yes
Republic of Korea	No decision has been made for HLW/SNF repository. A volunteer nuclear community (Kyongju/Gyeonju) agreed in a referendum to host a low- and intermediate-level waste disposal site.	No decision has been made on HLW/SNF repository. None for a low- and intermediate-level waste disposal site.	No decision has been made for HLW/SNF repository. \$300 million provided to local community for low- and intermediate-level waste disposal site; in addition, the community will receive \$10 million per year after the facility begins operation. Other benefits are possible.	No decision has been made for HLW/SNF disposal. A staged decision-making process for low- and intermediate-level waste disposal is in place.

TECHNICAL APPROACHES

Operable Nuclear Power Plants/ Generating Capacity	Reprocessing Included in Fuel Cycle	Transportation System in Place to Move SNF/HLW to a Deep-Mined, Geologic Repository	Independent Centralized Interim-Storage Facility Established	Geologic Environments Considered or Investigated for a Deep-Mined, Geologic Repository
<p>8 nuclear power plants (10.7 GWe)</p> <p>The utilization of nuclear fission for the commercial generation of electricity will be terminated by 2022 at the latest.</p>	<p>Before 1994, commercial SNF had to be reprocessed. Between January 1, 1994, and June 30, 2005, nuclear power plant owners had the option of reprocessing their commercial SNF. Under amendments to the Atomic Energy Act in 2002, transport of commercial SNF to reprocessing plants after July 1, 2005, was prohibited.</p> <p>Reprocessing of most of German commercial SNF was done in France, although smaller amounts were reprocessed in the United Kingdom, Belgium, and Germany</p>	<p>No decision has been made.</p>	<p>Facilities at Gorleben, Ahaus, Rubenow, and Jülich store commercial SNF. HLW is stored at Gorleben.</p> <p>Under the amendments to the Atomic Energy Act in 2002, commercial SNF subsequently produced has to be stored at nuclear power plants.</p> <p>HLW repatriated after December 31, 2013, from France and the United Kingdom must be stored at the reactor's site.</p>	<p>Salt</p> <p>The Site Selection Act (2013) opens the possibility that other geologic environments will be considered.</p>
<p>Germany</p>	<p>43 nuclear power plants (40.0 GWe)</p> <p>3 nuclear power plants are under construction. (3.0 GWe)</p>	<p>No decision has been made.</p>	<p>Yes, at Mutsu in Aomori Prefecture for SNF.</p>	<p>Granite and sedimentary rock</p>
<p>Japan</p>	<p>24 nuclear power plants (21.7 GWe)</p> <p>8 nuclear power plants are under construction. (11.6 GWe)</p>	<p>No decision has been made.</p>	<p>Construction recommended by the Public Engagement Commission on Spent Nuclear Fuel Management, but no schedule for beginning to site a facility has been established.</p>	<p>Granite</p>
<p>Republic of Korea</p>				

TECHNICAL APPROACHES

Indigenous Underground Research Laboratories	Status of Repository Site-Selection Process	Long-Term Health and Safety Requirements	Requirements for Retrievability	Requirements for Defense-in-Depth
<p>Underground exploration at the Gorleben site was launched in 1986, but was suspended in 2000. (Salt)</p>	<p>The Site Selection Act of 2013 created the Commission on Storage of High-Level Radioactive Waste. The Commission is due to make recommendations to Parliament for a new site-selection process by mid-2016.</p>	<p>0.01 mSv/year for probable developments. 0.1 mSv/year for less probable developments. Compliance period is 10⁶ years.</p>	<p>Retrievability of HLW and SNF need not be provided in the disposal concept. However, ionizing radiation shielding has to be guaranteed so that the waste will be manageable for possible retrieval for a period of 500 years after repository closure, taking into account probable developments.</p>	<p>Safety after repository closure has to be secured through a robust, graduated barrier system that fulfills its functions in a passive, maintenance-free manner that continues to ensure adequate functionality even if individual barriers fail to develop their full effect.</p>
<p>Germany</p>	<p>The Nuclear Waste Management Organization adopted a transparent and voluntary approach for finding candidate sites. One town (Toyo-cho) initially agreed to participate, but then withdrew. The national government may take a more proactive role in identifying sites in the future.</p>	<p>No decision has been made.</p>	<p>No decision has been made.</p>	<p>No decision has been made.</p>
<p>Japan</p>	<p>KAERI Underground Research Tunnel in Daejeon (Granite)</p>	<p>No decision has been made for HLW/SNF disposal. For low- and intermediate-level waste disposal, 0.1 mSv/year for normal events. Risk limit of 10⁻⁶/year for probabilistic disruptive events. 1 mSv/year for human intrusion.</p>	<p>No decision has been made, but, in the conceptual level Korea Reference Disposal System, waste packages had to be retrievable for an indeterminate period.</p>	<p>Safety philosophy includes defense-in-depth and some degree of redundancy in multi-barrier function.</p>
<p>Republic of Korea</p>				

TECHNICAL APPROACHES

Methodology for Demonstrating Compliance with Postclosure Standards	Engineered Barrier System	Waste Forms Authorized to be Disposed of in a Deep-Mined, Geologic Repository	Anticipated Start of Repository Operations
Design		Importance to Safety Case	
<p>Germany</p> <p>Deterministic calculations have to be carried out on the basis of modeling as realistically as possible, using, for example, median values as input parameters. Sensitivity analyses must be carried out to highlight the influence of uncertainties.</p>	<p>No decision has been made.</p>	<p>HLW, SNF, and heat-generating intermediate-level waste</p>	<p>No decision has been made.</p>
<p>Japan</p> <p>No decision has been made.</p> <p>A generic performance assessment (H12) was carried out (1999):</p> <ul style="list-style-type: none"> • No specific host rock modeled. • A range of scenarios evaluated deterministically. • Sensitivity calculations addressed uncertainty. • Calculations carried out to at least 10⁶ years. • Peak dose was less than 0.1 mSv/year. 	<p>No decision has been made.</p> <p>In the H12 performance assessment, vitrified waste in stainless steel containers is disposed of in a carbon steel overpack that is surrounded by bentonite.</p>	<p>HLW</p>	<p>No decision has been made.</p>
<p>Republic of Korea</p> <p>No decision has been made.</p> <p>A quantitative approach for up to 10,000 years is envisioned, with qualitative assessments carried out for subsequent periods.</p>	<p>No decision has been made.</p> <p>A conceptual-level Korea Reference Disposal System was developed in the late 1990's. In that system, options were considered for the canisters, most likely to be made from copper. The canisters would be surrounded by bentonite.</p>	<p>SNF and possibly pyroprocessed high-level radioactive waste.</p>	<p>No decision has been made.</p>

SPAIN, SWEDEN, SWITZERLAND

INSTITUTIONAL ARRANGEMENTS

Legislation Specific to Radioactive Waste Management	Implementing Organization	Independent Regulator	Independent Technical/Program Oversight	Dedicated Funding Source for Repository Development
Spain				
Nuclear Energy Act, Law 25/1965, modified in 2005 Act Creating the Nuclear Safety Council, modified in 2007 Royal Decree 102/2014 transposing EU Directive	Spanish National Company for Radioactive Waste [Government-owned corporation]	Nuclear Safety Council The Ministry of Industry, Tourism, and Trade legally makes the final decision, but cannot overturn the Nuclear Safety Council's report if it is negative or conditional.	None	Nuclear Decommissioning Fund paid into by the waste producers. (Covers both decommissioning nuclear power plants and radioactive waste management)
Sweden				
Act on Nuclear Activities (1984) Radiation Protection Act (1988) Environmental Code (1998)	Swedish Nuclear Fuel and Waste Management Company (Private corporation formed by the owners of nuclear power plants)	Radiation Safety Authority, within the Ministry of the Environment, was established in 2008 by merging the Radiation Protection Institute and the Nuclear Power Inspectorate.	National Council for Nuclear Waste (Advises the Ministry of the Environment)	Nuclear Waste Fund Owners of nuclear power plants pay a fee based on the estimated costs of disposing of SNF. The fee varies from year to year and varies as well from plant to plant. Owners provide a guarantee to cover the difference between money paid into the Fund and the total estimated cost of disposal.
Switzerland				
Atomic Energy Act (1959, modified to the Nuclear Energy Act in 2003) Environmental Protection Act (1983) Radiological Protection Act (1991) Radiological Protection Ordinance (1994) Ordinance on the Collection of Radioactive Waste (2002) Nuclear Energy Ordinance (2004) Nuclear Safety Inspectorate Act (2007) Ordinance on Decommissioning and Waste Management Fund (2008)	National Cooperative for the Disposal of Radioactive Waste (A public/private consortium of radioactive waste producers, including all the owners of nuclear power plants and the Federal State.)	Department of Environment, Transport, Energy, and Communications, advised by the Federal Nuclear Safety Inspectorate and the Nuclear Safety Commission	Nuclear Safety Commission (Advises Federal Council, Federal Department of Environment, Transport, Energy, and Communications, and the Federal Nuclear Safety Inspectorate)	Radioactive Waste Disposal Fund for Nuclear Installations Consumers of nuclear-generated electricity pay into the Fund a surcharge for each kilowatt-hour produced. Current expenses incurred by the National Cooperative for the Disposal of Radioactive Waste are paid for annually by the nuclear power plant owners.

INSTITUTIONAL ARRANGEMENTS

Regulations and Decrees Applicable to Licensing a Deep-Mined, Geologic Repository

Formal Legislative/Executive Approvals Required for Developing a Deep-Mined, Geologic Repository

	Site Selection	Environmental Impact Assessment	Health and Safety Protection	Selection of Waste Management Option	Site Selection	Facility Construction and Operation
Spain	No decision has been made for an HLW/SNF repository. Royal Decree 775/2006 established process for siting the Centralized Temporary Storage facility.	Royal Decree 1/2008 Law 21/2013 on Environmental Assessment	Royal Decree 102/2014 on Safe and Responsible Management of Spent Nuclear Fuel and High-Level Radioactive Waste Nuclear Safety Council Regulation on Nuclear and Radioactive Facilities	With the transposition of EU Directive 2011/70 in Royal Decree 102/2014, the implementer proposed that deep-mined, geologic disposal be adopted.	No decision has been made for HLW/SNF. Approval by the Ministry of Industry, Energy, and Tourism and by the Spanish Nuclear Safety Council for Centralized Temporary Storage facility	No decision has been made for HLW/SNF.
Sweden	None	The Environmental Impact Assessment process is consistent with Directives from the European Union.	Regulations promulgated by the Radiation Protection Institute and the Nuclear Power Inspectorate have been adopted by the Radiation Safety Authority. SSIFS 1998:1 SSIFS 2005:5 SKIFS 1998:1 SKIFS 2002:1 SKIFS 2004:1	In 1983, the Government decided that the KBS-3 approach formed an acceptable basis for the Swedish Nuclear Fuel and Waste Management Company to use in its plans for developing a repository.	In 2001, the Government approved a proposal by the Swedish Nuclear Fuel and Waste Management Company to investigate sites in Oshammarn and Oskarshamn to determine whether they were suitable for developing a repository.	The Radiation Safety Authority is reviewing a license application submitted by the Swedish Nuclear Fuel and Waste Management Company in 2011. Concurrently, an Environmental Court will rule on the application. The Government will ultimately decide whether to approve the license application.
Switzerland	Federal Council approved the concept of the Sectoral Plan in 2008.	Federal Office for the Environment reviews Environmental Impact Assessments.	Federal Nuclear Safety Inspectorate Protection Objectives for the Disposal of Radioactive Waste Guideline G03 (2009) replaces HSK-R-21 (1993).	Nuclear Energy Acts of 1959 and 2003	General License granted by Federal Council and approved by Parliament. General License may be challenged in a national Facultative Referendum.	Construction and operating licenses are granted by Federal Department of Environment, Transport, Energy, and Communications.

INSTITUTIONAL ARRANGEMENTS

	Interactions with Local Jurisdictions			Explicit Adoption of a Staged Decision-Making Process
	Local Veto	Limitations on Local Veto	Benefits to be Provided to Local Community for Accepting a Facility	
Spain	No decision has been made for an HIW/SNF repository. The process that led to siting the Centralized Temporary Storage facility required voluntary participation by local communities.	No decision has been made for an HIW/SNF repository.	No decision has been made for an HIW/SNF repository.	No decision has been made for an HIW/SNF repository.
Sweden	Local community can veto the choice of a site.	National override of veto can only occur if there is no alternative location for the repository in a community more willing to accept it.	An "added benefits" agreement was negotiated between Östhammar, the community selected for the repository, and Oskarshamn, the community not selected.	A license for a geological repository for SNF will be granted in two steps. The first step involves the full licensing of a facility. After several years of trial operation, regular operation will begin.
Switzerland	None, although informal participation and formal consultations are required at all stages of the Sectoral Plan.	Not applicable	No decision has been made. To be decided in Stage 3 of the Sectoral Plan.	The Sectoral Plan contains three stages.

TECHNICAL APPROACHES

Operable Nuclear Power Plants/ Generating Capacity	Reprocessing Included in Fuel Cycle	Transportation System in Place to Move SNF/HLW to a Deep-Mined, Geologic Repository	Independent Interim-Storage Facility Established	Geologic Environments Considered or Investigated for a Deep-Mined, Geologic Repository
<p>7 nuclear power plants (7.0 GWe)</p>	<p>Some commercial SNF from the Vandellós I plant was reprocessed at La Hague. Additional commercial SNF from the Santa María de Garoña and Zorita plants was reprocessed at Sellafield.</p> <p>Current national policy does not contemplate any additional reprocessing.</p>	<p>No decision has been made.</p>	<p>A site for the Centralized Temporary Storage facility was approved in 2011. A license to construct the facility was submitted to the Spanish Nuclear Safety Council in 2014.</p>	<p>Granite, clay, and salt</p> <p>No geological environments are currently under consideration.</p>
<p>9 nuclear power plants (8.8 GWe)</p>	<p>No. Although small amounts of commercial SNF have been reprocessed in France and the United Kingdom, no vitrified waste was returned to Sweden.</p>	<p>Waste can be moved to the Östhammar site by a specially designed ship, the Sigyn.</p>	<p>Yes, the CLAB facility in Oskarshamn was commissioned in 1985.</p>	<p>Granite</p>
<p>5 nuclear power plants (3.3 GWe)</p>	<p>Commercial SNF has been reprocessed in France and the United Kingdom. Some HLW has been returned to Switzerland. Some extracted plutonium and uranium has been used to make MOX assemblies. Discharged SNF not covered by reprocessing contracts in place in 2002 may not be reprocessed until 2016 at the earliest.</p>	<p>No decision has been made.</p>	<p>A Central Storage Facility (ZWIAG) in Würenlingen, near the Beznau Nuclear Power Plant, holds HLW and SNF.</p>	<p>Clay and granite</p>

Switzerland

TECHNICAL APPROACHES

Indigenous Underground Research Laboratories	Status of Repository Site-Selection Process	Long-Term Health and Safety Requirements	Requirements for Retrievability	Requirements for Defense-in-Depth
<p>None</p> <p>Spain</p>	<p>No decision has been made.</p>	<p>No decision has been made for HLW/SNF repository.</p> <p>For low- and intermediate-level waste disposal, dose constraint is 0.1 mSv/year for high-probability scenarios; risk limit of 10⁶/year is for lower probability scenarios.</p>	<p>No decision has been made.</p>	<p>No decision has been made for HLW/SNF.</p> <p>Safety Instruction IS-29 requires defense-in-depth for the Centralized Temporary Storage facility.</p>
<p>Construction of the Äspö laboratory in Oskarshamn began in 1990 and was completed in 1995. (Granite)</p> <p>Sweden</p>	<p>A site in the municipality of Östhammar was selected in 2009.</p>	<p>Risk limit of 10⁶/year for 10⁵ years. The risk analysis should be carried out for no longer than 10⁶ years.</p>	<p>None</p>	<p>The barrier system shall comprise several barriers so that, as far as possible, the necessary safety is maintained in spite of a failure in one barrier.</p>
<p>Mont Terri in Jura Canton (clay) and Grimsel in Berne Canton (granite)</p> <p>Switzerland</p>	<p>Sectoral Plan is at Stage 2, in which at least two siting regions have to be chosen. The National Cooperative for the Disposal of Radioactive Waste recommended the regions of Jura Ost and Zürich Nordost. Both are in Opalinus clay and are in northern Switzerland.</p> <p>The proposal is under review by Department of Environment, Transport, Energy, and Communications, advised by the Federal Nuclear Safety Inspectorate, and the Federal Nuclear Safety Commission.</p>	<p>Dose constraint relevant to high-probability scenarios 0.1 mSv/year; risk target of 10⁶/year for lower-probability scenarios. Complete containment is required for 1,000 years. The protection of man and the environment is "permanent." However, as a practical matter, safety assessments will be carried out for 10⁷ years.</p>	<p>The retrievability of HLW has to be considered when designing the repository. The technical feasibility of retrieving the waste has to be demonstrated in experiments on a 1:1 scale before the repository starts operation.</p>	<p>The regulations require that the long-term safety of a repository shall be ensured by a system of multiple passive safety barriers. Although some "redundancy to ensure insensitivity to uncertainties" is required, the regulations do not specify any particular level.</p>

TECHNICAL APPROACHES

Methodology for Demonstrating Compliance with Postclosure Standards	Engineered Barrier System	Waste Forms Authorized to be Disposed of in a Deep-Mined, Geologic Repository	Anticipated Start of Repository Operations
	Design	Importance to Safety Case	
<p>Spain</p> <p>No decision has been made.</p>	<p>No decision has been made.</p>	<p>No decision has been made.</p>	<p>The implementer has proposed 2063.</p>
<p>The regulations do not prescribe a specific methodology for demonstrating compliance. Both deterministic and probabilistic approaches can be used.</p> <p>Three types of scenarios are to be evaluated:</p> <ul style="list-style-type: none"> • Main scenario—based on the probable evolution of the external conditions using realistic or pessimistic assumptions. • Less probable scenarios—prepared for evaluation of uncertainties. Include variations on the main scenario with alternative sequences of event. • Residual scenarios—include sequences of events and conditions that illustrate the significance of individual barriers and barrier functions. 	<p>Commercial SNF is placed in a copper canister that has a cast-iron insert for support. The canister is surrounded by bentonite clay.</p>	<p>HLW, SNF, and Special Waste.</p> <p>SNF</p>	<p>Sometime in the mid-2020s.</p>
<p>Sweden</p> <p>No decision has been made.</p> <p>In a study, Project Entsorgungsnachweis, evaluating the feasibility of the Opalinus clay disposal concept, a deterministic performance assessment of a “Reference Scenario” was carried out. In addition, five other (“what-if”) scenarios, often containing subscenarios, were evaluated to explore the effects of uncertainty. Complementing the deterministic calculations were some probabilistic analyses.</p>	<p>The disposal concept evaluated in Project Entsorgungsnachweis envisions canisters for HLW and commercial SNF made of cast iron. HLW is contained in a stainless steel flask inside the canister. The canisters are surrounded by bentonite clay.</p>	<p>HLW</p>	<p>Not earlier than 2040.</p>
<p>Switzerland</p>	<p>Relatively unimportant compared to the Opalinus clay.</p>	<p>HLW</p>	<p>Not earlier than 2040.</p>

UNITED KINGDOM

INSTITUTIONAL ARRANGEMENTS

Legislation Specific to Radioactive Waste Management	Implementing Organization	Independent Regulator	Independent Technical/Program Oversight	Dedicated Funding Source for Repository Development
<p>Nuclear Installations Act (1965)</p> <p>Radioactive Substances Act (1993)</p> <p>Infrastructure Planning (Radioactive Waste Geological Disposal Facilities) Order 2015</p>	<p>Radioactive Waste Management Ltd., a wholly owned subsidiary of the Nuclear Decommissioning Authority</p> <p>(Non-Departmental Public Body under the responsibility of the Department of Energy and Climate Change; for some aspects of its functions, it is also responsible to Scottish Ministers.)</p>	<p>Environment Agency (for England and Wales)</p> <p>Scottish Environment Agency</p> <p>Northern Ireland Department of Environment</p> <p>Office of Nuclear Regulation</p> <p>Department for Transport</p>	<p>Committee on Radioactive Waste Management (Advises Government and ministers of the devolved administrations of Scotland, Wales, and Northern Ireland)</p>	<p>None</p> <p>Government will pay the costs of managing legacy waste. Government policy is that owners and operators of new nuclear power plants set aside funds to cover their full share of waste management and disposal costs.</p>

United Kingdom

INSTITUTIONAL ARRANGEMENTS

Regulations and Decrees Applicable to Licensing a Deep-Mined, Geologic Repository		Formal Legislative/Executive Approvals Required for Developing a Deep-Mined, Geologic Repository			
Site Selection	Environmental Impact Assessment	Health and Safety Protection	Selection of Waste Management Option	Site Selection	Facility Construction and Operation
None	European Union Environmental Impact Assessment Act transposed in the United Kingdom by the Planning (Environmental Impact Assessment) Regulations	Environment Agency Geological Disposal Facilities on Land for Solid Radioactive Wastes: Guidance of Requirements for Authorisation (2009)	Department of Environment, Food, and Rural Affairs Response to the Report and Recommendations of the Committee on Radioactive Waste Management (2006) Department of Energy and Climate Change White Paper on Implementing Geological Disposal (2014)	Government must ultimately approve the site. However, under the voluntarism and partnership approach, at each stage of site-selection the process, the decision-making body for the local community will decide whether to proceed with the next step.	After authorization by the Environment Agency, planning permission/development consent, and licensing by the Office of Nuclear Regulation, no further action is required.

United Kingdom

INSTITUTIONAL ARRANGEMENTS

Interactions with Local Jurisdictions			Explicit Adoption of a Staged Decision-Making Process
Local Veto	Limitations on Local Veto	Benefits to be Provided to Local Community for Accepting a Facility	
<p>The 2014 White Paper calls for an "informed test of public support." Details about what the test is, when it would be conducted, what population would be involved, and how its results would be interpreted have not been decided upon.</p> <p>By classifying the development of a deep-mined, geologic repository as a Nationally Significant Infrastructure Project, counties lose their right to veto it using local planning authority.</p>	<p>The right of the community to withdraw may not be exercised after the "informed test of public support" has been performed.</p>	<p>Under the 2014 White Paper, Government commits to providing a benefits package of yet-to-be-determined size.</p> <p>Payments of one million pounds/year will be provided to communities participating at the early stages of the process. The payments will be increased to 2.5 million pounds later on.</p>	<p>Under the 2014 White Paper, stages accompanied by discrete decisions have been eliminated, although pre- and post-informed test of public support stages can be distinguished.</p>

United Kingdom

TECHNICAL APPROACHES

Operating Nuclear Power Plants/ Generating Capacity	Reprocessing Included in Fuel Cycle	Transportation System in Place to Move SNF/HLW to a Deep-Mined, Geological Repository	Independent Centralized Interim-Storage Facility Established	Geologic Environments Considered or Investigated for a Deep-Mined, Geologic Repository
16 nuclear power plants (9.4 GWe)	Yes, at Sellafield. The Government's position is that the decision to reprocess in the future should be left to the commercial judgment of the owners of the SNF. SNF is not classified as waste.	No decision has been made.	No	No decision has been made.
United Kingdom				

TECHNICAL APPROACHES

Indigenous Underground Research Laboratories	Status of Repository Site-Selection Process	Long-Term Health and Safety Requirements	Requirements for Retrievability	Requirements for Defense-in-Depth
None	<p>Suspended for two years in 2014 to allow time to develop details of implementation in the following areas:</p> <ul style="list-style-type: none"> • Informed test of public support • Technical foundation for a national geological screening process • The role of the the Community Representation Working Group 	<p>According to regulatory guidances, radiological risk from a disposal facility to a person representative of those at greatest risk should be consistent with a risk limit level of 10⁻⁶/year.</p>	<p>No decision has been made.</p>	<p>Required based on regulatory guidance.</p>

United Kingdom

TECHNICAL APPROACHES

Methodology for Demonstrating Compliance with Postclosure Standards	Engineered Barrier System	Waste Forms Authorized to be Disposed of in a Deep-Mined, Geologic Repository	Anticipated Start of Repository Operations
Design		Importance to Safety Case	
No decision has been made.	No decision has been made.	No decision has been made.	No decision has been made.
United Kingdom		HLW, SNF, long-lived, intermediate-level radioactive waste, and low-level waste not suitable for near-surface disposal. Uranium and plutonium if these elements are declared to be waste.	

GLOSSARY[†]

analysis, deterministic A simulation of the behavior of a system utilizing a single-valued set of parameters, events, and features. *See also analysis, probabilistic.*

analysis, probabilistic A simulation of the behavior of a system defined by parameters, events, and features whose values are represented by a statistical distribution. The analysis gives a corresponding distribution of results.

analysis, risk An analysis of possible events and their probabilities of occurrence, together with their potential consequences.

argillite A compact rock derived from either claystone, siltstone, or shale, that is more indurated than its constituent source rock but less laminated and fissile than shale and lacking the cleavage of slate.

assessment, environmental impact An evaluation of radiological and nonradiological impacts of a proposed activity where the performance measure is overall environmental impact, including radiological and other global measures of impact on safety and environment.

assessment, performance An assessment of the performance of a system or subsystem and its implications for protection and safety at a planned or an authorized facility. This differs from a safety assessment in that it can be applied to parts of a facility and does not necessarily require assessment of radiological impacts.

[†] Most of these definitions have been taken from International Atomic Energy Agency, *Radioactive Waste Management Glossary, 2003 Edition*, Publication 1155, (IAEA: Vienna, 2003). The definitions of some terms have been altered to make them more applicable to this report, and other terms have been added. The IAEA is not responsible for those changes. Definitions of geologic terms are derived from the *American Geological Institute Glossary of Geology*, Third and Fourth Editions (AGI: Alexandria, VA, 1987 and 1997).

assessment, safety An analysis for evaluating the performance of an overall system and its impact where the performance measure is radiological impact or some other global measure of impact on safety.

backfill The material used to refill excavated parts of a repository (drifts, disposal rooms, or boreholes) during and after waste emplacement.

barrier A physical or chemical feature that prevents or delays the movement of radionuclides or other material between components in a system — for example, a waste repository. In general, a barrier can be an engineered barrier that is constructed or a natural geological, geochemical, or hydrogeological barrier.

barriers, multiple Two or more natural or engineered barriers used to isolate radioactive waste in, and prevent radionuclide migration from, a repository. *See also barrier.*

basalt A dark-colored mafic igneous rock, commonly extrusive as lava flows or cones, but also intrusive as dikes or sills.

bentonite A soft, light-colored clay formed by chemical alteration of volcanic ash. Bentonite has been proposed for backfill and buffer material in many repositories.

characterization, site Detailed surface and subsurface investigations and activities at candidate disposal sites for obtaining information to determine the suitability of the site for a repository and to evaluate the long-term performance of a repository at the site.

clay A sediment composed of rock or mineral fragments smaller than 4 microns. Clays typically have relatively low permeability and relatively high capacity for sorption of positively charged chemicals.

closure Administrative and technical actions directed at a repository at the end of its operating lifetime — for example, covering the disposed of waste (for a near-surface repository) or backfilling and/or sealing (for a geological repository and the passages leading to it) — and termination and completion of activities in any associated structures.

compliance period The length of time over which a repository is expected to satisfy either the dose constraint or the risk limit.

containment Methods or physical structures designed to prevent dispersion of radioactive substances.

crystalline rock *See rock, crystalline.*

decommissioning Administrative and technical actions taken to allow removal of some or all of the regulatory controls from a facility. This does not apply to a repository or to certain nuclear facilities used for mining and milling radioactive materials, for which the term closure is used.

defense-in-depth Application of more than one protective measure for a given safety objective so that the objective is achieved even if one of the protective measures fails.

direct disposal Disposal of spent nuclear fuel as waste.

disposal Emplacement of waste in an appropriate facility without the intention of retrieval.

disposal facility Synonymous with “repository.”

dose constraint The value of the effective dose or the equivalent dose to individuals from releases from a repository that may not be exceeded.

drift A horizontal or nearly horizontal mined opening.

engineered barrier system The designed or engineered components of a repository, including waste packages and other engineered barriers. *See also barrier.*

environmental impact statement A set of documents recording the results of an evaluation of the physical, ecological, cultural, and socioeconomic effects of a proposed facility (e.g., a repository), of a new technology, or of a new program.

fuel cycle All operations associated with production of nuclear energy, including mining and milling, processing and enrichment of uranium or thorium, manufacture of nuclear fuel, operation of nuclear reactors, reprocessing of nuclear fuel, related research and development activities, and all related radioactive waste management activities including decommissioning.

fuel cycle, once-through Refers to the fuel cycle option where spent fuel is disposed of directly after use and is not reprocessed. *See also direct disposal.*

fuel, spent nuclear (SNF) Nuclear fuel removed from a reactor following irradiation that is not intended for further use in its present form because of depletion of fissile material, buildup of poison or radiation, or other damage.

geologic barrier *See barrier.*

geologic disposal *See repository, geologic.*

geologic repository *See repository, geologic.*

glass (waste matrix material) An amorphous material with a molecular distribution similar to that of a liquid, but with a viscosity so great that its physical properties are those of a solid. Glasses used in solidifying liquid high-level waste are generally based on a silicon-oxygen network. Additional network formers, such as aluminum, or modifiers, such as boron, lead to aluminosilicate or borosilicate glass.

granite Broadly applied, any holocrystalline quartz-bearing plutonic rock. The main components of granite are feldspar, quartz, and, as a minor essential mineral, mica. Granite formations are being considered as possible hosts for geological repositories.

groundwater Water that is held in rocks and soil beneath the surface of the earth.

heat-generating waste *See waste, heat generating.*

high-level waste (HLW) *See waste, high-level.*

host medium/rock *See rock, host.*

intermediate-level waste *See waste, low- and intermediate-level.*

implementing organization The entity charged under law (and its contractors) that undertakes siting, design, construction, commissioning, and operation of a nuclear facility.

***in situ* testing** Tests to determine the characteristics of the natural system that are conducted within a geological environment that is essentially equivalent to the environment of an actual repository.

license An authorization issued by the regulatory body granting permission to perform specified activities related to a facility or an activity. The holder of a current license is termed a “licensee.”

lithostatic pressure Pressure due to the weight of overlying rock and/or soil and water.

long-lived waste See **waste, long-lived**.

long-term In radioactive waste disposal, refers to periods of time that exceed the time during which active institutional control can be expected to last.

low- and intermediate-level waste See **waste, low- and intermediate-level**.

model A conceptual, analytical, or numerical representation of a system and the ways in which phenomena occur within that system, used to simulate or assess the behavior of the system for a defined purpose.

MOX Fuel composed of a mixture of uranium oxide and plutonium oxide.

multiple barriers See **barriers, multiple**.

nuclear fuel cycle See **fuel cycle**.

nuclear waste See **waste, radioactive**.

once-through fuel cycle See **fuel cycle, once through**.

overpack A secondary (or additional) outer container for one or more waste packages, used for handling, transport, storage, or disposal.

package, spent fuel A vessel containing conditioned spent fuel in a form suitable for transport, storage, and disposal.

package, waste The waste form and any containers and internal barriers (e.g., absorbing materials and liners), prepared in accordance with the requirements for handling, transport, storage, and disposal.

postclosure The period of time following closure of a repository and decommissioning of related surface facilities. See also **closure**.

probabilistic analysis See **analysis, probabilistic**.

regulator An authority or a system of authorities designated by the government of a nation as having legal authority for conducting the regulatory process, including issuing authorizations, and thereby for regulating the siting, design, construction, commissioning, operation, closure, decommissioning, and, if required, subsequent institutional control of nuclear facilities or specific aspects thereof.

repository, deep geologic A facility for disposal of radioactive waste located underground, usually several hundred meters or more below the surface, in a geological formation intended to provide long-term isolation of radionuclides from the biosphere.

reprocessing A process or operation to extract radioactive isotopes from spent fuel for further use or to separate out various waste streams.

risk A multiattribute measure expressing hazard, danger, or chance of harmful or injurious consequences associated with actual or potential exposures. It reflects the probability that specific deleterious consequences may arise, and the magnitude and character of such consequences.

risk limit The probability of a person living in the vicinity of a repository suffering genetic or serious health damage, including cancer, during the course of his or her lifetime as a result of radioactive material released from the isolating rock zone.

rock A solid aggregate composed of naturally occurring substances including either one or more minerals, glasses, or organic matter.

rock, crystalline A generic term for igneous rocks and metamorphic rocks, as opposed to sedimentary rocks. *See also granite.*

rock, host A geological formation in which a repository is located.

rock, igneous Rock or mineral that solidified from molten or partly molten material. This includes plutonic rocks such as granite and volcanic rocks such as basalt.

rock, sedimentary A type of rock resulting from the consolidation of loose material that has accumulated in layers. The layers may be built up mechanically or by chemical precipitation.

safety assessment *See assessment, safety.*

safety case An integrated collection of arguments and evidence for demonstrating the safety of a facility. This will normally include a safety assessment, but could also typically include independent lines of evidence and reasoning on the robustness and reliability of the safety assessment, and the assumptions made therein.

salt In geology, generally used to refer to naturally occurring halite (sodium chloride).

scenario A postulated or assumed set of conditions or events. Scenarios are commonly used in performance assessments to represent possible future conditions or events to be modeled, such as the possible future evolution of a repository and its surroundings.

sedimentary rock *See rock, sedimentary.*

shale A consolidated clay rock that possesses closely spaced, well-defined laminae.

site The area containing, or under investigation of its suitability for, a nuclear facility (e.g., a repository). It is defined by a boundary and is under effective control of an operating organization.

site characterization *See characterization, site.*

site confirmation The final stage of the siting process for a repository. Site confirmation is based on detailed investigations of the preferred site that provide site-specific information needed for safety assessment.

site selection *See siting.*

siting The process of selecting a suitable disposal site. The process comprises the following stages: concept and planning, area survey, site characterization, and site confirmation.

spent nuclear fuel (SNF) *See fuel, spent nuclear.*

spent nuclear fuel management All activities that relate to handling or storage of spent nuclear fuel.

spent fuel package See **package, spent fuel**.

storage Holding of spent nuclear fuel or radioactive waste in a facility that provides for its containment, with the intention of retrieval.

storage, interim See **storage**.

transuranic waste See **waste, transuranic**.

tuff A rock composed of compacted volcanic ash.

underground research laboratory A facility where *in situ* testing can take place.

vitrification The process of incorporating materials into a glass or glass-like form. Vitrification is commonly applied to solidification of liquid high-level radioactive waste from reprocessing spent nuclear fuel. See also **glass**.

vitrified waste See **waste glass**.

waste Material in gaseous, liquid, or solid form for which no further use is foreseen.

waste, heat generating Radioactive waste that is sufficiently radioactive that the decay heat significantly increases its temperature and the temperature of its surroundings. In practice, heat-generating waste is normally high-level waste, although some types of intermediate-level waste may qualify as heat-generating waste.

waste, high-level (HLW) The radioactive liquid containing most of the fission products and actinides present in spent fuel, which forms the residue from the first solvent extraction cycle in reprocessing, and some of the associated waste streams. This material following solidification, spent fuel (if it is declared a waste), or any other waste with similar radiological characteristics. Typical characteristics of HLW are thermal powers that are above about 2 kW/m³ and long-lived radionuclide concentrations exceeding the limitations for short-lived waste.

waste, intermediate-level See **waste, low- and intermediate-level**.

waste, long-lived Radioactive waste that contains significant levels of radionuclides with half-lives above 30 years.

waste, low- and intermediate-level Radioactive waste with radiological characteristics between those of waste exempted from regulation and high-level waste and spent nuclear fuel. They may be long-lived waste or short-lived waste. Many countries subdivide this class in other ways — for example, into low-level waste and intermediate-level waste or medium-level waste, often on the basis of waste acceptance requirements for near-surface repositories.

waste, radioactive Waste that contains or is contaminated with radionuclides at concentrations or activities greater than clearance levels established by the regulatory body. It should be recognized that this definition is purely for regulatory purposes and that material with activity concentrations equal to or less than clearance levels is radioactive from a physical viewpoint.

waste, transuranic Alpha-bearing waste containing nuclides with atomic numbers above 92, in quantities and/or concentrations above regulatory limits.

waste, vitrified *See waste glass.*

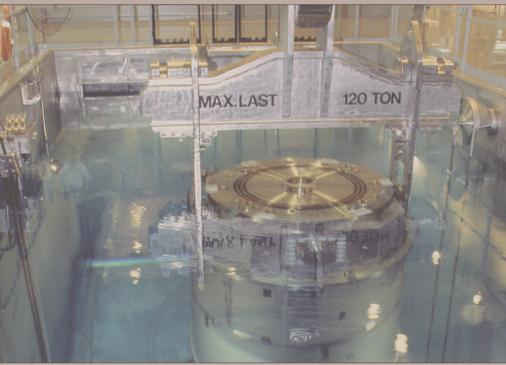
waste disposal *See disposal.*

waste disposal system Refers to the disposal environment as a whole, including the geological surroundings, the engineering system of a repository (e.g., barriers), and the waste packages.

waste form Waste in its physical and chemical forms after treatment.

waste generator The operating organization of a facility or an activity that produces waste.

waste glass The vitreous product that results from incorporating waste into a glass matrix. *See also glass.*



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