

UNITED STATES

NUCLEAR WASTE TECHNICAL REVIEW BOARD

WINTER BOARD MEETING

January 24, 2007

Atrium Suites
4255 South Paradise Road
Las Vegas, Nevada 89109

NWTRB BOARD MEMBERS PRESENT

Dr. Mark Abkowitz
Dr. William Howard Arnold
Dr. Thure Cerling
Dr. David Duquette
Dr. B. John Garrick, Chairman, NWTRB
Dr. George M. Hornberger
Dr. Andrew Kadak
Dr. Ronald Latanision
Dr. Ali Mosleh
Dr. Henry Petroski

SENIOR PROFESSIONAL STAFF

Dr. Carlos A.W. Di Bella
Dr. Daniel Fehringer
Dr. Bruce Kirstein
Dr. David Diodato
Dr. Daniel Metlay
Dr. John Pye

NWTRB STAFF

Dr. William D. Barnard, Executive Director
Joyce Dory, Director of Administration
Karyn Severson, Director External Affairs
Linda Coultry, Program Support Specialist
Davonya Barnes, Staff Assistant

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1 nuclear industry, having previously served in a number of
2 senior management positions, including vice-president of the
3 Westinghouse Hanford Company, and president of Louisiana
4 Energy Services. Howard chairs the Board's Panel on
5 Preclosure Operations.

6 Thure Cerling. Thure is a Distinguished Professor
7 of Geology and Biology at the University of Utah. He is a
8 geochemist, with particular expertise in applying
9 geochemistry to a wide range of geological, climatological,
10 and anthropological studies. Working with Panel Co-Chairman
11 George Hornberger, Thure is our technical lead on the Natural
12 System.

13 David Duquette. David is Department Head and
14 Professor of Materials Engineering at Rensselaer Polytechnic
15 Institute in Troy, New York. His areas of expertise include
16 physical, chemical, and mechanical properties of metals and
17 alloys, with special emphasis on environmental interactions.
18 Working with Panel Co-Chairman Ron Latanision, David is the
19 Board's technical lead on Corrosion.

20 George Hornberger. George is the Ernest H. Ern
21 Professor of Environmental Sciences, University of Virginia.
22 I think he's enjoying this year at Berkeley on a sabbatical.
23 His research interests include catchment hydrology,
24 hydrochemistry, and transportation of colloids in geological
25 units and media. George co-chairs the Board's Panel on

1 Postclosure Repository performance.

2 Andy Kadak. Andy is Professor of the Practice in
3 the Nuclear Engineering Department of the Massachusetts
4 Institute of Technology. His research interests include the
5 development of advanced reactors, space nuclear power
6 systems, and improved licensing standards for advanced
7 reactors. Andy is the Board's technical lead on Thermal
8 Management.

9 Ron Latanision. Ron is an Emeritus Professor at
10 MIT and a principal and Director of Mechanics and Materials
11 with the engineering and scientific consulting firm,
12 Exponent. His areas of expertise include materials
13 processing and corrosion of metals and other materials in
14 different aqueous environments. Ron co-chairs the Board's
15 Panel on Postclosure Repository Performance.

16 Ali Mosleh. Ali is the Nicole J. Kim Professor of
17 Engineering and Director of the Center for Risk and
18 Reliability at the University of Maryland. He has done a lot
19 of risk and safety assessments, reliability analyses, and
20 decision analyses for the nuclear, chemical and aerospace
21 industries. Ali is the Board's technical lead on Performance
22 Assessment.

23 William Murphy. Bill is an Associate Professor in
24 the Department of Geological and Environmental Sciences at
25 California State University-Chico. His areas of expertise

1 are geology, hydrogeology, and geochemistry. Bill is the
2 Board's technical lead on the Source Term.

3 Henry Petroski. Henry is the Aleksandar S. Vesic
4 Professor of Civil Engineering and Professor of History at
5 Duke University. His current research interests are in the
6 areas of failure analysis and design theory. Henry is the
7 Board's technical lead on the design of Surface Facilities.

8 At the beginning of each meeting, there are a few
9 routine things that we do. One is to read the following
10 statement for the record, so that everybody is clear about
11 the distinction between member opinions and official Board
12 positions. Board meetings are spontaneous by design. We
13 express ourselves quite freely, and we want to be able to
14 continue to do that. So, when Board members speak
15 extemporaneously, it is important to realize that we are
16 speaking on our own behalf, and not on behalf of the Board.
17 We'll do our best to identify what represents Board
18 positions.

19 Before we begin today's discussion, it is my task,
20 my sad task to acknowledge the passing of two individuals who
21 made substantial contributions to the program, and to the
22 project over the years.

23 John Arthur passed away on December 26th after a 27
24 year career with the Department of Energy. The Board first
25 heard from John almost four years ago when he became Deputy

1 Director of the Office of Repository Development. Actually,
2 I had connections with John much before that in the nuclear
3 weapons business, particularly with respect to nuclear weapon
4 safety, and with respect to the Waste Isolation Pilot Plant.
5 John's considerable acumen in managing an extremely
6 challenging national program, and the unflagging enthusiasm
7 and energy that he brought to the public service will indeed
8 be missed.

9 Bo Bodvarsson passed away on November 29th, this
10 past year. Bo authored his first Yucca Mountain technical
11 paper in 1986. His subsequent research supported fundamental
12 field investigations and lead to substantially improved
13 conceptual and numerical models of fluid flow and
14 radionuclide transport in fractured unsaturated rocks,
15 earning him the respect of his associates and colleagues. We
16 will remember Bo for his leadership and for his exceptional
17 ability to understand, and, more importantly, to explain the
18 relevance of complex hydrologic phenomena.

19 Both John and Bo will be remembered as friends and
20 for their personal and professional contributions.

21 Today, the Board looks forward to a broad and
22 thorough project overview and status report from managers of
23 the Office of Civilian Radioactive Waste Management. The
24 presentations begin with Program and Project Overviews by
25 Ward Sproat, Director of OCRWM. Ward was confirmed Director

1 of OCRWM by the United States Senate on May 26, 2006. Since
2 his confirmation, he has announced his intention to submit a
3 license application for the construction of a repository at
4 Yucca Mountain to the Nuclear Regulatory Commission on or
5 before June 30, 2008. We appreciate Ward's presence and look
6 forward to his remarks.

7 Following Ward's presentation will be a
8 presentation Program Chief Scientist Russ Dyer on the ongoing
9 and planned activities of his office that support the project
10 baseline.

11 After a short break, ongoing and planned activities
12 that support science and technology, including work on source
13 term, natural barriers, and materials performance, will be
14 described by John Wengle. After that talk, we will break for
15 lunch.

16 Following lunch, Paul Harrington, Chief Engineer of
17 OCRWM, will describe the ongoing and planned activities of
18 his office, with a focus on surface and underground facility
19 design, operations, and capacity.

20 Waste management planning and integration will be
21 the broad focus of Chris Kouts' presentation, with particular
22 emphasis on the status of the transport, aging, and disposal,
23 or "TAD" canister concept, operational integration, and the
24 Total System Model.

25 Following a short break, Gary Lanthrum will present

1 the Yucca Mountain transportation strategic plan, including
2 the feasibility and impact assessment of identified routes
3 and the status of infrastructure acquisition.

4 Finally, Scott Wade will discuss Yucca Mountain
5 site operations, including the status of water, power,
6 infrastructure, and tunnel access.

7 As usual, following the presentations, we have
8 scheduled time for public comment, an aspect of our meetings
9 that is extremely important to us. If you would like to
10 comment at that time, please enter your name on the sign-up
11 sheet at the table near the entrance of the room. Of course,
12 written copies of any extended remarks can be submitted and
13 will be made part of the meeting record.

14 Some of you have asked about questioning during the
15 course of the presentations. Our preference is for you to
16 write down your questions and submit them to either Davonya
17 Barnes or Linda Coultry. They are seated in the back of the
18 room near the entrance. We will cover as many questions as
19 we can, time permitting.

20 Finally, to minimize any interruptions, we would
21 like to ask all of you to turn your cell phones and pagers to
22 their silent mode.

23 I'm pleased to introduce Ward to lead off our
24 discussions. Thank you.

25 SPROAT: Thank you, John. And, good morning, members of

1 the Board, and good morning, members of the public.

2 First, John, thank you very much for your kind
3 remarks about John and Bo. Their loss is a significant loss
4 to the program, and a shock to all of us who knew them and
5 valued them, and your taking the time to recognize them here
6 is very much appreciated. Thank you for doing that.

7 What I'd like to do this morning is, as you can
8 tell from the topics that John talked about that we're going
9 to talk about today, this is not the typical let's get down
10 into the detailed science kind of NWTRB meeting. This is
11 more about the big picture of where we're going, key aspects
12 of the program, how we're managing it, the directions we're
13 going to take, and give you an opportunity about how we as
14 the management team are approaching this program, what we are
15 doing, what we're concerned about, what we're really working
16 on, and focusing on. And, that's what I want to do with my
17 presentation kicking off this morning, kind of giving you the
18 big picture.

19 And, what I'm going to do, as I do that--can I go
20 to the next slide? What I'm going to do is just go over and
21 quickly give you a recap of what I told you at the last
22 meeting. I think that's really important from a big picture
23 standpoint. I want to give you an update on certainty issues
24 that you are probably either aware of or would certainly like
25 an update on, things like budget and the EPA standard, and

1 things like that, just so you've got the latest up to date
2 information that I have regarding some of these key issues.

3 And, finally, I want to give you an overview of
4 what I'll call the key areas of senior management attention,
5 the areas that I'm personally heavily invested in, and going
6 to be working on very heavily during this coming year.

7 Go to the next slide. This is something I showed
8 at the last meeting. No dates have changed. It's been three
9 or four months, we haven't changed any dates. The milestone
10 dates are still the same. And, I think as you'll recall from
11 the conversations we had at the last meeting, key milestone
12 there are License Application submittal on or before June 30,
13 2008, with a best achievable--and I underline the word
14 again--best achievable that I talked about at the last
15 meeting, the beginning in March 2017.

16 But, those are the key milestones in the project as
17 we have laid them out. They are based on a minimum
18 construction period of time. In other words, if you'll
19 notice the rail line construction, to meet those dates is to
20 start October of 2009, that is, implications for design, and
21 you'll be hearing later, I think, that, you know, we've
22 started the design on that preliminary design.

23 The environmental impact assessments are going on
24 on that. So, we have looked at this program from an
25 integrated standpoint, and taken a look at what we need to

1 make this date happen, you know, with certain assumptions.
2 And, that's our milestone schedule. That's the schedule
3 we're programming into the overall program baseline and major
4 milestones, and we're building the cash flow requirements for
5 the project needed to support that. And, so, we're treating
6 this as an integrated total project, with milestones,
7 schedules, and a lot, a lot of planning detail behind that.
8 And, you'll hear a little bit more about that later today.

9 Next? Remember, last time, I talked about the four
10 key strategic objectives for guiding the program as we move
11 forward. The first one is about the license application.
12 You'll hear more about that a little bit later today also.
13 But, we are fundamentally, we're managing the licensing
14 process for this, and the development of the license
15 application fundamentally different than we did before.

16 We have a number of integrated teams. This is not
17 an exercise like it was before where contractors were writing
18 things and tossing it over the wall to DOE, and DOE would
19 come and toss it back. We have integrated teams of
20 scientists, engineers, licensing engineers, attorneys,
21 working together in drafting a writing these sections of the
22 license application on a very detailed schedule, with the
23 engineering inputs, the science inputs, that are needed to
24 support that schedule planned, mapped out and being managed
25 with weekly senior management overview meetings. So, this is

1 being treated as a real project with real deadlines, and real
2 milestones, and being treated in an integrated way with all
3 the key players coming together to write this thing, and do
4 it right the first time, and not have a number of circuitous
5 repetitive iterative processes put into it.

6 I'll talk a little bit more about what I'm doing
7 and what some of the senior management team is doing about
8 that in a few minutes.

9 The second is about the organization. I'm also
10 going to talk a lot about that a little bit later. But, the
11 one piece I'd like to point out about this, I talked about
12 the need to build the capability within the DOE senior
13 management team to carry this program forward, to bring in
14 the skill sets and the expertise we need to really manage
15 this program for the long haul. I'm very proud to announce
16 that on Monday this week, our new Director of the Office of
17 Quality Assurance started. Is Larry Newman out there?
18 Larry, could you stand up?

19 I'd like to introduce Larry Newman, who is the new
20 Director of the Office of Quality Assurance at OCRWM. Larry
21 has a very broad and long experience in the commercial
22 nuclear industry. He's held senior reactor operating
23 licenses for both PWRs and BWRs, has led nuclear operations
24 training organizations, has led the Nuclear Site Quality
25 Assurance Organization at TVA, and has extensive nuclear

1 operations training and quality assurance background. And,
2 so, it's that kind of expertise and experience that we're
3 looking to bring into this program to set it up for long-term
4 success.

5 So, that's just one small piece of what we're
6 starting to do under this strategic objective. But, I wanted
7 to introduce Larry, because you'll have an opportunity, I'm
8 sure, to meet him and hear from him at some future meetings.

9 Next slide, please. The third one we talked about
10 last time was about the continuing mounting federal
11 obligations associated with the non-performance of the
12 standard contracts. One of the things I'd like to point out
13 is that within this area, there are certain things that my
14 office can do, and there are certain things we can't do. For
15 example everybody who's currently suing the federal
16 government over this, those negotiations take place between
17 those parties and the Department of Justice. The Department
18 of Energy doesn't play in that, not directly. We can't
19 negotiate that directly. We support DOJ.

20 But, there are some other things that we're working
21 on that we think may have some potential impact there, but
22 they are in the early stages of discussion and
23 conceptualization, and I'm not ready to talk about those yet.

24 And, then, finally, the last piece is about
25 transportation. And, the recognition that we can do a really

1 great repository, come up with a great design, great license,
2 we can even get it built, but if we can't get anything there,
3 we've just wasted a lot of time and a lot of money. And, so,
4 the recognition of the transportation is a very key part of
5 this overall program, and the aspects of it, which are very
6 complex in terms of planning, route planning, interaction at
7 the state, county, local levels, emergency responder
8 training, it's a major effort for us, and you will hear a
9 little bit more about that today in terms of how we're moving
10 forward, we're putting together a very detailed strategic
11 plan. We're implementing the transportation piece of this
12 project.

13 Next. Three key update areas. One is legislative
14 proposals. Last meeting, I talked about the legislative
15 package that the administration had sent up to Capitol Hill
16 to fix a number of legal and structural issues associated
17 with the program, things like land withdrawal at the Nuclear
18 Test Site, Nuclear Waste Fund access, some other things like
19 that. That legislation died at the end of the last Congress.

20 We are currently evaluating whether to send another
21 legislative package up, and what would be in that package.
22 Those discussions are going on. I anticipate some decisions
23 on that in the first quarter of this year. Don't have any
24 definite dates on that yet, but we are in active discussions
25 of what we want to do in terms of sending up additional

1 legislation, and if so, what would be in it.

2 So, I just want to be clear that that other
3 legislative package that we talked about last time basically
4 died at the end of the last Congress, and new legislation, if
5 we send it up, would have to be reintroduced in this
6 Congress.

7 Under FY '07 appropriations, as you know, the
8 federal government is under a fiscal year from October 1st to
9 September 30th, so we're now four months into FY '07, and we
10 don't have an approved budget. We are under continuing
11 resolution, which means just keep doing exactly what you did
12 last year, and you'll have exactly the same amount of money
13 as you had last year.

14 That continuing resolution expires on February the
15 15th. There is, I guess the best way I can describe it, is
16 we are not getting consistent messages from the Hill as to
17 how this is going to get resolved. It seems like everybody
18 has got their own opinion. So, I'm not going to put any
19 money on this at all, how this is going to come out. But,
20 there's a possibility of--there's some school of thought that
21 says there's going to be continuing resolution for the
22 remainder of the year, and it's going to come out fairly
23 soon.

24 There's another school of thought that says we're
25 going to get to the 15th, and there will be another interim

1 continuing resolution bill, and there's some school of
2 thought that says we're going to do an omnibus bill and it's
3 going to have a bunch of changes in it, and earmarks. Nobody
4 knows. There doesn't seem to be a consistent message coming
5 back from our contacts on the Hill. So, the bottom line is
6 just like every other federal program, we are under
7 continuing resolution to the 15th of February, and we're
8 trying to figure out how much money we actually will have for
9 the remainder of the year.

10 Andy?

11 KADAK: Kadak, Board.

12 I thought you had to be at the lowest of the
13 Congressionally approved committees, rather than just run on
14 your--

15 SPROAT: It depends on how the continuing resolution
16 bill was written. The continuing resolution bill we're
17 operating under right now is basically exactly what we did,
18 what we were authorized last year.

19 KADAK: So, no budget cuts for you right now.

20 SPROAT: As of--it's less than what we asked for in our
21 '07 budget. So, from that sense, it's a budget cut.

22 KADAK: Okay.

23 SPROAT: In terms of what we're going to get, I don't
24 know.

25 And, then, finally, on the EPA standard, and just

1 to refresh your memory, this is the issue where the EPA is
2 required to issue the Yucca Mountain Environmental Impact
3 Standards, in terms of release limits and long-term exposure
4 limits. And that draft standard is now in interagency
5 review, which means the EPA has finished their work in a
6 draft form. They've sent it out to the various other
7 governmental offices, DOE, DOJ, OMB, and there are
8 discussions going on on those interagency reviews right now.

9 It's kind of like the continuing resolution.
10 There's not a clear consensus as to exactly when that final
11 revision to the standard is going to come out, but I
12 personally expect it to happen in the first quarter of this
13 year. There's an awful lot of people working on it, trying
14 to resolve issues and get everybody on the same page across
15 the different organizations of government. But, exactly how
16 long that's going to take, I don't know. But, I am expecting
17 it's--if you were to ask I'd say the probabilities are its
18 going to happen in the first quarter of the year, but I'm not
19 ready to commit to that, because I can't commit to that. I'm
20 out of the loop at this stage of the game.

21 So, those are three key issues that are currently
22 going on that, you know, at this moment that impact the
23 program I thought that would be appropriate for the Board to
24 understand where they stand.

25 Can we go to the next slide, please? All right,

1 this is my last slide. This is the one I'm probably going to
2 talk the most on, and it's about giving you a sense of what
3 I'm paying attention to as the Director. Now that I've been
4 here for seven months, I've learned enough to be really
5 dangerous about this program, and I've got three specific
6 areas that I'm focusing on on a going forward basis, the
7 license application, the organization, and the Congress.
8 And, I want to talk about those three areas and how I'm going
9 to be spending my time in those three areas.

10 First is around the license application, and when I
11 talk about that, I really mean the application, the license
12 application, the Supplemental Environmental Impact
13 Statements, the licensing support network. All of that is
14 part of delivering the license application. We are doing--we
15 have instituted monthly program review meetings. We just had
16 our fifth since I've been here yesterday. It's a half a day
17 meeting, where we go through with all the senior management
18 team from DOE, BSC, Sandia, USGS, all the key managers
19 sitting around, and we're going through these projects, where
20 they stand, what the issues are, what are the cost
21 organizational issues we need to work, and getting them on
22 the table and working them. We're assigning teams to work
23 them, and reporting back to us.

24 So, it's a whole fundamentally different way of
25 managing this program than what we've done before. We're

1 treating this as an integrated management team, and the focus
2 on that, license application, and the SEISs, and the LSN as
3 projects, with project directors and project schedules and
4 deliverables, are how we are managing this program going
5 forward. And, that's why I feel very confident that we're
6 going to meet that June 30th date, and if not, beat it.

7 The second area is around strategic licensing
8 decisions. And, this is an area that I think the Board will
9 be interested in as we get further down the road this year,
10 and into next year. As I've gotten involved with the
11 program, what I've recognized is that there were decisions
12 made in the past, or there were issues where decisions never
13 were made, and things were just kind of drifting along in
14 terms of, okay, we've done the science work, we've analyzed
15 the data, we've run the models, and we've identified issues.
16 And, obviously, as this Board is very well aware of, around
17 all of the issues with some of the time frames we're talking
18 about, there are great uncertainty bands around some of the
19 issues. And, so, what position the program and the project
20 is going to take in the license application around some of
21 these issues, how we address the uncertainties, how we take
22 some of these what we've learned from the science, and
23 incorporate it into the design, how we are going to structure
24 the license application to reflect what we know, with varying
25 degrees of uncertainty, and the design approaches you want to

1 take to address those, there's some very key licensing and
2 strategic decisions that are needed associated with that.

3 And, so, what we have done is we have put together
4 a strategic licensing team that I share with people from both
5 inside the program, with people from outside the program, who
6 have real world NRC licensing expertise, and not just people
7 who, like me, who licensed stuff 30 years ago, but--or 20
8 years ago, but people who have been actively involved in risk
9 informed regulation, which Part 63 is, and more up to date
10 licensing activities, where the licensing team and the design
11 teams will bring issues to us, and we will debate them and
12 we'll make decisions about the positions we're going to take
13 in that license application.

14 So, my purpose in sharing that with you is to let
15 you know that in terms of senior management involvement
16 oversight in terms of key decisions that are being made about
17 how this repository is going to be designed, how it's going
18 to be built, how we think it should be licensed, that's going
19 on now, and it will continue to go on over the next two years
20 as we move through finalizing the license application.

21 The second area is around the organization. And, I
22 think I told you at the last meeting, and I am very serious
23 about this, that while that license application is priority
24 number one, this is priority number 1A, and it's about
25 setting this organization up, the DOE and the program

1 organization up for long-term success. It's not just about
2 getting the license application and saying hey, great job,
3 and then walking out the door. This is about making sure
4 that this program has the capability of designing, licensing,
5 building, and operating this repository for the long haul.
6 And, it has a number of different issues associated with it,
7 and aspects to them. I just want to touch upon them very
8 briefly.

9 One is around business processes. Now, you might
10 say why should we care about business processes within the
11 federal government. Well, I think a number of you have been
12 involved in the industry and involved with technology long
13 enough to recognize that you have some very smart people.
14 But, if your processes aren't top notch, where they're in
15 control, you're getting good data, you are controlling it,
16 you are able to retrieve it, you are able to manage it, then
17 you're going to have problems. And, so, we're taking a look
18 at what I call the key business processes of how this program
19 does business, configuration management, data management,
20 document control and document management, which from my
21 taking a look at it, with some other people looking at it,
22 it's working, but boy, is it inefficient. And, it is
23 byzantine. And, it is fragmented.

24 And, so, if we think we're going to make this
25 program set up for long-term success, we've got to figure out

1 how to do that, using today's standards, today's technology,
2 and make it simpler, so that when people, you know, if you
3 come back and ask me, you know, show me a dataset, it doesn't
4 take five people five days to find it. You know, you can
5 press a button, and print it out. So, we have a long way to
6 go there. But, that whole issue of business process
7 analysis, business process modernization and streamlining,
8 and getting our key business processes in control is what
9 this is all about.

10 Staffing. I talked about it the last time. I'll
11 keep talking about it every time we get together. It's about
12 making sure that this organization has the skills and
13 competencies in it for long-term success. And, so, what
14 we're doing right now is I've had everybody in my
15 organization, as of Monday this week, it was due, give me a
16 one page summary of their education and their experience. I
17 needed an experience inventory of, you know, who have I got
18 on this program and what's their background and experience.
19 That's never been done before. So, part of this is
20 understanding what we've got in the organization, what their
21 background, skills, and education are.

22 The next piece is taking a look at what the gaps
23 are between what the organization needs to look like three
24 years, five years out, what the skill sets are that it needs
25 versus the skill sets it has, and then identifying those gaps

1 and then targeting those gaps to be filled through
2 recruitment and hiring, and to go after that aggressively.
3 And, DOE has not done that very well in the past. It just
4 hasn't. It hasn't been a priority.

5 You know, obviously, there are other issues under
6 this also, like succession planning. There are a lot of
7 people whose--in this program is the same as mine, and the
8 idea of getting it set up for long-term success, with younger
9 people coming in, is very, very important.

10 The third area is management development, and this
11 isn't about well, okay, the current DOE, in general,
12 government approach in general, is, you know, there's a suite
13 of courses out there, you can look them up and you go on the
14 computer into computer based training, this is not about
15 that. This is about being very clear about the management
16 team and the leadership team for this program in the future,
17 understanding today's business, understanding the industry,
18 understanding the requirements of an NRC licensee, and being
19 able to manage effectively towards that.

20 So, we're doing things like we're bringing mentors
21 in from outside, from the industry, to come in and work next
22 to my management team in a mentoring role, to kind of
23 accelerate the knowledge and experience influx into the
24 organization. We're going to be setting up rotational
25 assignments where maybe two, three, four week things, where

1 senior managers and supervisors from my team go out and they
2 go live in a nuclear power plant for a month, a good nuclear
3 power plant for a month, and follow people around and just
4 see how it operates. This is about a little more thinking
5 outside the box, but accelerating the learning process within
6 the organization about what they need to look like, how they
7 need to act, and what the organization needs to look like for
8 long-term success.

9 Along that, that last piece is around the culture,
10 and there are two key areas around the culture that I want to
11 talk about. And, in the future, I hope we'll have the
12 opportunity to talk to the Board about quality in more
13 detail. But, you know, this program has a history of issues
14 around its quality assurance program, and I've spent a lot of
15 time reading the outside reports, the inside reports,
16 condition reports, and I think I've got a pretty good
17 understanding of the evolution and the root causes of what
18 went on.

19 And, all I'm going to say about it right now is
20 that now that I've got my three headed quality management
21 team, with Larry Newman on board for us, and his counterpart
22 from BSC, and the counterpart from Sandia, I'm going to be
23 working very closely with those three people about
24 overhauling the quality assurance program in all three
25 organizations, overhauling, and not overhauling the

1 implementing procedures, but a major cultural intervention
2 across the entire program that I'm going to be personally
3 involved with in going out and talking to everybody on this
4 program about the expectations and what the price of the
5 mission is in terms of quality expectations, if they want to
6 continue to work on this program. That's one of the root
7 causes of the problems it's had in the past.

8 DOE senior management hasn't been involved, hasn't
9 been setting the expectations across the program, and they've
10 been kind of insular within their own little DOE house. Not
11 any more. If you want to work on the program and you're
12 working for me, you're going to meet our standards around
13 quality expectations. And, that's going to be a very
14 heavily--that's going to take up a lot of my time in this
15 coming year.

16 Somewhat associated with that, but also a separate
17 focus, is the corrective action program, another process
18 within the program that has had chronic problems in terms of
19 its effectiveness and its ability to get fixed. And, the
20 difference now is the senior management team across the
21 program is focused on this issue. We've put together a
22 single corrective action request that brings in all of the
23 myriad, a couple hundred CRs that have been written over the
24 years on the corrective action program, and Paul Golan, my
25 Deputy, and Scott Wade, who is our sustaining sponsor, and we

1 are working together across the program to fix this once and
2 for all, because it's an underpinning and a base of having a
3 strong nuclear culture, and continuously improving and
4 learning organization. So, that's getting a lot of senior
5 management attention at this stage of the game. So, that's
6 about the organization.

7 The last piece I want to talk about is the
8 Congress. As you know, the Congress, we have a brand new
9 Congress, we have a lot of new members. And, what I started
10 to realize as I, right before Christmas, I sat down and said
11 I want to understand the nuclear waste fund. You know, I've
12 heard a lot about it. People, you know, keep saying things
13 about it, does the money exist, the money is not there, where
14 does the money go? I don't know the answer to those
15 questions. So, I sat down with people who run it, and it
16 took me an hour plus to start to understand it.

17 Now, okay, I'm not the sharpest guy in the room,
18 but, you know, I figure if it takes me over an hour to kind
19 of start to get it, how many people out there don't get it,
20 particularly, how many people in Congress don't get it and
21 don't understand it. Plus, when you add in the fact there's
22 new members, there's new staff, there's turnover in the
23 staff, when you recognize that this program, from both an
24 appropriations standpoint and an enabling legislation
25 standpoint, is so dependent on Congress for its future

1 success, you have a Congressional staff that really doesn't
2 understand the legal construct of the program, how it was set
3 up, why it was set up, the legal construct for how it's
4 supposed to be funded, you won't be successful.

5 So, there's a major piece of what I need to do this
6 coming year in terms of educating the new members of
7 Congress, the staffs, some of the existing members of
8 Congress and their staffs, about how we got to where we are,
9 why we are where we are, the nuclear waste fund, how it's set
10 up, and how it's going to be needed in the future to make
11 this program go forward.

12 And, then, finally, the last piece is about
13 building credibility on the Hill. I've met with a number of
14 senators of congressmen and their staffs from both Houses,
15 and I can tell you that there is bipartisan support for this
16 program up on Capitol Hill in both Houses of Congress,
17 absolutely. And, bipartisan, by very senior people on both
18 sides of the aisle in both Houses.

19 Their biggest problem has been that this program,
20 the Department of Energy has not given them great confidence
21 of the Department's ability to pull this program off. And,
22 so, it's incumbent on me and how me and my management team,
23 how we manage this program and start delivering and doing
24 what we said we were going to do, absolutely critical to
25 building credibility up on Capitol Hill so the people are not

1 only willing to listen to what we have to say as we try and
2 educate them, but they're willing to do something about it.
3 So, that's where I'm going to be spending also a lot of my
4 time in the coming year.

5 So, that's really the message I wanted to deliver
6 in terms of, you know, management focus areas and key issues,
7 and I hope that gives the Board a little more sense about
8 where we're trying to go with the program. So, with that,
9 John, I'll open it up to questions.

10 GARRICK: Andy, do you want to start the process?

11 KADAK: Yes. Kadak, Board.

12 I was very intrigued by your organizational plans,
13 and maybe this is a good opportunity for you to perhaps
14 comment on Commissioner McGaphigan's (phonetic) comment about
15 taking this project away from DOE and putting it into a quasi
16 government corporation of some sort, which has been discussed
17 for many, many years, as you know. But, do you feel that
18 your approach here might address some of those concerns?

19 SPROAT: Yes, I do. I guess about two months before I
20 got confirmed, I sat down with Commissioner McGaphigan,
21 because I've known him for quite a while from some other
22 projects, and he expressed to me a number of the concerns
23 that he expressed in that interview that he did.

24 I would like to point out, though, depending on
25 which paper you read his interview in, there were certain

1 comments that were left in and certain comments that were
2 left out. And, from the LJ article, which I read yesterday,
3 I noticed there were two things left out of that article.
4 One was Commissioner McGaphigan did say he felt that Yucca
5 Mountain was licensable, and the second one was he felt that
6 the senior management team now in charge of this program was
7 the best it's ever had, and has a chance for success. That
8 wasn't in the LJ article, but I just wanted to point that
9 out.

10 In terms of--but, the concerns he has in terms of
11 some of the management challenges and continuity of
12 leadership challenges that this program has had, because of
13 the way it's structured, he's not the only person who has
14 expressed those same concerns.

15 I would say, however, that there are a number of
16 issues that are broader than just that associated with this.
17 And, quite frankly, just the creation of another quasi
18 governmental agency will not fix those problems. So--and,
19 that's probably as far as I want to go with this. I think
20 Commissioner McGaphigan had a lot of, you know, had a number
21 of very good points that are valid, and that how we--and,
22 some of those issues will need to be addressed for the long-
23 term success.

24 GARRICK: Other questions? Yes.

25 LATANISION: Latanision, Board.

1 Ward, I want to compliment you for the description
2 of the management issues that are being given your attention.
3 I think they're right on target. I just wonder if at this
4 late date, and it is--this is a project that has been
5 underway for quite a long time--is this too late, too little,
6 too late?

7 SPROAT: I don't think so. And, I'll tell you why.
8 When you take a look at--first of all, let me say there are a
9 lot of very good people on this program, both within DOE and
10 the contract organizations. I'm very pleased with the
11 management team now in place at BSC, and the management team
12 at Sandia. I think the senior management teams there have
13 the right mindset, have the right vision to drive this
14 program forward.

15 Building an organization for the long-term success
16 of the program is a long-term effort. However, for the
17 people we have in place in the program right now for where we
18 are in terms of completing the preliminary design, doing the
19 license application, and defending it over the next three,
20 four, five years, I think we've got the right people in
21 place. And, during that period of time, it gives us the
22 opportunity to further build this organization, DOE
23 organization, you know, bring in new people from the outside,
24 develop the skills and competencies of the work force and the
25 management team, and set it up for long-term success for the

1 next phase of the project, which would be construction. So,
2 I don't think it's too little, too late.

3 LATANISION: Latanision, Board.

4 Let me just ask one very specific question, and
5 this relates to the interaction with the utilities and the
6 ongoing litigation. The show stopper in this whole process
7 that is associated with transportation continues to be out
8 there as an issue. How are you going to improve--I don't see
9 on the list, although it may be buried in one of the items
10 listed here--how are you going to improve on the
11 communications with utilities with that litigation hanging
12 over--

13 SPROAT: I have a judgment that for reasons that aren't
14 quite obvious to me, that in the past, certain people have
15 hid behind that as an excuse why there can't be dialogue and
16 discussions with the utilities around this. I don't buy it,
17 you know, because I'm now--I have been on one side of the
18 argument, and now I'm on the other. And, you know, what's
19 clear to me is I personally, and my organization, can't
20 negotiate settlements for those lawsuits. That's DOJ's job.
21 I can't--that's not our job. We support them when they ask
22 for the help.

23 But, for where we are right now, for every single
24 one of those sites where either spent fuel or high level
25 waste exists, my organization needs to know what the plant

1 layout is, what the equipment is, what the capabilities are
2 in terms of, you know, if we want to take the MPCs out and
3 move them, or if we need to repackage things in the TADs at
4 the site, what are the capabilities, what can they do, what
5 can't they do, we need to understand all that. And, the only
6 way we understand that is going and sitting down and visiting
7 with them. And, whether they're currently involved in a
8 lawsuit or not shouldn't matter at all. And, from my
9 standpoint, it doesn't matter. We're going.

10 LATANISION: So, meeting are underway, or you're going
11 to implement on that basis?

12 SPROAT: Yes.

13 LATANISION: And, one final question. This is
14 Latanision, Board.

15 What were the legislative proposals that you had
16 sent up last year that have been tabled that you're
17 revisiting?

18 SPROAT: There was a relatively lengthy set of
19 provisions in that legislation, but there were a couple key
20 ones. One was land withdrawal at the Nuclear Waste Test
21 Site. But--normally has control of that land, but it hasn't
22 been withdrawn for future public use. Before the NRC can
23 give us a license to construct, that land has to be withdrawn
24 to show--the Department of Energy can show that it has
25 permanent control of that land site for in perpetuity.

1 There is the issue of the nuclear waste fund, where
2 all the current revenues coming into the nuclear waste fund,
3 and the expenses are scored as deficit spending. So, in
4 other words, whatever money gets appropriated to me for the
5 repository program is kind of like independent of the \$750
6 million a year that are coming in from the utilities to pay
7 for this program.

8 Getting that fixed is another issue. And, there
9 were about five or six others that were of different levels
10 of legal detail that I just can't remember.

11 LATANISION: Okay, thank you.

12 GARRICK: Mark?

13 ABKOWITZ: Abkowitz, Board.

14 I wanted, Ward, to echo Dr. Latanision's comments
15 about the effort you're making to re-invent the way in which
16 the program is being operated. One of the aspects that I
17 notice is missing, and I would like you to comment on, is the
18 lack of a senior management advisory council that would be
19 made up of experts and representatives from fields such as
20 utilities, cask manufacturers, transportation carriers,
21 logistics providers, local, state and tribal officials, and
22 even public citizens, and I was curious if that thought has
23 crossed your mind, and if not, why not?

24 SPROAT: The thought has crossed my mind, and it is
25 there, it's not--didn't want to put it up there right now,

1 it's not at the top of my priority list, but it is something
2 I intend to address. The issue, though, is--one of the
3 issues is that I need to be clear in my own mind, before I go
4 and propose that, how it fits in with your role, the role of,
5 you know, there's, I think there's a requirement around
6 independent oversight on the quality assurance side. I'm
7 still trying to dig through some of the historical stuff to
8 find out what's required, number one.

9 But, in terms of an advisory board, I like the
10 idea, but there are federal laws required that when an
11 advisory board gets set up, how is it set up, how is it
12 constituted, how are people selected. It's not something
13 that I can just say we're going to do it, and I want you,
14 you, you and you. It's a more complex process. So, what I'd
15 ask you to do is hold that thought and ask me about it again
16 in about six months.

17 GARRICK: Howard?

18 ARNOLD: Arnold, Board.

19 I think implied in that strategic licensing
20 decision's bullet are some key technical issues, and I'm
21 asking basically are you able to spend enough time on them.
22 For example, one is the criticality issue.

23 SPROAT: Right.

24 ARNOLD: And, the current difficulties I think in
25 providing poison in the TADs, and so forth. Another one is

1 modelling of early failure in the waste packages. These are
2 real tar babies, and if they don't get enough attention early
3 on, I think they're going to bite--

4 SPROAT: Well, all I'd say, Howard, is this is not about
5 solving the technical issue. What this is is recognizing the
6 current state of the technology assessment, and the modelling
7 methodologies associated with it. This program has a number,
8 and it's more than ten, issues where there are varying levels
9 of uncertainty around our understanding of these various
10 processes over very long periods of time. And, this Board
11 knows that. I'm not telling you anything you don't know.
12 But, the point is is that the approach, we are not taking an
13 approach that says we need to have all of those processes
14 very well understood, with very narrow bands of uncertainty
15 before we're going to submit a license application. That's
16 not required. That's not the approach the law or the
17 regulations require, and we're not doing that.

18 What we need to be able to do in the license
19 application is to say very clearly here is what we know, here
20 are the uncertainties around it, here's the position we're
21 taking relative to its importance, and the approach that
22 we're going to take in the future to further narrow those
23 uncertainty bands, and how we factor that into our design.
24 That's what we need to do, and we can do that now.

25 GARRICK: Bill?

1 MURPHY: Bill Murphy, Board.

2 I was very interested in your comments under
3 business processes, the discussion of data management, and in
4 conducting technical review, I'm interested in where the data
5 are. And, I've been looking at the documents that exist.
6 Presently, there's quite an enormous suite of abstractions,
7 technical abstractions, and from those, are derived technical
8 basis documents that seem to me to capture the technical
9 information that is likely to be used in support of a license
10 application. And, I'm wondering in the context of revisiting
11 data management, if you foresee updates to those, or
12 revisions to those, or if that structure is going to continue
13 to be a core of the technical information you have available.

14 And, one specific question--

15 SPROAT: There's two questions. But, go ahead, keep
16 going.

17 MURPHY: One specific aspect of this is that most of
18 these documents were published in the 2004 time period, and
19 have a great deal of relevant and useful information, but
20 they're almost exclusively focused on a 10,000 year time
21 period, and I'm wondering how the variation, or the different
22 concern about the relevant scales might be addressed.

23 SPROAT: Okay, that last question first, I'm going to
24 punt. I'm not the right guy to answer that question. Okay?
25 Russ can talk--ask Russ that question. Okay? I'm not the

1 right person. But, let me go back to your first question,
2 which really had two pieces of the answer. One was around
3 how you manage and control the data that's been collected.
4 And, right now, that data exists, you know, that data started
5 being collected 20 years ago, and it exists in myriad data
6 bases under different sets of controls, under different
7 programming languages, and one of the things that I'm
8 primarily focused on is getting that all together in a common
9 up to date database so it's easily searchable, easily
10 retrievable, and it's under control, and it's consistently
11 applied. That's the primary focus of what I'm trying to do
12 when I talk about business process.

13 The second part of your question, though, which is
14 a very appropriate question, was okay, so you've got all this
15 data that you have accumulated over the years, what are you
16 doing--I don't want to put words in your mouth--but, what are
17 you doing as you build this license application and updating
18 all the inputs into it, how are you making sure that data is
19 right. And, we put together, we asked the Sandia management
20 team to put together their overall plan to make sure that--
21 because, they're going to be the people who, when we get into
22 defense of the license application, are going to be up there
23 answering questions about the AMRs, and the models, and the
24 TSPA results, and all that stuff that I don't fully
25 understand, but they're going to be the people who have to be

1 able to talk about the quality and the level of reviews, and
2 the validation of that data that's come in upon which the
3 license application is built.

4 And, they've put together, I believe, a very, very
5 strong plan that says as we finalize this license
6 application, we finalize the analyses going into it, we will
7 be able to assure through our independent checks and
8 certification process that--and in some cases, rework, like
9 we're redoing on the infiltration model, where we're
10 reworking data where the quality was either, you know, the
11 chain of command was lost and the control was lost, where we
12 have to redo it, to bring that back in so that we have a
13 fully validated and defensible basis for the results in that
14 license application.

15 So, there's a lot of rework going on to make sure
16 that the data that supports that license application is
17 correct.

18 GARRICK: All right. Henry and then I'd like to ask a
19 question before our time runs out.

20 PETROSKI: Petroski, Board.

21 I appreciate your update. It's very, very
22 interesting. What interests me is the culture question.
23 Basically, I wonder how much time do you expect to spend on
24 this issue? How long do you think it's going to take to
25 change the culture, and how will you know that you've changed

1 it successfully, or what are your measures of success?

2 SPROAT: Very good question. Let me answer the third
3 part first. So, how are you going to know this is successful
4 data? We do annual surveys, and the survey instruments we're
5 using, you know, I did this back in the private sector, too,
6 and I've been pretty impressed by the thoroughness of the
7 survey instruments. They're benchmarked. They're very
8 widely used. But, the cool thing about them is is that the
9 respondents are allowed to write in individual comments.

10 Well, the last survey, which was done, finished in
11 July, there were 487 people who took time to write down
12 specific comments that weren't covered, you know, covered
13 things that weren't in the multiple questions, and, I've read
14 every single one of those. And, what we're doing, for
15 example, is that in DOE, all of my senior management team, we
16 put together, we've designed a facilitated session where the
17 managers will be sitting down with their teams over the next
18 four weeks for a minimum of a two to three hour session,
19 where they're going to be talking about what people told us
20 in the survey, get clear on what they said, get a sense of is
21 it getting better, is it getting worse, or is it still
22 staying the same, and get some feedback from that.

23 And, then, we're going to be working as a
24 management team in February about taking that data back from
25 those feedback sessions, and laying out more definitively

1 what are we trying to shift the culture from, to where are we
2 trying to shift the culture to. And, that then gets cranked
3 into the overall strategic plan for that second strategic
4 objective. It gets cranked into resurveying on an annual
5 basis, with maybe some spot surveys on a periodic basis, and
6 maybe a particular organization to see if there's a problem,
7 or things are changing. There's ways to measure this.

8 And, it's been done before. I've done it before.
9 And, your first question was how much time am I going to be
10 spending on this. About half. I got the license application
11 process in place. I've got a management team in place to run
12 that the way I think it needs to be run. I'm going to weigh
13 in on some technical issues like there's licensing strategy
14 issues. But, I think that's moving the way I want it to
15 move. The organization is where I'll probably be spending
16 half my time.

17 PETROSKI: Thank you. Follow up just briefly. If
18 there's a question of quality, and if the culture of the
19 organization now is having trouble with quality--

20 SPROAT: That's not--I wouldn't say that.

21 PETROSKI: You wouldn't say that?

22 SPROAT: No, I wouldn't say that.

23 PETROSKI: How would you state it then?

24 SPROAT: I would say that there is a recognition of the
25 need to do things right. Some people feel they've gotten

1 mixed messages in the past about, well, do you what right, or
2 do you want fast, and it's not an either/or, it's both, and
3 we need to help educate the management team about so, what
4 happens in terms of when that dilemma happens, what do you do
5 about it? Do you ask for help? Well, people don't like to
6 ask for help. It's almost like guys not liking to ask for
7 directions.

8 So, it's not an issue of people don't care.
9 There's a perception--there's been a history on the program
10 that management says one thing, but says we really don't care
11 about quality, you've got to go get it done. Which I find
12 very interesting because from what I can tell, this program
13 really never had a real tight schedule, so how people were
14 schedule driven, that's still a mystery to me. But, that's
15 for a topic for another time.

16 So, anyway, in terms of driving this issue of
17 quality, I'm going and talking to the entire thousand person
18 BSC organization next month for an hour on just that, and
19 we're going to work it.

20 PETROSKI: Good luck.

21 GARRICK: Garrick, Board.

22 Ward, you started off your presentation making
23 reference to implementing a fundamental integrated approach.
24 Of course, as the Board members have commented, this is
25 something of good news and of great interest to the Board.

1 Is the activity you are implementing to manifest that going
2 to generate some products that are confidence building, that
3 it in fact is working? And, what I'm thinking about is
4 functional flow diagrams that actually show how the functions
5 are performed, and how the preclosure activities connect with
6 the postclosure activities, and how, in fact, you have
7 developed a framework that gives you sort of a metric against
8 which you can assess and measure progress towards indeed a
9 fundamental approach. Because, we've had difficulty finding
10 documentation that does reflect that in a convincing manner,
11 documentation of a systems engineering type.

12 SPROAT: Your observations of that issue I think are
13 correct in terms of a lack of that top down driven integrated
14 management approach. One of those processes, one of those
15 business processes I talked about here is business planning.
16 Now, you might say why should we care about business
17 planning? One of the first issues I picked up on that
18 everybody was willing to tell me about when I got here was
19 we're all working to a different plan. We don't have a
20 common plan.

21 Everybody is making their own decisions about
22 what's important, and they're working on their own stuff.
23 The whole concept of business planning is there is a top down
24 and a bottoms up approach that comes together where you've
25 got a strategic direction, set from the top, which is what

1 those four strategic objectives are about, but you've also
2 got a bottoms up approach of, you know, the tactical aspects
3 of here's what we've got to accomplish that meet those
4 objectives, and here's when we're going to do them. And,
5 then, holding people accountable. And letting everybody in
6 the organization know what their piece of the plan is. That
7 hasn't existed in the past, and that's what we're putting in
8 now.

9 Now, at a higher programmatic level, we are re-
10 baselining the program. And, what I mean by re-baselining is
11 the top level major milestones, some of which were up there,
12 there's some other internal DOE ones that weren't up there,
13 that results in a, you know, a top down driven set of
14 schedules and plans to deliver this program on that schedule.
15 That's going on now.

16 GARRICK: I guess the real question is are there some
17 products being developed that are confidence building that in
18 fact this approach is being implemented?

19 SPROAT: Well, I guess I'm a little confused. Is your
20 focus on programmatic management or is it on technical work
21 flow process? In other words, the process flow through the
22 surface facilities. I'm not clear on which area you're
23 talking about.

24 GARRICK: I'm really talking about what--I'm trying to
25 interpret what you mean by integrated, fundamentally

1 integrated approach, and see if that matches up with what the
2 Board has been seeking to better understand. And, that is,
3 how all the pieces and parts are integrated, and what
4 management tools are being used to measure the level of
5 success you're having.

6 SPROAT: The answer to your question is yes, we are
7 developing those, and you'll be able to see those as they get
8 further developed.

9 GARRICK: One final comment that's an extension of
10 Henry's comment on culture. And, I was very pleased to see
11 you identify specifics with respect to cultural issues and
12 cultural changes, such as quality and corrective action
13 programs. And, I was even more pleased to hear you use in
14 context the word nuclear culture. I think several of us have
15 been somewhat critical of the lack of a nuclear culture in
16 this program. And, I think it's evident not only in terms of
17 the management processes and the preparation of reports, it's
18 evident in the population of what I would call real nuclear
19 experts in some extremely critical areas that are
20 fundamental. And as you know, this Board stresses
21 fundamental understanding, and we all have our pet projects
22 in that regard, and mine is what I would consider to be the
23 absence of fundamental nuclear chemistry with respect to the
24 development of the source term.

25 But, I was pleased to hear you comment and to

1 implement activities that bring project people closer to fuel
2 handling operations, and activities associated with nuclear
3 power plant operation. And, I think that is very valuable.

4 SPROAT: Just one thing I didn't mention about that.
5 The Department of Energy has an agreement with the Institute
6 of Nuclear Power Operations, which this program has never--I
7 shouldn't say never--has under utilized in the past. And,
8 I'm going down there with a few of my senior folks, down to
9 Atlanta, next month and we're going to really strengthen
10 that, or leverage our relationship with INPO, as we develop
11 the organization.

12 GARRICK: Very good. Andy, did you have--

13 KADAK: Kadak, Board. Just a brief question.

14 How does the lack of a final EPA standard affect
15 the progress of your program at this point?

16 SPROAT: It does not. And, the reason it doesn't is
17 because we're going to do the analyses to show how the
18 repository responds under--during the various lengths of time
19 under the various scenarios, and the EPA standard, when it
20 comes out, will be the EPA standard. And, so, it comes down
21 to where we draw the acceptable line on the last graph, on
22 the last page of the license application--not quite, but
23 pretty much that. And, that's really the only effect it's
24 going to have at this stage of the game.

25 KADAK: Thank you.

1 GARRICK: Any other questions?

2 (No response.)

3 GARRICK: Any questions from the staff?

4 (No response.)

5 GARRICK: Well, thank you very much.

6 Okay, I guess we're ready for Russ Dyer.

7 DYER: Good morning.

8 Next slide, please. There's a number of things I
9 want to talk about today, and we can really kind of break
10 them up into three different areas. First off, I'm going to
11 talk about--this may address I think part of Bill's question
12 to Ward--scientific investigations supporting the license
13 application. What's driving change that will be captured in
14 the license application. Where are things changing since the
15 time of the site recommendation, the 2001-2002 series of
16 documents that we put out that documented the state of
17 knowledge at that point in time.

18 Then, I want to talk about four specific areas
19 where there's been new information, knowledge developed, what
20 we're getting out of it. The infiltration studies, you're
21 aware that we're redoing infiltration. The infiltration
22 model and analysis, I'm going to talk about that a little
23 bit. I'm going to talk about some of the seismic ground
24 motion studies and what is driving those seismic ground
25 motion studies, which is in fact one part of the proposed

1 draft EPA regulation. A volcanic hazard assessment update,
2 we're well on the way to fulfilling some regulatory
3 commitments we made with the NRC to revisit the almost a
4 decade old probabilistic volcanic hazard assessment. And,
5 then Chlorine 36 investigations, there was a series of
6 reports that came out in the summer of 2006, and I just want
7 to give you kind of a brief overview of what we found to
8 date.

9 And, then, the last thing I want to talk about,
10 this is a long title, but it ties into the organizational and
11 cultural element that Ward was talking about. What are we
12 doing to try to foster continuity and growth of the
13 intellectual culture community, if you will, from now on into
14 the future?

15 So, let's go to the first topic, and this is going
16 to be almost a--what I'm going to get to eventually is a long
17 list of things that are changing. But, first, let's go
18 through what are driving the changes.

19 Well, the starting point is the technical
20 foundation, which was documented at the time of the site
21 recommendation and the final environmental impact statement.
22 And, this is all of the technical basis documents and
23 technical arguments that fed into the Total System
24 Performance Assessment. And, some of the significant things
25 that have changed since the time of the TSPA include changes

1 to some of the component models based on updated science, and
2 some of these include infiltration studies, new saturated
3 zone borehole data. Nye County has some new boreholes, and
4 we have information from those boreholes.

5 Obviously, changes to the repository design. The
6 incorporation of the TAD, the transportation, aging and
7 disposal canisters has driven some fairly major changes into
8 our analysis. Extension of the models for the post-10,000
9 year analyses, and I'll talk about a fairly major change this
10 has driven in the seismic scenario class.

11 At the time of the site recommendation, we excluded
12 seismic features, events and processes based mainly on low
13 consequences. We can't do that anymore, and what that ends
14 up doing is driving the need to look at cumulative effects
15 over a long period of time.

16 And, enhanced treatment of uncertainty, breaking
17 out and being more explicit about the treatment of both the
18 aleatory and epistemic uncertainty. And, then, there's
19 additional analyses that are related to the proposed, the
20 draft 10 CFR 63 rule change.

21 Next slide, please. Okay, in the TSPA-input models
22 and analyses, the AMRs, the analysis and modelling reports,
23 some of the things that are expected to change driven by
24 either science updates, requirements for post-10,000 year
25 analyses, or model improvements, these are general categories

1 of things that we've kind of lumped together. So, there's
2 new infiltration studies, infiltration, unsaturated zone
3 flow, calibrated properties, unsaturated zone radionuclide
4 transport, unsaturated zone transport abstraction, drift
5 seepage abstraction, multiscale thermohydrology. These are
6 all AMRs that are kind of lumped together that are driven by
7 one or more of these drivers I've listed at the top.

8 We've got new data from the Nye County Early
9 Warning Drilling Program, and there's an update of the
10 regional groundwater flow model. Also, the hydrogeologic
11 framework, saturated zone flow, saturated zone transport,
12 saturated zone flow and transport abstraction. These, again,
13 are AMRs that are driven by changes up here.

14 Because of the work we've done associated with the
15 update of the probabilistic volcanic hazard assessment, we've
16 got new igneous data, new analysis, atmospheric dispersal and
17 deposition of tephra framework for igneous activity. In the
18 biosphere, we've got new soil input parameters.

19 Next slide, please. The design changes, primarily
20 TADs, but some other design changes you'll hear about from
21 Paul Harrington later, and the requirements for the greater
22 than 10,000 year analyses have driven us to some changes in
23 the drift scale thermal-hydrologic-chemical seepage model,
24 in-drift convection and condensation, in-drift precipitates
25 and salts, the engineered barrier system radionuclide

1 transport abstraction.

2 And, kind of another category, if you will,
3 dissolved concentration limits, in-package chemistry
4 abstraction, waste form and in-drift colloids, and the
5 associated radionuclide concentrations, waste package
6 inventory allocation.

7 And, kind of the materials performance arena,
8 stress corrosion cracking of the drip shield, waste package
9 outer barrier, and stainless steel structural material,
10 general corrosion and localized corrosion of the waste
11 package outer barrier, analysis of mechanisms for early waste
12 package/drip shield failure.

13 Obviously, I'm not going to spend any time--almost
14 each one of these things could be a topic of a pretty lengthy
15 and very interesting presentation. But, I am going to spend
16 some time about this one a little later, and that's seismic
17 consequence abstraction, and the drift degradation analysis.
18 I'm going to be at a pretty high level, but I do want to
19 talk about what happens when you need to look at the
20 cumulative consequences of a very long period of time.

21 And, the number of waste packages hit by igneous
22 intrusion. This is driven in part by design, and in part by
23 new information from the volcanism studies.

24 First, let me now I want to shift and talk
25 specifically about the infiltration studies. So, I'm going

1 to spend about three slides here kind of summarizing where we
2 are on the infiltration studies. And, I think everybody is
3 aware of what drove the need to revisit infiltration, and in
4 2005, we chartered Sandia--this is before they became the
5 lead lab--but, Sandia was charged with assembling a team to
6 develop a replacement infiltration model. And, that
7 infiltration model is being documented. There's a complete
8 revision to the model that will come out in this analysis and
9 modelling report, and we're scheduled to put that out this
10 summer.

11 The preliminary results from this model indicate
12 that the new infiltration rates are somewhat higher than the
13 previous infiltration model result, but they fall within the
14 range of recharge estimates for groundwater basins in Nevada.

15 Next slide, please. And, let me tell you where I
16 get that conclusion from. Here is a graph, and on the X axis
17 is precipitation in millimeters per year. It goes from zero
18 to 700 millimeters per year. And, the Y axis is a log scale,
19 but it is plotting infiltration or recharge in millimeters
20 per year. So, .1, 1, 10, 100, 1000. And, there's a number
21 of different techniques for making the correlation between
22 precipitation and infiltration, going back to the Maxey Eakin
23 technique developed here in Nevada in 1950, which is this
24 blue line, which has a number of step functions in it, if you
25 will.

1 There are different methods, the chloride mass
2 balance method, groundwater, water balance model, all of
3 which have different symbols on here. But, for the new
4 infiltration model, we're looking at three--the present day
5 climate, which is the red dots, generally fall in here; the
6 monsoon climate model, which is the green sideways diamonds,
7 and you see them primarily in this region here; and then the
8 glacial transition climate, which is blue triangles, and they
9 generally fall up in here.

10 Now, how does--and, you can see that for all of
11 these techniques, they fall roughly in this band here. So,
12 it appears that what is coming out of the infiltration model
13 is reasonably consistent with other techniques for trying to
14 get this correlation between precipitation and infiltration.

15 Now, how does this compare with the previous model
16 that we had? Well, for present day climate, the red dots,
17 the mean, it's a little hard to figure out what the mean here
18 is when you're looking at a log plot. Right now, it looks
19 like it's about 13.4 millimeters per year. That's about 3.7
20 times what the old infil. model gave us.

21 For the monsoon climate, the mean is about 19.8
22 millimeters per year. That's about 2.3 times what the old
23 infil. model gave us. And, for the glacial transition
24 climate, that's the blue triangles in here, the mean is about
25 30.5 millimeters per year. That's about 2.3 times what the

1 old infiltration model gave.

2 Next slide, please. Yes, sir?

3 KADAK: Can you say why there's such differences from
4 the old to the present day?

5 DYER: Yes. Next slide, please.

6 KADAK: Okay.

7 DYER: There's a couple of things that I think--the
8 models are slightly different, and there's a slightly
9 different treatment of the data. I mean, we built a new
10 model from essentially the ground up. When we look at the
11 new model, the most important parameters are soil depth, soil
12 water-holding capacity, and precipitation. I don't think you
13 would get the same list of most important parameters in the
14 old infil. model.

15 The differences can be attributed in part to the
16 following. There's a more thorough treatment of
17 uncertainties associated with soil and rock properties,
18 especially in the soil depth, the soil hydraulic properties,
19 near-surface bedrock permeability.

20 One of the major changes between the old infil.
21 model and the new MASSIF model is that the new model does not
22 account for evapotranspiration from bedrock below the soil
23 zone. It accounts for evapotranspiration down through the
24 soil zone, but not in the bedrock like root zones and
25 fractures in the bedrock. And, that's because we didn't have

1 sufficient data. When we went back and looked at it, we did
2 not judge that we had sufficient data to really come up with
3 a defensible estimate for that. But, in total, we think the
4 approach yields reasonably conservative estimates of the
5 infiltration.

6 Now, what's the impact of this? Well, because
7 infiltration sets at the top of a long series of processes,
8 culminating eventually in a dose calculation, it's going to
9 lead to revisions in some of these downstream models, like
10 the unsaturated zone flow and transport model, drift seepage
11 abstraction model, the multi-scale thermal hydrology model,
12 and, of course, TSPA. And, our current schedule is to
13 complete all of this AMR and all of the documentation
14 associated with it by June of this year.

15 Let me go now to seismic studies. And, there's a
16 couple of things I want to talk about in the seismic arena,
17 and we're going to talk about both preclosure seismic
18 applications, and postclosure, those things that are required
19 to support design under 10 CFR 63. We're--somewhat different
20 than I think the nuclear industry has experienced to date.

21 One of the things that we need to do is provide a
22 seismic hazard curve for the surface facilities area to be
23 used in a probabilistic analysis demonstrating preclosure
24 performance, consistent with the requirements, these specific
25 requirements of 10 CFR 63.

1 We need to update the preclosure ground motions to
2 reflect additional geotechnical data for the surface
3 facilities area and repository block. Some of that
4 information we've already gathered, some we are in the
5 process of gathering, and I'll talk about that.

6 Continue geotechnical investigations to enhance the
7 confidence in the surface facility area properties for
8 licensing defense. These would be things that are not
9 necessarily available for the time of license application,
10 but will be available in a licensing defense

11 Some of the things that are being done to update
12 the preclosure seismic ground motions is to incorporate
13 additional geotechnical data collected since 2001. There's
14 quite a bit of it. Bring this into a seismic hazard curve
15 for the surface facilities area, and incorporate approaches
16 to reasonably bound extreme ground motion at Yucca Mountain.

17 You remember probably several years ago, some of
18 our seismic analysis using existing process and approach
19 drives you to results that seem to be physically unrealistic,
20 and how to deal with that has been a major challenge. All of
21 this is going to be documented in a revision to this Analysis
22 and Modelling Report.

23 Now, what's going on in the realm of geotechnical
24 testing? What's going on? Well--I'm sorry, next slide.
25 Yes. It will support licensing defense. One of the major

1 things we're doing is boreholes, additional boreholes in the
2 surface facility area. Once we got the new configuration of
3 surface facilities, and the layout for those facilities, we
4 need to get site specific information for that layout. And,
5 we've got a program underway to provide that information. A
6 large part of that program is the boreholes and the downhole
7 tests in those boreholes. And, that will be going on through
8 the summer.

9 This will facilitate additional downhole velocity
10 testing. To complement this, we've had a program for looking
11 at spectral analysis of surface waves for some time, but will
12 be expanding that survey to include the update surface
13 facility area.

14 We'll be doing additional downhole velocity surveys
15 in existing boreholes on the repository block. This is to
16 help us get the seismic response better understood. Doing
17 dynamic property testing of larger alluvium and tuff samples
18 to better understand size effects, and doing in situ dynamic
19 property testing of alluvium.

20 Next slide, please. Now, in postclosure, a
21 different set of issues and problems. One of the first
22 things that we need to do is because of design change, the
23 incorporation of the TAD canister and overpack into the
24 disposal system. We need to explicitly represent that. And,
25 then, because of the need to accommodate the very long time

1 period that is covered by the draft EPA regulation, we can't
2 just screen out seismic consequences based on low
3 consequence, but, rather, must accommodate them, and not just
4 once, but look at what happens as the cumulative effects of
5 multiple seismic effects over a very long period of time.

6 So, not only do you have the seismic effects taking
7 place, but you've also got corrosion effects going on and the
8 accumulation of rockfall in the drifts. I'm going to show
9 you a cartoon in a minute that kind of shows the progression
10 in time. And, we need to look at other failure modes for
11 both the waste package and the drip shield, rupture of the
12 outer corrosion barrier of the waste package, rupture of the
13 drip shield plates, buckling of the drip shield framework,
14 the possibility that some part of the system may lose its
15 functional capability due to primarily cumulative seismic
16 effects.

17 And, as I said earlier, a big part of this is
18 looking at the cumulative effects from multiple events.

19 Let's go to the next slide, please. Now, there's a
20 number of things that get incorporated here. I mean, we've
21 got the corrosion models going on, but kind of in the
22 background at each time step on the analysis. But, what
23 needs to be incorporated is what's happening associated with
24 seismic effects.

25 So, in the early stages, which might be out here

1 before you really have much rubble accumulated around the
2 waste package, looking explicitly at what might happen due to
3 ground motion, where the waste package would be banging into
4 the drip shield or bouncing up and down on the pallet, which
5 can induce damage which might lead to enhanced failure modes
6 in the future, and I'll say corrosion, could lead to an
7 actual break at some point, too, over time, as we have both
8 just rattling of rock in the crown, and perhaps seismically
9 induced damage, you're going to start accumulating material
10 surrounding the drip shield and waste package.

11 And looking at how this rubble is going to change
12 the functional capability of both the drip shield and the
13 waste package, at very long periods of time, hundreds of
14 thousands of years in the future, you have a substantial--our
15 modelling shows a substantial degradation of the drift. And,
16 how does that change the seepage in the near field of the
17 waste package? How does it change the corrosion environment
18 on the waste package? And, then, finally, out here, you've
19 got essentially loss of any functional capability of the
20 waste package to contain waste.

21 Next slide, please. And, this is just the words
22 that I said on the previous slide.

23 Next slide. Now, let's turn to the volcanic hazard
24 assessment. In 1996, we did a probabilistic volcanic hazard
25 assessment using formal expert elicitation process, and right

1 now, it provides the basis for the license application.

2 But, in exchanges with the Nuclear Regulatory
3 Commission since 1996, there were questions raised, and we
4 made some regulatory commitments to go back and address some
5 of those questions. And, we did that by a program of field
6 studies. We did some aeromagnetic surveys. I'll tell you
7 about those. And, we drilled and sampled some aeromagnetic
8 anomalies, which could have been buried volcanic occurrences,
9 data analysis, and we also made a commitment to do an update
10 to the formal elicited probabilistic volcanic hazard
11 assessment.

12 The PVHA, as I said, what we will have for the--to
13 support the LA is the PVHA that was conducted back in 1996,
14 actually conducted about '94 through '96, finished up and
15 documented in '96. We will be finishing this new work in
16 fiscal year 2008.

17 Next slide, please. So, what are some of the
18 things that we did associated with this? Well, we did a
19 pretty extensive low-altitude helicopter-borne aeromag survey
20 that gave us much better resolution to create an aeromagnetic
21 map to look at magnetic anomalies in the area, and basalt
22 having more iron in it than the rhyolitic tuff that makes up
23 most of the rock mass, or the paleozoic carbonates. The
24 presence of basaltic, young basaltic rock usually shows up as
25 an aeromagnetic anomaly.

1 And, we identified a number of anomalies on the
2 aeromagnetic map, and to date, we have drilled seven of those
3 anomalies to determine what they are, and how old they are.
4 And, where we've drilled anomalies and encountered basalt,
5 and we haven't done that--actually, of the seven that we've
6 drilled, three of the anomalies are actually in Miocene tuff,
7 but they weren't buried too deep, so they gave kind of a
8 false positive on the aeromag map.

9 What we found from age dating, both potassium argon
10 and argon/argon dating is that of the anomalies drilled that
11 were actually basalt, only one of them is a relatively young
12 basalt, Pliocene basalt, and that was in northern Amargosa
13 Desert, it's south of Highway 95. The other basalts are
14 older than 9 million years. And, essentially what this
15 confirms is that the spatial patterns that were kind of
16 developed as an understanding at the time of the original
17 PVHA, we've confirmed that. We have, if you wish, reduced
18 the uncertainty about the representativeness of that
19 understanding. We found no buried Pliocene or Pleistocene
20 basalts to the east of Yucca Mountain in Jackass Flats.

21 Next slide, please. Now, the expert elicitation
22 process is a formal structured process, which has a number of
23 stages associated with it that involve developing a common
24 understanding of data to start off with, then field trips,
25 interactions to further this common understanding. Then,

1 individual interviews with the experts, followed by feedback,
2 giving the experts an opportunity to revise their input.

3 The end result is the probability of igneous events
4 that could disrupt the repository. And, if I remember
5 correctly, the result from the 1996 PVHA is on the order of
6 1.7 or 1.8 times 10^{-8} per year, as a probability. And, we'll
7 see whether that changes at all, or dramatically as a result
8 of the PVHA. This will be documented in the update report
9 and update to the igneous framework analysis report.

10 Let's go to the next slide. This shows the
11 schedule of things that need to be done as part of this
12 overall planned activity. The things that you see in yellow
13 are things that have already been done. Where we stand right
14 now is preliminary hazard calculations and sensitivity
15 analyses, and that's going to run from January to April of
16 this year. The next workshop where all of the experts get
17 back together and provide each other feedback will be in May
18 of this year, and we're looking at the final results in June
19 of '07 to January of '08, and then wrapping everything up in
20 either somewhere between late this year and the middle of
21 2008.

22 Next slide, please. Okay, Chlorine-36
23 investigations. It's been a while, but in 1996, while we
24 were constructing the exploratory studies facilities, we had
25 a number of tests that were following the TBM, as we

1 excavated underground. And, one of the results that came out
2 fairly early in the excavation of the ESF was a report from
3 Los Alamos investigators that they had detected high values
4 of Chlorine-36, this is the Chlorine-36/Chlorine-35 ratio, in
5 rock samples from the ESF. And, this is what's known as bomb
6 pulse chlorine. There's an elevated level of Chlorine-36 in
7 the atmosphere, mostly associated with the Pacific Nuclear
8 Weapons Testing in the Forties and Fifties, which put large
9 quantities of Chlorine-36 in the atmosphere.

10 And, if you detect elevated levels of Chlorine-36
11 at depth, that suggests that you have had water from the
12 atmosphere get down to depth in a short period of time, 50 to
13 60 years. So, this was taken as evidence that some fast
14 pathways for water movement exist from the surface down to at
15 least the depth of the exploratory studies facility.

16 DOE subsequently conducted a peer review of the
17 LANL results. One of the things that the peer review
18 suggested was additional studies.

19 Next slide, please. So, there were a number of
20 additional studies that have been conducted. One, in 1999,
21 DOE initiated confirmatory studies led by the USGS and
22 Lawrence Livermore, kind of made up one team, and Los Alamos
23 National Lab, the original discoverers of the Chlorine-36
24 anomaly made up the other team.

25 And, the results were kind of enigmatic. The

1 USGS/Livermore team did not replicate the earlier results of
2 Los Alamos, and even the Los Alamos results weren't exactly
3 the same as what they got the first time. They did replicate
4 some of the earlier results.

5 In 2003, DOE chartered an independent study of all
6 the Chlorine-36 studies to date, and we asked an entity of
7 the what's now called the Nevada System of Higher Education,
8 the Harry Reid Center, here located at UNLV, and involved an
9 individual from New Mexico Institute of Mining and
10 Technology, also was involved in this.

11 Now, I'm going to go back a little bit. The
12 original USGS/Los Alamos/Livermore, and I forgot to mention
13 the Atomic Energy of Canada, AECL, was involved in the joint
14 validation study. The report on that came out in August of
15 2006, and this is about--this summarizes about four years of
16 effort on the part of all of these entities, and this is the
17 citation for it, and this is posted on the web. That's where
18 you can find it. It documents the joint validation study,
19 including previous studies, the methodologies used to analyze
20 the samples and evaluate all results, the results, and
21 conflicting interpretations, because even though there was a
22 unified sampling program, and we were working with splits
23 from the same sample, we got different results from the
24 different studies. Besides Chlorine-36, this also discusses
25 tritium and Chlorine-36 and study conclusions and

1 recommendations.

2 Now, what about the study conducted by the
3 University of Nevada people? Well, that was documented this
4 summer in a July of 2006 publication, and they talk about
5 what they found, how they used it. They looked at some other
6 things besides Chlorine-36, Chlorine-36, Technetium 99,
7 Iodine-129, and what--this report kind of summarizes what
8 they found.

9 One of the problems that they had was contamination
10 of the lab. In fact, early on, the lab was so contaminated
11 that they actually had to walk away from it and construct an
12 entirely new lab, because you're dealing with measurements
13 and parts in 10 to the 15th, which is pretty close to a
14 godzillion, I'm not sure exactly what it is.

15 Okay, so what did we find out of all of these?
16 Well, the USGS/Livermore team did not find elevated values of
17 Chlorine-36 in samples from, some from around the Sundance
18 Fault zone, as previously reported by Los Alamos. Los Alamos
19 confirmed their earlier reported elevated values only in one
20 location, although they found some new samples in the cross-
21 drift, which was not available at the time of the original
22 study. They found some samples in the cross-drift that gave
23 elevated values of Chlorine-36.

24 The Harry Reid Center, whenever they finally got
25 their lab and their analytical line working, they were only

1 able to process I think it's seven or eight samples. Only
2 one sample gave an elevated value of the--anomalous value of
3 Chlorine-36.

4 But, the Harry Reid Center did report detectable
5 levels of Technetium 99 in six of nine rock samples from the
6 ESF, and that's something that we're going to need to follow
7 up on.

8 Why this disparity? Well, how can you take
9 credible labs, give them essentially the same experiment, and
10 get different results?

11 Next slide, please. Well, Chlorine-36 measurements
12 are very difficult, and the interpretation is challenging.
13 And, some of the causes may include sample contamination. We
14 certainly saw that in the laboratory that was put together.
15 There may be a very heterogeneous local distribution of
16 chloride. There may be micro-environmental controls that are
17 complex and poorly understood.

18 But, our take is that we have got bomb pulse
19 Chlorine-36 detections at a limited number of locations in
20 the ESF, which indicates the presence of few fast flow paths
21 within the repository host rock.

22 So, how do we accommodate that in the current
23 models? Well, the current unsaturated zone flow and
24 transport models reflect this Chlorine-36 data in what we
25 think is a reasonable and conservative manner. We have about

1 1 percent of the fast and transient flow paths--well, fast
2 and transient flow paths carry about 1 percent of the water,
3 primarily through faults and fractures, in our UZ flow and
4 transport model, but they don't significantly affect the
5 overall flow paths in the unsaturated zone.

6 And, where we stand right now is we're not pursuing
7 the Chlorine-36 issue further at the moment. We think we've
8 adequately addressed it in the existing state of models that
9 we have. It would appear that perhaps we need some advances
10 in Chlorine-36 technology before we can fruitfully use it in
11 this arena.

12 And, let me close with a talk about what do we do
13 for the future? How do you--this program was involved in
14 site characterization for almost 30 years. There was a
15 pretty large cadre of scientists that spent a significant
16 part of their career on this program. Their work is
17 documented in a series of papers. We are, to address one of
18 Bill's earlier questions, we are committed to updating those
19 technical basis reports, be they of analysis modelling
20 reports or whatever, as the state of knowledge evolves.

21 Now, we're not going to be doing nearly as much
22 field work as we did at the time of site characterization.
23 We'll be picking and choosing the important things that we
24 need to focus on. But, how do you get the cadre of personnel
25 who can look at results coming out five or ten years from

1 now, maybe not in our program, it may be a result published
2 in a European journal, or something like that, and being able
3 to make a determination that that is a--that can perhaps have
4 significant implications for this program. How do you foster
5 the continuity and development of what I'll call the
6 intellectual cadre?

7 And, Ward mentioned this earlier. I am also of the
8 white haired population. And, we've got an aging population
9 of experienced management, and it's not unique to us, not
10 just management, but it's across the board, engineering,
11 scientific, other technical staff. And, the reality is
12 there's a significant learning curve for the development of
13 productive workers. When we bring somebody on, even if they
14 are technically up to speed, it takes somewhere between nine
15 and eighteen months to bring them up to where they feel
16 confident to really jump in and really contribute to things.

17 Identifying and attracting candidates to mentor and
18 providing the staff, be it engineering, scientific, or other
19 technical staff, with career development opportunities is a
20 challenge, especially if you're focused on something for
21 right now.

22 So, balancing the short-term project work and goals
23 with the long-term needs and goals in a multifaceted, and
24 what's got to become a multigenerational program is one of
25 the big challenges, and it's tied to the second strategic

1 objective that Ward laid out.

2 So, we've got to enhance the management approach to
3 conduct of both the short-term and long-term work, and I
4 have, for my part, Andrew Arrell (phonetic), the manager of
5 the Sandia effort, and I talk about this on a pretty regular
6 basis, about how we can do it. He's got the bulk of the
7 problem, because Sandia has about 500 employees, and in my
8 organization all together, I've got about 12.

9 Next slide, please. Well, some of the things that
10 you can do to foster this environment, and this is in
11 addition to the things that Ward talked about about
12 strengthening staff, recruiting, succession planning, but
13 what can you do in addition? What can you change as what
14 I'll call a programmatic environment that can foster this
15 objective?

16 Well, one of the things to do is to seek excellence
17 in documentation so that the person that picks up a product
18 in ten years doesn't have lingering questions about how
19 something was done or where this assumption came from.

20 One thing that we I think are going to be able to
21 put more emphasis on is publication of project documents in
22 peer-reviewed literature. John Wengle is going to tell you
23 we put a real premium on this in the S&T program, but we have
24 not had that much of a premium for the project. And, as a
25 result, much of the project information resides in what many

1 people call the gray literature. It is copiously documented,
2 but getting to the documentation is not terribly easy, and
3 it's not well circulated in the peer community.

4 The Science and Technology Program is a venue that
5 we can get ideas both in and out, an exchange of information,
6 ideas, and a dialogue. And, John will talk about that,
7 because this gives us an opportunity to interact with a great
8 many organizations and people across the country.

9 Monitoring what's going on in both U.S. and
10 international research and development is a major thing that
11 we need to look for for the future. This is one of the
12 things that we've charged Sandia with, is monitoring what's
13 going on in all the various technical areas, to understand
14 when something might arise in a publication that could
15 potentially have an impact on the program, and being able to
16 evaluate that potential impact.

17 Fostering development with Nevada institutions. We
18 have a cooperative agreement with Nevada institutions now,
19 and we need to continue that. We probably need to refocus
20 that periodically to look at the things that are of highest
21 priority to the program.

22 We participate in a lot of international programs
23 now, and we propose that we continue to do that, again, for
24 the idea of the remaining currency of information and
25 remaining part of the active technical peer community.

1 And, then, providing--this is actually one of the
2 things that was a rationale behind the idea of developing and
3 selecting a lead lab. And, that's to provide the repository
4 program with a pathway for continuity for the scientific,
5 management, and institutional continuity of the program.
6 And, that's going to be one of Sandia's challenges, is
7 bringing in the fresh people, moving them through programs
8 within Sandia, developing the expertise, developing the
9 competencies that will eventually be an advantage to this
10 program.

11 And, with that, I would like to take the Board's
12 questions, if I may.

13 GARRICK: Thank you. George?

14 HORNBERGER: Russ, I have a couple questions with regard
15 to the infiltration. And, I realize that this is high level,
16 so please take my questions as being at a high level. We'll
17 get into details at a meeting we have scheduled coming up.

18 But, I was curious the model, the original model,
19 of course, had Alan Flynt's very detailed model of a
20 representation of the spatial variability. So, is it the
21 intent from a new approach to just multiply all those numbers
22 by 3.7, or something?

23 DYER: No. No, I'm not sure--I told my staff member,
24 who actually follows this, to stay at work and work today.
25 So, I'm--I'll try my best here, and maybe if I'm wrong,

1 somebody from the audience will correct me. They never have
2 hesitated to do that in the past.

3 If you'll remember, though, one of the major things
4 that came out of this in the Flynt model was the nine
5 infiltration maps, which showed the spatial variability.
6 And, there will be nine infiltration maps in the new MASSIF
7 model also. So, there will be a spatial variability.

8 HORNBERGER: That's based on separate work?

9 DYER: It's separate work, but primarily it's going back
10 to the same data.

11 HORNBERGER: Okay. Second question has to do with data.
12 So, the 13.9 millimeters per year that you mentioned is
13 certainly within the range, but if you look at all of the
14 data bases, the data based estimates, it's sort of on the
15 higher end of that range. And, my question is as you move
16 forward to incorporation into TSPA, I think that there were
17 three cases, low, medium and high, to take account of
18 uncertainty in net infiltration, and multiplying 4
19 millimeters per year by 5 might make sense. Multiplying 14
20 millimeters per year by 5 is maybe questionable. So, are
21 there going to be changes in how you do that?

22 DYER: Well, there's a couple of things. We've got--
23 this is a reasonably conservative estimate that will be the
24 basis for TSPA. But, there will be a--I'm trying to remember
25 what we call it now--it's not a realistic, but a better

1 estimate of performance assessment also, where we may be able
2 to use other estimates of infiltration. So, if somebody
3 thinks that there are conservatisms that in the fullness of
4 time, we would be able to remove and can make a defensible
5 case for that, we could take other numbers into that
6 performance assessment estimate.

7 HORNBERGER: And, finally, as I recall, and I may not be
8 recalling exactly correctly, but it was a pre-integrated
9 decision as to net infiltration, which relied at least in
10 part on the use of the three dimensional mountain scale
11 unsaturated flow model, which was then more or less finally
12 tuned to the--

13 DYER: Right.

14 HORNBERGER: --the 4 millimeters per year, and the
15 Chlorine-36, and what not. So, going to 14 millimeters per
16 year, you said okay, the downstream effects are now the
17 unsaturated zone model has to be adjusted. Do you have any
18 indication that those adjustments are going to make sense?

19 DYER: Well, I mean, that's one of the challenges of the
20 Berkeley team. I know Bo was intimately involved in this,
21 but his team has picked it up. And, making sense of this
22 change in the infiltration and propagating it through UZ is
23 something that's in progress now.

24 GARRICK: David?

25 DUQUETTE: Duquette, Board.

1 Slide 4, please. And, this really refers to 4 and
2 5, but, we don't have to see 5 as well. You've given the
3 Board about ten years worth of work in these two slides, just
4 to review some of this data, and presumably, it's all going
5 to be to support LA. Can you, and not necessarily today, but
6 can you provide us with a time table as to when these--I
7 mean, there are about ten items here that are presumably
8 going to change in your TSPA models. Can you give us some
9 indication of when those reports will be ready, and when they
10 can be reviewed by the Board?

11 DYER: Yes. I'll have to go back and look at it, but
12 Ward talked about the schedule. Every one of these is
13 scheduled and resource loaded on that schedule.

14 DUQUETTE: And, you'll, if you haven't already, and
15 maybe you have, you'll provide us with those dates when we
16 might expect to see those?

17 DYER: We can do that.

18 DUQUETTE: Thank you.

19 GARRICK: I think Mark, were you--you were next.

20 ABKOWITZ: Abkowitz, Board.

21 Russ, I'm going to--my usual perch, which is
22 somewhere between 30 and 50,000 feet, and want to try to tie
23 together your role in the senior management team as it was
24 defined by Ward. And, I've got three sort of big picture
25 questions that I'm trying to continue to monitor.

1 The first one is who owns this Preclosure Safety
2 Analysis?

3 DYER: Preclosure Safety Analysis is owned by the Office
4 of the Chief Engineer. That's Paul Harrington.

5 ABKOWITZ: Okay. So, questions we have about work going
6 on in that area, we will be able to defer until that
7 presentation?

8 DYER: Correct.

9 ABKOWITZ: Is there a collaboration going on between
10 your office and that office, since the issues are integrated?

11 DYER: Yes. There are some areas that are of common
12 interest to us, seismic for instance. We take a common data
13 base, and then it's used by both the preclosure and the
14 postclosure. So, there are areas of common interest where we
15 have a lot of exchange.

16 ABKOWITZ: Is thermal management an area of common
17 interest?

18 DYER: Yes, it is.

19 ABKOWITZ: And, how is that being discussed? My
20 impression is that in the license application work, the TSPA-
21 LA has pretty much stuck to a thermal management strategy, if
22 it can be defined as one, from many, many years ago, and all
23 this additional work that has been shown to us, including
24 today, are really just manifestations of what can be expected
25 based on that thermal management strategy being the way in

1 which the repository will be designed and operated. Is that
2 correct?

3 DYER: What we have tried to do is to expand what I'll
4 call the analyzed range, if you will, to give us much more
5 flexibility, what we might wish to do eventually. So,
6 instead of just having a point solution, expanding the range
7 through sensitivity studies, or additional analyses, to give
8 us a much broader range.

9 ABKOWITZ: But, it's my understanding that the
10 sensitivity analyses are being done around different
11 expectations of behavior in the mountain, based on a single
12 point thermal management strategy. Is that an appropriate
13 understanding of what's happening?

14 DYER: I'm going to have to get back to you--

15 ABKOWITZ: By thermal management strategy, I'm talking
16 about the constraints on the heat in the package and the WINE
17 load, how it affects the drift separation and all the things
18 that relate to thermal aspects that govern the design of the
19 repository, and the package, and those interactions.

20 DYER: I was of the impression that we were trying to
21 move the point where we could be much broader, I mean, to
22 expand our options and the flexibility in the operational
23 side of the repository.

24 ABKOWITZ: Who would I address the thermal management
25 question to then?

1 DYER: Well, you can address it to me, but I'm going to
2 have to do some homework and get back to you. And, you could
3 ask Paul whenever he gets up here, too.

4 ABKOWITZ: Okay, thank you. One final question. Some
5 time ago, the Board came to understand that DOE was going to
6 develop some supplementary tools besides TSPA in developing
7 its safety case. And, I believe that it had--there were sort
8 of four offspring, and I can't remember the names exactly. I
9 think there was a supplemental model, there was a realistic
10 model, margin analysis. There were--I have it in my notes
11 somewhere. Can you tell us the current status of those
12 efforts?

13 DYER: Yes. They're different names for the same thing.
14 It is a--it's gone by a number of different names, and
15 that's the one that I couldn't remember the name for. I
16 think the current name is the performance margin analysis.
17 Can somebody--yes, okay. People are shaking their heads.
18 That's going to be part of the validation effort for TSPA,
19 and this will be one where you're not necessarily constrained
20 by what can be documented to the nth degree, but really what
21 is the, I'll it the best estimate for the individual
22 investigators as to how a particular process would work, and
23 what would be the expected range of a set of parameters.
24 And, we are proceeding with that.

25 Now, there is another effort on TSPA that is a--the

1 Total System Performance Assessment that we have now grew
2 over time, and it essentially grew as an amalgamation of
3 bottoms up things, and there's a need to step back and
4 develop a tool that really from the tops down, that's more of
5 a system tool, and Sandia is charged with developing that.
6 But, that's not a near-term thing. That's going to take us
7 years to do that.

8 ABKOWITZ: Thank you.

9 GARRICK: All right, I have Ali, Howard, and then Thure,
10 and then I have a question from the audience, and I think
11 Andy.

12 MOSLEH: So, the things such as waste package early
13 failure models, and seismic--you're developing seismic hazard
14 curves for the surface facility.

15 DYER: Correct.

16 MOSLEH: Will you also be working on, or are you working
17 on the corresponding fragility curves for facilities?

18 DYER: Correct.

19 MOSLEH: That's part of the--

20 DYER: Yes.

21 MOSLEH: I see. Okay. And, then, you're also doing
22 something about the early failure estimates, the waste
23 package early failure?

24 DYER: In what way?

25 MOSLEH: In the estimate of a fraction of those that

1 would be defective.

2 DYER: Well, yeah, we're trying to better document and
3 justify the components of the model now, and that is a
4 component of--early waste package failure is a component of
5 the waste package behavior model.

6 MOSLEH: Well, what I remember from maybe some
7 discussions in the context of TSPA was that those were
8 basically best estimates, best guesses, but we were never
9 presented with information--a basis for those estimates. So,
10 I was wondering if that's an agenda item in your office.

11 DYER: I know there's a basis, but I must admit I
12 haven't followed it that closely to know where the mis-match
13 might be between what we've documented and what the Board's
14 understanding might be.

15 KNOWLES: If I might add? We do have the early failure
16 analysis.

17 GARRICK: Would you identify yourself, please?

18 KNOWLES: Oh, I'm sorry. This is Kathryn Knowles. I'm
19 with Sandia. We do have the early failure analysis AMR,
20 which is in process. It uses a fault tree analysis to
21 develop the number of waste packages that might fail through
22 early failure mechanisms. And, that is on schedule to be
23 completed I believe by summer.

24 MOSLEH: Okay, thank you. And, then, is it correct then
25 to assume overall on the list of things that you have

1 identified, in terms of enhancements and models, that most of
2 these would not be part of the license application--I mean,
3 TSPA-LA, but would be supporting documents?

4 DYER: That's correct. I mean, they're part of the
5 technical basis that underlies TSPA, but they provide
6 critical feeds to TSPA.

7 MOSLEH: Okay. And, then, in time, the idea that these
8 would be merged and incorporated into the performance margin
9 study--

10 DYER: Well, the performance margin analysis is a
11 parallel analysis, but it's analysis that takes a slightly
12 different approach than TSPA. And, if you'll remember,
13 there's been questions about TSPA, about the conservatisms in
14 TSPA, and it's an approach that tries to mitigate some of
15 those conservatisms. And, if we run TSPA and we run a
16 performance margin analysis, what differences do we get and
17 what contributes to those differences. That's what we're
18 trying to understand.

19 MOSLEH: Okay, thank you.

20 GARRICK: I think I'm going to wedge in a question from
21 the audience here just to make sure we get it.

22 I have a question given to me by Michael King, the
23 hydrology consultant to Inyo County. He has really three
24 questions. The first one is could you briefly explain what
25 organization is doing the regional groundwater flow model for

1 the program, or what model is being employed?

2 DYER: The regional model, if I remember right, was done
3 by a consortium that was mostly headed up by the U.S.
4 Geological Survey. We were a participant in that consortium,
5 and we might have been the primary financial benefactor for
6 it, but it was a consortium of the Nevada State Engineer, the
7 various federal agencies, DOE, I believe the Nevada Test Site
8 was involved in that, so it was really a consortium or task
9 force that produced that product, which was documented a year
10 or two ago in a USGS report. I can't remember whether it was
11 an open file, or what kind of report it was.

12 GARRICK: He also asked how far south of the repository
13 does this model cover?

14 DYER: The regional model?

15 GARRICK: Yes.

16 DYER: I don't know. Drew, or somebody, can you--
17 Claudia?

18 NEWBURY: This is Claudia Newbury, DOE.

19 The Death Valley Regional Flow Model takes into
20 account the whole Death Valley region, so, it actually goes
21 south of Death Valley into Grape Vine Mountains on the south
22 side. It covers--

23 DYER: It goes down to Franklin Lake playa, I'm pretty
24 sure.

25 NEWBURY: It goes past there.

1 DYER: Yes.

2 NEWBURY: It includes Death Valley. So, it includes
3 parts of Nye County and Inyo County, goes far north of the
4 Test Site, and large areas on both sides.

5 GARRICK: His final question was will this new
6 information be in the draft Supplemental Environmental Impact
7 Statement, and will it go out for public comment?

8 DYER: Well, the information is publicly available. The
9 report was published a year or two ago, I believe, and the
10 onus is on us to acknowledge the existence of that
11 information in the EIS. It should inform the analysis in the
12 EIS.

13 GARRICK: Okay. Howard, I think you're next.

14 ARNOLD: Arnold, Board.

15 I, too, was interested in the early failures. If
16 you go to Slide 5, you do cover it, in answer to Ali's
17 question, that third bullet there does talk about it. My
18 question relates to Slide 13. Why all of a sudden in the
19 second picture, the entire inside of the waste package is
20 slumped down to a pile of rubble?

21 DYER: Well, there would be some continuum, and what
22 we've done is to take just snap shots in time, but it's not a
23 linear time step. If I can put some times on these, this is
24 probably the state in the underground from time of
25 emplacement to maybe 50,000 years. This might be 50 to

1 400,000 years. So, hundreds of thousands of years. This is
2 somewhere between 100,000 years to almost a million, and this
3 is from about three-quarters of a million, on out. So, we're
4 talking fairly long time frames here.

5 ARNOLD: As I heard from Sandia, you're redoing this
6 whole subject.

7 DYER: Yes.

8 ARNOLD: Yes, okay.

9 GARRICK: Thure?

10 CERLING: Cerling, Board.

11 I have two questions back to infiltration because
12 that affects everything, including, it seems like, the
13 seismic studies. And, one, getting back to the issue of
14 revised upper estimates of infiltration, are these--and, you
15 said that they were conservative estimates, and, so, I'm
16 wondering if part of the difference between the new and the
17 old, is that a difference in the definition of the way that
18 one does conservatisms, or is it the exact same analysis
19 done--or the same definitions of conservatism with a
20 different analysis? I'm just trying to understand part of
21 these differences.

22 DYER: I think the people that did this work would say
23 these are more realistic.

24 CERLING: But, still a conservative estimate?

25 DYER: Yes.

1 CERLING: Well, then, my follow-on question is I think
2 on Slide 4, you say that there will be new infiltration
3 studies, and these include studies that will be collecting
4 actually what one of my colleagues in modelling calls real
5 data, or are the new infiltration studies going to be
6 additional modelling, or are there, in fact, some new studies
7 planned to collect data to distinguish between these
8 estimates?

9 DYER: Well, this is what exists now. There have been
10 new infiltration studies. Most of them have been either
11 gathering information out of the literature, there's been a
12 little bit of field work, but not much, and these are some of
13 the things that have been downstream impacts, if you will,
14 from that.

15 Now, there are a number of programs associated with
16 infiltration that have elements for future study, but what
17 we're going to have to look at is where is the uncertainty,
18 and from a systems approach, what are the important, the most
19 important things we need to look at. And, right now, we have
20 very little work going on at the site.

21 GARRICK: Let's see, we have Andy, and then Bill.

22 KADAK: Kadak, Board.

23 I'd like to ask about the seismic and the volcanic
24 hazard analysis. As I understand it, the site has a seismic
25 criteria of 10^{-6} ; is that right?

1 DYER: I think that's right, but I'm going to call on
2 Jon Ake. Well, is that your question or--

3 KADAK: Well, that's my opening question.

4 DYER: Okay. Let me get my seismic guy up here. This
5 is Jon Ake.

6 AKE: Jon Ake, DOE. For preclosure safety analysis, we
7 needed to have a hazard curve for the surface facilities area
8 that extends down to at least 10^{-6} . Actually, a little bit
9 below that.

10 KADAK: And, the reason for that is why?

11 AKE: In keeping with the, and responding to the interim
12 staff guidance, that I'm sure you are all aware of, of last
13 year, to do the performance assessment and show that we
14 comply with 63.111.(b)(2), I believe, is the subsection, you
15 know, it requires us to be able to do the convolution of the
16 component fragilities with the hazard curve, down to at least
17 10^{-6} .

18 KADAK: I guess that's really where I'm going with my
19 question. The lifetime of these surface facilities is how
20 many years?

21 AKE: Nominally, a hundred years, 50 to 100 years.

22 KADAK: And, why is it that you need the 10^{-6} standard?

23 AKE: To be able to show, given the criteria spelled out
24 in Part 63, that we have no more than one chance in 10,000
25 over 100 years, if you will, or 50 years, whatever the

1 lifespan of the facilities are, that we have no event
2 sequences that violate our dose limits in that time period.

3 KADAK: Okay. Well, go to the below grade. What's the
4 below grade standard? In other words, postclosure?

5 AKE: Postclosure is the same thing. It's one part in
6 10,000 over the repository performance period, which used to
7 be 10,000 years.

8 KADAK: So, what's that number now?

9 AKE: Essentially, we're doing it by--well, in--that's a
10 difficult question to answer.

11 KADAK: I guess the point I'm trying to make is when do
12 you start believing your numbers?

13 AKE: When do you start believing, or stop believing?

14 KADAK: You mentioned 10^{-8} is a criteria for FEPing out,
15 I guess is the word for these things, and I'm just wondering
16 when you get out to numbers that are so low, and the
17 recurrent frequency of seismic events or volcanic events is
18 so long, you have to include events that are way beyond even
19 experience, and are you going to be designing a facility for
20 something that you can't even say can possibly even occur?
21 Which, obviously, is going to affect how you design the
22 facility.

23 DYER: Yes.

24 AKE: I'm going to say no comment.

25 KADAK: I didn't mean it as a joke. I meant it as a

1 real good scientific question for people to try to think
2 about when they establish standards. And, this includes the
3 Nuclear Regulatory Commission and whatever reg guide you
4 refer to. And, if those of you who have heard McGaffigan's
5 text of the talk that he gave a couple of days ago, he pretty
6 much says the million year standard has no science to it.
7 And, at some point, someone is going to have to call it.

8 AKE: I appreciate your comments, but I think it's
9 outside of my area of responsibility to comment on.

10 KADAK: I didn't address it to you, but to the group.

11 And, my final--sorry, John?

12 GARRICK: It has to be final.

13 KADAK: Is this sort of combination of conservatisms,
14 where each group makes some conservatism, and then tries to
15 pass that on to the next group, who also makes its level of
16 conservatism, which then results in who knows what you have
17 as a level of conservatism, is there anybody on the project
18 tracking the complexity and combination of conservatisms to
19 be able to say we have lost it, in terms of understanding how
20 much conservatism we have really applied?

21 DYER: Well, we have made a concerted effort to look at
22 the propagation of uncertainty, where it's coming from, what
23 is aleatory, what's epistemic, how it's being treated, and
24 there is a pretty robust program looking at trying to reduce
25 that, tracking that uncertainty and managing that

1 uncertainty.

2 KADAK: I didn't say uncertainty. I said conservatism.
3 We have an example here of infiltration, where you've
4 quadrupled in some cases the water flow into the repository.

5 DYER: right. And, I think the argument that the
6 authors of that paper will make is that that result has less
7 uncertainty associated with it.

8 KADAK: Okay.

9 DYER: You may think it's more conservative, but it has
10 less uncertainty.

11 GARRICK: Moving right along, Bill, a quick question.

12 MURPHY: I have two very specific quick questions, but
13 first of all, I'd like to thank you for addressing the
14 questions I posed to Ward.

15 The first is with reference to the Nevada data for
16 Technetium 99 and Chlorine-36, I haven't seen these results
17 before, but on the face of it, an interpretation could be
18 that the Chlorine-36 pulse has already passed through, but
19 that the Technetium 99 pulse is still hung up in the
20 mountain. Has that possible interpretation been explored?

21 DYER: Not really. That's obviously a possible
22 interpretation, but we haven't taken it very far.

23 MURPHY: My other specific question has to do with the
24 statement that sensitivity analyses indicate that fast and
25 transient flow paths carry about 1 percent of the water.

1 And, I'm concerned, or I wonder if that sensitivity is
2 appropriate to other climatic regimes? Would that be the
3 same case for the glacial transition climate?

4 DYER: I'm trying to remember. Yeah, whenever you look
5 at other data sets, like some of Zell's data, which is more
6 of a cumulative measure--I don't know. I don't know.

7 MURPHY: Neither do I.

8 GARRICK: Okay. David Diodato, did you have a quick
9 one?

10 DIODATO: Diodato, Staff.

11 Russ, this is about the PVHA, and it's a question--
12 more of a statement. On Slide 18, at the bottom, it shows a
13 June 2007 roughly deliverable for the final hazard
14 calculations. Now, the Department of Energy has been--is to
15 be commended for their efforts in terms of supporting really
16 a state of the art investigation of volcanic hazard at Yucca
17 Mountain. It's put together a solid team, and Kevin
18 Coppersmith is in the audience. So, I wanted to look at that
19 June date, and then back up to the bullet on Slide 15, where
20 you say the PVHA update will confirm the licensing basis for.
21 I think a lot of the scientists participating in this effort
22 will be surprised to find out, I mean, do you know the answer
23 already of what they're going to find? There's a risk here
24 that you're undermining a little bit in terms of the
25 credibility.

1 DYER: I agree. This is a presumptive statement.

2 DIODATO: Yeah. Okay, thank you.

3 GARRICK: All right, I think we're going to take our
4 break now. We're about six minutes behind schedule, so,
5 let's reconvene at 10:36.

6 (Whereupon, a brief recess was taken.)

7 GARRICK: All right, our next presentation will be by
8 John Wengle, and he's going to talk to us about the Science
9 and Technology activities. John?

10 WENGLER: Thank you.

11 First of all, I'd like to begin by saying that I
12 appreciate the opportunity to present the program to
13 everyone. And, I also, of course, want to thank the Board
14 for their continued interest in the program, as well as their
15 strong support of it.

16 As you probably realize, the program has faced many
17 challenges in the past, and that undoubtedly, it's going to
18 face other challenges in the future. But, with that said, we
19 think we've put together a pretty impressive body of work,
20 and we're really pretty excited to tell you about it again
21 today.

22 Next slide, please. In preparing for this
23 presentation, what I did was I re-read all the previous S&T
24 presentations, and paid particular attention to the Board's
25 comments and concerns about the program. And, if you do

1 that, I think you find that essentially, the Board's interest
2 in the program, concerns about the program, break down into
3 three broad areas. The first area is simply stated
4 Resources. How much money do we have? Where are we sending
5 it? How are we allocating it? How do we handle that whole
6 process? Do we have sufficient funds to accomplish what we
7 need to do?

8 The second area of interest revolves around what I
9 call the success metrics of the program. And, here, I'm
10 really thinking of sort of a two-level metric. One, are you
11 in fact doing world-class science, and are you publicly
12 disseminating it? Are you getting the information out there
13 to a broad audience? And, two, the Board has sometimes
14 referred to this as I guess the degree of integration between
15 the science and technology program, and the baseline science
16 program. In other words, to what extent are your results
17 actually going to be used either in the technical basis for
18 the license, or, more broadly, to inform the safety case for
19 the license? And, we'll cover that under the--those three
20 areas.

21 Finally, the Board is obviously interested in the
22 technical work we do, and I would emphasize that my
23 presentation today will not be an exhaustive discussion of
24 our technical work, and that's primarily for two reasons.
25 One, several months ago, Mark Peters was here. He did spend

1 a rather lengthy time updating the Board technically on where
2 we stand, and that, frankly, coupled with the what I now call
3 the ever continuing resolution, there's no question that that
4 has had a substantial impact on our work, on our technical
5 work. And, while if I can employ maybe a maritime analogy,
6 as you're pulling into a dock, you see all the signs that
7 always say slow speed, no wake, we're not throwing much of a
8 wake at the moment. So, that's, again, a reason I won't go
9 into exhaustive detail about our technical program.

10 And, finally, we'll summarize a bit.

11 Okay, first of all, the historical S&T Program
12 funding. The program actually began in late fiscal year
13 2002, received a first increment of funding in '03, rather
14 small, modest amount, \$2 million. Then, rather abruptly in
15 '04, we see that the funding increases fairly dramatically,
16 \$17 million. And, what that really reflects is at the end of
17 '03, there was a competitive call for proposals issued. You
18 may remember we received something on the order of 210
19 proposals, and we elected to fund about 40 of them, and
20 that's primarily--you see the jump up there.

21 In 2005, we bumped up to about \$19 million. And,
22 again, that really reflect two things. One was a formal call
23 within the source term and natural barriers arenas for new
24 proposals. We received about 120 proposals, competitively
25 scored them, resulted in the award of about 15 new efforts.

1 As well in '05, the Advanced Technologies thrust
2 began in earnest, and, of course, that accounts for some of
3 that kick-up.

4 In fiscal year '06, this is rather interesting,
5 although our total budget was a little over \$21 million, we
6 actually started the year at \$13 million, and we did file two
7 requests for additional funding, one for \$8 million for our
8 Advanced Technology Program, one for \$6 million for our
9 Science Programs. Both were approved. The \$8 million for
10 Advanced Technology was funded, and actually, almost
11 unbelievably, two days before we were due to release the
12 Science money, Congress announced a rescission and we lost
13 the money. So, that effectively takes us up to the present
14 day.

15 Next slide, please. This shows historical funding
16 by thrust, and really, I'll concentrate here pretty much from
17 the 2006 period. You can see essentially the Science
18 Programs, the Source Term, the Natural Barriers Program,
19 Materials Performance Program were funded at about \$2 1/2
20 million a piece. This was certainly below what they needed,
21 but we were able to partially mitigate the funding decrease
22 here by the fact that the '05 funding to these programs had
23 been delivered, again because of a continuing resolution,
24 relatively late in the year. So, by using the carry-over
25 funding from '05, we were able to mitigate the worst impacts

1 as we moved into '06.

2 The Advanced Technologies Program, of course, jumps
3 out, a little over 13, \$13 1/2 million. And, really, that
4 was for two primary reasons. The way we've set up our
5 Advanced Technologies Program, the projects are phased, so
6 that as we moved beyond the feasibility stage, we actually
7 begin to do what I would describe as technology prototyping,
8 or technology demonstrations. They cost a lot of money.
9 And, in '06--we'll talk a little bit more about this when we
10 get to the Advanced Technologies Program--but, we did begin
11 to demonstrate our reduced pressure electron beam welding
12 technology at half scale, and we also coded six half scale
13 simulated waste packages in our structurally amorphous metals
14 program. So, certainly, that accounted for an increase in
15 funding there.

16 Now, obviously, the Board is interested that, you
17 know, there appears to be something missing on this chart,
18 namely, the fiscal year '07 budget. That's not been
19 formalized yet. Obviously, the project is struggling through
20 the impact of the continuing resolution. We do expect that
21 that will be narrowed down within a fairly short time now.
22 Will it be at \$21 million? Realistically, no, it won't be.

23 We know with the pressures, the funding shortfalls
24 due to the continuing resolution, the pressure from the
25 licensing side of the House, we know it's not going to be at

1 \$21 million. But, will it be sufficient to maintain a fairly
2 robust Science and Technology Program? I think so. And,
3 that's what we're going to aim to do.

4 Next slide, please. You've probably heard a number
5 of people mention the importance in the Science and
6 Technology Program about bringing new blood into the program.
7 And, this is not just because quite frankly we get sick of
8 looking at the same old faces. It's not because, as I've
9 heard the rumor, that I have a bias against the national
10 laboratories. In fact, quite the contrary. The national
11 laboratories clearly have some of the very best people in
12 these fields working. But they only have some of them, they
13 don't have all the very best. And, some of those other
14 people are out in academia, they're out in the private
15 sector, and if you care to, you know, if you really want to
16 walk through and do the totals, you'll find that this
17 reflects somewhere in excess of 50 organizations, nine of
18 which are commercial entities, 31 universities, eight
19 national labs, and five what I would describe as other
20 organizations, could be the USGS, could be the Atomic Energy
21 of Canada, that sort of thing.

22 And, I'd emphasize, by the way, that this is
23 already out of date. Every time I look at this, I think of
24 and remember the other organizations that aren't mentioned on
25 here. For example, the Defense Advanced Research Projects

1 Agency. Most of our international collaborations, with one
2 exception, are not mentioned on here. We have collaborations
3 ongoing with SKB, with the Institute for Transuranium
4 Elements in Germany. We have work with CEA. We have work
5 with En Risa (phonetic) in Spain, Subitech in France. So,
6 the list goes on and on. I suppose if you total all that up,
7 we're probably looking at an organization of 60 plus, 60 plus
8 entities.

9 And, again, this I think is particularly important
10 because it enables us to, again, to play off a theme of Russ
11 and Ward, intellectual continuity of the program. We do want
12 to attract the very best, and in order to do that, we have to
13 reach out to as broad an audience as we possibly can. So,
14 this gives you some idea of essentially where our money is
15 going.

16 Next slide, please. Believe me, I'm not going to
17 subject you to this slide for very long. I think everybody
18 on the Board probably knows the mission and vision statements
19 of this program at least as well as I do, if not better.
20 And, I don't particularly care about that aspect of this
21 particular slide. But, what I do care about is that you pay
22 attention to the drivers of the program. And, I'd ask you to
23 note for the first time the addition of a fourth driver for
24 the program, which is to enhance safety within the
25 repository.

1 Why is that important to me? Well, aside from
2 obvious, you know, the obvious reasons it's important, it's
3 also important because I believe at some level, it evidences
4 the larger project's move and embracing of an organizational
5 commitment to continuous improvement. That's the culture.
6 And, that is very important from a Science and Technology
7 Program perspective.

8 Frankly, we can proceduralize the interaction
9 between this program and the baseline program. We can do
10 that in minute detail. But, until people sort of feel in
11 their guts the importance of continuous improvement for the
12 project as a whole, we are not going to be able to realize
13 our ultimate goal, which is, where applicable, to incorporate
14 the data from the Science and Technology Program into the
15 safety case, for example, for the license. So, I think
16 that's a very significant, really, a very significant
17 addition to that list of drivers.

18 Next slide, please. How do you improve the
19 culture? Ward spoke about this briefly. But, what we have
20 on here at the moment is actually one of his particular
21 initiatives on this line, and what he's actually done, he's
22 developed a list of what he calls cultural behavioral
23 attributes that he wants to essentially see inculcated within
24 the project.

25 And, he's gone a step farther, and he's actually

1 taken these things and he's literally imported them, or
2 exported them, I guess you'd say, into the performance
3 appraisals of everyone on the project, so that in a very real
4 sense, people will be, if you will, financially incentivized
5 to show this--to essentially show this kind of behavior.
6 And, again, that's very important to us for the reason we
7 state on there. We want to move from a situation where
8 perhaps the Science and Technology Program has not been
9 wholly embraced, to one where--to an organization that in
10 fact welcomes technical challenges to the baseline, and is
11 actively seeking to inform the safety case in the license
12 with our work.

13 Next slide, please. We have always placed a great
14 premium on wide dissemination of our products, and this is
15 really for three reasons. Once again, returning to the theme
16 of intellectual continuity, we want to attract the best and
17 brightest. In order to do that, we sort of have to be--we
18 have to be competitive in the marketplace. We need to create
19 a buzz in academia and in the private sector and in the
20 national laboratories that our program is worth participating
21 in. So then, obviously, in order to do that, we need to get
22 our work out there where it can be openly discussed.

23 The second reason that product dissemination is
24 important to us is credibility. We actually believe, and
25 it's, if I can say it, a plank of the Science and Technology

1 Program that we abhor dark smokey back rooms. We do our best
2 work out in the sunshine, and what we're really trying to do
3 here is enjoin a serious intellectual scientific debate about
4 the repository, and we want to do that in the open
5 literature. And, we believe by doing that, that in the long
6 run, we're going to enhance the credibility of the overall
7 program.

8 And, finally, the third reason. The third reason
9 is a little bit more difficult and, frankly, I'm still
10 working through it. But, I do believe that even if not one
11 iota of our work is ever actually incorporated into, for
12 example, the technical basis for the license, I still believe
13 that we can have an influence on the overall process, because
14 we can inform the intellectual debate, we can change the
15 context within which this whole discussion is about to take
16 place. And, I'll cite an example of that a bit later when I
17 get to the Materials Performance thrust area, because I think
18 there's a particularly, at least a potentially very good
19 example of that there.

20 Again, if you care about numbers, to date, we have
21 published some 90 technical papers, a simple, and actually
22 beyond a simple majority of which have appeared in peer-
23 reviewed journals. We've got 81 presentations, 41 abstracts,
24 all of which are available on the Science and Technology
25 website.

1 And, again, what we're looking at doing here with
2 these products, our role is essentially to produce world-
3 class science, conduct the research, produce the products,
4 and then we need to hand them to particular entities within
5 the project for formal evaluation, namely the lead laboratory
6 and the design authority.

7 Next slide, please. And, I would emphasize about
8 this slide that we are not yet--we have not yet instituted
9 this process, and it's certainly fairly early in our thinking
10 about it. But, we do want to formalize the process by which
11 our data, our results are actually evaluated by the lead
12 laboratory and by the design authority.

13 And, essentially what this requires, the very first
14 thing it requires is that our pre and postclosure managers
15 have to have a real time familiarity with the results of our
16 program. They have to have a real time familiarity with our
17 research directions, what we're doing and why. And,
18 actually, I'm not terribly worried about that, because to
19 date, our informal interactions with the baseline program
20 have really been very robust.

21 As most of you know, we conduct mid-year reviews of
22 all of our programs, and certainly we've had plenty of folks
23 there from, you know, the TSPA folks, the baseline science
24 folks, so certainly there is a general interest in and
25 familiarity with what we do.

1 But, what we are doing in this is we're looking to
2 actually formalize that, where we envision a formal review
3 taking place, probably on an annual basis, with members of
4 the lead lab, and the design authority organization, and we
5 will work very systematically through our projects, and of
6 course as well as individual project, the collection of
7 projects, because often our impact won't necessarily be from
8 an individual project, but will be from within essentially
9 the collection, if you will, the synergistic effects of
10 projects on each other. And, we envision that out of that
11 will come a formal report prepared by the lead lab and the
12 design authority that will actually document the potential
13 impacts of the new information that we're offering. And, I
14 envision that to be essentially a public report, and it would
15 be, to a certain extent, almost an accompaniment to the S&T
16 annual report.

17 So, on the one hand, you'd have what we're doing,
18 and on the other hand, you'd have a report from the people
19 that essentially are our customers that we're doing the work
20 for, as far as what they believe the impact of that work to
21 be.

22 Next slide, please. This is essentially a very
23 similar, certainly the top part is very similar in the kinds
24 of things that the lead lab or the design authority would be
25 looking at. The bottom part adds a little different twist to

1 it, though. And, that is the fact that there is a second
2 formal mechanism within the OCRWM program to document
3 situations where we see data, we see results that appear to
4 be at variance, you know, with our current understanding,
5 with our current models, and that's the Corrective Action
6 Program.

7 Now, as Ward pointed out, it may be that the CAP
8 program needs some fine tuning, and needs a bit of work.
9 But, nevertheless, there does exist a formal mechanism
10 through which changed information can be resolved. And,
11 effectively, what happens is a condition report is filed, or
12 generated, is classified as to importance, and then a group
13 is brought together, and either a root cause analysis or a
14 causal analysis is done, depending on the level of
15 significance, and ultimately, corrective action is put in
16 place to resolve it.

17 And, I guess what I would emphasize here is
18 depending on the impact, that corrective action could run all
19 the way up to and include an amendment to the license.

20 Next slide, please. I put this slide up to show
21 that the interfaces between the S&T Program and the lead lab
22 have been formalized. This is something that Peter Swift and
23 I had talked about fairly early. We wanted to make very
24 certain that there was single point accountability as we
25 interacted.

1 So, for example, within the Natural Barriers arena,
2 Yvonne or Doug Duncan or myself will know that the person we
3 need to deal with is Stephanie. So, we have, again, single
4 point accountability. Just to anticipate, there was another
5 column originally on this chart devoted to the design
6 authority, because we have those same connections drawn out
7 there, but, frankly, it became too much of an eye chart and I
8 removed it. But, again, we do have that level of integration
9 with the design authority as well.

10 SPEAKER: What's the other column again--

11 WENGLE: Oh, it's the Regulatory Science and Integration
12 Group. Essentially, it's the Baseline Science Program under
13 the Office of the Chief Scientist. It's the group that
14 Claudia Newbury manages.

15 Next slide, please. Now, we'll move into a bit of
16 the technical work that we're doing, and, once again, this
17 will be at a fairly high level. But, within our Source Term
18 Program, there are really three reasons that we're working in
19 the Source Term Program.

20 First, essentially all the radioactivity that we're
21 concerned with is tied up in spent nuclear fuel and the
22 borosilicate glass logs. So, the first barrier to
23 radionuclide release at the repository is going to be the
24 source term.

25 Secondly, over very long time frames, the final

1 evolved state of the source term will also be the primary
2 barrier to radionuclide release. So, we again want to
3 understand what that final evolved state is.

4 And, finally, the third reason, if I can return
5 once again to the theme of intellectual continuity, within
6 the United States, OCRWM is perhaps the only organization
7 that has a real need to understand the corrosion of spent
8 nuclear fuel in borosilicate glass. I know that NSF funds a
9 few bits of isolated work here and there, DOE's Office of
10 Basic Energy Sciences funds a project here or there, but, to
11 my knowledge, no one has quite the concentrated focus or the
12 need for a concentrated focus as we do.

13 So, again, from the point of view of sustaining an
14 intellectual community of scientists, and obviously
15 potentially people to contribute to this program, I think we
16 are in somewhat of a unique position there.

17 We also know that many factors are going to affect
18 the release of radionuclides from the source term,
19 temperature, radiation field, redox conditions, pH, near-
20 field materials, it's a terribly complex process, and
21 obviously, no one on the Board needs to be told that. But,
22 we do believe that we have identified at least three very
23 important process areas that we're looking at, the kinetics
24 of waste form corrosion, the potential incorporation of
25 radionuclides of interest into all duration products, and, of

1 course, the interaction of waste form and waste package
2 interactions.

3 And, also, if I can borrow perhaps out of context,
4 an idea of William James, we also join to put some water into
5 this blooming, buzzing confusion, and that's our fourth area,
6 which is essentially a model building effort.

7 Next page, please. On this particular page, what I
8 particularly want to point out, the source term has been very
9 active internationally in terms of establishing
10 collaborations. We are, for example, a member of the MUCADO
11 project, Model Uncertainty for the Dissolution of Spent Fuel.
12 This is a European commission program. We're also a member
13 of the NF Pro. This is, again, a group of 40 waste
14 management organizations within the European Union devoted to
15 enhancing the understanding of the near-field. We have
16 ongoing work at a number of universities, including
17 Manchester University in the United Kingdom.

18 We have collaboration agreements with Subitech in
19 France, CEA in France, En Risa in Spain, the Russian Academy
20 of Sciences. So, again, we're trying to leverage limited
21 resources in the best manner we can, obviously, recognizing
22 that there are some limitations here. The situation,
23 obviously, the environment of concern typically in other
24 repositories is not quite the same as ours. We are unique in
25 looking at saturated, or unsaturated oxidizing conditions.

1 So, obviously, that bounds to some degree the extent to which
2 we can benefit from the international collaborations.

3 As far as work to date within the source term that
4 I find particularly exciting, and please, let me emphasize
5 here that I'm not intending to denigrate other work we have
6 ongoing in the source term arena, but particular projects
7 that strike me as of great import, I think here of Pat
8 Brady's work on the potential uptake of technetium onto iron
9 oxyhydroxides. I think I also couple that work with the
10 structural, or crystal chemistry work of Peter Burns at Notre
11 Dame, where he's actually looking at the incorporation
12 mechanisms for neptunium into ural (phonetic) minerals.

13 And, I think, in turn, if you couple that with Udo
14 Becker's work at the University of Michigan where he's
15 actually looking at the quantum mechanical energetics of that
16 incorporation, that begins to give you, I think, potentially
17 a very profound understanding of how this process may
18 actually take place and when it may actually take place and
19 how frequently it may take place in repository relevant
20 conditions.

21 But, with that said, I also want to emphasize that
22 this work is not perhaps ripe yet. You will note some of the
23 deliverables we've identified here in Fiscal Year '07 and
24 '08, and I would now probably push those out to '08. I want
25 to emphasize that we think of those in terms of phasing.

1 We're not going to have completely determined all the
2 processes of spent nuclear fuel dissolution in a year, but we
3 will have a, if you will, a block of understanding that we've
4 achieved to that point, which we will bring forward.
5 Obviously, these are going to be much longer, much longer
6 time to complete our understanding of them.

7 Next slide, please. If we move to the Materials
8 Performance Thrust, obviously, the engineered barrier system
9 is a critical component of our defense in depth strategy, and
10 clearly, the performance of the materials used in the
11 engineered barrier system are obviously critical to
12 performance of the repository.

13 We know that corrosion is going to be the primary
14 determinant of the performance of the waste package, and we
15 know ultimately that corrosion processes will determine when
16 our packages will be penetrated, and the shape, size and
17 distribution of those penetrations. Obviously, very
18 important questions.

19 We also know that we're looking at a very complex,
20 much like the source term, a very complex corrosion
21 environment. We've got a situation where our packages may be
22 covered in dust. The dust may be wet. We're going to be
23 likely looking at humid air conditions, we're going to be
24 thermally and radioactively hot, we're going to have periodic
25 wetting and drying, we're going to have natural convection

1 effects, we're going to have salts deliquescing on the
2 packages, potentially at bulk boiling temperatures. That's a
3 very challenging corrosion environment to completely untangle
4 and to understand, and what we're doing is targeting three
5 areas within that.

6 We know, for example, that passive metals, in terms
7 of their general corrosion rate, it's a state passive. They
8 will--the corrosion rates are very low. They'll be around
9 for a long, long time. And, I'm thinking here in particular
10 of work we're doing out at Berkeley. Tom Divine, he's put
11 together sort of an in situ raman experiment, and he's
12 actually effectively, I think, watching the evolution of the
13 passive film over time.

14 And, while again, that's far from a complete
15 understanding of what's going to happen over the time periods
16 we're interested in, I think it is an important first step
17 toward enhancing our understanding of that process.

18 Damage evolution by localized corrosion, or crevice
19 corrosion. We know that there is an absolutely deep and
20 robust literature on the initiation and propagation of
21 crevice corrosion. However, the literature on potential
22 stifling and arrest mechanisms is considerably thinner. In
23 fact, you could argue that I suppose our program is
24 potentially a leader in that area. I'm thinking here in
25 particular of the work of Joe Payer and Rob Kelly, where they

1 have actually looked at the potential for a crevice to open
2 up as it evolves, and, thus, exposing the, if you will, the
3 critical corrosion chemistry to the wider environment,
4 essentially stifling or even shutting the process down.

5 Now, in citing that work, I do want to mention that
6 we have recently received the Board's letter in response to
7 the Corrosion workshop, and I, you know, certainly will take
8 that very seriously. In particular, your concern that this
9 corrosion work, particularly the stifling and arrest work,
10 may in fact be more an artifact of a particular laboratory
11 experiment, rather than actually representative of conditions
12 in the repository. And, that is something that Joe and I
13 will think, you know, very seriously about, and certainly
14 respond to you in a fairly careful manner about that.

15 And, finally, and our last area, we know that
16 corrosion performance of any metal is due to a combination
17 really of a couple of factors. One, the inherent corrosion
18 resistance of the metal, coupled with the actual environment.
19 And this particular area actually looks at, in particular,
20 the evolution of the moisture in contact with the metal
21 surfaces of the waste package. We need to enhance our
22 understanding of that.

23 Next slide, please. Really, what I want to point
24 out here, once again, back to the theme of intellectual
25 continuity, we currently support 20 graduate students in this

1 program. If you couple this with the work that we support in
2 our other areas, we've probably got support out for 40 to 50
3 graduate students in our program. I think that's a pretty
4 significant intellectual community working on problems of
5 interest to this program, again, in terms of thinking about
6 how we'll maintain this.

7 I think that's all I really want to do with that
8 slide. Next one, please.

9 Our Natural Barriers Thrust area. We currently
10 have, depending on how you look at it, four or five major
11 research areas. We are looking at seepage processes,
12 particularly emphasizing the development of coupled models to
13 better understand that. And, here, I'm thinking in
14 particular of two projects we've got going on.

15 One is George Danko's work at the University of
16 Nevada at Reno, and George is looking at essentially
17 developing a new thermal hydrological near-field model, which
18 will account for the impact of natural convection on seepage.
19 Among other things, George believes there may actually be
20 reduction in seepage due to evaporative effects, the axial
21 movement, if you will, of vapor along the drift. And, that,
22 I think, is potentially very, very exciting work, although
23 it's, in terms of timing, it is still probably at least a
24 year to two away from fruition.

25 The second project in the seepage area that I think

1 is particularly interesting is Derrick Ellsworth's (phonetic)
2 work at Penn State. This is a--it's a rather complex
3 experimental and modelling effort, but essentially what he's
4 working on developing is an integrated, fully coupled thermal
5 hydrological mechanical chemical model, in which, among other
6 things, some of the early results seem to indicate that we
7 may see the drifts--essentially the fracture pattern around
8 the drifts may be healing, due to mineral precipitation
9 coming out of the drifts. It's a very interesting, again,
10 very difficult piece of work, and again, we are only about--
11 only a little over a year into that work, so we have at least
12 a year to two before that work will bear fruition.

13 Within the drift shadow arena, we have three
14 projects ongoing there. And, in the UZ and SZ transport, we
15 have a number of different projects going on there. Jim
16 Seasdale (phonetic) at the University of Nevada at Las Vegas
17 is looking, for example, at redox conditions in the
18 groundwater to effect fine examples of reducing environments
19 rather than oxidizing. To date, he's not, although that's
20 still in the early phases as well.

21 Next page, please. The program has been I think
22 particularly productive in terms of, again, in terms of its
23 papers published. I would note that the last bullet is
24 rather ambitious, I believe, based on the funding that we
25 provided to them in Fiscal Year '06. I actually think the

1 majority of work here will not complete until Fiscal Year
2 '08, likely early in Fiscal Year '08, but nevertheless,
3 critical because we'll want to begin to think about new
4 starts in that arena.

5 The next page, please. Our Advanced Technologies
6 Thrust. We're currently looking at five projects, currently
7 performing five projects within this thrust. I guess the
8 first one we would start with is our structurally amorphous
9 metals project.

10 Currently, as I think I have mentioned, we've
11 coated six, what we call half-scale simulated waste packages.
12 This is not a bells and whistles waste package. This is
13 essentially a steal sewer pipe with a welded cover. They're
14 about eight feet long, and they're probably, oh, a couple,
15 three feet in diameter. And, essentially, we have coated
16 them with a thin layer of SAM, either two by five
17 formulation, or 1651. And, we have used three separate spray
18 houses to do that. Frankly, we wanted to understand the
19 robustness of the application process for this material, so
20 we went to Caterpillar, we went to Plasma Tech, and we went
21 to Sandia, each of whom maintain spray houses.

22 Currently, the packages themselves, the half-scale
23 packages, have been through salt bog testing, came through
24 rather well. They're now out at Livermore, where they are
25 generally being torn apart, either to do mechanical testing,

1 measuring the strength of the bond, drop testing, a whole
2 series of damage tolerance testing. That work is all
3 ongoing. Our long-term corrosion studies on structurally
4 amorphous metal are also continuing, as well as our nuclear
5 criticality experiments.

6 And, I think--at least, I suspect in Fiscal Year
7 '07, what we're likely to do with SAM is to a certain extent,
8 take a breather. We've pumped quite a lot of money into this
9 project in Fiscal Year '06, in an attempt to really drive it,
10 and to figure out whether we had something. I think what we
11 need to do this year is to sort of marshal our data, review
12 that data very carefully, and obviously as publicly as we
13 can, we're thinking through it now, how we might want to
14 conduct, if you will, a peer review of this data, and then
15 take it to the project probably late in the fiscal year to
16 essentially determine interest in moving forward, and in what
17 areas they might be particularly interested in moving forward
18 on.

19 Reduced pressure electron beam welding. We've
20 entered phase two of that work. Phase two is essentially the
21 development of a half-scale size unit, where we will look to
22 essentially do four simulated closure welds. Two will be
23 with stainless steel. Two will be with Alloy 22. That work
24 is due to complete probably, again, around the August time
25 frame. At that point, we'll consolidate the information,

1 take it to the project.

2 At this point, I am probably leaning against
3 recommending that we go to a full-scale development for this
4 work. I don't think we will need to. I think we'll have the
5 data that we need as far as being, you know, able to make a
6 decision what we want to do with this. And, frankly, a full-
7 scale development of a reduced pressure electron beam system
8 will run to the tune of \$5 to \$7 million, and that's probably
9 a bit beyond our resource availability in the near future.
10 But, the work has proven to be very, very promising.

11 In terms of subsurface operations, we are looking
12 at the possible use of silica-based cements in the
13 repository. Most of you know we can't use ordinary Portland
14 cement in the repository. It causes pH problems, mobilizes
15 plumes of radionuclides. So, we are looking at, again,
16 silica-based cements. We have selected a formulation. We
17 are moving forward with leachate tests, actually, we're well
18 into leachate tests. We're also moving to design essentially
19 a process model to help us better understand the long-term
20 behavior of this material in the repository.

21 That work is ongoing, although, again, at a fairly
22 reduced rate at the moment. But, we are targeting the Third
23 International Use of Cements in Geologic Repositories
24 Conference as a venue to get this out. That will be, it's an
25 international conference in France later this summer, and we

1 are particularly anxious to be there, because we do want to
2 get access to much of the information that the French have.

3 The French have done quite a lot of work in this
4 arena, but haven't published very much of it. So, we do need
5 to I think get access to that. Again, very promising work.

6 Engineered backfill. We did a feasibility study,
7 oh, about a year ago, looking at the possibility of using
8 engineered backfill to mitigate potential seismic and igneous
9 intrusion scenarios in the repository. At this point, that
10 work is largely completely. We had Sandia Lab do essentially
11 an experimental look at thermal conductivity. We wanted to
12 make sure that as we put backfill around, we didn't
13 essentially create a thermal blanket around the package.

14 Obviously, if you use very fine grain material, you
15 will do that. We found, however, that by using a coarser
16 grain material, cobble sized, say one to two centimeters, we
17 find we don't have a particular problem with thermal
18 conductivity, with generating too much heat inside the
19 package.

20 We would have, if this project ultimately moves
21 forward, we would obviously have to look at environmental
22 impacts, or potential environmental impacts, in terms of
23 corrosion performance on the package, associated with
24 backfill. But, at least at this point, we're looking at
25 wrapping that project up and putting it on hold at least for

1 now.

2 And, finally, our seismic hazard program. It's a
3 little bit odd in a way that this is in the Advanced
4 Technologies Program, but it started off initially as a
5 potential way to reduce the cost of some of our facilities
6 construction out there. If you don't need to have a six foot
7 thick wall, it obviously, you know, you can put a building up
8 for a bit less money.

9 This is run out of the Pacific Gas and Electric
10 Utility. They, in turn, have subcontracted out most of the
11 work to SCEC and PERF. If I remember correctly, the Southern
12 California Earthquake Consortium. And, PERF, I believe is
13 the Pacific Earthquake Research Foundation, essentially
14 Northern and Southern California, split between them.

15 We're looking here particularly, I think John spoke
16 to this earlier and Russ spoke to it earlier, we're looking
17 particularly at the tails of our seismic analysis, the very
18 low probability, very high consequence, really extreme ground
19 motions you get when you carry these studies out to a million
20 years, and beyond. And, I think it's probably fair to say
21 that most seismologists consider that level of ground motion
22 to essentially be physically unrealizable. And, this work is
23 essentially going after that, to see if we can bring enough
24 data forth to develop enough of a scientific basis to make
25 that strong argument.

1 Next slide. Finally, in summary, I think the first
2 couple bullets are somewhat self-explanatory, and I don't
3 really feel the need to, you know, spend a lot of time going
4 through those. I think we have generated additional insight,
5 and I think our technology work has generated certainly
6 several potential technology enhancements.

7 We continue to value the diversity and quality of
8 our program participants. As you have seen, we really have,
9 I think, a pretty extensive reach, given the relatively
10 modest resources that we put to this program. I do think,
11 however, as we enter into Fiscal Year '08, that it's going to
12 become particularly critical if we can figure out a way to do
13 it, to issue calls for new proposals.

14 Once again, as I mentioned, it's a competitive
15 marketplace out there. If you want to keep the buzz about
16 the program alive, you've got to be able to offer real
17 funding to both graduate students and established
18 investigators. And, that is something we are going to look
19 very, very actively over the next few months, figure out our
20 cash flow analyses, and that sort of thing, because we're
21 very anxious to put together new starts in '08, if we can do
22 it.

23 Finally, the last point I wanted to make. It's an
24 impressive point. In terms of intellectual continuity, I may
25 have seemed at times almost obsessed with that theme in my

1 presentation, but to be perfectly frank with you on both a
2 personal and professional level, the tragic death of Bo
3 certainly affected me very deeply, and it really got me
4 thinking very strongly about this issue. I do believe that
5 the Science and Technology Program is going to be a principal
6 source, it's going to be a principal pool of those
7 candidates, those scientists and engineers that we're
8 ultimately going to need to recruit onto this program.

9 And, I know HR people refer to--they use the dry
10 term of succession planning, and I don't want to say that
11 replacing Bo is going to be easy. It's, in fact, going to be
12 impossible. But, with that said, when I look to do
13 succession planning, it presumes that I have a pool of
14 qualified candidates available. If they're not there, then
15 succession planning, by definition, becomes impossible. And,
16 I think from that standpoint, that the Science and Technology
17 Program, again, given the diversity and quality of its
18 program participants, is absolutely a ready pool.

19 We've got 50 graduate students out there doing not
20 simply master's work, not simply Ph.D. work, but work that
21 actually means a difference from the point of view of the
22 energy security of the country. And, I think that's the kind
23 of hook that I think we can use to attract those people and
24 bring them into the program.

25 And, with that, I'm done.

1 GARRICK: Thank you, John. David?

2 DUQUETTE: Duquette, Board.

3 This is more of a recommendation than it is a
4 question. As you know, the Board has been pretty supportive
5 of the S&T Program over the years, pretty much from the
6 beginning, and several of us in this room were on the Board
7 when it was initiated. If you put up Slide Number 8, please,
8 there are several product dissemination things that occur,
9 one of those being your annual science review program, and so
10 on and so forth, the peer review journals, and so on and so
11 forth.

12 WENGLE: Yes.

13 DUQUETTE: Last year, we forced ourselves an invitation
14 to attend your meeting on the amorphous metals.

15 WENGLE: Yes.

16 DUQUETTE: That invitation didn't come back this year,
17 nor are we normally advised of those program reviews. I
18 think it might be wise from your point of view, as well as
19 from ours, since we're supposed to be the Technical Review
20 Board for the program, if you would apprise us of those, and
21 issue invitations. We probably can't always attend, but I
22 think it would make sense.

23 Likewise, we can't monitor every journal that your
24 PIs publish in, and it would be a courtesy, I think, to the
25 Board to send to the Board Headquarters in Washington

1 reprints of papers that are published that are supported by
2 the program.

3 WENGLE: Absolutely. We have no problem at all
4 accommodating that. I think that makes a great deal of
5 sense.

6 GARRICK: Ron?

7 LATANISION: Latanision, Board.

8 Let's go to Number 18, just as a backdrop for this
9 question. You mentioned that in terms of the structurally
10 amorphous metals program, you may just take a breather in
11 2007, and regroup a bit, examine data, and so on. But, John,
12 I've always been concerned that the data I have seen on
13 corrosion related testing has been performed in what I would
14 characterize as non-representative, environments that are not
15 representative of the repository. Has that changed?
16 Because, frankly, there's no assurance whatever that the
17 corrosion behavior you see in Environment A is going to be
18 anything like what you might expect with deliquescent dusts
19 or seepage water. You know, we really need to do that.

20 WENGLE: Yes. And, I will say one of the things that we
21 have done toward that end, and certainly Joe Payer can add to
22 this, but we've asked Joe within his corrosion co-op to take
23 a careful look, if you will, at the fundamental bases of the
24 performance of structurally amorphous metal vis-a-vis
25 corrosion. And, that is certainly a shortcoming, I think, at

1 least to this point in our understanding of the material. No
2 question about it. Joe?

3 GARRICK: Let's see, Mark is next, and then--

4 PAYER: Excuse me, may I just respond? I'm sorry. Joe
5 Payer, Case Western Reserve.

6 Ron, there has been a significant broader, I think
7 you're referring to most of the--many of the early tests were
8 done in calcium chloride, and so forth, and, so, there's been
9 a significant amount of tests done in a much broader range of
10 chloride solutions, and looking at a broader range of
11 industrial type environments, to put these alloys so that the
12 typical material selection folks can say okay, that acts like
13 this material, or it acts like butter. And, I can assure you
14 they're acting more like nickel chrome poly alloys.

15 LATANISION: Just to respond to that. Latanision,
16 Board. I think Dave Duquette's comment is the operative one.
17 We haven't seen that data, and, you know, I think Dave and I
18 were both very impressed by what we did see at a briefing
19 that was held at the Board's offices in Washington some time
20 back. But, that, frankly, has been the last contact we have
21 had on this of any real substance. And, I think it would
22 just be useful for us, given what Joe just described, and
23 what seems to be emerging, it would be useful for us to be
24 aware of that. It might actually make a very good
25 presentation at one of these meetings.

1 WENGLE: Yes. And, again, I will take certainly that
2 comment very seriously. We do need to, and, Dave, your
3 comment, we do need to make sure that we--our liaison with
4 the Board needs to be a bit more robust than it's been. No
5 question.

6 PAYER: Joe Payer, just one last, along those lines
7 also, there's a special symposium being sponsored at the MS&T
8 meeting this fall in Detroit. There's going to be some talks
9 at NACE. So, we're at a stage where some of these results
10 now are mature enough to get them out into the literature,
11 and, Dave, your suggestion about getting those to the Board
12 makes a lot of sense.

13 WENGLE: And, particularly with the structurally
14 amorphous metal program as well, we have overcome some of our
15 hurdles associated with intellectual property, and we are a
16 bit freer now to get that work out and talk about it.

17 GARRICK: All right. Mark?

18 ABKOWITZ: Abkowitz, Board.

19 John, thank you for the presentation, and, clearly,
20 your passion for this program is coming through loud and
21 clear, and I appreciate your review of all the different
22 pieces of work that are going on.

23 And, yet, at the same time, the S&T Program always
24 seems to be at risk. And, so, my question I guess is that in
25 the absence of what the Board has seen as a well articulated

1 performance confirmation program to date, and given the
2 nature of the work that appears to be going on in the Science
3 and Technology Program, has there been any discussion about
4 making S&T a mainstream element of a performance confirmation
5 program? In which case, not only is there a more stable role
6 for this program, but it actually feeds directly into
7 answering questions that the performance confirmation program
8 is supposed to answer.

9 WENGLE: That is an interesting question. The short
10 answer is that there has been thought, but I think the
11 decision has essentially been made to keep us separate from
12 the performance confirmation program. Now, I will say it's a
13 fairly dynamic environment at the moment. I've begun to
14 interact pretty extensively with Frank Hansen at Sandia, who
15 is their performance confirmation manager, as well as with
16 Debbie Barr, who is the PC manager within Russ's office. So,
17 I think this is a--I think it's still a fairly dynamic area,
18 to be frank with you. Clearly, there are some obvious ties
19 between the two programs.

20 We know, for example, within performance
21 confirmation, as I actually sit down and begin to develop
22 their detailed needs, for example, for censoring and
23 monitoring technologies, that's going to be an
24 extraordinarily difficult task. They've got a lot of
25 monitoring to do, heterogeneous types, in rather different

1 environments.

2 There are going to be certainly technical
3 challenges associated with that that S&T can help with. Just
4 as I suspect your larger point, a good bit of our technical
5 work, particularly our science-based work, can change the
6 context within which the performance confirmation program
7 functions. So, I do agree with you that we absolutely have
8 to have tighter links between those two programs.

9 Absolutely. That's an area that we've got to think a lot
10 harder about.

11 GARRICK: Andy?

12 KADAK: You made a comment that you didn't think that--
13 Kadak, Board. Sorry. You made a comment that you didn't
14 think the S&T program was going to be needed for the license
15 application. I would like to suggest that perhaps you
16 rethink that assumption. And, in line with that possibility,
17 the QA requirements--

18 WENGLE: Yes.

19 KADAK: --for university work, which is a little
20 different than NRC licensing work, as is typical laboratory
21 R&D work. So, if there are things that you believe
22 programmatically might help, and I've seen several, you might
23 want to think about applying a more rigorous QA program to
24 the data collection and analysis. And, in particular, I
25 would think--I'm not sure what the nuclear critical

1 experiments are, but--

2 WENGLE: Essentially, what those experiments are, we're
3 looking at the possible application of structurally amorphous
4 metals, again, the formulation two by five, which has a
5 fairly high boron content. We're essentially looking at
6 spraying that over borated stainless steel.

7 KADAK: Okay. I also see some opportunities in the
8 silica-based cements. Things get complicated. And, a number
9 of other ones that would suggest that you have some real
10 opportunities. And, I think the last time you reported, or
11 somebody reported on studies of in-drift vapor transport.

12 WENGLE: Yes, George Danko's work.

13 KADAK: Right. And, I think that's going to be very
14 important in the license application.

15 Final question. Relative to the silica-based
16 cements, are you working with Oak Ridge on this, or are they
17 part of your program?

18 WENGLE: Oak Ridge is our lead lab on this. Les Dole is
19 our lead PI.

20 KADAK: Okay, thank you.

21 GARRICK: Thank you. Any comments from the Staff?

22 (No response.)

23 GARRICK: We're in excellent shape. We're back on
24 schedule. Any other comments? We can take a question from
25 the audience at this point. Yes, Judy?

1 TREICHEL: Judy Treichel, Nuclear Waste Task Force.

2 The question I sent up about the EIS was that the
3 title of Russ's presentation was Ongoing and Planned
4 Activities, and things that could change, results that have
5 previously been done. And, I wanted to know if the new and
6 changing information that Russ was talking about would be
7 incorporated into the draft EIS, Supplemental EIS that's
8 going out for public comment, and would people be able to see
9 and be able to comment on the new and changing stuff?

10 DYER: Russ Dyer, Department of Energy.

11 Yes, there will be a number of what I'll call
12 technical basis documents that become available or have been
13 updated. Those will be accommodated in the EIS. The
14 technical information will be there. And, the documents
15 themselves, those that DOE produced, will be made available.
16 For the example that I think you're talking about, the
17 regional groundwater model, was not a DOE document. That has
18 been developed and published by the U.S. Geological Survey.
19 But, our models, our analysis will incorporate that new state
20 of knowledge, if you will.

21 GARRICK: I do have a question, another question from
22 Mike King, who is the hydrogeology consultant to Inyo County.
23 But, I think it's probably a question that should be
24 addressed to somebody else, perhaps Russ. It says, "Does DOE
25 recognize the upward gradient in the lower carbonate aquifer

1 at Yucca Mountain as a barrier to radionuclide transport?
2 And, if so, what is the plan to preserve that natural
3 barrier?" I think, Russ, you're probably the gentleman to
4 answer that.

5 DYER: Yes. Russ Dyer, DOE.

6 Certainly, we're aware that one borehole that
7 penetrates the paleozoic tertiary interface there shows an
8 over-pressured zone in the paleozoic. That's consistent with
9 both the regional and the site model. Whether we consider it
10 a barrier--I'm sorry? Okay. We're aware that it's over-
11 pressured, but the--all of the flow that comes out is all, as
12 Claudia said, is in the tertiary aquifer coming down. So, at
13 least as far as we take the modelling, we're only dealing
14 with the tertiary aquifer.

15 HORNBERGER: Russ, before you leave, though, I think the
16 context of the question is that if you live in Inyo County,
17 you might be worried about contamination of the carbonate
18 aquifer. And, so, you want to preserve that upward gradient.
19 And, just because you're modelling the tertiary aquifer,
20 doesn't mean that the question isn't valid on its own.

21 DYER: Okay. I'm scratching my head trying to think of
22 what we might do that would jeopardize the carbonate aquifer.
23 And, aside from boreholes that have been drilled into the
24 aquifer that go from the tertiary to the paleozoic units, and
25 when you plug and abandon the hole, you've got to seal that

1 up. So, I believe that's accommodated already, and we
2 certainly have no plans to get down that far associated with
3 the repository.

4 GARRICK: All right. Well, thank you very much. We've
5 had a very good morning. We're right on schedule, and we'll
6 recess until 1 o'clock.

7 (Whereupon, the lunch recess was taken.)

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AFTERNOON SESSION

25 GARRICK: Okay, I wonder if we could come to order,

1 please?

2 Our first presentation this afternoon is going to
3 be given by Paul Harrington. He's going to talk to us about
4 the ongoing and planned activities of his office. Paul?

5 HARRINGTON: Good afternoon. Since I've last talked to
6 you, we have actually made some very significant changes in
7 the repository design. As you've heard before, we've shifted
8 to a canister based approach as opposed to handling primarily
9 bare fuel assemblies, and we've changed the facilities to
10 suit. That also requires then a change to the safety
11 analysis to address that.

12 Next, please? I'll go through a summary of the
13 design changes, include graphics on the layout of the site,
14 the waste handling process and facilities. The changes to
15 the packages and canisters themselves, we've actually
16 removed, eliminated several of the older waste package
17 designs that were based on bare fuel assemblies. And, then,
18 talk about the subsurface facilities. There are very few
19 changes there really. A status of where we are with the
20 design. I'll also touch on the preclosure safety analysis
21 relationship to the design, and then the summary.

22 Next, please? A series of acronyms. They are in
23 your sheets there. The main ones that will be of interest
24 are the new buildings, the initial handling facility, IHF,
25 the canister receipt and closure facility, CRCF, the wet

1 handling facility, WHF, and the receipt facility, RF. You
2 haven't heard of those before.

3 Next, please? We'll use transport, aging and
4 disposal canisters. Those will obviously reduce the handling
5 of individual fuel assemblies at the repository. Our
6 operational goal is to have 90 percent of the commercial
7 waste received at the repository in these TADs. These are
8 disposable, so the repository operation would consist
9 essentially of removing that TAD from the transportation
10 cask, putting it into a waste package if it meets the thermal
11 emplacement criteria, or if it does not, put it into an aging
12 overpack to send out to the aging pads to cool until it does
13 meet the criteria. But, the handling of bare fuel assemblies
14 are primarily eliminated.

15 There's a recognition, though, that it cannot be
16 fully eliminated. Some facilities simply won't have the
17 capabilities to load TADs. There may be other reasons to
18 expect that we will receive individual fuel assemblies,
19 either in transportation casks as bare fuel assemblies, and
20 we have designed the facility to also be able to receive and
21 unload non-disposable canisters.

22 Because of that, we've reconfigured the waste
23 handling process and the facilities to suit, and changed the
24 suite of waste packages. And, we added the IHF as a facility
25 to accommodate the Naval high level waste, or SNF, and high

1 level waste receipt, and I'll talk about that. That has some
2 unique characteristics, specifically, we, because of the
3 waste streams that we run through there, do not need to
4 credit ventilation systems. Obviously, we'll have
5 ventilation systems, we'll have HEPA filtrations, but because
6 of the nature of the waste in those buildings, those will not
7 end up being classified as important to safety.

8 Next, please? The site layout. This is the north
9 portal. We have always clustered the emplacement structures
10 around that north portal. We still are. The aging pads are
11 essentially unchanged, but we have revised the layout of the
12 facilities at the north portal.

13 Next, please? Okay, there are a series of three
14 CRCFs, one receipt facility, one initial handling facility,
15 and one wet handling facility. The placement of those is to
16 support a staged operations and bringing on line--or staged
17 construction, rather, and bringing on line in operational
18 phases.

19 Next, please? Same general location for the waste
20 receipt, handling, aging, support facilities. The IHF
21 location down near the portal allows early construction of
22 that without interfering with subsequent construction of
23 other facilities. Now, we're reassessing some of the
24 schedules for construction of the individual facilities.
25 We're looking now at construction of IHF, the first CRCF, and

1 the WHF, the wet handling facility, simultaneously. We'll
2 continue to evolve that schedule.

3 The CRCFs, canister receipt and closure facilities,
4 handle all of the canisterized waste except for the Naval
5 SNF. There is a relatively few number of Naval canisters.
6 One of the changes since we've last spoken is that the Navy
7 is going to slightly change how they treat their fuel prior
8 to shipment down to the repository. So, whereas, in the
9 past, we've talked about having 300 Naval canisters, now it
10 may be as many as 400, but it's still a relatively small
11 amount compared to the others.

12 The Navy is also going to use a much heavier and
13 longer transportation cask for shipment of those canisters.
14 So, one of the features of the IHF, dedicating that to Naval,
15 as well as the high level waste glass logs, is that we will
16 have to have that capability for a heavier, longer cask, in
17 only one building, instead of spreading it across several.

18 The receipt facility takes transportation
19 conveyances and pulls the canisters from them and puts them
20 directly out onto the aging pads. We have an expectation
21 that many of the canisters that we receive will be hotter
22 than our current emplacement scenario would allow for. So,
23 the aging pad is to accommodate that. So, rather than
24 running those hotter canisters through the CRCF and tying it
25 up and preventing that facility from being used at that time

1 for emplacement operations, the receipt facility will allow
2 the hotter canisters to come into a facility where they can
3 be off loaded and sent out to aging without tying up, using
4 up the operational capability of the CRCFs.

5 The wet handling facility takes uncanisterized
6 fuel, either coming in as individual assemblies in a
7 transportation cask, or in non-disposable canisters, if we do
8 receive those. That has the capability to unload those
9 canisters, transfer them--or, unload the canisters, transfer
10 the fuel assemblies to the TAD, disposable canister, which
11 would then be taken over to the CRCF for placement into a
12 waste package.

13 The new emergency diesel generator facility and low
14 level waste facilities round out the suite of main surface
15 facilities. Certainly, there are the other support
16 facilities, as we have had in the past, but these are the
17 waste handling associated facilities.

18 Next, please? Again. As I said, the TAD canister
19 eliminates the majority of the SNF handling. The remaining
20 bare fuel assembly handling that has to be done is now to be
21 done in a pool in the wet handling facility.

22 Next? A discussion of which waste forms go through
23 which facilities ultimately to emplacement. Naval SNF, as I
24 mentioned, goes through the initial handling facility, and to
25 emplacement. There won't be a need for any sort of staging

1 or aging of that. It will be straight through.

2 High level waste glass logs can go either through
3 the IHF or through the canister receipt and closure facility,
4 and then to emplacement. The DOE spent nuclear fuel will go
5 through the CRCF and then to emplacement. Commercial spent
6 nuclear fuel in TADs can go to the receipt facility, if it's
7 too hot for emplacement, out to aging, and then back to the
8 CRCF, or if it's cool enough to support direct emplacement,
9 to the CRCF, and then underground. CSNF that's not in
10 disposable canisters will go to the wet handling facility,
11 and then if we load a TAD that exceeds the thermal
12 emplacement criteria, it will go to aging. Or if not, over
13 to the CRCF, then for emplacement.

14 Next, please? One of the requests was for
15 capacities of the facilities. This is metric tons heavy
16 metal, annual capacity for each of them. The IHF, primarily
17 Navy and high level waste, is about 40 MTHM per year receipt
18 and emplacement. Most of that is driven by the high level
19 waste. The Naval fuel, there's only 65 metric tons of it
20 spread across almost 400 canisters. So, the loading per
21 canister is really relatively low. The remainder of that is
22 high level waste, about 4 of that 40 is actual Naval fuel.

23 The CRCF, about 1200 MTHM per year, both receipt
24 and emplacement capability. Wet handling facility, that's
25 the unloading of the canisters, or transportation casks in

1 there, about 340 MTHM per year. It does not have, again, an
2 emplacement capability. It loads TADs that then go to CRCF
3 for placement into the waste package, and ultimately
4 emplacement. Likewise, receipt facility can receive about
5 2300 MTHM per year in transportation casks, but again, it
6 does not have a direct emplacement route. It goes out to
7 aging for the canisters that exceed thermal criteria, or
8 underground, or over to the CRCF, rather, for waste package
9 loading for those that don't.

10 Next, please? Again. Okay, this is the initial
11 handling facility. The dimensions of this building, the main
12 part of it, are about 160 by 170 feet, just to give you a
13 sense of scale. The operations, a transportation cask on a
14 rail system, or truck, can come in through here. There's an
15 overhead crane that will pick it off the transportation
16 conveyance, up-end it, and put it into a cask transfer
17 trolley. That's the word I don't remember.

18 Okay, that transfer trolley takes it in a vertical
19 orientation, it's an air pallet mechanism, and moves it over
20 to a transfer cell. Above this area, there's the canister
21 transfer machine that's very similar to existing technology
22 for transfer of canisters. It will, that canister transfer
23 machine, will translate over above the transportation cask,
24 open a couple of shutters, shielding gates, grapple down on
25 top of the canister, pull the canister up into that shielded

1 canister transfer machine. The gates close.

2 Then, that canister transfer machine translates
3 over above an empty waste package that's been loaded into the
4 waste package transfer trolley. Shutter gates will open.
5 The canister transfer machine will lower that canister down
6 into the waiting waste package. Shutter gates will close. A
7 lid gets put on that waste package transfer trolley at that
8 point.

9 Then, that trolley moves over to this station.
10 This is where closure of the waste package is done. The lids
11 are installed there. The welding is performed. The non-
12 obstructive examination is performed. The stress relief is
13 performed.

14 When that's ready, then it comes over to this
15 point. The cask is rotated from a vertical orientation down
16 to a horizontal orientation, and a tongue within the shielded
17 device is moved out, it's a movable bed plate, exposing then
18 the waste package on its support pallet to be picked up then
19 by the new emplacement vehicle.

20 We have also changed that. We now have a single
21 vehicle that will receive the waste packages in the surface
22 facilities, and take them clear to their emplacement point.
23 It's called a transport and emplacement vehicle, TEV.

24 You may remember the previous design, we had two
25 vehicles, one was the waste package transporter that took it

1 underground to the mouth of the emplacement drifts, and then
2 there was a transfer of that to the emplacement gantry that
3 took it down the drift, and then put it in place.

4 The whole theme through this redesign has really
5 been simplification. We have reduced the number of lifts
6 wherever possible. We have simplified the grappling. We
7 have provided more positive control to minimize the potential
8 for slap-downs, anything other than a vertical orientation
9 drop. We have provided shielding during the waste transfer
10 process, almost exclusively. The only place where the waste
11 package is exposed at any point is the transfer from the
12 waste package trolley to the TEV. There is a gap in between
13 those two components, so that we can do inspection of the
14 waste package surface as it's moved from one to the other to
15 make sure that we meet the criteria that are being
16 established for waste package allowable surface
17 imperfections.

18 We also, and this is a change from before, keep the
19 transportation cask in its Part 71 license configuration with
20 impact limiters on until it gets inside of the buildings.
21 This building, we're not relying on accredited ITS
22 ventilation system, because of the nature of the material
23 that's run through there, it's very robust. If we have a
24 drop and breach of a package, we will not exceed the Category
25 2 dose criteria.

1 The other facilities, where we run the commercial
2 fuel through, I'll discuss this in a moment when we get to
3 them, we do need to credit the ventilation systems, the HEPA
4 filtration. So, we keep the transportation cask in its Part
5 71 license configuration until we bring it inside the
6 building. In the previous design, we had removed impact
7 limiters in an area outside of that confined space.

8 Next, please. The cross-section through there.
9 This is the canister transfer machine, picking a canister out
10 of the transportation cask in its trolley. It will suck it
11 up into that, translate over, and then lower it down. Suck
12 it up is not a good term. It grapples and hoists. This is
13 the closure area for the waste package. Then, the rotation
14 from the vertical orientation down to a horizontal
15 orientation. The translation, the tongue, as I referred to
16 it, moves in and out of the shielded part of this, and then
17 movement into the transport and emplacement vehicle. This
18 vehicle actually comes over, grapples, lifts, and moves this
19 out. This vehicle is shielded on all areas, including a
20 movable shield underneath it.

21 The point of doing this was to facilitate recovery
22 from equipment failure. Now, most of the operations in the
23 previous set of buildings were done in hot cells. We would
24 have to have used remote tooling to try and recover from
25 those. The intent here was to simplify equipment failure

1 recovery.

2 GARRICK: Paul?

3 HARRINGTON: Yes.

4 GARRICK: You made the point about simplification being
5 an important guideline here.

6 HARRINGTON: Yes.

7 GARRICK: Meantime, of course, you've got the seismic
8 criteria that prevents you from being as simple as maybe
9 you'd like to be. Can you say something as you describe
10 these facilities about what is a direct result of the seismic
11 criteria? What kind of--can you summarize the impact that
12 the current seismic requirements have on the design?

13 HARRINGTON: Okay.

14 GARRICK: Those walls are very thick, and very
15 reinforced.

16 HARRINGTON: Yes, they are. And, that would be the
17 primary effect, I think, of the seismic criteria. We have
18 three design basis ground motions. Design basis ground
19 motion one is a 1,000 year return period. Design basis
20 ground motion two, DBGM 2, is a 2,000 year return period.
21 Those, we are designing to code allowable stresses. We will
22 evaluate the facility to a beyond design basis ground motion.

23 What we're using as the design basis for facility
24 design for all of these is the DBGM 2 level. It's the higher
25 level. It's a little under .6 G horizontal and vertical.

1 Development of that number is done by the science side of the
2 organization. We will implement it. But, yeah, it has led
3 to robust walls. We also get to make use of that, though, in
4 terms of shielding.

5 We have looked at the potential for introducing
6 issues and component qualification, only get to equipment
7 qualification, for environmental concerns. And, the DBGM 2
8 value that we'll have to qualify equipment to is actually a
9 little bit less than has already been used in some of the
10 commercial nuclear facilities. So, I don't see that as
11 likely being a problem for us in the future. The relatively
12 high ground motions are primarily driving us to thicker
13 walls.

14 GARRICK: Andy?

15 KADAK: Kadak, Board.

16 Are you saying that some--I just heard that perhaps
17 the vertical motion was greater than 1 G? Is that just a--

18 HARRINGTON: No, I didn't say that. What I said was
19 horizontal and vertical are slightly less than six-tenths of
20 a G now. That's the DBGM 2 value that we're designing the
21 structure for.

22 KADAK: And, what's the one that is beyond design basis?

23 HARRINGTON: That right now is about 1.3 G. And, that's
24 the subject of ongoing discussions with NRC. We're not done
25 with that.

1 KADAK: I heard about that number, and I'm just
2 wondering how you got to that number?

3 HARRINGTON: That's in evaluation of a 10,000 year
4 return period, but because that's still the subject of
5 ongoing discussions with NRC, it may change some.

6 KADAK: Hopefully.

7 HARRINGTON: Okay. Next, please. This is a layout of
8 the wet handling facility. Within the wet handling facility,
9 we do the transfer from either transportation casks with
10 individual fuel assemblies, or if we do receive non-
11 disposable canisters, that happens in the pool here. The
12 transportation cask comes in here. It's up-ended, put into a
13 prep station, one for rail, one for truck casks. Those
14 casks, if it's a cask that has bare fuel assembly in it, then
15 it would go into the pool for unloading. If it's one that
16 has a canister, then the canister would be put into the pool
17 for unloading. We would put an empty TAD canister into the
18 pool, and then transfer from the transportation cask or the
19 non-disposable canister into the TAD.

20 There are aging racks with a capacity of around 80
21 PWR, and 120 BWR elements, because there will not be a one
22 for one correspondence between transportation cask capacity
23 and TAD capacity. The TAD, after it gets loaded, gets moved
24 out. The water level is dropped. It's welded closed.
25 Handling of it is generally done inside a shielded transfer

1 cask. That's how we move that TAD around in that building.
2 There are no trunions or grapple points, or anything like
3 that on the TADs themselves.

4 After the TAD is loaded, sealed, it's been dried,
5 it's then taken in that shielded transfer cask either out to
6 the aging pad if it exceeds the thermal emplacement criteria,
7 or over to the CRCF for placement into the waste package if
8 it does not. The size of this is roughly 270 by 210 feet.

9 Next, please. This is the main production
10 building, the canister receipt and closure facility.
11 Transportation casks come in here, either rail or truck. A
12 transportation cask is up-ended by crane. The front end of
13 this is very similar to the IHF. It's put into the cask
14 transfer trolley, that's moved over to an unloading port.
15 This facility has two parallel lines. The canister transfer
16 machine operating above this area transfers the canister from
17 the cask over to an empty waste package, again in a waste
18 package transfer cart. It's taken over to a closure cell.
19 The waste package is closed, inspected, taken over, down-
20 ended, and picked up by the TEV.

21 This also has the capability of sending aging
22 canisters--or sending TADs out to the aging pad, but we
23 really expect to primarily do that in the receipt facility so
24 as not to tie up throughput capability of this. This is on
25 the order of 330 feet by 262 feet.

1 Next, please? Cross-section through there. It's
2 essentially the same as the IHF. Cask receipt, transfer to
3 the trolley, transfer of the canister by the canister
4 transfer machine to the waste package. Closure of the waste
5 package, down-ending, and out.

6 You will see a much reduced number of lifts of
7 handling from the designs that you've seen in the past. We
8 actually borrowed this design from large positioning tables
9 that are used for fabrication of heavy weldments. We had
10 looked in the past at doing this rotation from vertical to
11 horizontal, first by a crane, then by some hydraulic rams.
12 This is a component that manufacturer uses for movement of
13 very large components during fabrication, like Caterpillar,
14 tractor frames, heavy stamps and mills. So, we'll borrow
15 that sort of technology. It's a geared movement around the
16 pivot point.

17 Waste packages in TAD canisters, a couple of
18 slides--I'm sorry--I skipped the receipt facility. This is
19 also similar to part of the front end of the CRCF. Receipt
20 of waste packages, transfer into aging overpacks, and then
21 movement over those aging overpacks out to the aging pads.
22 That is a very similar technology to existing commercial.
23 This is on the order of 280 feet by 240 feet.

24 Let's go on over. I realize I'm a little past
25 1:30. I'll try and go quickly. TADs for the majority. This

1 reduces the waste packages from 10 down to 6. There's a
2 graphic on that in a moment. We added shield plugs to the
3 TADs to simplify the closure operations. The Naval canisters
4 have always had shield plugs in them that reduces the rad
5 field for their canister closure operations. We wanted to
6 learn from that, and do that across the board. So, we've
7 added shield plugs in our TADs, but there are some waste
8 packages that will have a series of small diameter canisters
9 in them, specifically the DOE high level waste, and spent
10 nuclear fuel ones, so we'll, for those, include a shield plug
11 inside of the waste package above the individual canisters.

12 The point of all of that is to reduce the rad field
13 at the waste package closure station, so that while we don't
14 intend to have to have manual operations, if we do have to
15 have some manual operations to get in to do a weld repair, or
16 something like that, on waste package closure welds, it will
17 facilitate that. That's on the order of an 800 MR per hour
18 field at that closure station.

19 Next, please? The majority of the TADs will get
20 loaded at the utilities. Some of them will be loaded at the
21 repository, i.e. those that we load in the wet handling
22 facility, that's into TADs. We've already said these things
23 before. Can't over-emphasize our intent of simplifying
24 repository operations. Shield plug, I already addressed.

25 Next, please? These are as before, with the

1 addition of the shield plug to the waste package on top of
2 the individual canisters. This replaces the previous sets of
3 waste package designs that had individual baskets for the 21
4 PWR or 44 BWR.

5 Next, please? Subsurface. No major changes.

6 Next? What we did primarily was took this Panel 1,
7 and shifted it a little bit to the south to improve the
8 access coming in the north ramp from the emplacement--from
9 the loading areas into the first drift in this Panel 1.
10 Earlier, the way this was configured, it didn't flow from one
11 end to the other. You would have had to have backed up a
12 little bit. So, all we've really done is shift that Panel 1
13 a little bit to the south. The rest of it, the basic
14 ventilation scheme, the amount of tunnelling, all of that is
15 really unchanged from before.

16 Next, please? We have--where are we with this?
17 Okay, there is a lot of work to do and not very much time to
18 do it. I fully recognize that. We have completed the basic
19 facility layouts. What I put up there are certainly not
20 general arrangement level drawings yet with completed wall
21 thicknesses, for example. We have chosen wall thicknesses
22 based on precedent for design of these sorts of facilities,
23 with these sorts of seismic loadings. We're currently doing
24 evaluations of those structures to make sure that they meet
25 the stress allowables under the codes. We'll be using ACI

1 349 for the concrete structures, for example.

2 The material flow through the buildings are done,
3 so we have completed for CRCF the first phase of that
4 structural analysis. It's a lumped mass stick model. The
5 other facilities are in process now. We'll do the structural
6 analysis in two phases. What we're referring to is Tier 1,
7 is this lump mass model, and then we'll do a Tier 2, finite
8 element analysis model.

9 Now that we have the basic building layouts done,
10 we're doing the rest of the structural layout, the systems
11 design, the ventilation systems. That will drive the
12 electrical systems, the other utilities. We're working hard
13 to do the mechanical handling.

14 Now, our intent for this is to provide enough
15 design of this facility and its components to support a
16 preclosure safety analysis. The requirements for the
17 preclosure safety analysis--oh, we are going to be doing a
18 much more detailed PCSA than we had intended a year and a
19 half ago. Specifically, we'll need to do evaluations of the
20 probability of failures of these components, not just of the
21 active components, the cranes, the trolleys, the transfer
22 machines, the EGEN, the emergency generator facility, but
23 also even the structure itself, the concrete structure.

24 So, to support that, the design organization is
25 doing more complete design work to then feed to the

1 preclosure safety analysis group to do fault trees, some
2 FMEAs for the structures themselves, for example, instead of
3 simply providing a general arrangement of the structure, and
4 committing to design and construction in accordance with ACI
5 349. We'll need to do the structural analysis of that to
6 support development of a fragility analysis. We'll have to
7 convolve that with the seismic hazards analysis to
8 demonstrate a reliability of that structure.

9 So, as you can see, this is quite a bit more
10 detailed than I had spoken to you would in the past. That's
11 where we are now.

12 So, I'd be happy to take questions.

13 GARRICK: Well, you were certainly correct in that you
14 were going to give us some new and different information. We
15 appreciate that. Okay, Henry?

16 PETROSKI: Thank you. It's good to hear that you're
17 incorporating so much known technology, as much as possible.
18 What are you going to do about unique technology in these
19 facilities?

20 HARRINGTON: We are really trying to stay away from
21 having any unique technology. We will certainly have unique
22 implementation of technology. But, probably the most unique
23 component might be the transport and emplacement vehicle.
24 Nobody has built one of those before, let alone licensed it.
25 But, it is nothing more than a large weldment with a lot of

1 standard commercial components in it. So, as we develop our
2 design and PCSA analysis of that, we'll have to look down at
3 the component level, the reliability of the drive motors, of
4 the shafts, bearings, those sorts of things, of the controls
5 on it. That is existing technology. Ours will just be some
6 unique implementation of it. But, the, for example, fuel
7 assembly transfer in the pool, we'll just go buy an existing
8 design for that.

9 PETROSKI: Are you going to go through a demonstration
10 for the implementation of the technology that you addressed?

11 HARRINGTON: We are doing already some prototyping.
12 There's a prototype waste package that's already been
13 fabricated. We intend on prototyping some of these other
14 non-standard type components. We had had a plan for
15 previous, and now that we have shifted to this design, we're
16 reassessing what and when.

17 PETROSKI: One more question. You talked about 90
18 percent of goal, of having--

19 HARRINGTON: Yes.

20 PETROSKI: How realistic is that goal? And, on what
21 basis do you reach a 90 percent goal?

22 HARRINGTON: We recognize that there are dry casks out
23 there, and the total inventory of that, if utilities, based
24 on what they have today and where they may be going in the
25 near future, may exceed that, this facility will have the

1 capability for receiving and disposing of DPCs. The 10
2 percent value was chosen as an expectation of what we
3 reasonably may be able to accommodate. But, the thing I
4 would want to stress is the flexibility. Okay? I've talked
5 about three CRCFs, and one WHF. If we find over time that
6 the proportion is appreciably different, and running one WHF
7 potentially over a longer period than we're planning on now,
8 still wouldn't accommodate what we might need to, then we
9 certainly can add another WHF. That's a decision that can
10 happen in the future. We're providing the design to be able
11 to accommodate that, whichever way it goes.

12 PETROSKI: Thank you.

13 GARRICK: Mark?

14 ABKOWITZ: Abkowitz, Board.

15 Paul, thank you for the updated information. It's
16 certainly helping better understand where the surface
17 facility design is going from the standpoint of the details
18 you've provided today. I just had two questions. The first
19 one is you made reference in one of your last slides about
20 the preclosure safety analysis, and I guess my question is is
21 that being confined to the surface facility only?

22 HARRINGTON: Oh, no, no. The preclosure safety analysis
23 is described in 63.112, and in there, we have to look at the
24 entire facility. So, that gets out to the aging facility.
25 It gets to the underground. It is the entire facility.

1 ABKOWITZ: Does it get to the transportation system and
2 the waste acceptance at the utility sites?

3 HARRINGTON: No. Let me explain why. 63.112.63 is for
4 the repository. The transportation system proper is not part
5 of the repository. What I do have to do is in my system,
6 evaluate what comes into the repository under Part 63. So,
7 yes, I do have to do evaluations of materials as it comes
8 onto the repository, but the waste acceptance at the
9 utilities, that will be done outside of the PCSA. One of the
10 things that we do have to address is the potential for a
11 misload, potential for a mistake, so we've had those sorts of
12 discussions with NRC.

13 ABKOWITZ: Abkowitz, Board.

14 So, then, in essence, the more that you can
15 transfer the handling risk to the utilities, the more the
16 risk of your facility evaporates, but the risk to the entire
17 system may still be present, just transferred somewhere else;
18 is that correct?

19 HARRINGTON: I would not have worded it that way. I
20 think there's an overall reduction in the risk. Implicit in
21 your question, I think, was the statement that the risk stays
22 the same, it's just transferred away from DOE. In the system
23 before, utilities would have a certain risk associated with
24 loading the transportation casks. At the repository, we
25 would also have a much larger risk associated with unloading

1 those transportation casks and transferring to the waste
2 package. In this system, the utility action of loading a
3 waste package--of loading a TAD, rather, is I think a little
4 different than the risk associated with loading a
5 transportation cask. Our risk at the repository is much
6 reduced because I've eliminated a significant amount of risk
7 associated with handling a quarter million individual fuel
8 assemblies. So, overall system risk I think is really
9 reduced.

10 ABKOWITZ: Okay. Well, let me just, I might try to
11 phrase my question slightly differently then.

12 HARRINGTON: Okay.

13 ABKOWITZ: If you can demonstrate--if it turns out the
14 overall system risk is reduced, say, by 50 percent, but risk
15 at the repository is reduced by 80 percent, that's okay with
16 you?

17 HARRINGTON: That would be okay with me.

18 ABKOWITZ: Even though it means the risk somewhere else
19 in the system may have increased?

20 HARRINGTON: Well, if--I've gone probably as far as I
21 ought to with that.

22 ABKOWITZ: Okay, let me change to my second question
23 then. Could you comment on how the surface facility design
24 might change if there is no rail spur to Yucca Mountain, or
25 if the construction of such a spur is delayed significantly,

1 such as five to ten years?

2 HARRINGTON: If there were no rail spur ever, we'd
3 obviously have to use truckable casks. So, the capacity per
4 TAD would be much smaller, there would be a much greater
5 number of them. If the rail spur were delayed by five or ten
6 years, that's a decision we would have to make as to whether
7 or not to change the system to accommodate a truck based
8 system for a relatively short period, or simply delay some
9 part of the operations to wait for that. I know what my
10 preference would be, but that would be a much more global
11 discussion.

12 ABKOWITZ: What would your preference be?

13 HARRINGTON: Oh, mine would be to delay. If we tried to
14 develop a very short-term appreciably different solution,
15 there's a lot of time associated with that in and of itself.

16 ABKOWITZ: Okay, thank you.

17 GARRICK: Did you want to clarify something?

18 MC CULLUM: Yeah, I just wanted to address the previous
19 question from the--

20 GARRICK: What's your name, who you--

21 MC CULLUM: Oh, my name is Rod McCullum, Nuclear Energy
22 Institute, and I just wanted to address the previous question
23 from the utility standpoint. We've had significant
24 interactions with the Department of Energy and there are
25 several utility vendors that are working on designing TADs

1 now. Those TADs will be operated, loaded, under the same
2 requirements that the existing DPC or transport package
3 would. We do not see any appreciable additional risk of
4 loading TADs at our facilities, as we would loading what
5 we're loading now.

6 ABKOWITZ: Thanks.

7 KADAK: Kadak. Do you think you could meet the 90
8 percent target that they're assuming here?

9 MC CULLUM: Well, that's a different question, and I
10 guess I would just prefer we cross that bridge when we get to
11 it. Right now, it is true that, and as I have spoken to the
12 Board before, we're up to about 15 percent of our fuel is in
13 non-TAD canisters right now. That might go as high as 20
14 percent when they get to having TADs on the market. How we
15 deal with that 10 percent difference, I don't know. You
16 know, again, we'll cross that bridge when we come to it. I
17 know Mr. Sproat alluded to that's something the Department is
18 considering. That's also something that has to be discussed
19 between the utilities and the Department that I can't discuss
20 on an industry-wide basis. But, we do not see that as a
21 barrier. Again, you know, if they can take 90 percent of our
22 fuel, and it's just that 10 percent we've got to argue about,
23 that's a heck of a lot better off than where we are today.

24 KADAK: And, just as a follow-up. Relative to the TAD
25 loading criteria, there's a certain number of assumptions

1 made as well about how much has to go to the storage pads.
2 Has the industry taken a look at those assumptions relative
3 to thermal loading to see is the much reduced capacity of the
4 aging pad the correct assumption?

5 MC CULLUM: We haven't specifically looked at that.
6 Again, what really is limiting on the loading and the
7 shipping of the TADs is, especially with the high burnup
8 fuel, are the transportation restrictions. TADs will be
9 easier to transport because they have reduced capacity. You
10 look at the throughput rates that are established by, you
11 know, DOE's schedule, assuming they do a good job of getting
12 their facilities on line, we have done some studies, I think
13 we talked about some of that when I went before the Board
14 last May, in terms of aging, we haven't specifically looked
15 at this latest capacity, but again, that's a bridge we'll
16 cross when we get to it. We see sufficient capacity to get
17 started and get well along our way here, and that's what we'd
18 like to see happen.

19 GARRICK: Howard?

20 ARNOLD: Arnold, Board.

21 Paul, have you wrestled again with the issue of a
22 surface specification, or surface finish spec on the waste
23 package itself? And, not only the clean new one, but also
24 whether--what gouges are allowed, and so forth?

25 HARRINGTON: We are wrestling with that now. That has

1 been identified as an issue that we need to close on. We
2 haven't yet closed on that.

3 GARRICK: Ali?

4 MOSLEH: I'm not sure how this safety analysis, what the
5 form or shape it is in, but judging from the words you're
6 using, you know, they use equipment reliability. I gather it
7 has some probabilistic flavor to it. If that's the case, are
8 you also considering including or incorporating process model
9 and possibility of human error?

10 HARRINGTON: We have. Human error is one of the areas
11 that NRC is particularly interested in. So, whereas earlier,
12 we had, for example, on the crane drops, taken the NRC
13 values, which were $10^{-5\text{th}}$ probability per lift, that was not
14 broken out to separate what part of that came from human
15 error versus equipment failure. NRC clearly wants to see the
16 human error contribution to the probability values for event
17 sequences.

18 GARRICK: Andy?

19 KADAK: Kadak, Board.

20 Have you had your plans for your above ground
21 facilities, on surface facilities, reviewed by utilities who
22 do a lot of fuel handling now, and perhaps others who have
23 had to handle heavy objects, such as radiated casks, see
24 whether the system that you've identified can work? That was
25 question number one.

1 Question number two is what's your throughput from
2 the time you receive a cask, or to the time it's either going
3 into the hole, and the storage pad?

4 HARRINGTON: We have not had utilities review the
5 facility design. But, we have gone to some specialty
6 companies to look at specific parts of this. The closure,
7 the weld closure system, for example, the down-ending system,
8 the trolleys, we have gone to organizations to have them
9 provide input to us. Some of them are more willing to do
10 that than others. One of the things we're actually finding
11 is a reluctance of some organizations to want to get involved
12 at this stage of the project, and potentially preclude
13 themselves from other work later on. We also have on staff
14 people who have had a lot of that experience in commercial
15 nuc. utilities, or heavy industry elsewhere.

16 The second part was throughput, how long does it
17 take to come in. If a canister or TAD were coming in the
18 front end of the CRCF, and then going to disposal in a waste
19 package out the back end, I think that's on the order of
20 about four days. Is that right? Okay, thanks. Two to three
21 days. And, the receipt facility, that's much less. There's
22 no waste package closure associated with that, it's simply a
23 transfer, so that would happen in less than a day.

24 KADAK: And, in the metric tons of heavy metal you
25 talked about processing per year, I added up and may have

1 added it up wrong, but it's 3800 per year, and I'm not sure,
2 is that consistent with your contract expectations or
3 obligations for consistency of acceptance?

4 KOUTS: This is Chris Kouts of DOE. There are no
5 specifics in the contract related to the acceptance rate that
6 the Department has to take. And, that's the subject of
7 litigation at this time.

8 HARRINGTON: I would answer it as these are facility
9 capacities. We want to make sure that the facilities are
10 large enough to take what we need to take, irrespective of
11 the ongoing work that Chris referred to.

12 KADAK: Okay. As you look at that table, Chris said
13 there was no requirement to accept it at any rate. Is that
14 understood from what you said?

15 HARRINGTON: Sure.

16 KADAK: And, I can't remember 1900, then escalating to
17 3100; is that--maybe Rod, can you clarify that?

18 KOUTS: Chris Kouts again, DOE. There is no provision
19 in the standard contract addressing rates at which the
20 Department has to receive fuel. What you're referring to
21 were probably program documents from the past, but those are
22 not requirements in the contract. And, believe me, that's
23 not only my opinion, but that's every judge who has ever read
24 the contract also.

25 KADAK: I'm just trying to figure out what your design

1 objectives are here, and I don't understand what they are
2 then.

3 KOUTS: The design objectives, Chris Kouts again, DOE,
4 we have apparent systems requirement document that's
5 controlled by the Director of the Program. We have basically
6 a five year ramp up to 3000 tons, state acceptance rate, in
7 the system. So, what Paul was referring to in terms of the
8 maximum capability of the facilities is certainly consistent
9 and it meets our systems requirements document that currently
10 exists.

11 GARRICK: Okay. I just have a couple of questions.
12 Have there been any operation simulation studies made on this
13 new layout?

14 HARRINGTON: Yes. Chris is going to talk about that in
15 his total system model when he gets up next. That comes from
16 addressing how long operations take throughout.

17 GARRICK: And, then, a little different spin on an
18 earlier question by Andy. How different would the facilities
19 be if the thermal criteria would change such that it was
20 essentially--that it essentially eliminated the need for
21 aging?

22 HARRINGTON: The facility itself would probably not
23 change much. What would change would be an elimination of a
24 need for a receipt facility if you really didn't have to send
25 canisters out to the aging pad. That's the point of the RF.

1 But, the other facilities, the basic transfer of a canister
2 from a transportation cask to a waste package, I wouldn't
3 change that. The wet handling facility, we're still going to
4 need the capability for that. That would stay the same.

5 GARRICK: You mentioned earlier that you thought that
6 the risk, depending on where you established the interfaces,
7 would be reduced with this layout over the other one. Does
8 the same thought extend to the--you expect the safety
9 analysis, the updated safety analysis to be more favorable?

10 HARRINGTON: Yes. The preliminary work that we've done
11 shows that the previous event sequences that we have that
12 were Category 1, which was driven by the large number of
13 individual fuel assemblies that we've had, we don't have
14 those any longer, because we don't have that large number of
15 individual fuel assemblies. So, we don't believe that we
16 will end up with any Category 1 event sequences. We'll have
17 some Category 2s certainly, but it doesn't look at this point
18 as if we will have any Category 1s.

19 GARRICK: Okay, thank you very much. Are there any
20 other questions? Questions from the Staff? Yes, Carl?

21 DI BELLA: Carl DiBella. On your Slide 11, in an early
22 part of your talk, you said you were going to have to build
23 three facilities simultaneously at the beginning, and I
24 caught IHF, but I didn't catch what the other two were going
25 to be.

1 HARRINGTON: Oh, IHF, wet handling facility, and the
2 first one of the CRCFs.

3 DI BELLA: Can you give a ballpark cost for those
4 facilities?

5 HARRINGTON: I cannot. Rather than hazarding a guess, I
6 mean, I have seen estimates on the old set, I haven't seen a
7 cost estimate for the new buildings. So, I can get that to
8 you, but I don't have it here with me.

9 DI BELLA: Can you give a ballpark cost for what the old
10 facilities would have cost?

11 HARRINGTON: I don't remember, Carl. It's been a year
12 and a half, and I'm sorry, I just don't remember.

13 DI BELLA: Are we talking billions?

14 HARRINGTON: It was like 300 million, 400 million, 600
15 million. Those are the numbers that we were I think rattling
16 around with. But, I don't want to hazard a guess for these.
17 I need to just get that and give it to you.

18 GARRICK: Okay, any other questions? All right, I think
19 we'll move onto our next presentation, which will be from
20 Chris Kouts, talking about the waste management planning, and
21 integration.

22 KOUTS: Thank you very much. It's good to be back here
23 in front of the Board. I think the last time I was in front
24 of you was in May of last year. So, I'll give you an update
25 of where we are with TADs, as soon as we get the presentation

1 up.

2 Some of the questions that were asked earlier, I'm
3 going to try to address in my talk. Dr. Abkowitz's question
4 about risk, and any other throughput questions, and so forth,
5 I'll try to address, some of the things that we've evaluated
6 in our total systems model. I'm getting pings, but no--here
7 we go.

8 All right, the Board asked for an update on where
9 we were with TADs, also operational integration from receipt
10 to emplacement, and the total system model analysis that is
11 ongoing, and will continue.

12 Moving right along with TAD background. In October
13 of 2005, as you may remember, the Department announced its
14 decision to move to a primarily canister based approach for
15 the acceptance of commercial spent fuel, the variety of
16 benefits that that brings to certainly DOE facilities, and I
17 would argue also the utilities. We talked about risk. I
18 think we have to quantify what risk is, but in terms of the
19 development of the TAD, we made sure that anything that we
20 would ask the utilities to do is not inconsistent with what
21 they're doing today. So, we're not asking the utilities to
22 undertake any new operations at their facilities.

23 But, essentially, what the TAD does is it certainly
24 supports the standardization of the handling of spent fuel
25 from the reactors through the transportation system through

1 the repository, and into the repository. It lets us utilize
2 the fuel handling experience that exists at nuclear utilities
3 today. It simplifies certainly our operations and our
4 facilities, as you've heard Paul talk about. It reduces our
5 low-level waste production and worker exposure, and it
6 reduces the complexity and the cost of our facilities.

7 I'd want to emphasize this, that when you talk
8 about integration within this program, certainly the TAD in
9 and of itself will do a tremendous amount of integration
10 within the utility industry, and within the Department's
11 development of facilities, and it's going to be a very key
12 interface point that will be important to the handling of
13 fuel on site, through the transportation system, and at the
14 repository.

15 In order to do this, we have to make sure that the
16 TAD complies with all applicable requirements. The TAD is
17 going to have to be certifiable, if you will, under Part 71
18 for transport, Part 72 for storage at reactor sites, and
19 certainly under Part 63 at the repository.

20 Our development approach has been to use industry
21 experience to the maximum extent feasible, which we're in the
22 process of doing. And, I might emphasize this fact. The
23 Nuclear Waste Policy Act also directs the Department for all
24 transportation activities, related activities, to utilize to
25 the maximum extent we can, private industry.

1 So, looking at how we tried to implement out
2 canister based approach in the Nineties, in the mid-Nineties,
3 and some of you may remember that we had a different acronym
4 for a multi-purpose canister. We called it an MPC back then.
5 Today, we call it a TAD. Some people think it's a tad
6 better than what we did before. But, when I was given the
7 opportunity, if you will, to implement the TAD concept, I
8 looked very hard at what our experiences were in the past.

9 And, one of the reasons I think--there were a
10 variety of reasons why the MPC effort failed, one of which I
11 think it was premature. I don't think we understood very
12 much at that time what the underground requirements for Yucca
13 Mountain were. We were guessing at that point. Today, I
14 think we have a much better understanding of what our waste
15 package needs to look like, and we built those into a
16 performance specification which we issued last year.

17 And, why the development of a performance
18 specification was key is that back in the mid-Nineties, we
19 decided to go with essentially one corporation to do the
20 design. That was not met with riotous applause by the other
21 organizations in the industry that also felt that they had a
22 share of the market. So, what we wanted to do this time,
23 besides encourage competition, was to give everyone an
24 opportunity who was, in our opinion, qualified, to try to
25 have an opportunity to design TAD. So, we developed a

1 performance specification, which we issued on November 29th
2 on our website. And, that performance specification
3 essentially, and I'll talk about that in detail later,
4 encompassed all the what we feel are specifications that we
5 need, not only for long-term disposal, but also for handling
6 this device on our sites.

7 We prequalified essentially the industry.
8 Prequalification in our mind was essentially that they had to
9 have an active certificate under Part 71 and Part 72, and
10 there are actually five vendors that are at work here. One
11 of the other vendors has teamed with one of the groups here.
12 But, these are the four that we currently have under
13 contract developing proof of concept designs.

14 What's proof of concept? Proof of concept is
15 basically by early March, we will know how just the
16 specification works. We'll get a sense from these four
17 vendors as to whether or not all the specifications that we
18 want to put into the TAD, does it all work with the
19 transportation, does it all work with the storage device that
20 can be used at Yucca Mountain, and a storage device that can
21 be used at utility sites. So, we are anxiously awaiting that
22 opportunity to review those reports when they come in.

23 And, based on that, assuming the vendors are
24 successful, we will begin to move forward and energize those
25 vendors to take this to a safety analysis report to be

1 submitted to the NRC before we submit an application to the
2 NRC for Yucca Mountain, which would be no later than June of
3 next year. So, this is on track, and I should also say that--
4 -and I went over this with the Board earlier last year--but,
5 prior to the time that the vendors actually go in to the NRC,
6 we will review their designs, we will make sure they're
7 consistent with our specifications before they submit it, and
8 the Department will maintain that involvement in their
9 designs throughout the certification process, and even
10 through the fabrication and deployment process that utilities
11 may choose, if utilities choose to utilize these on their
12 sites.

13 I've already covered that. We'll monitor the
14 review process. This just goes on to say that if there are
15 changes during the NRC review process, then we'll have to
16 review those changes, and make sure still that the canister
17 itself is consistent with our specification. And, that will
18 also, again, apply through the fabrication and deployment
19 process.

20 Now, let's talk a little bit about the
21 specification itself, since that's somewhat new since I
22 briefed the Board last year, since we issued it in November.

23 As the slide indicates, it delineates the
24 requirements that DOE will rely on in the license application
25 for compliance with both Part 63, under Part 63 for both

1 postclosure and preclosure. And, in order to also facilitate
2 handling at the repository, there are a variety of other
3 parts of the specification that we use also to make our life
4 easier at the repository from a preclosure handling
5 standpoint.

6 For instance, consistent handling device that all
7 the canisters will have, and that's something that we're
8 building in, and that was, if you review the specification on
9 our website, you will also see that.

10 Let's talk a little bit about the specifics of the
11 specification itself. It's 21 PWRs, 44 BWRs. That's totally
12 consistent with our waste package design that we've had in
13 the past. This is typically a lower capacity device than the
14 utilities typically use for storage on their sites.
15 Nonetheless, this is what works in the mountain, so this is
16 what we're going with. That's not to say that at some point
17 in the future, as we learn more, that we can go through
18 several generations of this, where we can go to a higher
19 capacity TAD, but this is our first shot, and we think this
20 will work because it again, is based on what we are going to
21 have in our license application.

22 The length is 212 inches. Diameter, 66 1/2 inches.
23 About 54 tons in weight. Maximum dose at the top of the TAD
24 will be no more than 800 millirems. That's an average dose
25 rate, excuse me. And, that's essentially due to the fact

1 that both the utility sites and at our facilities, there may
2 have to be human intervention on the top of the lid, and we
3 want to keep that radiation field down to a minimum, which is
4 why we went to an 800 MR exposure. And, we had a variety of
5 discussions with private industry about this, with the
6 utility industry, but this is essentially what we came up
7 with.

8 Borated stainless steel, let me talk about this for
9 a moment, because I think historically up to this point at
10 least, most of you who followed our waste package design
11 might remember that our criticality control for long-term in
12 the waste package was nickel gadolinium. And, you're
13 probably asking yourself, well, why did this change. And, I
14 think this is a really good case study about how interrelated
15 preclosure and postclosure has to be for especially something
16 as the TAD.

17 In the original waste package, we had carbon steel,
18 and carbon steel was in there for essentially cost production
19 aspects, and in addition, it gave us some long-term
20 radionuclide retardation based on the oxides that came out.
21 And, I see our chief scientist nodding his head there. When
22 we initially looked at this, putting carbon steel in the TAD,
23 we heard very loud and strong from industry and the utility
24 industry that we can't put this in our pool because it
25 doesn't work with our pool chemistries, and it creates major

1 problems.

2 So, we had to remove the carbon steel. When we
3 removed the carbon steel, we had to then look at okay, what
4 does that do? Well, that changed the in-package chemistry
5 for the waste package. It basically gave it a slightly
6 higher pH, which meant that we didn't have quite a hostile
7 environment where we had to go to such an exotic poison as
8 nickel gadolinium. So, that's why we were allowed to go to a
9 borated stainless steel, which is more of a conventional
10 poison that's typically used today.

11 Now, this is important because, as you know, nickel
12 gadolinium, basically, the largest source of that is in
13 Mongolia, and I don't think we wanted to be trekking over to
14 Mongolia in order to get nickel gad into our waste packages.
15 So, besides stopping our trips to Mongolia, this was also
16 somewhat of a cost reduction for us, that actually the TAD
17 brought about.

18 But, again, the interrelationships, and we had a
19 lot of discussions within the program about the
20 specification, both from a preclosure and postclosure
21 standpoint, and this was one of the major changes that was
22 made.

23 Canisters are going to be seal welded. We toyed
24 with the idea of having bolted closures, but basically, seal
25 welding I think is the best way to go. We have a common

1 lifting fixture that I mentioned earlier, and if you want to
2 review our specification, you can see the aspects of that.
3 And, handling and aging at the repository will be in a
4 vertical orientation. And, organic, pyrophoric, and any RCRA
5 materials are prohibited. So, that gives you a sense of
6 that, of what's in the TAD spec, and I do commend that to
7 your review if you haven't looked at it already.

8 Now, it's marked as preliminary. If you go to our
9 website, you will see it's preliminary. When we get the
10 proof of concept designs from the vendors, we may have
11 another round and make some revisions to it. But, after that
12 point, when they are marching on towards developing SARS to
13 submit to the NRC under 71 and 72, we will consider that to
14 be fairly final.

15 Yes, doctor?

16 KADAK: Just a quick question. On the specifications,
17 how different is that specification from what you might
18 consider a typical storage tank internals?

19 KOUTS: Well, certainly the size of it is different,
20 32/68, but 32 PWR, 68 BWR is typically the sizes that are
21 used in the industry. We can't have organic, so, therefore,
22 in terms of the--there's not a neutron shield that basically
23 is an organic neutron shield which many of the utilities use.
24 That's different for us. Besides that, I don't think--I
25 mean, certainly, the size and weight are different, given the

1 capacities, but I don't think there are that many other
2 differences besides that. Those are the ones that come to
3 mind.

4 We had, just to highlight this point, we had four
5 meetings with vendors and utility industry. I want to go
6 back to a comment made about our inability to interact with
7 utilities or the industry based on the litigation.

8 Based on my experience in the program, there was no
9 problem holding these meetings. Yes, we have to make sure
10 that we--we are going to touch on issues that are not related
11 to the litigation, but any technical issue that we have,
12 there's been absolutely no problem getting technical
13 information from the industry, and I don't see that as a
14 problem. And, that's been going on for the last ten years.
15 So, I know the Board harbors this view that somehow we're
16 inhibited from getting the information we need to implement
17 the repository. I have not experienced that personally, and
18 I don't think anyone on the program that I've talked to has.
19 So, I'd be interested in hearing where you are hearing that,
20 because quite honestly, I don't see that problem.

21 LATANISION: Latanision, Board.

22 Let me say that we heard it from this--in our
23 meetings with the project staff. So, we're not making it up,
24 Chris, it's--

25 KOUTS: Well, I'll tell you, I have not seen it. What

1 we do try to do within the program, and maybe this is the
2 source of confusion and why that comment is generated, but we
3 like to know what interactions are transpiring, so we know
4 who's talking to who. Okay. Because I will tell you, quite
5 frankly, that the experience, due to the litigation, is that
6 they will have lawyers, they will have people, consultants,
7 who are testifying in court attend these meetings, and try to
8 get comments out of the project, or project people, and use
9 that against the government in court. But, these aren't
10 issues related to the litigation. It's not issues, technical
11 issues related to the implementation of Yucca Mountain.

12 LATANISION: Latanision. Well, that's good news. I
13 hope that that is the case, and it will remain the case, and
14 far better than we expected.

15 KOUTS: But, I do think that what you're hearing is that
16 oh, my gosh, no, it's such a problem to set up the meetings.
17 The issue is more we need to know what the meetings are
18 about, if they're technical meetings, they can go on, and
19 they have gone on. It's only when in certain instances where
20 there will be certain individuals in the room who we know are
21 testifying against the government in lawsuits, and their
22 purpose at those meetings is not for the purpose of
23 exchanging technical information. It's to try to gather
24 information against the U.S. Government in the prosecution of
25 these lawsuits.

1 So, to the extent that any technical issue is
2 involved, that's not a--there is no problem with interacting
3 with the industry on that. When it gets to issues associated
4 with the litigation, absolutely, and the Justice Department
5 has to be involved. But, we--this should not inhibit in any
6 way, you know, the interaction, the technical interaction
7 that we have with the industry.

8 Dr. Kadak, did you have a comment on this?

9 KADAK: Kadak, Board.

10 Just a clarification. The reason, about two years
11 ago, we started meeting and tried to organize meetings with
12 the industry and DOE in the same room, and prior to that,
13 there was very, very little communication. But, since that
14 time, and people have been communicating, as you suggested.
15 But, the excuse was used by the DOE, and also by the
16 industry, they don't want to talk because of the litigation,
17 and we tried to break that down about two years ago, and if
18 that was successful, that's terrific.

19 KOUTS: Well, again, if it's a technical interaction,
20 absolutely. But, sometimes, quite honestly, they're not just
21 technical interactions, and we just have to screen that and
22 make sure that that's right, and those interactions can
23 occur.

24 ABKOWITZ: Abkowitz, Board.

25 I can't let this moment pass. Is it then possible

1 in your mind for the utilities and the DOE to discuss
2 variations in waste acceptance strategy, such as who is in
3 the que and what--how old the fuel is that they'll package,
4 and in what order?

5 KOUTS: Well, that's very interesting, because that is a
6 contractual issue.

7 ABKOWITZ: It's also a technical question.

8 KOUTS: Well, and I'm going to get to that, because I
9 think the total systems model has--gives us a lot of insight
10 into that, and I think what we're finding with some evolution
11 in our thermal requirement is that essentially we have a
12 tremendous amount of flexibility in terms of what's at the
13 pools, and the order that we need to take it under the
14 standard contract.

15 And, for those of you in the audience, and for
16 those of you on the Board who don't understand that, the
17 contract is very, very specific about the order in which a
18 right is given to accept fuel into the system. And, that has
19 to do with the oldest fuel first priority, and in the
20 development of the standard contract, although I wasn't there
21 at the time, it's hard to believe that it predated my
22 involvement in the program, that was a significant point of
23 agreement within the industry about how that ought to be
24 allocated. And, it's basically, if you're going to change
25 that, that has to be a group discussion with the entire

1 industry, because if you're going to jump in front of
2 somebody else, you're taking somebody else's rights, that has
3 that other person involved.

4 So, I think that what I think the Department has to
5 look at is meeting its obligations to the extent that there
6 are other options, there are always other options, but that's
7 a group discussion with all the utilities, and I think that's
8 a rather premature discussion at this point in time. But, I
9 think we're going to get to at least some of the analyses in
10 the total systems model that I think are very promising, that
11 basically indicate that the que is fine in terms of our
12 ability to accept fuel and meet our thermal goals.

13 Okay, moving right along, I know the Board wanted
14 to hear about integration from reactors to emplacement, and I
15 think as I mentioned, I think the TAD is bringing that about,
16 and I think we're learning a great deal in terms of the
17 development of the specification, interaction with the
18 utilities on this, and with the vendors, and I think it is
19 going to bring the integration that the Board wants, and that
20 the Department wants.

21 And, I think the beauty of the TAD is that it's
22 gotten the program together to address all the different
23 areas that we have to address, which cut across preclosure,
24 postclosure, transportation, and dealing with the reactor
25 sites. So, from that standpoint, I think it's been

1 successful.

2 Thermal size and handling requirements are in the
3 TAD. That all came from, again, our preclosure and our
4 postclosure needs. Our transportation planning will be all
5 based on TAD procurements, to the extent that we understand
6 the percentage that we're going to be bringing into the
7 system. And, let me get into the TSM analyses that we've
8 done historically and that we're doing today.

9 Most of you, since I've given a couple of
10 presentations on the total systems model, I won't belabor
11 this slide, other than the total systems model is a unique
12 tool. It gives us an ability to understand essentially how
13 one part of the system affects the other part of the system.
14 If there are issues at the repository, how that propagates
15 back through the waste acceptance que, and also how different
16 waste acceptance may come through and affect the repository
17 in terms of whatever fuel that we select at the site. So,
18 it's a very useful tool.

19 I think one highlight from this slide is that our
20 understanding of the thermal needs of our postclosure have
21 evolved, and it's not my understanding, but it's basically
22 the underground understanding, and I think we have learned a
23 lot more about ventilation in the drifts, and how much heat
24 that's going to be taken off the waste packages. I think we
25 have learned a lot about end effects, the possibility, if you

1 will, that we can put hotter packages at the ends of the
2 drifts because you have a lot more mass, if you will, that's
3 absorbing the heat.

4 And, I think we can move away from the historical
5 seven package segment that we've looked at in the past, and
6 have different emplacement strategies that allow us a lot
7 more flexibility, and basically can have the potential impact
8 on reducing our need for storage in the future.

9 Let's kind of go through the history lesson here
10 about what we did in 2005, what we did in 2006, and what
11 we're doing in 2007 with the total systems model.

12 In 2005, you might remember that we were just
13 making the decision at that point on TADs, and we did kind of
14 a feasibility analysis that, you know, can we achieve our
15 acceptance rates? Will we exceed our 21K aging capacity,
16 based on very early concepts of 1.45 kilowatts per meter, and
17 11.8 per waste package, and can we get it all done within 50
18 years? I mean, those were kind of the big issues. Can it
19 work? And, I think the TSM said yeah, it can work.

20 And, then, in 2006, we supported the CD-1 process,
21 where we began to look at different facility configurations
22 about how best to deploy this. We looked at capabilities of
23 wet and canister handling facilities, and what kind of
24 configuration should we look at? And, the total systems
25 model was very much involved in that analysis. We also were

1 instrumental in helping make the decision about how many
2 closure cells we need, which is basically about six to
3 support our emplacement rate.

4 And, Dr. Kadak was asking about the 90 percent goal
5 that we have, whether or not we can meet that. And, that
6 gets all into when you look at a 70,000 ton repository, which
7 is 63,000 tons of commercial fuel, and 7,000 tons of DOE
8 spent fuel and high level waste, you can get to a 90/10
9 split, but you're basically taking the materials from the
10 pools. You know, I won't get into the contractual issues
11 associated with accepting the other devices that are out
12 there, which is the subject of litigation.

13 However, whatever happens with DPCs in the future,
14 assuming that they do come in the system, we'll probably take
15 those at our own rate. So, to the extent that we're taking
16 fuel from the utilities, we'll be taking it from the pools.
17 So, from my perspective, when we analyze this with the total
18 systems model for the 70,000 ton case, the 90 percent
19 feasibility goal is very achievable. But, that also gets
20 back to heat loads and the kind of heat requirements, and how
21 much aging we have on site.

22 And, let's talk a little bit about that in the next
23 slide. First of all, I just want to throw a plug here in,
24 again, for the total systems model, because the tool does
25 give us the flexibility. Instead of looking at a box or a

1 TAD facility, we can get down to process lines, and then how
2 you want to group those process lines is all dependent on how
3 many facilities you want to build, and it gives you the
4 ability to kind of mix and match the kind of facilities that
5 you need on site. So, that's why this is a very powerful
6 tool.

7 Now, let's talk about thermal. One of the things
8 that we're doing this year with the total systems model, and
9 we have some of this work underway--I think the Board has
10 expressed in the past that we're too locked into the 11.8 and
11 the 1.45 kilowatts per meter. And, by the way, that's not a
12 point solution, that's a not to exceed amount. So, it's
13 anything under that works for us. But, I think what we're
14 trying to look at this, and we have--the repository, as I
15 said, has evolved in their understanding of ventilation
16 underground, and also end effects. So, we can look at
17 different configurations, if you will.

18 And, so, now the algorithm is not necessarily 11.8
19 and 1.45, it's more what do we need to get a 96 degree mid-
20 pillar temperature? Okay, what do we need to get a 200
21 degree drift wall temperature? What do we need to maintain
22 350 degree C. cladding? And, those are the parameters, if
23 you will, that we're trying to work around, which gives us a
24 lot more flexibility in terms of operationally about what we
25 can put into the mountain, and our flexibility, if you will,

1 to actually pick a waste package, or pick a TAD out of the
2 storage fuel, and use that as the blending device, if you
3 will, in the repository as we emplace.

4 So, Dr. Kadak, you had a question?

5 KADAK: That was a huge change, what you just said.

6 KOUTS: Yes. And, those analyses are currently
7 underway. I haven't seen the results. I think they have a
8 lot of potential, if you will, to affect our understanding
9 and our ability to emplace perhaps a lot faster than we
10 thought we could in the past, and perhaps keep the size of
11 our storage fuel down. But, again, I haven't seen the
12 information, and I don't want to be admonished by the Board
13 staff about I'm not going to put up a slide here that says,
14 you know, Valhalla, we've reached it. I don't know. I
15 haven't seen the data yet.

16 But, I think we're looking at different parameters,
17 and I think we're trying to remain flexible, but we're not
18 leading the effort, we're essentially trying to--we're
19 following through with what is being done and the thermal
20 understanding of the site, and I think the model helps us
21 understand how that propagates through the system.

22 So, with that, we're continuing to use the systems
23 model to do a variety of things for us. I think it's, again,
24 a useful tool, and I'll go right to my summary, which is TAD
25 design development is underway. The spec is out there. The

1 proof of concept phase will be done at the end of--in the
2 March time frame, end of February, early March. It's
3 certainly being incorporated into the license application, as
4 you heard. And, the TSM continues to be a key tool in
5 helping us understand how the system will operate in the
6 future.

7 I'll be happy to answer any questions.

8 GARRICK: Thank you. Thank you. You not only met your
9 schedule, you brought us back into schedule. So, you did a
10 fine job. All right, Ron?

11 LATANISION: Latanision, Board.

12 We haven't heard anything much about waste package
13 closure in terms of welding and thermal stress relief
14 handling. Howard asked a little while ago about surface
15 finish, et cetera. Those are the kinds of practical
16 implementation level questions that a metallurgist would be
17 concerned about. Can you tell me where we're at with all
18 that?

19 KOUTS: That's, I think waste package closure is a Paul
20 Harrington question. I mean, I can--that's beyond my depth.
21 I think that's really a Paul question.

22 LATANISION: That's a preclosure issue.

23 KOUTS: I don't know if he's in the room. Is there
24 anyone that--and I think Kurt Lockman (phonetic) has also
25 left. But, I think they're the best people to answer that

1 question for you.

2 DYER: This is Russ Dyer, DOE.

3 It's actually both a preclosure and a postclosure
4 issue. And, I know in the postclosure side, we have an
5 analysis and modelling report looking at how we model and we
6 treat that in the postclosure performance assessment, and
7 that's work that's underway. We don't have the results of it
8 yet. But, it will be complete here fairly shortly. But,
9 it's not just one entity that's concerned with this. I mean,
10 it goes across the program.

11 I was just asked to talk about something that I
12 know nothing about. Up at Idaho National Laboratory, we're
13 doing a prototype on the waste package, and there will be
14 lessons learned that come out of that, and that's about as
15 far as I can take that discussion.

16 GARRICK: Andy?

17 KADAK: Kadak, Board.

18 First, let me just summarize what I think you said
19 that I heard was very positive. One was that the loading of
20 the TADs will be such that you're not going to limit the
21 loading requirements to 11.8 kilowatts.

22 KOUTS: That's correct. The only limitation right now
23 on the TAD is what could be transported, which would be
24 essentially 22 kilowatts.

25 KADAK: 22 kilowatts. So, that gives the utility a lot

1 of flexibility in blending, and you might be able to find
2 sufficient so-called fresh fuel within the spent fuel to
3 pools to be put into that canister, which is good.

4 KOUTS: And, I will state that the 22 kilowatt limit is
5 what's been licensed today. I mean, that's not to say that
6 that limit couldn't go up with new designs that have
7 different, you know, heat requirements.

8 KADAK: And, the--once you get to the repository, you
9 will be blending the canisters in such a way to meet the old
10 11.8, or am I to assume that you're going to blend them in
11 such a way so that you don't reach your peak limits, whether
12 it be waste package temperature or fuel temperature or drift
13 wall temperature?

14 KOUTS: Right. We're looking at trying to maintain what
15 we absolutely need for postclosure, which is the 96 degree
16 mid-pillar temperature in the pillar, if you will, the 200
17 degree drift wall temperature, 200 centimeters, and not to
18 exceed the 350 degrees C. limit for clad integrity. So,
19 we're still maintaining what we need in the postclosure, but
20 we're looking at it from a different perspective. How can we
21 maintain those parameters, which are ultimately what we need,
22 for our safety case, if you will, as opposed to the 11.8, not
23 to exceed 11.8, and the 1.45.

24 KADAK: So, those are sort of there, but not there?

25 KOUTS: Right. But, again, it comes from a better

1 understanding of our ventilation model, and the amount of
2 heat that can be taken away from the packages, and also the
3 end effects. The end effects are a big deal, because you
4 have the capability to put the hotter packages at the end of
5 the drifts, and, therefore, you can emplace hotter materials
6 because the heat is being taken away faster because you've
7 got more rock mass. But, again, this is--you know, we're
8 modelling essentially what the underground people--I
9 shouldn't say that--the postclosure people are developing in
10 their further understanding of thermal response in the
11 mountain.

12 KADAK: And, when do you think the first TADs might be
13 available for use in number?

14 KOUTS: The earliest that we feel that they could be
15 available commercially in the industry is about 2011. And,
16 if you look at the numbers, and I happen to have them here,
17 roughly in 2011, there will be a little over 14,000 tons in
18 dry storage in some devices. By 2017, it will be more like a
19 little over 24,000. So, assuming that we can penetrate the
20 market, and assuming utilities, that we can incentivize
21 utilities to use these, as opposed to the DPCs, we have a
22 potential to impact that 10,000 metric tons, if you will,
23 that will be deployed between--at the utility sites between
24 2011 and 2017.

25 KADAK: If I can, Mr. Chairman, one final question?

1 GARRICK: Sure.

2 KADAK: If the utility had, say, a multiple purpose, or
3 dual purpose container, you're saying that is not your choice
4 of acceptance. But, let's just say hypothetically that it
5 could fit into your waste package, and it could meet your
6 thermal loads, would you--I mean, would you put it in the
7 waste package?

8 KOUTS: Well, that's an interesting question, because
9 our director has requested that I specifically look at
10 existing DPCs and their potential for disposability. My
11 sense is near-term, probably not, but again, this program
12 will be in existence hopefully for a very long period of
13 time.

14 KADAK: Well, why would you say near-term, not, because
15 near-term, they're available to go?

16 KOUTS: Well, yes, near-term, they're available to go,
17 but they don't meet our requirements right now for the TAD
18 spec. They're not 2144s. They don't necessarily have the
19 same criticality configuration we have, which is 11
20 millimeters of borated stainless steel around--and, it's not
21 configured. Some of them have organic material in them.
22 That, again, is unacceptable from a postclosure standpoint.

23 KADAK: Let's say we get rid of all those--

24 KOUTS: I know, you say to get rid of those, but they
25 exist. So, that's not to say at some point in the future, we

1 can't look at that, perhaps we can analyze our way through
2 that and demonstrate that. But, the time being, I don't see
3 any of those, first of all, fitting within our envelope that
4 we currently have, in our current waste package envelope.
5 It's certainly not covered in our TSPA, so, anything you're
6 talking about is probably a longer term issue. We'll get the
7 repository operational, we will revisit the issue, assuming
8 all the contractual issues are worked out, and we'll see if
9 we can do it. I don't know.

10 You know, we may learn a lot more. We may have,
11 you know, gained better understanding. We may have better
12 analytical tools. But, at this point in time, we're going to
13 look at that, but as I look at these, at the existing
14 devices, none of them certainly meet our TAD spec, and, you
15 know, we'll have to look again how far off they are and what
16 the issues are associated with them, and also whether or not
17 they fit our handling envelope.

18 GARRICK: All right, I have Mark, Howard and David. So,
19 Mark?

20 ABKOWITZ: Abkowitz, Board.

21 Chris, I wanted to echo the sentiments that my
22 colleague over here, Andy, has mentioned about what looks to
23 be some very positive developments. As you know, the Board's
24 been pushing system oriented tools and, this looks like a
25 good one. We hope the TSM has kind of reached a certain

1 culture of acceptance within the organization, and that the
2 kind of work you're talking about is going on.

3 The first question I had for you had to do with the
4 work that's starting to go on in thermal. Let's suppose that
5 use of this model, when you bring the thermal side of it into
6 it, demonstrates that there's some things that could be done
7 very differently that would be beneficial to the project,
8 either in terms of safety, costs, or some combination
9 thereof. Won't it be too late to incorporate that knowledge
10 in the way in which you're proposing this repository to in
11 the license?

12 KOUTS: No, I don't think it will be too late at all,
13 because I think that as we gain further knowledge about how
14 we're going to operate operationally within--this is really
15 an operational issue. It's still meeting our thermal goals,
16 if you will, but it's achieving them without holding certain
17 other parameters constant. I mean, again, we're an evolving
18 program as we learn and go forward. I've said this many
19 times, you know, how we operate the repository on day one is
20 different than how we're going to operate in year 20 or year
21 10. We'll learn and we'll go through a normal evolution
22 process with the NRC, because that's what the whole license
23 amendment process, or the adjustments to the operations of
24 the facility will be. So, I don't see this--I see this as
25 very encouraging that we're discovering this now, and I think

1 it will inform us as we go through the process, and help us
2 operate the repository in a more efficient and effective
3 manner.

4 ABKOWITZ: Let me move on to one other question I have.
5 Let's just assume that the vendors come up with some
6 satisfactory designs and we go through this whole process. I
7 think it's pretty much assumed that relative to other
8 containers, that this is going to be an expensive storage
9 device for the utilities, and will hold less capacity. So,
10 you mentioned that because you don't have any regulatory
11 control over how they, whether they use TADs, you mentioned
12 incentivizing, I was wondering to what extent there has been
13 discussion with the utilities in terms of that question?
14 And, also, to what extent there are limitations in using TADs
15 at a lot of sites, because of the crane requirements?

16 KOUTS: Let me answer the first question. In terms of
17 incentivizing the utilities, those discussions are ongoing
18 within the Department right now, and I think that we will
19 address that in the near term, in terms of how we will view
20 TADs. And, I don't want to get ahead of the way the
21 Department is, but those discussions are underway, and when
22 we reach that point, we'll certainly brief the Board on that.

23 In terms of handling the TADs on site, the TADs I
24 think there are very few sites that I don't believe will be
25 able to handle TADs. And, of course, we have to see the

1 proof of concept designs, and we have to get some feedback
2 from the vendors, but our goal is to try to make these as
3 universally acceptable as we can. So, to the extent that
4 there may be some avocations in the final spec before we go
5 forward, hopefully, it will address any interface issues that
6 we have. But, we'll be informed by that when the vendors
7 come in with their design reports toward the end of February,
8 early March.

9 GARRICK: Howard? David?

10 DUQUETTE: Duquette, Board.

11 I think Mark had most of it. But, the--that's
12 underway, do you have a contract with anyone yet to try to
13 build one of these, a model of one, or a dummy?

14 KOUTS: Are you talking about the TADs themselves? We
15 have existing contracts with the four vendors that I put upon
16 the screen before. So, yes, we do have people underway right
17 now. They're certainly not building demos of them. We're
18 thinking about we'd certainly like them to partner with the
19 utility, the member of the utility industry, as we go
20 forward, and that's something that we're looking at. But, I
21 think by the next time I brief the Board, I may have more
22 information to impart to you on that subject.

23 DUQUETTE: Do you have any feeling for when the first
24 demonstration TAD might be built?

25 KOUTS: Well, I'd like to think that we don't have to go

1 through a demonstration phase. I would say that I'd like to
2 see these commercially deployed in the 2011 time frame.
3 That's what we see as, assuming we energize the vendors to
4 move forward, they submit their SARs, their safety analysis
5 reports, on 71 and 72 early next year, then you look at the
6 time that it typically takes to be certified by the NRC, and
7 then again to get this deployed at a reactor site, we're
8 looking at approximately four years. And, that's, you know,
9 we'd like to see them deployed at that time frame. So, I
10 don't see us going through a demonstration phase. We'd like
11 to see them commercially deployable, and that's why we are
12 working directly with the vendors who work with the utility
13 industry to hopefully expedite that process and get them
14 available as quickly as possible.

15 DUQUETTE: And, a more technical questions, but a very
16 specific one. Do you anticipate doing the seal welding and
17 inspection of the seal welds on site at the utilities before
18 transportation occurs?

19 KOUTS: The seal welding will be done for the purposes
20 of the TAD at the reactor sites. The seal welding for the
21 waste package will be done at the repository.

22 DUQUETTE: I understand that.

23 KOUTS: And, in terms of our need to inspect or be there
24 to do that, we have, as I said before, we have no regulatory
25 authority over the utility industry in any manner. I think

1 that that's overseen by the NRC. All of them have qualified
2 QA programs. But, that's an issue that we're going to have
3 to address as we move forward. But, I left off a variety of
4 slides which I already went through with the Board the last
5 time, but before we receive a TAD from a utility site,
6 they're going to have to certify to us that they have loaded
7 it according to our needs and our procedures and our
8 specifications, and in accordance with their QA program,
9 which has been NRC approved. So, there will be, you know,
10 that will be a significant certification on the part of the
11 utility to indicate to us that they have met our
12 requirements, and we're going to have to make sure before we
13 accept that TAD for transport to the repository that it does
14 meet all our requirements. You know, that certification,
15 again, hasn't been determined exactly how we're going to do
16 that, but that's something that we're going to require before
17 we accept these things.

18 DUQUETTE: Right. Well, that goes to incentivizing
19 again. I don't know who would provide the utility with
20 automated welding capabilities for sealing the TADs, and then
21 also the automated, presumably automated, inspection
22 capabilities. Would that, I mean, I presume that DOE or
23 someone is going to have to pay for that.

24 KOUTS: No, they already do that on site. There are
25 firms that go around from facility to facility that actually

1 conduct this, and there are trained crews at utility sites
2 that actually travel from site to site who have this
3 experience to do this. So, the industry--I want to emphasize
4 again that we're not asking the reactor sites to do anything
5 differently than they normally do, because the ones that--
6 typically, the devices that exist today are also seal welded.
7 So, there's no--they're inerted and seal welded, which is
8 exactly what we're going to require.

9 DUQUETTE: Thank you.

10 GARRICK: Okay. Any questions from the Staff?

11 (No response.)

12 GARRICK: Good. We're moving right along. The Board
13 would not object to completing our day a little early because
14 of some tight travel arrangements that some of us have.

15 All right, I think we'll take a 15 minute break,
16 and resume with our next presentation by Gary Lanthrum.

17 (Whereupon, a brief recess was taken.)

18 LANTHRUM: We'll jump right into the presentation here,
19 because I heard Dr. Garrick's comment about challenging
20 schedules, and we'll see if we can get into this and get to
21 your questions.

22 The outline of the things I was asked to talk about
23 was the structure and status of the project, schedules for
24 transportation, where we are on the route planning, both
25 within the State of Nevada and outside the State of Nevada,

1 and where we are with the collaborative planning with
2 stakeholders. And, I'll go through each of those topics.

3 As we've talked about before, the basic approach
4 for developing the infrastructure, the hard assets for the
5 transportation system, has been carried out through the
6 implementation of two major systems projects in DOE. There's
7 a National Transportation project, which includes the casks,
8 rolling stock, and support facilities. And, the Nevada
9 Transportation project, which is focused extensively on the
10 railroad. Both of those are adhering to the original CD-1
11 approval, which is the Critical Decision-1, which has
12 basically the alternative that we had proposed, was still the
13 alternative we're pursuing within Nevada for the Nevada
14 Transportation project.

15 We're still looking at conducting the repository to
16 mainline track in Nevada by building a railroad. And,
17 Nationally, we're still looking at buying a bunch of casks
18 and a bunch of rail cars, and building a support facility.

19 Some changes about how those would be implemented
20 have been going on, and that's what we'll cover a little bit
21 here.

22 On the cask project, Chris talked extensively about
23 where we are with the TADs and the TAD development. What
24 I've done in this graph is to show basically in project
25 parlance the late start, late finish for a couple of options

1 for actually buying TADs. Chris is responsible for getting
2 all the casks designed to meet our needs. I'm responsible
3 ultimately for buying the casks and then maintaining those
4 under the certificate of compliance issued by the Nuclear
5 Regulatory Commission.

6 And, the longest lead time here on this line is for
7 a brand new type of cask, one that does not exist. You have
8 a fairly lengthy period of design, developing the
9 specifications for procurement, and then the actual
10 procurement process to get the quantity needed for initial
11 operations. And, I show the late date for having that
12 process started is 2010. That would be if there was no
13 desire to have these made available for the utilities to use
14 between now and the time that we start deploying them.

15 Chris has started the process early, as he
16 indicated, because there is a desire to have them available
17 for utilities to use for their own dry storage systems
18 between now and the time that we would be ready to pick up
19 bare fuel.

20 And, there's a range of other things that--in terms
21 of schedule. If you're buying existing casks, which we're
22 hoping that the TADs will be by the time it's time for us to
23 actually buy units to pick up bare fuel in, we wouldn't have
24 to do that based on the current lead time for procurements
25 until 2013. We're actually looking at our current schedule

1 for procurements. Our initial procurement is in the 2011
2 time frame. It's about a three year lead time for
3 procurements based on the challenge with fabricating
4 facilities and the availability of construction capability.

5 But, we also have a desire to do a fairly lengthy
6 start-up set of dry runs, using the casks and exposing folks
7 along the routes to how this system is going to work long
8 before we actually have spent fuel in them being transported.
9 And, so, we're looking at trying to have the system
10 operational in the 2015 time frame as part of our ongoing
11 start-up operations.

12 Our rolling stock, we've made the commitment
13 before, which has not changed, to procure rail cars that meet
14 the Association of American Railroads Standards 2043. The
15 2043 standard basically has some active monitoring to give
16 added assurance that these rail cars are performing as
17 expected while you're making your shipments.

18 In addition, they use state of the art suspension
19 systems, what's called trucks, in rail parlance, and the
20 trucks just have a--the suspension system requirements for
21 these rail cars give them the lowest probability of
22 derailment type accidents of any of the rail fleets that are
23 out there.

24 We've done a fair amount of work since the last
25 time we got together and I presented to you, without actually

1 buying any actual hardware. What we've done is we've done a
2 more detailed analysis of the weight of the cask cars with
3 all of the active monitoring systems, and with the
4 performance criteria that we have. We have looked at that in
5 the context of the TAD. We believe that the TAD weight
6 range, when it's in its transport overpack with impact
7 limiters, will be very close to the weight range for existing
8 dual purpose casks, somewhere in the range of 115 to 125
9 tons. The actual numbers are going to vary based on what
10 kind of proposals we get in from the vendors when those start
11 coming in.

12 We have done analysis of the ISO type attachments
13 that could be used to lock the transport skid that the casks
14 will be mounted to to either the rail cars or to trucks.
15 We're participating on the ANC N-14 standard for tie downs
16 for spent nuclear fuel shipments. So, there's a lot of
17 things that have been going on in the background that will
18 contribute to the ultimate procurement of rail cars to
19 support this operation.

20 We have also developed the risk matrix for our
21 rolling stock, and similar to the slide I showed earlier on
22 the procurement of casks, the procurement of these rail cars
23 we actually have started now. In reality, the start time
24 would be more aligned with the start time for casks, but
25 we're partnering with Naval reactors on development of an

1 escort car right now. Naval reactors has a need for an
2 escort car in the 2013 time frame, which means earlier
3 development. The same rail car at the same standards will be
4 used by both Naval reactors and by the RW program. So, it
5 makes very good sense for us to partner on that. We're doing
6 that now, and then at some time in the 2009 time frame, we're
7 hoping to get involved heavily in development of the cask car
8 and the buffer cars.

9 The standard does not apply to locomotives, and
10 we're not right now expecting to have any procurements of
11 locomotives to anything other than off the shelf
12 requirements. If there were a need to develop off the shelf
13 rail cars, that could proceed at a much later date,
14 development of a procurement in the 2012 time frame would
15 support the 2017 shipment date that we're talking about right
16 now.

17 On support facilities, this is an area where
18 nothing has changed since the last time we got together. We
19 still have the requirement to have some facility to maintain
20 the casks and the rail cars, the casks in particular to the
21 requirements of their certificates of compliance from the
22 NRC. There's an annual maintenance requirement. There will
23 be ongoing, just preventive maintenance that's done. A
24 number of the casks will require soft good replacements after
25 each use, gasket replacements, those type of things, and just

1 overall management of the fleet.

2 A facility right now is part of what we're
3 considering in the rail alignment EIS. We're looking at a
4 couple different locations for possibly locating the
5 facility, and we're also studying the regulatory framework
6 that the facility would operate under, looking at a range of
7 facility requirements, both for bare fuel casks and for casks
8 that would be carrying TADs, the canister content.

9 On Nevada Transportation, the last time I talked to
10 you, I believe we had started the rail alignment
11 environmental impact statement to look at alignments within
12 the Caliente corridor. We had selected Caliente as the
13 corridor for implementing that connection between the
14 repository and existing mainline track.

15 Since that time, we had a letter we received from
16 the Walker River Paiute Tribe. The Walker River Paiutes, in
17 fact, I'll catch that probably in the next slide. We'll hold
18 off a little bit here.

19 We'll catch the map. The Caliente corridor starts
20 from the town of Caliente and wraps around the top of the
21 Nevada Test and Training Range, and I gave each of the Board
22 members a map that has a detailed look at the alignments
23 within--the corridors within the State of Nevada that could
24 have been selected. We avoided selecting the corridors that
25 came from the south, either the Valley modified or the Jean.

1 There was a modification of the Caliente corridor that came
2 about to this point, and then crossed the Nevada Test and
3 Training Range. We formally dropped that from further
4 consideration based on discussions we had with the Department
5 of Defense that said you're never going to cross this land.
6 Stop thinking about it. And, so, that's not even on the map
7 now.

8 What is on the map, since this is an extract from
9 the repository EIS, there are a couple of small options for
10 alignments that do cross the Test and Training Range. We
11 formally also dropped those from detailed consideration, and,
12 so, they're not part of our ongoing EIS.

13 There's a Carlin corridor that was up here, and
14 what I have added is the Mina route, which essentially starts
15 up around the town of Schurz, comes down an existing track
16 that is owned by the Department of Defense, to the town of
17 Hawthorne, where the Hawthorne Army Depot is. There is an
18 old rail bed that extends from there down to the town of
19 Goldfield. The track is gone and the ties are gone, but the
20 old rail bed is there, and there are a number of alignment
21 options that we have looked at to connect from the town of
22 Hawthorne, down actually to the repository, and we have added
23 that formally to the EIS.

24 We sent out a notice of intent to expand the scope
25 of our EIS in October. We are actively engaged in collecting

1 the technical data to do that. And, what we are doing now is
2 carrying forward two options for a study in the EIS, both the
3 Mina route and the Caliente corridor. Both will be in the
4 draft EIS when it comes out. We're hoping to have a
5 preferred alternative from all the options that are presented
6 from that range. The schedule for the draft right now, I
7 believe that's on the next slide, is 2007.

8 We are looking at the September time frame for the
9 draft, repository EIS, and the rail alignment EIS. The two
10 are very closely tied together because the subject matter and
11 the transportation, since it's in both of them.

12 We're looking at a 2008 time frame for the final
13 EIS, and the design of facilities in the 2008 and '07 time
14 frame, and start of rail construction has been announced in
15 the October time frame of 2009, with the rail line being
16 available for actual operations in 2014, which is well before
17 the repository is scheduled to be operational, and yet the
18 rail line could be a very significant contributor to ongoing
19 construction activities at the site.

20 We are also working on a National Transportation
21 Plan. It's one of the things that the Director has talked
22 about in a number of his public engagements. There are a lot
23 of very good products that the transportation organization
24 has been working on, the project plans for rail, for casks,
25 for rolling stock. We've been working with routing issues.

1 We've been working with the Outreach for Technical Assistance
2 and Funding for Emergency Preparedness Training on corridor
3 states.

4 Each of those individual parts has been developed
5 fairly well, but they are not combined into a cohesive whole
6 that allows anybody to sit down with a single document and
7 look at how all the pieces fit together. And, we're putting
8 together a National Transportation Plan that does just that.
9 We're doing that in conjunction with our stakeholders. We
10 expect to have the first iteration out for broader public
11 review and approval in the September time frame this year.
12 But, there will be bits and pieces that we will be working
13 with through our transportation external coordination working
14 group, and others, between now and then.

15 The elements of the plan include, again, as I said,
16 all the individual elements required to build a
17 transportation system. It will capture a high level
18 discussion of the requirements. Those requirements flow down
19 into our plans for infrastructure development. The timing
20 and the basis for those specific projects that are part of
21 the infrastructure development. The level and extent of the
22 institutional outreach that we will have, including the
23 requirements under 180C of the Nuclear Waste Policy Act for
24 the emergency preparedness training. And, then, there will
25 be some discussion about operations.

1 Obviously, just as Chris has talked about things
2 changing over time in the way the repository would operate,
3 the level of knowledge we have about how the transportation
4 system will operate is going to evolve. And, so, this is
5 going to be a living document that will be updated.
6 Ultimately, I would expect to see actual campaign plans that
7 will be part of our actual day to day operations to be
8 embedded into this as subsequent add-ons. But, initially, we
9 can talk a lot about how the operations would be conducted,
10 if not where and when they would be conducted. And, I think
11 that's a useful bit of additional information that, again,
12 helps our interactions with our stakeholders.

13 On the routing process, Dr. Abkowitz was with us in
14 Minnesota--in Michigan, pardon me--Wisconsin. One of those
15 cold states, one of those cold, foggy states, last September.
16 We had the meetings on the Oneida Reservation there, and one
17 of the issues that was talked about fairly extensively was
18 our plans for developing routes nationally.

19 In the repository final EIS, there were
20 representative routes, but that was all of the routes that
21 met the requirements both of DOT for highway shipments, and
22 the Railroad Standard Operating Practice for rail shipments.
23 We needed to down select from that to give a little more
24 focused view about how we would implement YBC (phonetic) and
25 other activities we're responsible for. And, the routing

1 topic group is the way of doing that.

2 We have our next formal meeting in, I guess it's
3 next week in Atlanta, I'm sure that that place and time is
4 right, on Wednesday and Thursday of next week, and we'll be
5 tackling the issue of how we develop both the criteria and
6 the methodology for routes with our stakeholders in that
7 meeting.

8 Interestingly enough, one of the special projects
9 we funded with one of our state regional groups, with the
10 Midwestern Conference of the Council of State Governments,
11 was they wanted to do their own route development exercise,
12 and, so, we said have at it. Here's a bit of seed money, go
13 off and develop your own criteria and methodology and come
14 back and say what you learned from the process. And, we got
15 a lot of good feedback from them. That was part of what was
16 presented at the Wisconsin meeting of the TEC back last
17 September.

18 A couple recommendations were things that would be
19 helpful for the overall process to move forward, some updates
20 to the TRAGIS (phonetic) model, which is used for actually
21 collecting information that affected the routing decisions,
22 and for some of the modelling activities that the states--
23 we're actually conducting training exercises for the states
24 in the use of that model.

25 We do have a collaborative approach. We have a

1 very wide spectrum of both industry and public stakeholders,
2 folks with a responsibility and a role in public health and
3 safety. They're going to be involved in the process.

4 Towards the end, I guess I've got a discussion that
5 talks a little bit about the schedule. What we're looking at
6 is to have the criteria nationally and the methodology
7 established by June of this year.

8 This is a slide that describes, and I've got a
9 larger version over here against the wall that makes it a
10 little bit easier to see, without you having to try and
11 interpret it, let me tell you what it says. There's been a
12 lot of questions about the impact that the selection of Mina
13 versus Caliente would have on the national routing system.
14 This is data that's in the repository EIS. It's being
15 updated to include analysis of Mina, but it shows the number
16 of cask shipments that would go through each state if in fact
17 any of the four alternatives that were in the repository are
18 chosen.

19 And, for purposes of this, Caliente and Chalk
20 Mountain are in fact the same alternative, because the
21 starting point is the same. And, so, the data for Caliente
22 is the same as it would have been for Chalk Mountain. So,
23 we've got basically the portrayal of the five options that
24 were in the repository EIS.

25 The most important sound bite to come out of all of

1 this is whether you select Jean or Valley Modified or
2 Caliente or Carlin doesn't really make much difference
3 nationally on the number of cask shipments each state would
4 see. And, even though we haven't completed the analysis of
5 Mina yet, the approach to Mina is the same as the approach to
6 Carlin. I'm expecting that the number of shipments by state
7 if a Mina corridor were selected in the final EIS process
8 would be the same as the number of shipments for Carlin.
9 But, we'll have that data as part of the EIS that we're
10 working on now.

11 That's right, we're still doing the analysis for
12 Mina, and the information that feeds us will be in the EIS
13 updates.

14 KADAK: You would think California would see a lot more.

15 LANTHRUM: Actually, I don't believe that, and let me
16 run back real quickly and explain why. The existing rail
17 infrastructure in Nevada, there is a rail line that's a UP
18 line that runs from the Salt Lake City area down through
19 Utah, and enters Nevada right around the town of Caliente,
20 and runs northeast, southwest down through Las Vegas.

21 There is also a line that runs across the top of
22 the state that's shown on the map that I left for each of you
23 that is a joint use by UP and Burlington Northern. It
24 actually comes around down this way. And, that's the line
25 that we'd tie into, but that line up there is the same line

1 that the Carlin route attaches to. And, so, for all the
2 shipments that are east of Nevada, I would expect the
3 approach would be on this line, and, so, the numbers would be
4 almost identical to what we see for Carlin.

5 And, so, I really do not expect to see any
6 difference, and that's one of the reasons I wanted to bring
7 these slides for you, because I know that the state of Nevada
8 has been saying oh, thousands of new cask shipments are going
9 to be going through California. And, the implication is on
10 the national map, that all of the shipping sites in the
11 Southeast portion of the country would flow across--there is
12 actually a rail line that goes across the Southern part of
13 the country into California, and then doubles back, and what
14 they're saying is that all those shipments would proceed
15 across that line. But, if you use standard rail routing
16 criteria, that just doesn't happen.

17 And, again, we will have the detail analysis that
18 specifically addresses Mina in the EIS when it comes out.
19 But, based on the way that you get to Mina, I'm not expecting
20 major changes.

21 Now, there will be subtle adjustments for the
22 shipments out of Oregon and Washington. Looking at shipments
23 to the approach in Caliente, some of the shipments from the
24 Hanford site, from the Trojan plant probably would have gone
25 through Idaho and dropped down through the Salt Lake corridor

1 to get into that access to the Caliente corridor. They might
2 shift--a small number of those shipments might shift to come
3 into California and across the enter in through the Reno
4 approach. But, overall, nationally, the impact is going to
5 be very small, and I think that's a very key point to take
6 away.

7 Again, this is the schedule for our routing process
8 and our work with the states. And, again, we're looking at
9 both rail and truck routes. A lot of our focus has been
10 talking about the infrastructure needed for rail because
11 there's a huge investment required for rail infrastructure.
12 We're not anticipating a large investment if we have a truck
13 infrastructure that has to be pursued.

14 We're not looking seriously at heavy haul across
15 the nation. We're looking at heavy haul from the 24 sites
16 that don't currently have rail access to get to a rail head,
17 and then using rail the rest of the way.

18 For truck shipments across the country, you're
19 looking at legal weight, or over weight truck, and those are
20 small casks. The existing trailer fleet can support shipment
21 of those casks, and, so, it's not a major investment that we
22 have to plan for way in advance, the way that we do with
23 rail, where there's a lot of infrastructure that we have to
24 develop.

25 Section 180(c) implementation. We worked for an

1 extended period of time with our stakeholders, again, very
2 broadly. We have changed the approach to funding emergency
3 preparedness training from one focused on what was originally
4 called a needs based requirement, to a formula based
5 requirement. We got consensus from the participants in the
6 group, and we're hoping to have the revised draft policy
7 published sometime early this year. The final version of the
8 new draft is going through the internal review process, and,
9 again, I'm confident that we'll have that published, both the
10 new policy for implementation, and the implementation of the
11 grants for that policy will be published.

12 And, there's an important nexus between the 180(c)
13 planning and the route planning, because even though the
14 initial shipments won't be until 2017, we have a desire to do
15 a lot more outreach between now and the 2017 time frame.
16 Knowing where the routes are gives us an idea of where we'd
17 have to apply the emergency response training, and where the
18 technical assistance would have to be deployed.

19 And, those are also the alignments upon which we
20 would look at doing pilot projects, and we have a whole suite
21 of pilot projects in our hip pocket that we're anxious to get
22 out there and start engaging with our stakeholders on to get
23 the confidence level raised, both from emergency responders
24 and from just ordinary citizens, that these shipments can be
25 conducted safely and securely.

1 And, overall, the conclusions are basically the
2 conclusions that I presented to you before, is that I believe
3 that these shipments can be done safely and securely. I
4 believe we've got a plan that you'll see when the National
5 Transportation Plan comes out later in the year that
6 addresses all these individual elements in the holistic
7 context. You can see how all the pieces fit together.

8 And, we would expect to be then deploying that plan
9 to a broader set of stakeholders than the ones that
10 participate with us through either the transportation and
11 external coordinating group or the state regional groups, or
12 other specialized bodies, to have a much broader public bit
13 of education that we would pursue to talk about how all the
14 pieces fit together, and how people would be affected by
15 these operations.

16 With that, I'm open to questions.

17 GARRICK: Thank you. Thank you. I think we'll allow
18 our technical lead on transportation, if he has any
19 questions, to go first, and then we'll take David and Andy.

20 ABKOWITZ: Okay, thank you. I was hoping that one of
21 them would warm up the topic. Abkowitz, Board.

22 Thank you, Gary. It certainly seems like you've
23 figured out there's a lot of balls to juggle and they seem to
24 be landing and getting thrown back up in the right order.
25 So, that's good news.

1 I'd like to go to Slide 13, and share with you some
2 information that you may or may not know about. There are
3 two initiatives going on right now. One with the Federal
4 Motor Carrier Safety Administration, and the other with the
5 Federal Railroad Administration. The first one has to do
6 with modifications they're currently making to their routing
7 guidelines. They're expected to be out in the fall of '07,
8 and they are going to be incorporating security criteria,
9 routing security criteria, in conjunction with safety
10 criteria, and they will be applicable to route control
11 quantities, which would then mean that everything under the
12 Yucca Program would be subject to that.

13 LANTHRUM: Right.

14 ABKOWITZ: So, I would certainly advise that if you are
15 going to keep the schedule you have up here, that you be very
16 close to the way in which those criteria are being developed.
17 And, I know enough about that project to know that that
18 information is not available yet.

19 LANTHRUM: In addition to that, there are two notices
20 for proposed rulemaking that are out, one from DOT and one
21 from DHS, that talk about routing of hazardous materials,
22 high hazard materials.

23 ABKOWITZ: Right.

24 LANTHRUM: And, they essentially lean on the industry as
25 being responsible for the routing process. That's something

1 we're taking a close look at, and we will very clearly be
2 commenting on as the process--

3 ABKOWITZ: Right, that's the other one I was alluding
4 to, which is on the rail side, which is kind of a first of a
5 kind rail rulemaking. And, there's going to be, I've seen
6 some early stages of that language, as you may have. It's
7 going to be left up to the industry to demonstrate that
8 they've performed route risk assessments, using the
9 guidelines in the rulemaking, and they're also taking into
10 considering quite a number of different criteria. And, the
11 industry as a whole is actually kind of working on kind of a
12 standardized way of doing that.

13 So, that's another thing to be mindful of, because
14 I would hate to see the effort that you have laid out here,
15 you know, reaching a conclusion, only to find that it's
16 somewhat inconsistent with the thinking that's coming out in
17 those two pieces of legislation.

18 LANTHRUM: We're paying close attention to the changes
19 that are coming. I don't anticipate major shifts. As you
20 are fully aware, the states can designate alternative routes
21 as opposed to the DOT standard highway routing practices, but
22 if they propose alternative routes that don't use the
23 interstate system, there is already a requirement for doing
24 what basically is a hazards analysis, or a risk analysis, to
25 say whether they are compliant with the expectations that DOT

1 has established.

2 ABKOWITZ: Abkowitz, Board.

3 I agree with that. I think that the major new
4 consideration is going to be I guess what I would refer to a
5 iconic structures, and how close the transportation system
6 gets to those structures. And, in some cases, whether the
7 detonation of a shipment while on route, or whether there's
8 the theft and diversion of it. So, there will be kind of a
9 new element that addresses critical infrastructure and ways
10 that are very different from any criteria we've seen up to
11 now.

12 LANTHRUM: Fortunately, as I indicated, we're expecting
13 this to be a living document, and even though there's changes
14 that may be coming up in the somewhat near-term, I would
15 expect even more changes over the long-term with the 20 plus
16 year shipping horizon that's being expected.

17 GARRICK: David?

18 DUQUETTE: Duquette, Board.

19 You mentioned in your presentation that it was
20 going to be possible that you would have to do some truck
21 shipments to rail heads, and then transfer the casks at the
22 rail heads. I have two questions that go with that. They're
23 not really technical questions. They're more from an
24 informed citizen type of questions.

25 One of them is will you require some kind of

1 permission, authorization, or whatever, from the communities
2 at the rail heads? And, number two, will the transfer
3 facilities at the rail heads have to be licensed?

4 LANTHRUM: There would be a fair amount of planning. I
5 don't know that there's any prerequisite for approval for
6 local communities, but there would be lots of community
7 involvement. In fact, the construct of the shipments out of
8 each of the shipping sites, whether it's a DOE site or a
9 commercial site, is something that there's a fair amount of
10 latitude in the site in specifying how they want to ship.
11 And, so, there will be a lot of discussions, both with the
12 site and with the communities as part of our ongoing routing
13 process.

14 There are heavy haul transfers done in many places
15 currently, and most places that have rail heads have the
16 capability of transferring heavy loads from heavy haul
17 trailers, which are very different from legal weight or over
18 weight trailers, onto the rail conveyances. And, I would not
19 anticipate any additional requirements just because of what
20 is in our contents, as long as the infrastructure has the
21 weight bearing capability, I'm not aware of any additional
22 constraints on licensing for those operations.

23 DUQUETTE: Thank you.

24 GARRICK: Andy?

25 KADAK: Kadak, Board.

1 In terms of your rolling stock, are you doing any
2 kind of work with PFS to see if you can use some of their
3 already, I believe, some tested, capabilities of some of
4 their rail cars?

5 LANTHRUM: Actually, the work that was done for PFS, I
6 believe was Colorado Rail Car did the development of the
7 prototype car for their cask, which is a depressed center
8 car, which is very long. And, it was tested at TTCI, the
9 Transportation Technology Center, out in Pueblo, Colorado.
10 We're linked very closely with TTCI. In fact, the modelling
11 I indicated we have done about the performance and suspension
12 systems was done at TTCI. Colorado Rail developed that car
13 is one of the companies that's being looked at for--and, was
14 involved in the discussions we had when we invited the
15 industry to come in and talk to us. And, so, we will benefit
16 from that knowledge, but we haven't committed to using any
17 particular vendor yet. But, the vendors that provided that
18 car for PFS are on our prospectus for folks that will be
19 involved in the procurements we ultimately do.

20 KADAK: It would seem that, you know, I don't know how
21 their project is going to progress or not, but they've
22 already done the bulk of the work, and I don't know, you
23 probably want to--

24 LANTHRUM: We're aware of that. They've only done work
25 on again the cask car. They've done no work on an escort

1 car. They did no work on bumper cars. And, it's a depressed
2 center car, which is very long. One of the things we're
3 looking at is that is there a possibility of having a flat
4 bed car, which would shorten the car significantly, which
5 gives us a lot more flexibility in terms of routing. And, if
6 we wound up going that way because of the improved
7 flexibility overall, if we can get the performance, the
8 actual in-transit performance out of a flat bed that you
9 can't out of a depressed center car, there would be a lot of
10 reasons for doing that.

11 KADAK: Okay. In terms of the railroads, and we met
12 with them, I guess the best thing to say about it is they
13 weren't really enthusiastic about this business, because they
14 were making much more money shipping coal and other things.

15 LANTHRUM: We're not a prime customer.

16 KADAK: How much of this has been worked with the
17 railroad companies?

18 LANTHRUM: We've had ongoing discussions with the
19 railroads through both the FRA, in terms of our commitment to
20 use dedicated trains, which is one of the things the
21 railroads wanted very much, because it simplifies the flow
22 through their systems, and greatly simplifies moving our
23 trains through their system. And, also, through the AAR, the
24 Association of American Railroads, and we had a meeting just
25 last summer with four railroads with the AAR, talking about

1 routing issues, because they have very different concerns
2 than other stakeholders do about how the routing system would
3 be used.

4 We're not a prime customer. We're not going to be
5 a huge money maker for them. It would be easier for them if
6 we went away. They know we're not going to go away. And,
7 so, they're engaged in having discussions with us about how
8 the system is going to work, and so far, we've made the
9 decisions that will make our shipments, will make them as
10 easy to deal with as possible. And, the decision we made
11 about a year ago to use dedicated trains is one of the things
12 they were pushing for.

13 KADAK: Okay. In terms of routing decisions, you say
14 you're going to finalize routing criteria by 2007. Now, this
15 map that you also passed out is very helpful, and I'm not a
16 space scientist, but I'm looking at very few options.

17 LANTHRUM: That's true.

18 KADAK: And, the process of establishing criteria is, I
19 think, interesting. But, if I'm a Trojan, I've got two
20 options.

21 LANTHRUM: Right.

22 KADAK: And, wouldn't it be good to kind of look at each
23 one of those with the railroad companies, really understand
24 railroad safety, and say this is a better route than the
25 other, to get to your point here?

1 LANTHRUM: There are some shipping sites that have
2 significantly fewer options than others. As you go further
3 east, that map is mostly Class 1 railroads. As you go
4 further east, there is an increasing density of short lines
5 and branch line tracks, and a whole range of other options
6 that are not illustrated on that map. That was in the
7 repository EIS for illustration purposes.

8 And, so, as you move further east, the question of
9 what your routing options are becomes significantly more
10 complicated. There will be some sites for which the
11 discussion about routing is going to be very simple.

12 KADAK: Okay. But, I'm really trying to address the
13 process of actually selecting routes. Clearly, you're not
14 going to--you may have to ship some of the heavy materials on
15 routes that are not what you call Class 1 routes, because
16 there's no other way to get to them.

17 LANTHRUM: Right.

18 KADAK: But the Class 1 route. But, it would seem to me
19 that if you were able to work with the communities and the
20 railroads, and as you said, sit around a table and put
21 yourself here at Yucca Mountain, and work out, and begin to
22 understand what options there are, and obviously, you have to
23 look at criteria, but you're not going to build new rail
24 lines.

25 LANTHRUM: No.

1 KADAK: And, so, the variables are greatly reduced.

2 LANTHRUM: For sites like Trojan, the discussion is a
3 short discussion. For sites as you move further east, the
4 discussion becomes much more complicated, and the idea of
5 developing the criteria and the methodology before you
6 discuss specific routes becomes much more helpful. We do
7 have both the states and the tribes to the extent they would
8 be affected, and the industry at the table with us having
9 these discussions. And, what we have indicated is the
10 decision on routes will be a Department decision. We're
11 looking for lots of input from people and we'll consider it
12 to the extent that we can. But, it ultimately will be a
13 Department decision.

14 KADAK: Are you not already rail routes that are
15 qualified for nuclear or perhaps other types of similar
16 materials?

17 LANTHRUM: There is no specific nuclear qualification
18 for a rail route. What there are is Class 1 railroads. And,
19 Class 1 railroads are equivalent to the interstate system on
20 the highway side of the equation. And, what the railroad
21 routing, since DOT requirements don't directly apply to
22 railroads, because railroad shipments are done all on private
23 land, the railroads own the land under their track, but the
24 criteria that the railroad use for the normal operating
25 practices are very similar to the criteria that DOT uses for

1 highway shipments. It's minimize the number of interchanges,
2 maximize the use of Class 1 track, minimize the time in
3 transit, and how those all come together is something that
4 we'll have ongoing discussions about. But, there are
5 criteria out there that are very similar in practice to what
6 DOT has for the highway shipments.

7 KADAK: So, what I was really trying to get at was
8 emergency planning around some of these routes. I was led to
9 believe that there were already some routes that have
10 implemented emergency preparedness for shipments.

11 LANTHRUM: There probably are. In fact, we're not
12 responsible for creating an emergency preparedness
13 infrastructure. We're required to take the existing
14 emergency preparedness infrastructure and raise it up the
15 level it's needed to be aware of what the interaction would
16 be for our shipments specifically. But, all the states have
17 emergency preparedness, because there's a lot of hazardous
18 materials that are moved currently.

19 KADAK: Okay, thank you.

20 GARRICK: Any other questions?

21 (No response.)

22 GARRICK: Questions from the Staff?

23 (No response.)

24 GARRICK: I didn't mean to scare you with my closing
25 comment before. Please, if you have a question, feel free to

1 ask it. Any questions from the room?

2 (No response.)

3 GARRICK: Okay, well, thank you very much.

4 LANTHRUM: Thank you.

5 GARRICK: I guess we'll hear our final presentation for
6 the day from Scott Wade on Yucca Mountain Site Operations.

7 WADE: Good afternoon. My name is Scott Wade. I'm the
8 Acting Director for the Yucca Mountain Site Operations Office
9 for the Office of Civilian Radioactive Waste Management.

10 A little orientation of who I am and what I do
11 within the project. I'm currently in charge of all field
12 activities for Yucca Mountain. I was asked by Ward Sproat to
13 step in when John Arthur fell ill in early December, and
14 continued in that role until they ultimately fill the
15 position.

16 Prior to the May 2006 reorganization of OCRWM, I
17 was the Director of the Office of Facility Operations. I was
18 also in charge of the site. So, I have a little bit of
19 background on the site operations, and I'd like to share that
20 with you today.

21 What I'd like to talk to you about is what are
22 those site facilities and infrastructure that we manage at
23 the Yucca Mountain site, give you some background and some
24 history on their construction, some of the issues we ran into
25 as we constructed them, and some of those issues we are

1 managing today. Talk about the Exploratory Studies Facility
2 and its condition. Talk about the underground systems, in
3 particular, the special unique issues they provide us in
4 managing the safe operations of the ESF underground, and,
5 finally, talk about the support utilities of the Yucca
6 Mountain site, some of them we share with the National
7 Nuclear Security Administration, because they administer the
8 Nevada Test Site.

9 Next slide, please. Now, what are those site
10 facilities and infrastructure? That includes eight miles of
11 tunnel at the Exploratory Studies Facility that we excavated
12 in the Nineties, and the support utilities that allow us to
13 operate it. This includes ventilation, power, water system,
14 waste water systems, fire alarm and detection system, and our
15 underground rail system. We have facilities at both the
16 north and south portal of the ESF.

17 Now, on top of these, we have the overarching
18 utilities that we require just to occupy that site. These
19 include water, power and roads. We share some facilities
20 that go back to the 1960s that were developed at a previous
21 project on the Nevada Test Site at a location called the
22 central support area. You pass it as you enter the Nevada
23 Test Site en route to Yucca Mountain. And, finally, the
24 boreholes, trenches and test facilities that we monitor and
25 administer at Yucca Mountain.

1 The tunnel itself was excavated from 1993 to 1998.
2 It's over five miles in length, and consists of a 25 foot
3 diameter tunnel excavated by a tunnel boring machine. When
4 we excavated it, we had anticipated use for that for site
5 characterization of five to ten years. As such, we made some
6 decisions in the Nineties to align an as constructed
7 configuration instead of installing some permanent utilities
8 within it.

9 For example, instead of running power utilities
10 within conduit, we ran them with durable cable that we strung
11 along the invert wall. We also utilized the existing Nevada
12 Test Site utilities, water and power. Some of these go back
13 to the 1960s, and I will elaborate on them a little bit
14 later.

15 Next slide, please. The Exploratory Studies
16 Facility, as I mentioned, is a five mile tunnel, 25 foot
17 diameter for the main tunnel. It starts with the north ramp
18 on the left-hand side of the slide here, to what we call the
19 main drift, then to the south ramp. We also excavated in
20 1998 a two mile cross-drift. It's a smaller diameter tunnel.

21 Now, as we excavated the ESF, it gave us access to
22 geologic features that we wanted to study closer. That's why
23 we excavated test alcoves. We have a total of eight alcoves,
24 seven in the main tunnel, one in the cross-drift. And, we
25 also have a series of niches. These are really smaller

1 tunnels that also gave us access to the features we wanted to
2 study.

3 The current outlook, though, the current site
4 mission is safe and reliable operations, and we plan to
5 extend that for another, at least another five years. This
6 presents us a unique challenge, because if you go back to the
7 initial excavation of the ESF in the Nineties, this could be
8 over 15 plus years. This creates degradation within some of
9 the systems, just from use alone, and I'll talk about some of
10 those systems and their degradation.

11 It also presents us a challenge, because our
12 documentation of these systems in their as-constructed
13 configuration varies. We have a lot more detail, for
14 example, in ground support. We have less detail on some of
15 the other systems. But, we are committed to safe operations
16 of the facility. So, with everything we have, we have a risk
17 management approach to understand what the risks are for our
18 operations, and mitigate those risks.

19 We did this by first making sure that we firmly
20 understand the extent of some of the issues we're managing,
21 so we conducted a series of assessments in 2004 and in 2005.
22 We have established both routine and preventative
23 maintenance for all of our underground systems and surface
24 systems, and for those systems where we are not in a
25 condition that we would call preferable, we have established

1 additional safety mitigations to give us an additional
2 envelope of safe operational limitations.

3 In this slide, it shows three pictures of the north
4 portal area of the ESF, and I would like to turn and talk a
5 little bit about the surface facilities for a few moments.
6 What you see in the north portal here is a shot that shows
7 both the muck pile, the purple area, it's part of the
8 picture, and some of the temporary structures that we
9 deployed as part of site characterization. These include the
10 muck pile here, over 600,000 cubic yards of muck. This is
11 mined rock that was excavated from the ESF, the tunnel boring
12 operations.

13 You have the conveyor belt system that brought the
14 muck to the surface. You have the various support structures
15 that include trailers, tent structures, these are rigid frame
16 tent structures that we have both warehousing and craft
17 fabrication activities in, and what we call our Carnack
18 Shops. These are basically sealing containers that are used
19 for our craft fabrication. And, we have two permanent
20 structures, the change house located here, as well as our
21 switch gear building. The change house allows our craft crew
22 at the end of shift to prepare for the bus ride home, as well
23 as our switch gear building, which we have a 4000 volt switch
24 located inside, and last year, we completed half of it as a
25 site information center. It was originally sized for four--

1 actually, three 4000 volt switches. When we anticipated
2 multiple tunnel boring machine operations, not having a need
3 for that volume of electrical components, we were able to
4 utilize the existing space for both site information center
5 and our mine rescue center.

6 Shown in the lower pictures are close-ups of some
7 of those facilities. This is, again, what we call Tent 2,
8 and this is one of our trailers. Now, the condition of these
9 facilities, again, they present us different problems. This
10 tent, and the tent that adjoins it, were deployed in 1995.
11 Again, they weren't intended for long-term operation, exposed
12 to the environment, so we actually have degradation of the
13 tent lining structure.

14 This trailer here is what we call our construction
15 management trailer. It's one of two of them that we have
16 located at the north portal, and they actually came from the
17 Nevada Test Site. They have an early Eighties vintage. They
18 were originally located in Area 3 of the Nevada Test Site.
19 We relocated them out to the north portal in the early
20 Nineties. So, even though you see all this surface
21 structure, not all of them are of recent vintage.

22 Supporting this is 185 full-time employees, both
23 craft and exempt staff.

24 Some more pictures of some of the current
25 activities and conditions we have. Now, the craft workers,

1 as they do their activities to maintain the ESF, and, again,
2 this supports the safe maintenance of the tunnel, have to do
3 a lot of their work in less than desirable conditions.

4 For example, this is our electrical fabrication
5 area. Craft workers here do most of their fabrication
6 outdoors underneath this awning. I have been out there at
7 times when it is in really, really difficult conditions, you
8 know, in the middle of winter, in the middle of summer, it's
9 less than desirable.

10 This is our heavy equipment maintenance shop area.
11 These are, again, part of our row of Carnack shops. This is
12 adjacent to the change house. Plumbers and pipe fitters shop
13 area is right here. This area is interesting, too, because
14 just adjacent to it, we had a fire in February of 2006 over a
15 weekend, one of the trailers heaters caught fire. It
16 actually burned down two trailers, one Carnack shop, and took
17 out part of the electrical system that was associated right
18 next to it. So, since February of 2006, we've had limited
19 ability to do heavy equipment maintenance out there.
20 Everything is done off of generators. So, it has given us
21 really special challenges.

22 One other component, and since I mentioned the fire
23 of 2006, fire response comes from the Nevada Test Site, from
24 a location either in Mercury, which is in Area 23, or what
25 they call Central Control Point, which is in Area 6. Both of

1 those points are origins for fire response. We're about 45
2 minutes away. So, even if we engaged the fire alarm at the
3 site, usually by the time something would get out there, most
4 of these trailers and shops would be fully consumed. So, our
5 standard policy, going back to mitigations earlier, is if
6 there's a fire, it's in incipient stage, we train our staff
7 to fight it. If not, we ask them to safely egress the area,
8 and we wait for trained fire fighters to respond.

9 This is an aerial shot of the ESF. I'll just hit
10 some of those key facilities. Again, there's the muck pile.
11 Now, as we were looking at a range of options to deal with
12 these conditions, we looked at options both constructing new
13 facilities, or replacement facilities in the north portal
14 pad, or we looked at adjacent sites. And, both of those
15 provide special problems. Either of them have advantages or
16 disadvantages.

17 If we were to construct it on the north portal pad,
18 one of the things that we did not do is complete the north
19 portal pad to its original designed drainage. This goes back
20 to that electrical carnage that I pointed out a little bit
21 earlier. Other times when I've been out there, because the
22 lack of drainage control, you can see site workers standing
23 in puddles of water. They're safe--unfortunately, again,
24 that's far from ideal conditions for our workers to be
25 within.

1 So, actually, constructing activities and
2 replacements to the north portal pad do not seem desirable.
3 So, what we look at is in proximity to the north portal for a
4 location that we could replace these facilities.

5 Adjacent to the north portal pad is what we call
6 the lower muck yard. This was grubbed and graded back in the
7 Nineties when we originally intended to extend our conveyor
8 belt system for storage of the muck piles. Originally, this
9 600,000 cubic yards of muck was going to be put in piles here
10 because we were going to extend the conveyor belt system down
11 this alignment. We didn't end up extending the conveyor belt
12 system, instead stockpiled the muck here, but had this as a
13 grubbed and graded area.

14 What we proposed in an environmental assessment
15 that we released in July of 2006 is to relocate all of our
16 facilities to this lower muck yard location. This was
17 constructing a new fire station, so we would have on-site
18 fire response capability, as well as craft maintenance areas,
19 heavy equipment maintenance areas to replace the area that
20 burned within the fire, warehousing to replace the tent
21 that's failing, as well as administrative facilities.

22 This draft environmental assessment was released in
23 July. We got a lot of public comments, and we have addressed
24 those comments and are looking to make a decision shortly on
25 it.

1 Next slide, please. I'd like to turn to the
2 underground systems within the ESF. One of the main systems
3 we have is the underground rail system. It was, again,
4 installed between 1993 and 1998. The condition of the rail
5 is basically a floating gauge. In essence, there's a TBM
6 advanced, you needed to put in a rail system so you could
7 bring more materials to the tunnel boring machine to support
8 its continued excavation. So, you needed a rail system.

9 For expediency purposes, what they did is went
10 ahead and on top of the concrete invert, overlaid the rail
11 system and secured it with bolt clips and bolts actually
12 drilled into the concrete invert. Now, as a temporary
13 feature, this is just fine. But, with years of use,
14 considering the vibration of the trains, the actual loads of
15 the trains, this causes the gauge to wander, and it creates
16 continued maintenance challenges for us.

17 One of the issues we've had most recently, in
18 November, we had actually a rail break. Now, when we talk
19 about a rail break, we were doing our routine starter shift
20 maintenance walk-down, we found this rail, we locked out the
21 rail system and did not utilize it, and we replaced it. But,
22 in order to support this in as-constructed condition requires
23 a great deal of maintenance activities.

24 However, to make sure that we're managing this for
25 safe operations, we've established these maintenance

1 activities. We've established a full training and
2 qualification program for our craft that are doing the
3 maintenance on both our rail, as well as our rolling stock,
4 and we've implemented an additional mitigation, keeping the
5 rail speed slower. That's the current condition of the rail.

6 Next slide. Within the ESF, as the tunnel boring
7 machine advanced, you needed high voltage power system, and
8 it's primarily a 12,000 volt power line. In fact, you can
9 see 12,000 volt cabling. As you've been in the tunnel,
10 you'll see this strung on the right rib of the tunnel. And,
11 this is strung behind the TBM as it advanced. In order to
12 keep the voltage up at consistent levels for tunnel boring
13 machine operation, they deployed at that time what we call
14 mine power centers, or MPCs. These bump up the voltage.
15 These also provide switches and disconnect systems. They're
16 on the right rib of the tunnel.

17 Now, again, this provided us certain problems. As
18 they advanced, they didn't put these down flat on the rail
19 because of space limitations. However, there's code
20 requirements that our electricians need to be able to respond
21 quickly for maintenance and emergency conditions on the
22 electrical system, so we put on these racks that you see
23 here. But, this creates clearance tolerance issues for our
24 real operations. In fact, some locations within the ESF,
25 you've got less than 12 inches of clearance between the rail

1 and these platforms. What we do, again, is we've emplaced
2 some mitigation to slow the speed of the trains.

3 Other alternatives would be, of course, to excavate
4 an alcove, but for right now, this provides us proportionate
5 with our current mission, an acceptable mitigation for sake
6 of operations.

7 One of the things that is new within the tunnel
8 arose from a 2004 fire hazards analysis. Now, annually, we
9 do a fire hazard analysis update of both our subsurface as
10 well as all of our surface features. This fire hazard
11 analysis, against the code requirements of the National Fire
12 Protection Association, found that we really needed to have
13 some systematic means of detecting any fire event within the
14 tunnel. We made a decision then last year to go ahead and
15 start deploying a fire detection alarm system within the ESF.

16 We have currently deployed it all the way down the
17 north ramp, throughout the ECRB, throughout the cross-drift,
18 and in Alcove 5. We anticipate extending this throughout the
19 remaining parts of the tunnel, but it is currently
20 operational today, so if you were to have a fire event, it
21 triggers through a panel on the surface, which is then also
22 remotely monitored by the fire station in Mercury. So, if
23 there were an event, we'd be aware of it and would be
24 notified.

25 This shows actually a picture of the rail I

1 mentioned earlier, but looking back down the north portal.
2 This is actually the turnout for the cross-drift. What this
3 shows is a couple of neat things. Let me talk for a moment
4 about lighting, and then come back to rail.

5 Lighting system. We have lighting features strung
6 along the entire length of the tunnel. One of the things
7 that we had is recommendations from the craft workers that
8 they didn't like the configuration of the lighting fixtures.
9 They felt that they were very, very difficult to maintain.
10 They were more subject to failure. We listened to them and
11 we authorized the rework of the lighting system to give more
12 space to the internal configuration of it.

13 So, as we deployed a fire detection and alarm
14 system down the north ramp, we've also gone back and
15 reconfigured the lighting system, and intend to also continue
16 that throughout the rest of the tunnel.

17 Now, shown here is actually a really nice section
18 of the tunnel. We completely reworked this switch as part of
19 the rail system last year to give us better confidence in its
20 operation. This is a tight turnout for a switch. Looking
21 back down the north ramp, you also get a sense of what I was
22 talking about on a real configuration. It is a floating
23 gauge, just mounted to this concrete invert that you see
24 attached there.

25 Ventilation system. In order to go underground,

1 you've got to have a certain required amount of fresh air
2 supply. So, we have a series of ventilation fans, two
3 primary ventilation fans at the south portal that bring
4 approximately 300,000 cubic feet per minute of ventilation
5 through the tunnel. We also have separate ventilation
6 systems for our visitors alcove, Alcove 2, as well as the
7 cross-drift. I believe this is Fan 3 in the north ramp.

8 One of the things we did, again, as part of
9 assessments in 2004, we brought in a panel of experts,
10 including experts from NIOSH, to look at our underground
11 operations, to look at our ventilation system, and make some
12 recommendations to us that would give us better operations.
13 And, they strongly recommended that we needed to have a
14 predictive means for fan failure. Now, fan failure doesn't
15 mean fan explosion, fan fallout, or anything. It could just
16 mean breaking of the fan, failure to start up. So, we
17 installed temperature and vibration monitors with all the
18 ventilation fans in 2005 and 2006. We are also looking to
19 potentially replace Fans 10 and 11 at the south portal to
20 give us new fans with lower noise profile, as well as optimal
21 monitoring capability. We'll actually be able to monitor and
22 control those fans from the north portal.

23 Ground support system. The ground support system
24 is one of our best systems we have out there. It was
25 completed according to its engineering design, with a couple

1 of minor differences that I'll elaborate upon. What you see
2 in the top picture is ground support in areas of really good
3 competent rock, what you would normally find, again, is the
4 ring lagging in a wire mesh across the crown of the tunnel,
5 primarily for safety reasons. In other areas of the tunnel,
6 particularly as you get near the surface, you have less
7 ground control conditions, so we had more steel lagging, as
8 well as cross-lagging. And, behind here, we had quite a bit
9 of timbering.

10 We did, as we came out and had assessment again in
11 2004 that completely looked at all of the ground support
12 components within the tunnel. It provided us some
13 recommendations on some additional ground control we wanted
14 to do, mostly to avoid some maintenance costs. We had 278
15 Williams rock bolts in the north ramp that were installed in
16 the Nineties that weren't completely grouted in. It wasn't a
17 ground control risk, it just became an operational and
18 maintenance cost because we had to send a work crew out to
19 torsion down a restraining bolt on a frequent basis. So, we
20 took care of those problems.

21 But, we still have those, what we call eight 3.01X
22 series. One of our ground control specifications was Section
23 3.01X. This allowed the constructor to use alternate ground
24 control techniques if they ran into bad ground conditions,
25 again, as you're right near the surface of the tunnel, you're

1 more likely to run into these types of conditions. This
2 allowed them to use timbering, grout, various other things to
3 go ahead and secure the ground. What you don't want to lose
4 is contact of the TBM grippers with the surrounding rock
5 wall. So, they needed to take quick action, so they
6 installed various ground control conditions behind this
7 lagging.

8 Now, it's not a ground control issue, but if you
9 put a lot of timbering in there, if you put hay, if you put
10 excelsior in there for ground contact, it creates a fire
11 load. So, one of the issues that we're ultimately looking to
12 address is lowering the fire load within the tunnel, and this
13 is one of the larger fire load issues if you were to have a
14 fire that would consume part of temporary ground support
15 within a 3.01X area. Again, we have mitigations in place.
16 We have a very, very controlled hot work permit process, such
17 that we don't allow hot work within these areas without a
18 fire watch, and under only certain conditions.

19 This is a nice picture of the north portal of the
20 ESF looking towards the north portal itself. This is the
21 conveyor belt system that we brought the muck from TBM
22 operations out. Again, that same 2004 assessment pointed out
23 that the conveyor belt system, while fire retardant, was not
24 inflammable. Therefore, it would burn. To lower the fire
25 load, we have been systematically removing the muck conveyor

1 system within the underground. We have removed all of this
2 conveyor belt system that you see here. We have removed some
3 of it going down the north portal, but we've removed the belt
4 all the way down through the north ramp and in the cross-
5 drift, and intend to continue removing both the belt and
6 support structures.

7 I'd like to turn to the surface utilities and
8 surface features that support Yucca Mountain operations. One
9 of them is a water well system. Now, Yucca Mountain gets its
10 water from two water wells that were drilled in 1960
11 supporting the Space Nuclear Propulsion Agency project that
12 was performing in Area 25 of the test site. These are wells
13 J-12 and J-13. The NTS utilizes these same wells. We
14 actually have a line that comes off of the wells and heads up
15 to the north portal supply of potable and non-potable water
16 system.

17 Some of the challenges that we're facing, though,
18 is these wells were drilled in the Sixties, and they are
19 subject to the wear and tear and aging, as with all water
20 wells of that age. Particular here, just recently, Well J-13
21 submersible pump failed again after less than a hundred hours
22 of operation. Now, we don't have to pump a lot of water
23 under our current conditions, but that's not very much of an
24 operational duration. And, part of it is because the well
25 itself, its casing is failing. Well J-12 is somewhat better,

1 because it has been less used, however, its condition is not
2 optimal, and the transfer pump going from J-12 to J-13 is
3 also failing, as well as some of the pipeage.

4 Now, we have a maintenance agreement with the
5 Nevada Test Site, and they perform all these maintenance
6 activities. But, we need to make sure that we have a
7 reliable water source to meet our current activities. And,
8 this has presented a special challenges that we're looking
9 at. One of the things that we may do is working with the
10 NTS, seek to replace one of the wells with a new water well
11 immediately adjacent, very common within well systems, that
12 you can redrill a new well within 50 or 100 feet of your
13 existing well.

14 Now, concerning our water use and water rights
15 condition, as you may be aware, in 2002 our temporary water
16 right permits expired for the Yucca Mountain project. We had
17 filed for permanent water rights in the Nineties, gone
18 through hearings with the state engineer, had been denied by
19 the state engineer, and we continue litigation on those
20 permits. But, because of both agreements with district
21 court, as well as with the state engineer's office, we were
22 authorized for a certain amount of water to support status
23 quo. That amounts to 420,000 gallons of potable water per
24 year. Now, this is the amount of water we were able to
25 demonstrate to the court needed for crafts, for their end of

1 day showers, for facilities at the north portal, and 1.78
2 million gallons for routine dust control and other surface
3 related activities. We have a network of unpaved roads out
4 there. After storm events, we have to go ahead and regrade
5 those. We need the water for dust control purposes, as
6 required under our air quality permit from the state of
7 Nevada. So, that's the status of our current activities with
8 water.

9 Coming out of the Nevada Test Site, we go through
10 Gate 510. I'm going to talk in a few minutes about the road
11 systems on the Test Site. This is the guard station at Gate
12 510. It's a ten by ten foot bullet proof enclosure that is
13 manned by Wackenhut security, the NTS's protective force. We
14 bring all of our work crew through this gate for a couple
15 reasons. One of it is to economize their time in transit.
16 If we were to bring them in through other gates and other
17 routes, it would give them a much longer work day. Secondly,
18 is to economize our maintenance dollars.

19 I mentioned earlier that we work with the Nevada
20 Test Site on shared assets and utilities on the test site,
21 and one of the features that we have to bear a burden of
22 funding is roads and basic utilities. So, what we try to do
23 is bring all of our access through the Lathrop Wells gate,
24 but this gate does not have much in the way of
25 functionalities. If you go out through this gate, you

1 already have to have a DOE credential, or be on one of our
2 site access lists. If you forgot your badge, even if you're
3 a site worker and you forgot your badge, you can't go through
4 the gate here. You'd have to go back to Gate 100 in Mercury,
5 which is probably about another 45 miles--45 minutes away by
6 road, about 30 miles as the crow flies.

7 So, this provided us with a problem. What we've
8 got then, with the next one, if we look at a couple options,
9 including creating additional functionalities at Gate 510.
10 Now, some of the things I didn't mention that were problems
11 for us at Gate 510 is positive site access control. If
12 you've been out to the Nevada Test Site, it's very easy to
13 take a wrong turn and suddenly find yourself in one of the
14 forward areas of the test site wondering which way to turn.

15 I worked on the Test Site for about five years
16 before coming to work for the Department of Energy, and it's
17 very easy to do. In fact, over the last few years, we've had
18 several occurrences of this, where we've had site workers,
19 visitors, or even Fed. Ex. deliveries that have come out to
20 the site, gotten lost, and we'll get a call from Wackenhut or
21 others saying that they are 35 or 40 miles away on the Test
22 Site wondering where the Yucca Mountain facilities are. So,
23 we want to have positive access control for emergency
24 management egress. We also want to have those badging and
25 security functionalities.

1 What we propose, and we studied last year, is to
2 put in a new structure out at Gate 510, giving us some of the
3 functionalities that we desire for safe operations. What we
4 conceptualize now is approximately 9,000 square foot facility
5 located at Gate 510. What you see would be existing guard
6 shack about the location of Gate 510 that we would
7 anticipate, supported by a structure. Again, this is
8 proportionate with current site mission. This is not a
9 repository asset. This is, again, just to allow us to track
10 out workers, our load, equipment that arrive at Yucca
11 Mountain in a much better manner. It also allows us to have
12 some better functionalities, including function as a backup
13 emergency operation center.

14 We've gone out for a DOE direct contract on this,
15 and are currently evaluating proposals on this. So, we'll
16 make some decisions on this shortly.

17 Speaking of the roads on the Test Site, this is a
18 picture of the Jackass Flats Road that comes from Mercury
19 towards Area 25. It's what I would call, you know, your
20 traditional hill and dale construction technology. In other
21 words, they grubbed it, graded it, they did not put much sub-
22 base on the road, and paved it. And, what you see is the
23 degradation because of wash-out over the road over years. In
24 order to manage this, the NTS has continued to drop the speed
25 limits. In fact, this section of road right here varies in

1 speeds anywhere from 45 to 35 or less, depending upon exactly
2 how many potholes have arisen.

3 What we did back in, again, in 2005, we studied all
4 of the roads leading to Yucca Mountain. We had a road
5 engineer come in, look at Jackass Flats Road, Lathrop Wells
6 Road, what we call the Cane Springs Road as well, and the
7 final connection roads going up to the Exploratory Studies
8 Facility, and gave us some recommendations on prioritized
9 maintenance, as well as safety recommendations on the current
10 condition. And, the road engineer was very, very concerned
11 about this road here, so we immediately took steps to move
12 our work force off of this road. We sent them in through
13 another gate immediately, and no longer routinely utilize
14 this road.

15 But, this road is not terribly different than even
16 some of the existing roads we're using. All were
17 approximately 1960's vintage in construction, and all are
18 suffering from various states of degradation. So, what that
19 environmental assessment proposed in 2006 was a couple of
20 options, including a no-action alternative, but a couple of
21 options for giving us safe and reliable roads.

22 One option, this was prospective here, this is the
23 edge of the Nevada Test Site, it comes over here. This is
24 U.S. 95. This is the Amargosa Desert area, and the old
25 Lathrop Wells township area. This is the road that comes

1 into that Gate 510 bulletproof enclosure I mentioned earlier.
2 The draft environmental assessment looked at two options,
3 both completely reconstructing the road all the way around
4 its existing line up to the Exploratory Studies Facility.
5 So, right now, as we bring our work crew in, we bring them
6 around this way. Or developing a new direct route coming
7 towards the ESF.

8 There's advantages and disadvantages with each of
9 these. The indirect route, I remind folks a great deal of
10 the year, including this time of the year, our work force
11 arrives and departs the site in the dark. By the end of
12 their shift, it's dark, and there's very little lighting out
13 on this road system. So, an indirect route has unique
14 hazards because of its condition. A direct route would be
15 preferable. So, the environmental assessment looks at both
16 of those options.

17 On roads I mentioned that we have a series of dirt
18 roads, if you've been up on the Yucca Mountain crest, what
19 you would see is a road that comes around here, and comes
20 along this alignment up to the Yucca Mountain crest. This
21 section right here, as an example, has grades that are
22 extremely large, anywhere from 20 to 23 percent grades. But,
23 we still have a responsibility to both maintain this road, to
24 grade this road. We have various scientific activities we
25 perform along this ridge crest. We also have a series of

1 boreholes we're required to monitor.

2 So, we looked at a couple options to get our work
3 crews up to the crest in a safer manner. We looked could we
4 reconstruct this road here, and there's no way with the
5 topography around it could we get it to the preferable
6 approximately 8 percent grade we would desire. So, what we
7 found is if you take the existing H Road, now this is the
8 Exploratory Studies Facility right there, this is what we
9 call H Road that you approach the ESF on, the pavement ends
10 about there, it is so graded up to a point of about there, if
11 we added a 1.3 mile section, we could get a new connection to
12 the crest with an 8 percent grade. There's a significant
13 amount of dirt work that you would have to do with this, but
14 there are some distinct advantages for lowering the grade.

15 Right now, for example, and I'll talk about it in a
16 few minutes, we are putting up some new communication towers
17 to improve our communication capability with the ESF. And,
18 I've been having aggregate brought up this crest road, and it
19 has been a real challenge for these trucks to get up this
20 road because of this grade, also because of some tight turns
21 right here in this location.

22 So, a direct route to the crest was studied in the
23 environmental assessment. What we'd do would excavate, pave
24 this new section here, as well as chipseal along the crest.
25 One other advantage we would have here is this would also

1 give us a potential second egress from the Yucca Mountain
2 site, because it could connect down with Solitario Canyon.
3 So, if we needed to, we would have ability to egress to the
4 west of Yucca Mountain.

5 Power system. This is a substation immediately
6 adjacent to the Exploratory Studies Facility. A couple of
7 challenges with that, as well. The NTS power grid, similar
8 to its water system and road, was primarily installed several
9 decades ago. Now, the NTS has, in a prioritized manner, gone
10 through and upgraded all those sections on the Test Site,
11 with the exception of the one that connects to Yucca
12 Mountain. They brought all the voltage up to 138,000 volts,
13 leaving one 69,000 volt section associated with the ESF.
14 This then leaves us with a 69 to 1247 transformer that then
15 transforms the power, and we utilize it for the transformer
16 for operations in the ESF.

17 A couple of problems this presents us with. We
18 have routine power outages. On a quarterly basis, we have
19 three to four power outages. Some of these are milliseconds,
20 some of these can be multiple hours. This transformer is a
21 single point failure for us. If this transformer fails and
22 the voltage is unique enough from 69k to 1247, we would have
23 to have a new transformer wound. It would be an almost 42
24 week replacement period. So, our power would be down for 42
25 weeks.

1 We're also limited to no more than 10 megawatts of
2 total power. We average around 2 1/2 to 3 megawatts of
3 power, but it provides us a limitation. There's also some
4 cost efficiencies we would like to explore. We currently buy
5 our power through the Nevada Test Site. We would certainly
6 like to get more competitive rates.

7 So, what that environmental assessment looked at is
8 going to the nearest power provider, Valley Electric. A
9 couple of options are bringing power up to the north portal.
10 Again, for perspective, here is the north portal here. Here
11 is an existing 230,000--I'm sorry--existing 138,000 volt
12 system that runs just along the NTS border, and there is a
13 switch that Valley Electric owns just outside the NTS called
14 Lathrop Wells switch.

15 We looked at two options. One would bring power
16 along an existing alignment up to the north portal. The
17 other would parallel with site access road option to the
18 north portal. What this would allow us to do is go to Valley
19 Electric, negotiate the utility purchase agreement that would
20 allow them to go and construct that power connection,
21 contingent on certain service agreements, we would have to
22 agree to a multi-year.

23 Additionally, it would allow us to solve other
24 problem I have. Now, I mentioned the ventilation fans at the
25 south portal. The south portal ventilation fans are supplied

1 by power that we take all the way through the tunnel. So,
2 every time we want to do maintenance on one of those mine
3 powers, and there's one of those big yellow boxes I showed
4 you earlier, we have to actually shut off all the power in
5 the tunnel, and run the ventilation off of generators. Okay,
6 those generators are constrained by Air Quality Permit
7 limitations by the State of Nevada, which provides us
8 challenges in trying to maintain all of those 13 mine power
9 centers and associated other power equipment. So, a
10 permanent surface power connection in the south portal would
11 also be negotiated in this agreement.

12 Communication system. What this shows you is in
13 the lower picture, is the muck pile right here. This
14 structure that you see here is shown up in close-up there.
15 This is an analog microwave system that was employed during
16 site characterization. That is actually a notch that we had
17 to cut out in the muck pile, because as we were stacking
18 muck, we actually covered the line of sight line coming from
19 here up to its repeater on Big Skull Mountain.

20 This has presented a real problem for us. If you
21 go out there and you try to work on your computers, it takes
22 about 30 minutes for your computer to log on. Internet and
23 even Lotus Notes connectivity is extremely slow. We cannot
24 transmit large documents, design documents, over the system,
25 all because of a 1 megabyte operating rig. In fact, we are

1 even maxed out for phone deployments out there. We have a
2 voice-over IP phone approach. We can't even put new voice-
3 over IP phones out there. And, again, it's a single point
4 failure. If this goes down going up to the Big Skull
5 Mountain, we have no means of communication with the site
6 other than two satellite phones that we keep out there for
7 emergency conditions.

8 So, what we're doing, and we're actually
9 constructing this right now, is deploying three new
10 communication towers. Okay, here's the north portal area.
11 We're putting a new communication tower on top of Exile Hill,
12 one on the Crest, and another one that goes down to Gate 510.
13 What this will be is a digital microwave transmitter system.
14 We're operating at 40 megabyte transfer rate. We have
15 currently completed both this tower, physical construction,
16 and we're beginning to wire this tower. We've completed
17 almost all of the towers construction at Gate 510, and have
18 just begun pad construction on the Crest tower here.

19 I mentioned earlier some of the challenges. This
20 has been a real bear to construct, simply because of its
21 location. We anticipate completing this in March of 2007,
22 and I can guarantee you that the site work force will sigh a
23 big sigh of relief when they have this in place.

24 The last item I wanted to share with you is some of
25 those things in the central support area that we occupy.

1 This is our sample management facility. These are two
2 approximately 20,000 square foot warehouses that were
3 constructed, again, during the Space Nuclear Propulsion
4 Agency activities in the 1960's. We rehabilitated these
5 warehouses in the Eighties, and we currently store all of our
6 core from our activities at the Yucca Mountain site.

7 We've had problems because of degradation of these
8 structures. Now, we occupy these under agreement with the
9 Nevada Test Site, but we do all the maintenance on them. For
10 example, on the roof here as we go in to do maintenance on
11 the HVAC systems on the roof, because of roof degradation, we
12 now have to put men in baskets off of cranes as we haul them
13 onto the roof to maintain the HVAC system. So, we're looking
14 at a couple options to replace these. Now, I'm a big
15 believer that you only construct that what you need for your
16 mission, if you could come up with viable other options,
17 pursue those. So, we're looking at potentially leasing an
18 off-site facility to locate our core storage, but, still
19 keeping it within proximity to the Yucca Mountain site to
20 meet our needs.

21 In summary, we're committed to the safe and
22 reliable operation of the Yucca Mountain site. There's a lot
23 of challenges, but I guarantee, with every one of those
24 challenges, we have analyzed our problems and come up with a
25 mitigation. If it was not safe at the Yucca Mountain site,

1 we would not allow it to continue to operate.

2 We completed a draft environmental assessment that
3 allows us to get into a better configuration for our surface
4 facilities and associated surface utilities, and we're
5 looking to make those improvements dependent upon final
6 agency decision on that environmental assessment.

7 That really completes all of my presentation. I'd
8 be glad to answer any of your questions.

9 GARRICK: Howard?

10 ARNOLD: Arnold, Board.

11 I used to work on that Space Nuclear Propulsion
12 program, and you really make me sad with a lot of your
13 comments. I used to drive that road a lot. The only thing
14 you're missing is occasional herd of tarantulas that would
15 come roaring across that road and make things exciting.

16 WADE: One of the things that you probably had to run
17 into as well at the time is just the arid conditions out
18 there, whether it be the tarantulas, I have almost stepped on
19 rattle snakes a couple of times, so there's a number of
20 things that remind me it isn't anything but a desert arid
21 condition.

22 GARRICK: Given that the Exploratory Facility was
23 supposed to have a role in the construction operations,
24 construction activity, why would it not have a longer shelf
25 life than you're implying by your description of how things

1 have deteriorated?

2 WADE: I don't want to leave you with the idea that
3 everything is bad, nor that all of the systems are
4 unworkable. They actually create, first and foremost, a
5 maintenance cost because of the degradation of the system.
6 We do have good documentation of ground support. We have
7 differing levels of documentation of the other systems.
8 Ground support would be the most critical one for repository
9 construction activities. We would need to know exactly the
10 ground conditions when we excavated it. The rest of the
11 systems would have limited functionality post-repository
12 construction authorization, would be replaced with new
13 systems.

14 GARRICK: So, that was the plan all along?

15 WADE: Yes.

16 GARRICK: Any other questions from the Board?

17 (No response.)

18 GARRICK: Well, thank you very much. How about Staff?
19 Yes?

20 BARNARD: Bill Barnard, Board Staff.

21 Scott, if you made all these improvements, how much
22 would it cost?

23 WADE: I had that same question a few months ago. The
24 estimates, the range, of course, based on local market
25 conditions, one of the things I've really understood quite a

1 bit is the unique costs because of having to compete with the
2 burgeoning construction areas of Las Vegas. So, the
3 estimates for doing all of those maintenance upgrades,
4 completing all those facilities that I mentioned, new site
5 access road, new electrical system, could range around \$60
6 million.

7 BARNARD: And, then, what happens if you don't get the
8 money to make these improvements, especially the ones in the
9 ESF.

10 WADE: The high dollar ones, of course, are the surface
11 related items. The ones in the underground, we're still
12 continuing to prioritize with our funding because of the
13 special hazards. In fact, I should have mentioned as I went
14 through my presentation, after the Sato Mine disaster, one of
15 the first things we get is go back and re-examine things to
16 make sure that we were optimizing our underground activities,
17 and we're looking at options including potentially new
18 deployment of refuge chambers, as well as new communication
19 underground, but, the underground items are prioritized for
20 funding, compared to the surface ones. The underground ones
21 in the neighborhoods of multiple millions, not tens of
22 millions.

23 BARNARD: Okay, thank you.

24 GARRICK: Yes, David?

25 DIODATO: Diodato, Staff.

1 Scott, thanks for your presentation. In terms of
2 the ESF, you talked about the problems with the
3 infrastructure there, and the rail gauge wandering back and
4 forth, getting skinnier and wider, and then also, you alluded
5 to chunks of track that will be missing that have to be
6 replaced over time as the fracturing and cracking of the
7 tracks occurs. Right now, how many experiments are ongoing
8 underground that you're aware of? And, can you identify
9 them?

10 WADE: That might be a question better answered by Dr.
11 Dyer. There is a couple of ongoing monitoring equipment,
12 both the laser string gauge in the south ramp, some seismic
13 monitors in Alcove 5. Claudia or Russ, is there others you'd
14 like to identify?

15 NEWBURY: In addition to the seismic work and the laser
16 string meter, there is still work going on with the drift
17 scale thermal test. We are still finishing up that work.
18 That's about it that's really going on underground right now.

19 DIODATO: So, the opportunity that other underground
20 experiments would be proposed, is there an impediment to
21 those going forth?

22 WADE: What we do, though, is we look at--you know, I
23 consider the Office of Chief Scientist, Russ and Claudia, as
24 users of the--they're the customers, I'm trying to meet their
25 expectations. So, they come forward with their requests for

1 activities in the underground. We then balance them off a
2 plan maintenance activities, and try to be as economical as
3 possible.

4 Going back to the rail issue, we can operate the
5 rail system, but there's other alternatives we could look at,
6 including going to rubber tired vehicles to allow us to
7 complete anything that they're trying to plan.

8 NEWBURY: I just wanted to add that there's close
9 operation between the site activities and Office of Chief
10 Scientist. Drew Coleman, who was here earlier, actually was
11 in both organizations for a while. He wore two hats. But,
12 he does work very closely, he's the test coordination person.
13 So, we make sure that we all are talking to each other when
14 it comes time to deploy tests.

15 DIODATO: Okay. So, one more experiment question. Is
16 there any risk of missing data or is there anything that high
17 risk experiments that are ongoing now where you'd like to get
18 in and collect data, where you see there could be some
19 possibility you won't be able to get in there to get the data
20 from the drift scale test, for example? Or is that going to
21 be a timely thing that just keeps going?

22 NEWBURY: This is a personal thing, my personal opinion,
23 and that is that I think it's really important to finish the
24 drift scale test. We're in the cool-down phase now. We're
25 in the phase when we were going to do the mine-back, and look

1 at mineral in-fills in fractures, and where the water went
2 when we actually heated up the drift. And, I think it's very
3 important that we finish that particular piece of work.

4 DIODATO: And, has that been scheduled? Do you
5 envision--

6 NEWBURY: It's on the schedule, but it's going to depend
7 on Scott making the underground available to us, and we have
8 to do it safely.

9 DIODATO: Understood. Okay, thanks. Then, just one
10 question about the water, if it's okay. I know it's the end
11 of the day here, but I appreciate your patience and
12 perseverance.

13 You talked about, you know, 2.2 million gallons per
14 year for operations and non-potable and drinking water both.
15 So, it's, you know, less than 100 acre feet per year of
16 water you've got a permit for. Now, that's this present
17 time. But, in the future, if you get a license to construct
18 Yucca Mountain, the water requirements might be greater. Do
19 you have an estimate of what those requirements would be?
20 For example, the EIS number?

21 WADE: The final environmental impact statement looked
22 at a range of water use, estimates based on various
23 construction, durations as well as thermal operating loads
24 for the ESF, and they ranged in the several hundred acre feet
25 per year. Now, we applied for 430 acre feet per year back in

1 the late Nineties, and we still feel that that balanced our
2 operational needs.

3 DIODATO: Thank you very much.

4 GARRICK: Any other questions from the Staff or the
5 Board?

6 (No response.)

7 GARRICK: Any questions from the audience?

8 ELZEFTAWY: Yes, I have a question. Hi, Scott. Atef
9 Elzeftawy from the public.

10 How does the state engineer monitor the consumption
11 of the water? Does it come with land, do you give them a
12 number, or what do you do?

13 WADE: As part of agreements we made through both the
14 district court, as well as with the state engineer, we send
15 both--we send a monthly water use report to the state
16 engineer's office. We also send a quarterly water use report
17 to the state engineer's office.

18 ELZEFTAWY: Who verifies it? Under your signature, or
19 somebody else's signature, or the state comes and sees your
20 meter? Who verifies that you have 10 or 5 or whatever?

21 WADE: Good question. One thing I wanted to explain,
22 though, is the water that comes up to the Yucca Mountain site
23 comes through a meter, so we have metering measurements. The
24 state has come out and inspected this meter repeatedly. In
25 fact, there is a state inspection of Yucca Mountain site

1 water system tomorrow.

2 ELZEFTAWY: Okay, one other question. J-13 and J-12
3 wells have been in operation since I saw them the first time
4 in 1979. Have you done anything with a structure as far as
5 new pumps, new things been going on, or was that just their
6 goal?

7 WADE: The NTS still maintains the water wells
8 themselves. The four big tanks, booster pump stations
9 immediately adjacent to the wells, they probably have
10 upgraded those over the years. I couldn't speak to what
11 they've invested. We put in two booster pumps in the late--
12 actually, in the early Nineties, to supply the water going up
13 to the ESF. So, that's, again, a substantive upgrade we made
14 for our support of our activities.

15 ELZEFTAWY: Thanks.

16 GARRICK: Okay, any other questions?

17 (No response.)

18 GARRICK: That brings us to a very important part--well,
19 thank you, thank you very much--of our meeting, namely, the
20 public comment period. But, before we enter into that phase,
21 I want to thank all of the presenters for an excellent job of
22 complying with the 50/50 rule, half time for presentation,
23 and a half time for discussion. Everybody did an excellent
24 job, and we appreciate that a great deal. Sometimes we don't
25 take our share of the bargain, and use up all the time. But,

1 we appreciate having the opportunity to do that.

2 All right, now, we want to move into the public
3 comment phase. I have been given three names that would like
4 to make comments, and I think we'll just take them in the
5 order, and the first one is Dr. Elzeftawy.

6 ELZEFTAWY: Thank you, Mr. Chairman. On behalf of the
7 Las Vegas Paiute Tribe, we welcome you here in Las Vegas, the
8 Board, the Chairman, and the Staff, and we understand that
9 for those who travel from far east, it takes a long time to
10 travel, and you guys spent here one day, and then you travel
11 back. So, that's sort of messes up your biological system a
12 little bit, but if you're lucky, like your Chairman, who
13 lives either in St. George, or maybe--then you can have a one
14 hour flight, or maybe a couple hour drive. But, welcome
15 here. I think I'd like to leave that with you.

16 One other comment on behalf of the tribe is that
17 they would like to suggest to the Board that you start to
18 reach out for the local tribes in the Southwest for just a
19 meeting with the tribal members, maybe the Chair people,
20 something like that. That would be beneficial to them, and I
21 think it would be beneficial mostly to you.

22 The reason I said that is because I witnessed the
23 tribe councils of a couple tribes here in the Southwest who
24 are concerned with the Yucca Mountain meeting with the
25 Chairman of the NRC and a few of the commissioners, and that

1 was a very, very productive meeting. And, I also know that
2 they meet once in a while with Russ Dyer and the DOE. They
3 have not had any meeting with EPA, either the administrator
4 or any of their staff. They have not had any meeting with
5 you guys, so I think after 20 years of you being here, almost
6 20 years, 20 years and maybe a couple months, I think that
7 Congress created this Board, it would be nice for you to
8 reach out for the tribal members. They are intelligent
9 people. They are part of this culture, and it's about time
10 for you to do that.

11 And, I feel very, very, very strongly that at least
12 the Chair would come and see and meet the Chair persons of at
13 least five, six tribes. And, I think that's very, very, very
14 important.

15 On a personal note, that's my personal questions
16 after 20 years of watching you guys here, I wonder are we
17 doing the same thing as the Board, like our President is
18 doing in the middle east? I have seen the Board meetings,
19 I've read the transcript. I am proud of what I have seen
20 lately. You guys have done a very reasonable job. That was
21 my expectation as a technical person 20 years ago, but I have
22 seen the Board up and down, up and down, and it's hard to get
23 the consensus of all the hot headed egos of all, the
24 professors and all the Ph.D's, and it's not easy to really
25 get together and provide a beautiful letter like we see

1 lately.

2 But, I think I give credit to all of you. Thank
3 you for coming, and I give credit especially to the Chair,
4 who thinks that everything about chemistry, I disagree, I
5 think everything is about physics. So, thank you again for
6 coming. That's a personal joke, so thank you for coming, and
7 we appreciate all your effort, and thank you for making it
8 easy.

9 Again, please come and try to meet the tribal Chair
10 people or the council members at least, and that would be
11 good for you. If you don't have the money, we'll be glad to
12 talk to our Senator Reid on behalf of our tribe. Now, he's
13 in, quote unquote, control a little bit, maybe he will see
14 some idea of getting you some money from the side.

15 So, thanks again, and good luck to you, and have a
16 good safe trip to your home, and we appreciate your hard
17 work.

18 GARRICK: Thank you very much, Atef, and we certainly
19 will take your recommendation seriously.

20 All right, the next name I have is Kirk Lockman.

21 Okay, well, he can't get out of it now. He's got
22 to make--okay. Okay, how about Michael King? Please give
23 your name, and affiliation, et cetera.

24 KING: My name is Mike King. I'm a consultant with Inyo
25 County. Been working on Yucca Mountain since '97.

1 I'm responding based on the answer to the question
2 I presented this morning on the upper gradient in the lower
3 carbonate aquifer. Based on that, I'd like to present the
4 following comments on this.

5 I assume the license application is going to
6 highlight the value of the natural barriers and engineered
7 barriers to the effectiveness of this repository to work.
8 But, once you pick a site, the natural barriers are pretty
9 well fixed, short of some catastrophic geological event that
10 would change those. But, the one barrier that you do have
11 control over is the gradients in the aquifer or groundwater
12 system.

13 So, what's the statement, or the problem is, well,
14 you've got--there's people coming, they're coming in hoards
15 and they're coming--the repository near you. They're all
16 thirsty and this area has been allocated, or at least there's
17 a trend towards development of the Amargosa for development.
18 Potential water resources for that development, of course,
19 there's the shallow aquifer system, which is in the model
20 that you're looking at.

21 There's also the development of the lower carbonate
22 aquifer, which is an incredibly prolific aquifer system, and
23 can provide an adequate source. But, that development has a
24 certain potential of reducing the gradient or reversing the
25 gradients into that system, which we think would then

1 compromise one of the natural barrier, which you're actually
2 trying to license on. The upper gradient in the lower
3 carbonate does provide a barrier to radionuclide transport.
4 The water is moving up, it's unlikely that radio particles
5 will be moving down into that system.

6 So, that is the one area that DOE can work on.
7 Now, we've got experience with this in the LA County Water
8 District where they've got a line of wells that they're
9 pumping water in the ground to prevent salt water intrusion
10 from impacting their water development wells. So, there,
11 they've reversed the gradient through mechanical means, in a
12 natural barrier system, to prevent contamination of their
13 water supply. They've also put up buffers, and this type of
14 thing. This is just an example that there are things that
15 DOE can do.

16 So, what's the point? Well, if I ask the question
17 about a TAD here, I could probably get a stack of papers up
18 to the ceiling with studies and reports on TADs, on how
19 effective they are. I don't feel that we got a very robust
20 response from DOE in regards to this natural barrier, and I
21 don't think there's a lot of studies that support any
22 investigation as to if there is development, or if there's
23 some impact on the gradient in that system.

24 What is that doing to the Total System Performance
25 of this repository? Can you actually do something to protect

1 that barrier? In that regard, then you need to look at what
2 are possible mitigations? Do the studies to show that, well,
3 if you develop--then this would be the size of the buffer,
4 the distance you need to protect that barrier.

5 And, the same token with the Board. We'd like to
6 highlight that. Next week, we're spending quite a bit of
7 DOE's money to drill wells in the lower carbonate in the
8 Death Valley region, and you're welcome to come, but we'd
9 also like you to take up this issue and treat it with the
10 same responsibility of a TAD or any other activities. This
11 is a natural barrier. We think it should be protected. We
12 think that it has value to the project in supporting the
13 license actually.

14 And, so, we're welcome to show our modelling data
15 and our results to the Board. Dr. Bruderhoff, my partner,
16 has just done a model where he took the regional model of the
17 USGS, isolated the lower carbonate aquifer, and then did the
18 transport model through that. Groundwater velocities to that
19 system from Yucca Mountain to Death Valley were 50 to 500
20 year range, depending on some assumptions in the model. We
21 think we should look at that and have some open discussion
22 about those results and see how that fits into the Total
23 System Performance.

24 Thank you.

25 GARRICK: Thank you very much, Michael, for your

1 comment. And, I apologize for mispronouncing your name. I
2 read the "g" as an "s".

3 Okay, we have one more. Ed Mueller?

4 MUELLER: My name is Ed Mueller, Esmeralda County,
5 Repository Oversight Program Director. And, just for the
6 record, realizing that--this is in regards to transportation,
7 the rail route--realizing that Caliente is still the main
8 corridor as far as DOE's decisions go, but there's a
9 possibility that there will be a record of decision to
10 include the Mina Route, and we know that we have the scoping
11 meetings for the Mina Route, and the preliminary EIS work
12 that's going on, but Esmeralda County has gone on record as
13 if the Mina Route was to come through Esmeralda County, come
14 down from Northern Nevada, that it should be a through
15 north/south rail route, and we really want to get that on the
16 record. We feel that that's important. And, also, it must
17 be a shared use railroad.

18 As far as putting a dead end railroad to Yucca
19 Mountain from the north through rural Nevada, you don't have
20 much support at all in the rural Nevada areas and the other
21 counties. So, I think it's important that we consider that,
22 that you know that.

23 And, with that said, when you look at the graphic
24 that Gary had up there, the graphic indication, national
25 routing implications of corridor selection, and he says that

1 the Carlin Route would be equal to the Mina Route. Well, I
2 think if you take this chart and you show it as a through
3 route where you could either come from the south or the
4 north, that this whole chart would completely change, and it
5 would have an enormous amount of change on some of these
6 cities and other places.

7 So, I think that should be considered also in the
8 planning for the Mina Route, to show it as a through
9 north/south route, and see what that would do with this
10 chart.

11 I just wanted to share that with you and hope that
12 you will consider that in your future. Thank you.

13 GARRICK: Thank you. Thank you very much.

14 Any other comments?

15 (No response.)

16 GARRICK: I have a logistics announcement to make to the
17 Board with respect to how you're going to get to the airport.
18 I am told that the hotel has agreed to make two trips in our
19 behalf, beginning at 6:00 p.m., and that you should be in the
20 lobby and ready to go at--no? Pardon?

21 BARNARD: She's trying to change the time to 5:15.

22 GARRICK: Oh, I'm not up to date. Okay, 5:15 then. So,
23 if it's going to leave at 5:15, they should be there about
24 5:10; is that what you're saying? All right, and there will
25 be arrangements made for two trips, so that everybody will be

1 sure to get there on time.

2 So, if there's no further matters, or business to
3 be taken up, I declare the meeting adjourned. And, thank you
4 very much.

5 (Whereupon, the meeting was concluded.)

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