

UNITED STATES
NUCLEAR WASTE TECHNICAL REVIEW BOARD

SUMMER BOARD MEETING

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Las Vegas, Nevada

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P R O C E E D I N G S

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(8:00 a.m.)

3 COHON: Good morning. First, let me inform you of two
4 minor agenda changes. First, Priscilla Nelson will be
5 chairing the bulk of this morning's session, but not until
6 after the first talk. The first talk is really the last talk
7 of yesterday's session. So, Debra Knopman will continue as
8 Chair, and she'll take over in one second.

9 The other is that Lake Barrett will be making brief
10 remarks to the Board at the end of the published agenda; so,
11 at approximately noon and just before the public comment
12 period. And, indeed, there is another public comment period.
13 If you wish to make remarks, please sign up with Helen. We
14 welcome that.

15 And, finally, the all important, remember to talk
16 into the microphone. This is being recorded, and if you
17 don't do that, they can't hear you, they can't pick you up.

18 Thank you. Debra?

19 KNOPMAN: Thank you, Jerry.

20 Yesterday, we spent a fair amount of time talking
21 about the unsaturated zone and remaining uncertainties and
22 that part of the natural system. This morning, we're going
23 to have just one talk on the saturated zone flow and
24 transport. Our speaker is Dwight Hoxie. He is a hydrologist
25 with the U.S. Geological Survey here in Las Vegas. He's been

1 with USGS or he's been in Las Vegas, at least, since 1984.
2 Dwight manages all the process models, the development and
3 work with many of the investigators on behalf of the M&O.

4 Dwight, feel free to correct my remarks there if
5 need be.

6 HOXIE: Let me put up a slide. First of all, I'd like
7 to say that this being the morning of the second day of this
8 meeting, I do have the opportunity to conduct empirical tests
9 of two alternative conceptual models. The first alternative
10 model is that--since it's very early in the morning, the
11 panel and the audience, as well, are very fresh and eager to
12 get going and will be very incisive in their remarks and pay
13 attention. That's one conceptual model. The other is that,
14 well, maybe some of you have fallen prey to the lures of the
15 attractions of Las Vegas and spent a night on the town,
16 perhaps until the wee hours of this morning. Maybe you're
17 not quite as fresh and bright-eyed as you might like to be.
18 In fact, you might even be wishing that I kind of speak
19 softly and not make too many loud noises at this time of day.

20 These alternative conceptual models, of course, are
21 very important to performance assessment; that is, your
22 assessment of my performance this morning. The thing is that
23 I am not going to test these models. Actually, I'm going to
24 borrow from my colleagues in performance assessment, and I'm
25 going to adopt the stance of reasonable conservatism and take

1 the first alternative as my working hypothesis and get on
2 with the presentation.

3 Okay. I am going to be talking about the saturated
4 zone. I want to, first of all, just point out a little bit
5 about the geography of the region and what it is that we are
6 going to be talking about. Of course, the saturated zone
7 comes into play once the engineered barrier systems are
8 breached and we get radionuclide transport down through the
9 underlying unsaturated zone to the top of the water table and
10 fends out to the accessible environment by groundwater flow.

11 I want to show you this is just the boundaries of
12 the regional groundwater flow system that encompasses Yucca
13 Mountain. It's also the boundaries essentially of a regional
14 groundwater flow model that we have constructed in order to
15 provide boundary conditions for what we're calling the site-
16 scale saturated zone flow and transport model. And, Yucca
17 Mountain is located about right here. So, this is the area
18 that I'm talking about. The regional model, again I say,
19 provides boundary conditions for this rectangular box. So,
20 when we talk about the saturated zone, we really do have to
21 talk about a large area that encompasses a much smaller area
22 of immediate concern. I'm going to leave that one up there
23 so I'll have it for reference and I'll try not to get in the
24 way of things.

25 One of the things that--at least, the agenda that I

1 had said that we wanted to talk about today are what are the
2 key uncertainties associated with saturated zone flow and
3 transport. I was very fortunate in that there was a workshop
4 that was conducted by the process modelers, the flow and
5 transport modelers, along with performance assessment
6 personnel that identified a set of key issues and
7 uncertainties. This workshop was held in April here in--
8 actually, in Denver and I will talk about those issues.
9 These issues also were identified yesterday by Abe Van Luik.
10 So, this talk follows naturally from his. And, I've done
11 another performance assessment type approach and that--I
12 think they came up with 14 specific issues in their workshop,
13 and I've abstracted these and tried to group them into some
14 larger scale issues. So, I'm going to be talking about
15 essentially four major issues; the spatial distribution of
16 advective flux--I'll define that in just a minute--
17 alternative conceptual models, and effective transport
18 properties, future climate change.

19 Under spatial distribution of advective flux, this
20 is the moving groundwater that it's actually carrying the
21 radionuclides or solutes or whatever. We have three sub-
22 issues that we need to address and I'll talk about those
23 individually. That's the regional recharge and discharge,
24 channelization of flow, and vertical flow. Again, the
25 significance of knowing something about the advective flux in

1 the Yucca Mountain area is because it's groundwater moving
2 beneath the site that we feel is going to be the principal
3 transport medium for transporting radionuclides out to the
4 accessible environment.

5 So, now, let me talk about these three issues
6 individually, define them, and try to give you some
7 indication of their significance with regards to performance
8 assessment. Regional recharge and discharge, that has to do
9 with the amount of water that's actually coming in to this
10 groundwater flow basin and discharging from the groundwater
11 flow basin. We can't measure recharge directly. The current
12 technique is to estimate it using a method that was developed
13 here in Nevada, so-called Maxey-Eakin method. It's been
14 modified and made more sophisticated, but it's essentially a
15 correlation of altitude with precipitation; the higher the
16 altitude in the mountains, for example, the more
17 precipitation you have and the more likelihood for recharge.
18 So, down here in the Spring Mountains, the tall mountains
19 outside of Las Vegas, we have a high potential for recharge.
20 This is actually reflected in the potentiometric surface
21 contours. You see we have large hydraulic gradients here
22 because we have water being recharged in the mountains and
23 moving down into the basins. And, similarly, you can see
24 other places where we have potential for recharge.

25 Unlike recharge, if we talk about discharge, we

1 have--in principle, can measure this particular entity. For
2 example, we can measure discharge from springs. We can go
3 out to playas and make some measurements that might give us a
4 handle on evapotranspiration. We can monitor pumpage from
5 wells, for example. The significance of knowing what the
6 recharge and discharge distributions are is because these
7 provide the boundary conditions for our regional groundwater
8 flow model which, in turn, provides boundary conditions for
9 our site-scale model.

10 Another thing that we're concerned about in talking
11 about advective flux is the possibility of flow
12 channelization. You heard a lot about that yesterday in
13 terms of fracture flow within the unsaturated zone. We have
14 a similar kind of problem with the saturated zone. That is
15 the flow can be channelized as a result of intrinsic
16 heterogeneity within the hydrogeologic framework. For
17 example, the spatial distribution of hydraulic conductivity,
18 the parameter that measures or quantifies the transmissive
19 properties of our aquifer systems. So, that can channelize
20 flow into discrete, more favorable aquifers, aquitards,
21 confining beds, and so forth. We have to deal with large-
22 scale structural features like faults which can act as
23 conduits for flow or even as barriers for flow. Again, at
24 Yucca Mountain, particularly where we're dealing with the
25 volcanic aquifers that are highly fractured, we need to know

1 something about fracture conductivity because this may also
2 cause flow to be channelized. Why is this important? This
3 is important because the channelization actually defines the
4 flow pathways out to the accessible environment.

5 Another issue regarding advective flux is vertical
6 flow and its likelihood. We have limited data at the site
7 currently that we do have increasing hydraulic head with
8 depth which indicates the potential anyway for upward flow,
9 probably from the underlying carbonate rock aquifer system.
10 We also have thermal data that indicates that we may have
11 upwelling of groundwater along major structural features like
12 Solitario Canyon Fault or the Paintbrush Canyon Fault to the
13 east of Yucca Mountain. The importance is that if we do have
14 vertical mixing at the site or down-gradient from the site,
15 this would--mixing of waters would enhance increased dilution
16 of any radionuclides that may be present.

17 Okay. Now, away from advective flux, but I'm
18 talking now about alternative conceptual models that we
19 tested this morning, for example, or we've talked about. We
20 have a set of alternative conceptual models also for our
21 saturated zone flow system. One is that right now we assume
22 that the flow system is in steady-state equilibrium; that is
23 it's not changing with time, the water coming in at the
24 boundaries is being discharged, the same quantities of water
25 being discharged at the outlets. This hypothesis certainly

1 will not be true over time because we expect climate to
2 change, recharge to change; so that we will have transients
3 within this system. Of course, as we get down to smaller and
4 smaller scales by our site-scale model, we may be more
5 concerned about transient phenomena. Another conceptual
6 model that we have, right now we're representing the flow
7 numerically in our numerical models by the equivalent
8 continuum hypothesis or representation. This was discussed
9 yesterday very nicely by Bo. So, I don't really have to go
10 into details there except to say that by using the equivalent
11 continuum kind of formulation, we may not be able to
12 represent the channelization of flow to the degree that it
13 may be occurring.

14 Another persisting difficulty for us is that if you
15 just look to the north of Yucca Mountain, you see a large--in
16 the potentiometric contours, we have a large hydraulic
17 gradient essentially in this region. It's not a recharge
18 region that we think anyway, but we don't have any good, firm
19 explanations for this particular feature. We have something
20 on the order of five alternative conceptual models and,
21 although we don't think it will have any impact on the
22 performance of the potential repository system, nevertheless,
23 it sticks in our craw because we don't have a good
24 explanation for this phenomena at this point in time. And,
25 what am I really saying? Well, I'm saying that if we have

1 alternative conceptual models, then this is representing our
2 uncertainty and our understanding of the flow and transport
3 processes.

4 Now, I'd like to get to transport issues
5 themselves, and I'm just going to be talking and categorize
6 these into three areas. The first thing is something called
7 dispersivity which is a parameter that goes into our
8 numerical models. I would also argue that it is in some
9 sense a fudge factor, but it's a parameter that attempts to
10 quantify the fact that if you dump a solute into a
11 groundwater flow system, not only will it be carried along
12 with the moving groundwater, but it will tend to spread both
13 longitudinally and transversely. So, this parameter is a
14 parameter that measures that tendency to spread and,
15 therefore, can create a solute plume. We don't have good
16 handles on that. I'll talk a little bit more about that in
17 just a moment.

18 Matrix diffusion, if we have the groundwater
19 containing a solute that is moving in the fracture system,
20 the water in the fractures containing the solute will have a
21 --there will be a concentration gradient from the fracture
22 into the adjoining adjacent rock matrix and so there will be
23 a tendency for solute to move into the rock matrix as a
24 result of the molecular diffusion. So, this is what we call
25 by matrix diffusion, and in our equivalent continuum model,

1 we actually represent this by another parameter called
2 effective porosity for which we do not have good numbers
3 again.

4 Then, the other issue an important to transport is
5 a process that I'm just labeling it here as sorption. This
6 is the idea that a radionuclide or a solute of contaminant
7 could interact chemically with the surrounding rock mass
8 through which it is moving. So, I'm just calling this the
9 sorption process.

10 And, the significance of these three different
11 transport quantities, entities, issues is that, of course--
12 they're two-fold, actually. First of all, they will reduce
13 downstream radionuclide concentrations. That's what we're
14 concerned about especially with a dose based standard, and
15 they will delay arrival times to the accessible environment.

16 Just briefly now, the last issue is future climate
17 change. Again, another area of uncertainty, as I think we're
18 all aware with the prospect of global warming and what that's
19 going to do to us over time, we know--I think we can be
20 fairly secure in predicting that sometime in the next 10 to
21 100,000 years the climate is going to change. It has done so
22 in the past. We've had glacial ages. We can anticipate that
23 we will have glacial ages once again. Accompanying the
24 return to glacial ages or glacial episodes, we will probably
25 have wetter periods, pluvial episodes, in which we could

1 expect to have higher recharge in our recharge areas,
2 increased discharge from the system, and its consequences.

3 So, the significance of future climate change,
4 first of all, it could lead to potential water table rise
5 beneath the Yucca Mountain site. We know that inferences
6 based on limited data again that the water table probably in
7 the past has been as high as 100 meters or so above the
8 present water table at altitude at Yucca Mountain as a result
9 presumably of past climate change. So, this gives us some
10 idea of what the potential groundwater rise might be under
11 climate change. The other thing is that we have groundwater
12 rise and increased gradients perhaps. We can have higher
13 effective transport velocities that might impact us. The
14 good news is that it's also possible that by having more
15 water moving through the system, we could lead to a state
16 where we would have increased enhanced dilution of the
17 concentrations of radionuclides. So, climate change may not
18 all be bad.

19 Okay. How do we address uncertainties? What are
20 we doing about addressing uncertainties? Well, there's good
21 news and bad news. I think a lot of people recognize that in
22 some sense the saturated zone has been the forlorn, abandoned
23 child of the Yucca Mountain Project. The reason for this, I
24 believe anyway, we have not conducted a lot of saturated zone
25 studies. For one reason, it's very deep beneath Yucca

1 Mountain so it's not easily accessible. But, in 1987 when
2 the Yucca Mountain site was mandated by Congress to be the
3 candidate site for site characterization to determine whether
4 or not it might be suitable as a repository site, the
5 standard at that time to which we were working was
6 promulgated under 40 CFR 191 from the EPA and was a
7 cumulative release standard at a distance of five kilometers
8 from the potential repository. That is a mass release, not a
9 concentration or dose kind of standard; although there was a
10 dose component to that standard, but the important thing was
11 we were really concerned about mass releases. Now that it
12 looks like we are going to be given a new standard that's
13 going to be dose based, we're now concerned about
14 concentrations and now the saturated zone probably is going
15 to play a much more prominent role. And, in fact, we're
16 talking about doses to individuals perhaps as far as 25 or 30
17 kilometers south of--or down-gradient/downstream from the
18 Yucca Mountain--potentially, Yucca Mountain Repository. So,
19 the only thing that I know of right now going on testing-wise
20 in the saturated zone is we are still continuing to
21 periodically monitor the water wells in some wells and we are
22 just finishing up the sequence of testing at the C-Holes
23 complex, tracer testing, hydraulic testing, about which you
24 heard in your January meeting. And, we're planning--well,
25 let me get on to that; wait.

1 Addressing key uncertainties, we do have plans,
2 however--that's the good news--to continue studies and do
3 more studies. We are continuing with laboratory studies and
4 planning to do more studies to get handles on some of the
5 transport properties themselves and also solubilities of
6 various radionuclides. And, we're also measuring hydrologic
7 properties of the various aquifer materials. We also are
8 planning to do more field testing. At the C-Holes complex,
9 we want to move up the borehole and start testing in a zone
10 closer to the top of the water table, for example. We have
11 plans and actually have the funding to do that study. We are
12 just finishing up the Fortymile Wash recharge study.

13 Fortymile Wash is a drainage that runs along just east of
14 Yucca Mountain and there is a potential there that water--
15 ephemeral flows coming down the wash may recharge the system
16 locally. That would be a transient kind of flow problem, for
17 example.

18 We are planning to drill a borehole called WT-24
19 that will penetrate the large hydraulic gradient that's a
20 little problem for us up here to the north of the site to try
21 to get a better handle on the configuration of the water
22 table at that location and perhaps some idea of what's
23 causing the feature. We are planning to do hydraulic and
24 hydrochemical testing in boreholes that have not been
25 accessed previously. We have an existing borehole, WT-17, in

1 which we want to do some Eh measurements to try to get some
2 understanding of oxidation potentials in the groundwater
3 system itself and we're planning to drill four--excuse me,
4 three new boreholes to the water table essentially in the
5 repository block itself or just to the north and south of it.
6 We also have plans to develop a second SZ testing complex
7 somewhere down-gradient from the potential repository, and we
8 are continuing with paleo discharge studies to et a handle on
9 how climate change in the past has impacted the hydrologic
10 system.

11 We're doing modeling studies. The kinds of
12 modeling studies that we're doing actually have come out of
13 the workshop that I told you about previously that identified
14 these key uncertainties and issues. Now, we are doing
15 sensitivity analyses to try to determine the importance of
16 these various parameters and issues to performance assessment
17 and to the flow and transport process models. And, I might
18 just mention that we have completed some future climate
19 modeling that was done on our behalf by--and in order to try
20 to bound what we think may be potential future climate
21 states, fold that in to try to get estimates of what the
22 regional recharge might be under changed climatic conditions.

23 And, we are doing what you just heard about in
24 great detail yesterday. Now, we're doing an SZ, saturated
25 zone, expert elicitation on flow and transport; very similar

1 to the expert elicitation that we did for the unsaturated
2 zone about which you heard yesterday. We've convened our
3 panel. The panel members are listed here. You might
4 recognize some of those names. We have had our first
5 workshop and are planning to have our second workshop in
6 July. So, it's going to be the same kind of structure that
7 Kevin Coppersmith told you about yesterday. Many of the same
8 people are involved. I'm very pleased that Shlomo enjoyed
9 his tenure on the unsaturated zone expert elicitation to join
10 us on this one. And, of course, Don Langmuir, I think,
11 perhaps some of you--that's a name, I think, you probably
12 recognize as a former Board member and, therefore, he's our
13 internal sort of Yucca Mountain expert, if you will.

14 What I have done here, you can't read this from up
15 here, but it's in your handout. What I tried to do is all of
16 the issues that I've addressed in this talk are listed over
17 here in this column and all of the, I think, testing that
18 I've been talking about that we plan to do or perhaps are
19 doing currently are listed over here so you can get a
20 crosswalk between what testing addresses what issues. This
21 is my subjective or objective or whatever assessment. So, I
22 just want to let you have that so that you know we are trying
23 to address these things.

24 I'm going to go out on a limb. This is my
25 conclusion. I think that by the time that we get to

1 viability assessment in 1998, I think that we will be able to
2 have quantified bounds on our key parameter and model
3 uncertainties. I think that with our testing program that we
4 have planned and currently laid out that by the time we get
5 to a license application, if we do get there, we find the
6 site is suitable, I think that we will be able to reduce
7 these uncertainties significantly.

8 With that, I thank you and will entertain
9 questions.

10 KNOPMAN: Thank you very much, Dwight; very good and
11 crisp presentation.

12 I'd like to entertain some questions now from the
13 Board members. Dick Parizek?

14 PARIZEK: Yeah, Parizek, Board. I didn't see in the
15 data table and testing program any specific reference to
16 geochemistry, the regional geochemistry, for both
17 characterizing the patterns of flow and to help validate or
18 verify your transport models. I see the Eh/pH discussion
19 with specific wells which we understand why you're doing
20 that. What's the status of the regional geochemistry
21 program?

22 HOXIE: That's probably a very good question. We do
23 have quite a bit of data and some data are still being
24 collected not as part of the Yucca Mountain Project--well, as
25 part of the environmental program at the Yucca Mountain

1 Project. Let's see, we have a large data set that has been
2 compiled. We have a large data set from NTS. We have not
3 pulled it all together and that's probably the thing that
4 really needs to be done. There's a lot of data and, you're
5 right, I probably should have listed in the testing program
6 there is a proposal for FY-98, in fact, to try to pull all of
7 that together.

8 PARIZEK: Yeah, a simulation, an integration of that--

9 HOXIE: Yes.

10 PARIZEK: I think if you don't put it in--probably not
11 doing it.

12 HOXIE: Right.

13 PARIZEK: But, if you intend to do it, it ought to be
14 shown.

15 HOXIE: Right. It should be shown in my table. I
16 probably didn't have a little good place to--an issue there
17 that that would address--well, flow paths probably.

18 PARIZEK: On the regional model simulations that have
19 been conducted, thus far, you put Yucca Mountain in there as
20 part of the regional domain that you're considering.

21 HOXIE: Of course.

22 PARIZEK: In order to have the model do anything
23 reasonable, do you get a Shlomo Neuman percolation values or
24 do you get--what sort of values seem to fit on a regional
25 scale? Again, there's some difficulties with this, but--

1 HOXIE: Okay. You mean in terms of recharge?

2 PARIZEK: Yeah, recharge.

3 HOXIE: Well, of course, we've always felt that recharge
4 at Yucca Mountain is probably insignificant; maybe five
5 millimeters--best estimate right now for percolation flux,
6 say, at or below the potential repository horizon is like
7 five millimeters a year. Now, I don't know if that's
8 significant as a recharge. We know further to the north, for
9 example, on Rainier Mesa, we're probably talking more on the
10 order of 25 or 30 millimeters per year. So, that may be
11 contributing something. In the Spring Mountains, for
12 example, you're probably talking 200 millimeters per year or
13 more. So, I'm not sure I'm answering your question, but we
14 don't see a groundwater amount beneath Yucca Mountain that we
15 can attribute to recharge.

16 KNOPMAN: Dwight, I'll ask a question. I'd like you to
17 elaborate a little bit more on the kind of field testing
18 you're doing to test your hypothesis about the steep
19 hydraulic gradient north of the site. What precisely are you
20 planning to do and what do you think you're going to be able
21 to gain out of the additional field tests?

22 HOXIE: Okay. Let me just back up a little bit. We
23 have one borehole that penetrates the large hydraulic
24 gradient and that's the one we call G-2. It was originally
25 drilled as a geologic borehole, not a hydrologic borehole.

1 It was to get geologic information. That's what led us to
2 identify, in part, the large hydraulic gradient in the first
3 place. We have done some limited testing in there, but the
4 test results, I think, are inconclusive in terms of
5 discriminating among the various alternative hypotheses.
6 Some of them involve water going down and into the carbonate
7 aquifer beneath and then moving beneath Yucca Mountain and
8 coming back up to the south along some kind of structural
9 feature or buried feature that may not be visible at the
10 surface. Another hypothesis is that it's a perched water
11 body. We thought that maybe the testing that we had done at
12 G-2 would allow us to determine that, but I don't think we've
13 got a conclusive result there either.

14 So, the plan right now and it's the only plan that
15 I know of is to drill WT-24 which would be--I'm not even
16 quite sure--let's see, it's going to be southwest of G-2, I
17 believe. That would also give us just a handle on the
18 configuration of the water table there. It would allow us to
19 do some testing that perhaps could at least eliminate the
20 first water hypothesis if that is not viable.

21 KNOPMAN: Testing like what?

22 HOXIE: Oh, hydraulic testing. I'm sorry, yeah, aquifer
23 testing. I'm sorry. But, these single hole tests. But
24 that's the kind of thing that we would do.

25 KNOPMAN: Okay. And, can you give an estimate of how

1 long that might--you know, what might be the duration of the
2 pump test of that sort?

3 HOXIE: I can't, no. I really can't because I haven't
4 really been planning it. But, I'm sure that if it's going to
5 behave anything like it did at G-2, we're talking about long
6 pumping times and long recovery times.

7 CHRISTENSEN: Christensen, panel. This is a potentially
8 naive question, but one of the issues that the panel has been
9 confronted with and the project confronted with is the issues
10 of sort of long-term human intrusion. It strikes me that one
11 of the most likely violations of your equilibrium hypothesis
12 may have more to do with discharge related to human water use
13 in this area in the future. Could you comment on how that
14 might fit in and whether that's a significant issue?

15 HOXIE: All right. Let me put this back up. Okay. I
16 think the most significant thing, first of all, is that you
17 don't see the boundaries on here, but of course, we have the
18 Nevada Test Site sitting right over here, we have Nellis Air
19 Force Base sitting up here, and BLM land all located in this
20 area. So, much of the immediate area currently is Federal
21 land. So, we presumably have some control over withdrawals
22 there. Down in this area right--I might point out that the
23 southern boundary of our site-scale flow and transport model
24 actually is in an agriculture area where they are withdrawing
25 water for irrigation currently and this gives us some control

1 for hydraulic heads along this lower boundary because we have
2 wells. But, this area is being irrigated. Water is being
3 pumped. It's probably not significant quantities currently
4 compared to the total amount of water moving through the
5 system, but certainly there is the potential of increased
6 development out here. Certainly, I think we know that Las
7 Vegas is, for example, looking for underground water supplies
8 to augment their own.

9 So, I mean, I think that you're absolutely right
10 that we need to bear that in mind or we could have--it's not
11 a human intrusion issue directly, but indirectly, it
12 certainly could change the whole system.

13 KNOPMAN: Dwight, I have another question and it has to
14 do with the water budget for both the regional scale model
15 and the site-scale model. Can you give us some--do you have
16 any rough numbers, or perhaps if you don't have them off the
17 top of your head, you could supply them to the Board when you
18 can get your hands on them. How much water is moving through
19 this system in the saturated zone?

20 HOXIE: I can do that. I do not have it off the top of
21 my head, though. I'm sorry.

22 KNOPMAN: Okay.

23 HOXIE: I might just point out what are some of the
24 important discharge areas naturally occurring and the
25 significant one is over here in Death Valley. That's

1 probably a base level for our systems since it's below sea
2 level. There's another area--let's see, I have to think of
3 where I--I get lost on these maps. Right along in here,
4 there is a spring line called Ash Meadows. Maybe on field
5 trips, you've had a chance to go out there. These are a
6 series of springs that I--again, I don't know the numbers,
7 the quantities of water that are being discharged, but the
8 thought currently is that this is water that is coming off
9 the Spring Mountains located right here. Las Vegas is right
10 over in here. So, the water that's coming out of the Ash
11 Meadows spring line may not be water that is coming beneath
12 Yucca Mountain, for example. We think that the major
13 discharge for Yucca Mountain--I'm probably going to get lost
14 down here--is down here at Franklin Lake Playa which is an
15 evapotranspiration site, but I can get you the numbers. They
16 have been estimated. There is a water budget that has been
17 compiled. I just don't have it off the top of my head.

18 KNOPMAN: Okay. Priscilla?

19 NELSON: Nelson, Board. Just to follow up on Norm
20 Christensen's question, do you plan on doing a model for the
21 development of changing withdrawal because of land
22 development in the area to the south and east?

23 HOXIE: I think we could do that. We would have to--
24 that's a socioeconomic kind of problem. I don't think we've
25 addressed that as part of the site program because we don't

1 know what the well development might be, but we could
2 probably hypothesize something. But, we don't have any plans
3 to do it that I know of anyway right now, unless it might be
4 done as part of an Environmental Impact Statement.

5 PARIZEK: Dick Parizek, Board. On the model, the main
6 thing that you can measure perhaps is the discharge.

7 HOXIE: Yes.

8 PARIZEK: --come back and see what the recharge might be
9 like.

10 HOXIE: Right.

11 PARIZEK: We were appraised of some of the ongoing
12 efforts to do this. By your evapotranspiration calculations,
13 you're fine. It seemed like the Death Valley discharge and
14 the Oasis Valley discharge program was going to take a while
15 to do that. Is that still in the plans? Is it likely that
16 that will be done by the '98 deadline?

17 HOXIE: It's not--I don't think we have plans to do any
18 more currently. I think there is some work that's being done
19 independently of us, however, at Death Valley on the salt
20 pans out there. That is probably something that we would
21 like to get a better handle on, but I don't think we have a
22 plan right now to do that.

23 PARIZEK: But, that's something that might be available
24 by license application time?

25 HOXIE: Perhaps, yes.

1 PARIZEK: But, the other model which is the transient
2 model is not now being done by anybody that I'm aware of and
3 that's a whole new problem to do a--

4 HOXIE: Yes, correct.

5 PARIZEK: --do a calibrated transient model and that
6 would then allow you to talk about climate change in some
7 sort of a time frame, as well as the consequence of
8 withdrawal, and that could be extremely useful if you say,
9 well, how long will it take to raise the water table 100
10 meters? You could buy a lot of time doing that, as an
11 example, or maybe you can't buy very much time.

12 HOXIE: But, you're right.

13 KNOPMAN: Okay. Let me ask you one of those questions
14 you'll groan at. Your chart is very, very useful in the back
15 of the handouts here by giving us a good idea of what you're
16 planning to do in the way of laboratory and field testing and
17 modeling studies for each of the issues. Of all of these
18 remaining issues, which ones would you say present the most
19 formidable hurdles in data collection and in reducing
20 uncertainty?

21 HOXIE: I may have to defer to Shlomo, but actually I
22 would probably argue that probably the transport parameters.
23 That's my feeling. I think this is where we have the
24 greatest uncertainty and the greatest challenge of trying to
25 come up with reasonable numbers. I think we can get a pretty

1 good handle on the hydraulics and infer that, but I think
2 trying to get a handle on the transport and what is actually
3 going to happen to radionuclides that are complex chemical
4 entities and how they're going to move through the system. I
5 think that's a very formidable challenge.

6 KNOPMAN: Okay. Any further questions from the panel or
7 staff?

8 (No response.)

9 KNOPMAN: Thank you very much, Dwight.

10 NELSON: Good morning. I'm Priscilla Nelson, one of the
11 new Board members. I would like to just make a few
12 introductory comments about the rest of the sessions planned
13 for today.

14 There are four deliverables that are planned for
15 VA. In the past sessions, you've heard about the design
16 concept for the repository and waste packages, and you've
17 heard about TSPA. Both of these are rapidly moving forward.
18 Today, what you're going to hear about in three talks that
19 immediately follow my comments you'll hear about plan and
20 cost estimates for license application, cost estimates to
21 construct and operate, and also about performance
22 confirmation plans. Some of these are fairly newly starting
23 activities and they certainly are moving very fast in terms
24 of the amount of attention the M&O and DOE has given to them.
25 The Board will be maintaining an interest throughout the

1 year up to the time of VA in the evolution of these tasks,
2 all four of them, in fact. We'll have a break following the
3 cost estimate talk and then move into a second area that
4 deals with the site characterization that's going to be
5 continuing and focusing on the east-west tunnel and on
6 ongoing scientific activities. So, that's the plan for the
7 session this morning.

8 I'd like to introduce the first speaker or
9 reintroduce Jean Younker who is a geologist by background and
10 her crew has been evidence of the versatility of geologists
11 in this world. She is operations manager of suitability and
12 licensing with TRW for the M&O. I'd like to invite her to
13 come up and begin her presentation.

14 YOUNKER: Thank you, Dr. Nelson, for that nice
15 introduction.

16 What we're going to talk about in this presentation
17 very briefly is the plans we have and the plans we have to
18 lay out good plans for the work through license application.
19 So, we're now stepping out after viability assessment and
20 looking ahead to license application in 2002. I might
21 mention that my organization basically is kind of the focal
22 point for getting that LA, what's called the one product of
23 the viability assessment called the license application plan,
24 together. So, that's why I think I was asked to stand up and
25 present this. But, certainly, there are a lot of people

1 involved in developing the plans that I'm talking about here.

2 What we'll do quickly is just an overview of those
3 products, the information available at viability assessment,
4 additional work supporting the license application. Very
5 briefly, you heard some really good information from Dwight
6 Hoxie already about the kinds of testing that we'll be trying
7 to do. You heard already a little bit from Dave Stahl
8 yesterday and Dick Snell about the waste package repository
9 design plans, total system performance assessment. I'll make
10 a couple comments about what we expect to do between VA and
11 LA and then talk about the regulatory activities which really
12 start to ramp up at that time as we try to make sure we get
13 the documentation in place for interactions with the Nuclear
14 Regulatory Commission so that they can become confident
15 enough to grant us a construction authorization.

16 All right. The information available at VA, I've
17 kind of stepped outside now of what you've been listening to
18 and tried to give you a sense for where we believe we'll be
19 at the time of viability assessment. I guess a basic
20 understanding of site processes is a kind of broad way to say
21 that we certainly feel like we have a good handle on the
22 geologic framework major deliverables this year and last
23 year, have put down on paper what we believe that framework
24 is. It gives us the basis for the kinds of two and three
25 dimensional modeling that we do in performance assessment.

1 So, we have a good foundation of the framework, I think.

2 The hydrologic flow, I'm not sure I can convince
3 you we have a basic understanding given some of the
4 discussions that you heard yesterday on our expert
5 elicitation on the unsaturated zone system. However, I think
6 I have some kind of confidence that a lot of that is going to
7 come together over the next six months to a year because we
8 have, I think, some of the best people in the country,
9 probably in the world, focusing on looking at the information
10 that we have, trying to kind of pull that information
11 together, and help us understand what it means about the
12 hydrologic systems. So, I think, you know, this one
13 probably--this may be a reach, but I believe that we will
14 have a good enough understanding to bound the flow system in
15 our performance assessment models in a credible way.

16 Geochemical environment is another one where I
17 think you heard Dwight Hoxie answer a question that--what
18 kind of sorption, what kind of dispersion processes or
19 dilution we'll be able to take credit for along that
20 saturated zone flow system. It's probably one of the key
21 areas where we'll be in a bounding situation probably at the
22 time of viability assessment, as I think Dwight probably
23 acknowledged. But, certainly, the near-field geochemical
24 environment, lots of focus on that in the next year. I think
25 we'll get a better handle on some of the key parameters.

1 Preliminary design concept of the key design
2 features, you've heard some discussion of the concept of
3 operations. That work is pretty intense over the next year
4 heading into the end of calendar year '97. I think we'll put
5 a lot of that down at least for the key features of the
6 design that are important to safety and waste isolation with
7 the big focus, as I think you know, on that work.

8 Reference repository and waste package designs such
9 that we can make sure that we're very clear that the
10 performance analysis that we do is of that particular design
11 that is the reference case that we're taking forward at
12 viability assessment time.

13 Identification and some evaluations of the range of
14 design options that might enhance performance if it's decided
15 they need to be concluded in that reference design either at
16 VA time or perhaps between viability assessment and license
17 application.

18 Okay. For total system performance assessment at
19 the viability assessment time, we certainly will have every
20 bit of the information that we're talking about here
21 gathering in the next year, as well as whatever information
22 we're able to pull in in the design process models at the end
23 of this year and early in FY-98 and an evaluation of the
24 performance of the reference designs. And, together, that
25 should give us the basis along with some of the calculations

1 that will be done for preclosure safety that we have an
2 overall safety case that gives us the radiological safety of
3 this system for both the preclosure operational period and
4 the postclosure time that our total system performance
5 assessment addresses.

6 This is just a little schematic that walks through
7 or gives you a framework for the next couple of slides. It
8 lists out a couple of the key site testing for LA now moving
9 out to that VA to LA time frame, the design activities that
10 are most important we've highlighted, total system
11 performance assessment, leading to these three critical
12 products that you know we have to deliver which is the
13 Environmental Impact Statement, site recommendation with that
14 Environmental Impact Statement going forward with it, and the
15 license application. And, of course, the key point here
16 being that our site recommendation at this point in time, we
17 have to have laid out the information sufficiently that the
18 Nuclear Regulatory Commission will give us those sufficiency
19 comments that we're required to take forward with that site
20 recommendation. So, assuming the viability assessment, in
21 fact, is a go for license application, these three products
22 will then just become the major focus of the program.

23 I won't say very much about this, at all, because
24 you've heard from other people who are much closer to that
25 information. Larry will talk, I think, about the drift scale

1 heater test or at least can answer questions about it in his
2 talk, Larry Hayes. It starts in December of this year and
3 continues for several years. That will give us, I think,
4 some really key and critical information on coupled processes
5 on scales that will begin to help us validate some of our
6 process models and our TSPA use of those process models.

7 UZ flow and transport tests, the ditch studies that
8 Larry will talk about in his presentation are going to be key
9 to giving us a handle on the UZ conditions of flow. Four new
10 boreholes, I think Mike Voegele in his talk will mention
11 where they are--perhaps, Larry has that in his, as well--that
12 will give us a good handle. One of them, we just talked
13 about, the--oh, that one was for the water table gradient to
14 the north of the site. Four new boreholes in the vicinity of
15 the repository block to give us a better representation of
16 the unsaturated zone properties throughout that area that we
17 don't have good borehole control.

18 Saturated zone flow and transport tests, Dwight did
19 just talk about.

20 Rock mechanics/hydrologic lab tests, samples that
21 we get from that east-west tunnel that is in the plan or is
22 being planned now, useful to us to I think extend our
23 understanding of the specifics of the rock properties to the
24 western part of the repository block.

25 And then, of course, updating the site process

1 models for TSPA.

2 For the design activities, we've chosen to
3 highlight the engineered barrier system lab testing such as
4 some that you heard Dave Stahl talk about yesterday on waste
5 package materials, waste form degradation process models.
6 It's going to be very important to us to make sure that we
7 have the best credibility we can in the way we represent the
8 waste package degradation and the waste form degradation in
9 our TSPA.

10 Design option evaluation to enhance performance,
11 you heard a little bit about that from Dick Snell yesterday.
12 Evaluating the costs of these options so that we have a
13 clear picture to take forward to the people who need to
14 evaluate the safety case that we put forward and what it
15 would cost if you wanted to make that safety case improve the
16 performance of that reference system.

17 We select the design options that are important
18 from the ones that we've evaluated, focus on the items that
19 are most important to safety and waste isolation, as I
20 mentioned previously, especially those with no regulatory
21 precedent. I think, you've heard discussions about our
22 binning concept and design where we would focus on those
23 particular design features, those components of the system
24 that have limited precedences. Those are the ones we know
25 our regulator will be most interested in having detailed

1 design available to review in our license application.

2 Update our EBS process models for input to total
3 system performance and complete the operational concepts, as
4 I mentioned.

5 From the performance assessment view of the world,
6 of course, very important to us is to update and make our
7 representation of the system better based on the comments we
8 get from our TSPA peer review panel. As I think was
9 mentioned yesterday, we have a draft report in the system in
10 review at DOE right now. It just came in; it was delivered
11 in the last week from our peer review panel. Of course, we
12 get a lot of other insight. I was thinking as I looked at
13 this slide that we get a lot of good feedback from you folks
14 and the staff, from the Board, and from others who review the
15 way the performance assessment is represented. So, I think
16 this probably is just a little narrow now in retrospect
17 because we do get a lot of insight from the expert
18 elicitations, from the other people who look at our
19 performance assessment approach.

20 We will have to incorporate updated data and
21 process models. Some of them probably won't change that
22 much. I think, some of them were pretty confident. We have
23 a good representation. Some will and certainly in the EBS
24 area, I think we'll get a fair bit of new information to make
25 our process models better. For those that we do decide we

1 really need to focus on, where there is some new information,
2 good understanding to be incorporated, we hope to use an
3 abstraction process like the one we've used because we feel
4 it's been really successful because it has been--it has
5 forced the interaction that has to happen between the
6 performance analysts and the site folks, between the
7 performance analysts and the design engineering folks. So,
8 such that they come with us to performance assessment and
9 understand the way we represent their information in the
10 performance assessment models. I think that's been the key
11 advance perhaps in the last couple of years in this part of
12 the program is that the scientists and the engineers are now
13 standing behind us because they have a good understanding of
14 the way we're using our information--their information on
15 performance assessment.

16 And, of course, do the sensitivity analysis of the
17 EBS options that are carried forward into our license
18 application design.

19 The key regulatory activities briefly, I've
20 mentioned already prepare the final EIS which includes the
21 draft EIS development and public comment period, very
22 important to insure that we get the external involvement
23 that's appropriate in this program. Final EIS has to
24 accompany the site recommendation, as I said.

25 Prepare the site recommendation which documents

1 site suitability in compliance with 10 CFR 960, DOE's siting
2 guidelines. The key requirement, as I mentioned, is NRC's,
3 what are called, preliminary comments on sufficiency of our
4 information as a basis for licensing. So, the way we go
5 about giving them the information they need in order to make
6 this sufficiency statement at the time of site recommendation
7 is a key part of our plan as we go between VA and LA.

8 Preparing the license application, I think I was
9 asked the question about this document that we've called the
10 integrated safety assessment yesterday. I mean, our concept
11 is that that's our starting point for our draft license
12 application. We pulled together all of the key information
13 that's used as the basis for the three technical VA products
14 and put it together in such a way that it gives us a real
15 good start on a draft license application.

16 And, of course, extensive interaction with the NRC
17 is needed to facilitate docketing, expedite the licensing
18 review that would start at the time of docketing.

19 How we document all this, well, of course, the
20 license application plan is one of the four products for
21 viability assessment. In that will be a cost estimate to
22 complete the VA as required by the appropriations language.
23 The LA plan will contain the overall strategy for LA
24 development, the work to be conducted between VA and LA, cost
25 and schedule for that work, and a description of performance

1 confirmation program.

2 We have a draft--and, I think this was discussed
3 yesterday. We have a draft of that which will kind of be the
4 framework for that. I wouldn't tell you that every detail in
5 it will be ready for review, as you all indicated yesterday,
6 in September, but we'll have the framework of that plan this
7 year and then the final plan in August of 1998.

8 I might mention on this slide just because my title
9 on the agenda did say I was going to talk about cost
10 estimates, I'm not going to talk about cost estimates, but
11 tell you that that's what we will be developing as a part of
12 this LA plan. We're in the stage of updating the long range
13 plan right now that was the basis for the program plan that
14 was issued in May of '96. So, you know, our estimates right
15 now are still those estimates that are in the program plan.
16 We're going through a detailed planning starting now and
17 through the summer to really update those numbers. But,
18 right now, what's in the program plan are the best estimates
19 that we have.

20 The work done for VA will help to focus the
21 remaining work, I believe. The LA plan will document what
22 will be done between viability assessment and license
23 application in terms of workscope, schedule, and costs. And
24 then, obviously, interactions with the Nuclear Regulatory
25 Commission will help to further focus the remaining work on

1 the critical issues per their key technical issues and the
2 kinds of information that they are now feeding us, helping us
3 understand what they're going to need to review in order to
4 gain confidence in the way we've treated this information.

5 Thank you.

6 NELSON: Thank you. Let me ask you just one question,
7 Jean. I'm tending to waffle back and forth between the
8 current TSPA and what you're talking about LA because you are
9 you with your responsibilities. So, I may be doing that
10 here. But, you talked about sensitivity studies. And, it's
11 clear to me, I think, that the process that is necessary for
12 VA for your tasks are to really respond to a design, a
13 concept that is going to be fixed and costed and scheduled
14 and the whole scenario played out around. But, that there's
15 an opportunity in between the VA time framework and the LA
16 time framework to really do more than sensitivity studies to
17 really look at some tradeoffs that involve costs and the
18 uncertainties. Is that your office that would manage that?
19 Do you expect to have this happen as a major operation in
20 this interval between VA and LA?

21 YUNKER: I'm sure it will. And, I think whether I'm
22 still in this position managing performance assessment is not
23 something I probably know right now. But, the answer, I
24 think, is that within the M&O the responsibility will
25 certainly rest between performance assessment design and the

1 site testing that helps to--the site information that helps
2 to keep us make sure our process model basis is sound. So, I
3 think, there's no doubt we understand that will be a big part
4 of the workscope and a very important part of the workscope.
5 I think we do believe though that we will have some
6 reasonable evaluation of the performance of some of the
7 design options that Dick Snell presented yesterday even at
8 the time of viability assessment because I think we believe
9 that having a good handle on what additional performance you
10 can get out of some of the--like the drip shield or the
11 ceramic coating, if those turn out to be feasible after
12 further evaluation, I think that will be an important part of
13 what we lay on the table in the viability assessment.

14 NELSON: Okay. Alberto?

15 SAGYIS: Sagyis, Board. In going through these
16 programs--again, apologies if this is not the right person to
17 bring this to. But, I see a number of large scale, highly
18 structured plans to plan additional information in support of
19 these activities. Is there any provision anywhere for agile,
20 small-scale investigations parallel to these large plans? I
21 just want to bring a couple of examples today. Yesterday,
22 Dr. Neuman presented what appeared to be a list that had 1/6
23 or so of the input used to evaluate the percolation flux.
24 Based on some experiments--has done somewhere maybe on the
25 side, in talking with Dr. Della Roy today, we reached the

1 conclusion that there doesn't seem to be hardly any
2 information, even minuscule amounts of data, on what happens
3 to regular concrete if you expose it for periods of a few
4 years at temperatures of a couple hundred degrees Centigrade
5 or 150 or so. These are the kind of experiments that again
6 do not require a Federally funded program, a multi-year
7 program with 20 investigators to do. But, all of a sudden,
8 it becomes extremely important because there is zero data on
9 this. Is there any provision in this overall--maybe like 1
10 percent of the total funding or 0.5 percent or something for
11 these kinds of things?

12 YOUNKER: That's a very good question. I'll make a
13 comment and then I can see if there's someone else who wants
14 to comment, as well. I think, your point is that do we have
15 the flexibility, I think. Say, coming out of one of these
16 expert elicitations, quite often those or abstraction
17 workshops will identify a couple of key activities, either a
18 lab test or maybe an analytical activity, that could really
19 help us pin something down in a pretty short time. Do we
20 have the flexibility to accommodate that into our work plan
21 and make it happen?

22 SAGYIS: And, I mean at the \$10,000 level; I don't mean
23 at the \$550,000--

24 YOUNKER: I understand. Yeah, I think we have a process
25 in place where what the M&O does is define it to the best we

1 can, take it forward to the Department of Energy, have a good
2 discussion about it. If they feel like it's a good plan, we
3 have a process in place to make that happen, to reallocate
4 funding. We have to do a tradeoff because obviously if
5 everything is fully funded, then you'll have to not do
6 something else and that sometimes is a difficult decision of
7 what you're not going to do even if it's a small amount.
8 And, you know, if it's a really small amount, then, of
9 course, it should be able to be accommodated. But, I think
10 we have a pretty good system for doing that; probably, a lot
11 better than it's been in the past, my personal opinion.

12 Dick Snell? Could I ask Dick Snell to just comment
13 on that, as well? You have to go to a microphone, Dick.

14 SNELL: Kind of a supplemental response with Jean's.
15 The performance assessment work that's been done over the
16 last few months has given us probably the best focus that the
17 program has had ever on which elements in the design, which
18 elements in the performance are really crucial. We are just
19 getting into the '98 planning and multi-year planning as you
20 mentioned. So, we have again perhaps for the first time, or
21 if not for the first time, we certainly have the best
22 information at this time, to decide where we should focus
23 efforts and specifically on cementitious materials, for
24 example, which may have a significant bearing on long-term
25 performance. And, there are other features in terms of

1 materials and so forth which clearly are important to us and
2 help when we look at making a safety case for the repository
3 where clearly we need to put in additional effort. So, in
4 doing the '98 planning, we're going to use the performance
5 assessment work, evaluations that have been made so far, and
6 based on which elements are critical, which elements buy us
7 the most significant performance improvements, which ones are
8 crucial to the safety case, those are the ones that are going
9 to get the attention and the funding.

10 NELSON: Okay, thank you.

11 HAYES: Larry Hayes, M&O. If I could, I'd like to give
12 two specific examples to your question. First answer is,
13 yes, we can respond to changing needs. Two examples. Early
14 in this fiscal year, the DOE and the M&O identified needs
15 that we had not planned for in FY-1997. We got together,
16 identified workscope, products, outcomes. As a result of
17 that, we have about a \$10 million change this year in what
18 we're doing. Things that we had not planned to do, we are
19 now doing. Example, additional work in ESF to better define
20 percolation flux. Some of the cement work you brought up,
21 we've added that in. Another example is during the
22 elicitation workshops that Jean has talked about where the
23 process modelers got together with the PA modelers, things
24 were identified that needed to be done in order to perhaps
25 better feed the PA model. Those things are now being done.

1 The scientists who worked in the site evaluation program are
2 to some extent changing what they're doing and they're going
3 to give things to PA that they had not planned to give by
4 modifying some of their '97 work. So, I think we can respond
5 very well to change.

6 SAGYIS: This will be all done within the context of the
7 designated laboratories and the like, right?

8 YOUNKER: Yes.

9 SAGYIS: Perhaps, I should have said is there any such
10 thing like additional support for investigation to be
11 conducted in other areas? For example, the University of--

12 NELSON: Can you try another microphone?

13 SAGYIS: For example, say, universities and the like,
14 several other programs--again, transportation agencies and
15 the like--will have in the framework we are doing here
16 extremely smaller scale levels of funding which introduce an
17 element of agility that just does not exist when you're
18 having a national laboratory conduct the investigation.

19 YOUNKER; Yeah, I think in general the Department of
20 Energy encourages us to try to use the people who are going
21 to be able to give us the most cost-effective information we
22 can get. So, there's no--there's certainly never a
23 restriction on going to a university and going to a small
24 company for that matter instead of one of the national labs.
25 But, again, there are defined responsibilities, as you know,

1 for some of the work where I think we probably have the
2 foundation in place to better do it with the labs. So, we
3 have got flexibility.

4 HAYES: Specifically, in answer to your question, some
5 of the work I'm talking about did go to the university system
6 in Nevada; UNLV, UNR, as well as private industry such as
7 Hewlett-Packard. We did realize that some of these things
8 could be better done perhaps more quickly with perhaps less
9 bias by some people who are presently not so involved with
10 the program. So, yes, we're doing that.

11 NELSON: Okay. At least five people have identified
12 themselves for additional questions and we have less than 10
13 minutes. So, keep that in mind as you pose them. We'll go
14 Dan, Jeffrey, Debra, and Jared and Richard.

15 BULLEN: Bullen, Board. I'll defer my field test
16 question to Larry this afternoon or later today because I
17 think that's appropriate.

18 NELSON: Thank you.

19 BULLEN: But, you talked about your preliminary safety
20 case postclosure and I wanted to bring this question up
21 yesterday, but I didn't get a chance. So, now, I have you
22 again; so, will jump in.

23 We mentioned the 25 mrem per year dose and I guess
24 the question that you'd have there is that would you expect
25 that to represent the 50th percentile of a distribution or

1 the 95th percentile of the distribution or the 99th percent
2 out of the distribution? Keeping in mind that if it were a
3 regulator and it was 25, we would look at 24.99 and that's
4 acceptable and 25.01 is not acceptable, what kind of
5 additional confidence do you think you'd like to instill in
6 the regulators when you come in with a 25 mrem dose and what
7 part of the tail is that going to represent?

8 YOUNKER: Well, I think as it's stated on the slide here
9 I used yesterday, it's an expected value. So, we're talking
10 50th percentile, you know, middle of the--modal play of the
11 distribution. But, I think our internal discussions that I
12 could share with you would be that, you know, there are
13 people who would feel better if you had, say, an order of
14 magnitude or so of, you know, additional performance above
15 that standard. So, I mean, it depends on your risk
16 preference obviously, but--

17 BULLEN: And, along those lines, this is the last
18 follow-on question. I'll be done in a second. Since
19 neptunium may no longer be the most hazardous of the most
20 significant contributor to dose and it comes back to tech and
21 iodine, one of the things you might want to consider is the
22 similar low-level waste where they're taking an iodine dose
23 of 75 mrem organ dose as opposed to whole body. Now, you can
24 do that back calculation and figure that's a 15 mrem whole
25 body dose, but those kinds of scenarios where you're taking a

1 look at individual organ dose in parallel to something that
2 NRC already accepts might be something you want to consider.

3 YOUNKER: Yeah, I think the people who are going to look
4 at the biosphere piece of the process modeling that we have
5 to do are going to have to look at that kind of thing.
6 Exactly, good point.

7 NELSON: Jeffrey?

8 WONG: Jeff Wong, Board. I have a series of
9 interconnected questions. In the past, the DOE has provided
10 very detailed time lines of the milestones and I see in your
11 handout a simpler milestone. So, I'm curious as to are those
12 charts with those milestones and those time lines changing,
13 one, and what are those changes? Number two is was the EIS
14 restarted--or the EIS activities restarted in October of '96
15 as was laid out by Wendy back in April of '96, and second, on
16 that time line, when will the waste containment and isolation
17 strategy be finalized?

18 YOUNKER: Okay.

19 NELSON: Okay. Number one dealt with the milestone
20 charts will be changing--

21 YOUNKER: Right, the charts. The 7000 activity detailed
22 networks, they are the basis for the long-range plan that was
23 mapped into the program plan in May of '96. They are the
24 things we will be looking at. As I said, we are updating the
25 long-range plans, starting a detailed replanning of '98, but

1 looking at the complete long-range plans. So, those
2 activities, those milestones on those networks, are the ones
3 that will be looked at to update them based on two years now
4 since we actually put that together. So, that was the first
5 one.

6 WONG: First one. And, the second one, were the EIS
7 activities restarted?

8 YOUNKER: EIS activities were restarted in October of
9 '96 as planned, yes.

10 WONG: So, that original time line, this time line here,
11 is fixed in stone or fixed in budget or--

12 YOUNKER: When was that briefing given to you?

13 WONG: This one was in Austin, Texas in April of '96.

14 YOUNKER: I think that's basically the one that was in
15 the May program plan, and I think that's the one we are still
16 working to at this point.

17 WONG: Okay. And then, on that changing time line that
18 you're talking about, when will the waste isolation--

19 YOUNKER: The waste isolation strategy, yes. Boy, I'm
20 really glad you asked me that question. I think, Leon put
21 you up to it, right?

22 WONG: Leon told me to do it.

23 YOUNKER: The highlights document, I believe, probably
24 within a few months will be available again with the update
25 representing the kind of a strategy that I talked you through

1 yesterday and that Steve Brocoum presented a month ago to the
2 ACNW. I think we're prepared to put at that level out, I
3 think, quite soon. I think the detailed one that we've been
4 working on now for some time probably is going to take some
5 additional time to mature, to get the volume that we're going
6 to need because, as you might guess, there's still a lot of
7 debate about some of the items as you heard in the UZ expert
8 elicitation panel; same kind of debate among our own
9 scientists and engineers. So, I won't give you a definite
10 date on that one, but certainly it's not going to be in the
11 next couple months. But, the summary one, I think, we're
12 probably pretty close to being prepared to issue that one
13 again.

14 NELSON: Debra?

15 KNOPMAN: Knopman, Board. As the saturated zone has
16 been the stepchild to the unsaturated zone work, it seems to
17 me operations has been the stepchild of the design side of
18 things. I don't know if that's a fair comment and I'd like
19 you to respond. But, my concern is that in looking at the
20 work that you're presented that the so-called operational
21 concept comes down the line after you've gone through various
22 design options as opposed to a more integrated consideration
23 of what sort of operation you actually want to run and then
24 proceed with some design options flowing from operational
25 options. Could you comment on that?

1 YOUNKER: Yeah, and I'm probably not the best person,
2 but I will give you my view of that. That is that we do have
3 parallel work going on on the concept of operations and that,
4 to me, so much refers to the preclosure period. Whereas the
5 design features that we're talking about as sensitivity cases
6 for performance assessment almost totally are our postclosure
7 performance enhancements and parts of the postclosure system
8 where an operational concept, per se, doesn't apply except
9 that I have to make sure I have it appropriately installed at
10 the time I close the facility. So, I think, we're paying
11 attention to the design or to the operational concepts and I
12 think Dick Snell would very much like to help me out in his
13 view of that.

14 SNELL: A couple of brief comments if I may. The
15 operational concepts have been carried in parallel with all
16 the design. In most of the sessions that we attend with you
17 or where you hear from us on information, the emphasis tends
18 to be on long-term waste isolation performance. So, what you
19 hear from us generally deals with the aspects of design that
20 relate to long-term performance.

21 Oh, and one other aspect, from a regulatory
22 standpoint, Jean mentioned binning a little while ago. From
23 a regulatory standpoint, the tendency also is to have those
24 features that bear on waste isolation especially be those
25 that do not have a long regulatory precedence. So, those are

1 the Bin-3 things. Those are the things where we expect to
2 have the greatest amount of detail at the time of viability
3 assessment, for example, because they are performance related
4 to the repository in terms of long-term waste isolation.
5 However, we are doing simulation modeling of the service
6 operations for the facility, looking at waste received rates,
7 throughputs, so forth. Those models are being expanded so
8 that we will have a simulation model that goes from the plant
9 gate receipt, if you will, if the waste all the way through
10 to underground emplacement. And, those models give us a good
11 basis for evaluating operational considerations.

12 There's a whole array of operational standards and
13 guidelines and history which are being incorporated into the
14 designs right now. You just don't hear very much about them
15 in the arena that we're operating in.

16 NELSON: I think from that standpoint, Dick, I can
17 promise that the Board panel on repository design will be
18 hoping to maintain a continuing conversation with you on
19 that.

20 SNELL: I welcome that; thank you.

21 NELSON: Okay. Two more questions and then we shut
22 down. Jared?

23 COHON: This is more of a comment than a question
24 though. If you care to respond, it would be welcome. The
25 program, overall, has always struggled to find the right

1 balance between schedule-driven and keeping the eye on the
2 ball, as it were. I'm starting to get worried again and the
3 thing that prompts this, of course, this September '98
4 deadline which you've imposed on yourselves which you quite
5 appropriately have to focus on and move towards. But, I
6 worry. This goes back to my question yesterday about
7 sequence of activities and also is in the same spirit as some
8 of the questions you just heard about things like flexibility
9 to conduct smaller studies.

10 First, a more substantive comment. The program has
11 made great progress in pulling things together. The focus on
12 TSPA and, I think, VA and TSPA/VA has helped greatly to do
13 that and we've heard that. On the other hand, given what we
14 know about the current state of TSPA, one could only assume
15 without having assumed results that the error bars, if you
16 will, the uncertainty in the estimates that one would get
17 from a TSPA in its current state would be so large that it
18 would be difficult to make definitive conclusions about
19 important design features, let's say. But, it sounds like
20 decisions like that are, in fact, being made. Now, I'm
21 working from a premise that there's these large error bars in
22 the TSPA and I don't have the data to support that because I
23 haven't seen results.

24 I would feel much more--I would suggest that a key
25 focus at this time should be reducing that range in TSPA;

1 that that really should be the focus. And that, furthermore,
2 the activities that follow VA should be directed at exactly
3 that. What do we have to do to reduce uncertainty in TSPA?
4 Those words don't appear anywhere in what you just presented.
5 It's all focused on LA, the next milestone. Suitability is
6 sort of something that happens along the way to LA, but
7 suitability--we have our own definition and we're waiting for
8 DOE's--is all about uncertainty associated with the
9 performance of the site. That, I think, should be the focus.

10 Then, this takes me to the other part of my comment
11 in going back to yesterday. We have the program coming up
12 with a draft statement about what is needed for LA in
13 September of this year, 10 months before the draft TSPA/VA is
14 done. So, back to my first part. If you agree with me that
15 the focus should be on reducing uncertainty in TSPA, then it
16 would seem to me that identifying the activities that you
17 need after VA should come later in the game when you have a
18 better idea of what the uncertainties are in TSPA. It's the
19 cart before the horse.

20 YOUNKER: I agree with much of what you said. I think I
21 have a lot more confidence that we're dealing with those
22 uncertainties are and that we are using them to drive our
23 plans for both design and site information. So, in short, I
24 mean from the inside looking out, it feels like we're doing
25 that.

1 COHON: Okay.

2 NELSON: Okay. Last question, Richard?

3 PARIZEK: Yeah, Parizek, Board. Just in following up
4 with this sort of thought process, I saw Bo Bodvarsson's
5 chart, 20 bullets which the unsaturated zone models group
6 identified as issues that could be refined or should be
7 refined. And then, when it summarizes nine recommendations
8 for action on a summary page, either Bo has brought together
9 a number of these under one of the nine or some dropped out.
10 So, we'd be interested in what the process is of reviewing
11 the recommendations of expert panel members, for instance,
12 and how one decides and who decides what goes in and what
13 falls out. Obviously, it costs money and you can't do
14 everything, but the things that fall out may be the people
15 who won't go away in license application. I mean, if those
16 issues are still there, it's going to be hard to defend later
17 why these were dropped if they might have been included in
18 the study process. Then, again, it requires money to do that
19 and this question of flexibility of putting funds in to deal
20 with emergency issues, obviously, are difficult to forecast
21 in advance.

22 YOUNKER: We're trying to have a documentation process
23 both for those expert elicitation workshops, as well as for
24 our abstraction workshops, where we make it absolutely clear
25 that you have to go through a screening process. You can't

1 address every uncertainty, and the way you try to do that is
2 to get your best judgment about whether it's important to
3 performance or not as early in the process as you can. You
4 only carry those forward that we already have reason to
5 believe are sensitive parameters, sensitive processes. So,
6 yeah, there's screening going on at all times, but we're
7 trying to document that with a reason for why we believe that
8 it not an important parameter or process to be carried
9 forward and we develop that paper trail so that when we're
10 challenged by someone who said, yeah, by my idea wasn't taken
11 forward, we can say, yes, and the reason was we don't believe
12 on the basis of these results that it's important enough to
13 performance to pursue that. So, we have the right, I think,
14 approach.

15 PARIZEK: Because the saturated zone group will come up
16 with another voice and then the shopping list will continue
17 to grow; it won't shrink.

18 YOUNKER: Correct. That's right.

19 PARIZEK: And, the Board would find it useful to find
20 out what study plans are in place for specific projects. For
21 instance, if in fact nine of these items are to be pursued,
22 if there's going to be a study plan and a program of how to
23 go about doing it, we could kind of review that and see the
24 specific thought process that's being used. Now, that's
25 probably a lot of detail there, but things are going on in

1 the ESF that we don't know about; you know, tracer
2 experiments, injecting water above the tunnel. You know,
3 these are important concepts and a lot of useful information
4 will come out of it. We can't evaluate it until later, but
5 it would be interesting to see that up front and we can take
6 part in that exercise.

7 YOUNKER: Yes. Yeah, we've kind of stepped away from
8 the old study plan concept and now we do that detailed
9 planning as a part of this overall plan that we were just
10 talking about. So, there certainly are detailed plans being
11 developed as we go along. I guess, we'd have to work on your
12 access to those; at what point it was appropriate, etcetera.
13 But, it's a good point.

14 PARIZEK: Another point, the whole program is ramping up
15 to meet the deadlines. At the same time, funding is ramped
16 down and some good people have left the program or have been
17 assigned to other duties. In that whole process, it seems
18 like the institutional memory of their efforts may be
19 dropping out at a time the license application needs that and
20 the supporting material at some later date. I'd be
21 interested in the comments of how you're capturing the
22 institutional memory of those past programs or those past
23 people who might not have money to finish off the report and
24 leave; how to have that available at the time of the license
25 application in support of that application, not just the

1 submitting of it, but the defending it later. That's the
2 hard part.

3 YOUNKER: That's a very important issue and I think we
4 have spent some time worrying about it. A lot of the effort
5 in '97 and part of '96 was on making sure that we had written
6 documentation. You'll recall we talked about synthesis
7 reports. Much of that was trying to document and put down in
8 writing what we knew at that point in time for exactly that
9 reason because we knew that some of our scientists and some
10 of our key contributors were going to move on to other
11 projects. But, it's an important issue. It's an important
12 problem and we have to address it.

13 NELSON: Okay. We need to shut down discussion. Thank
14 you very much, Jean.

15 We're going to move on to hear from Richard Wagner.
16 Richard Wagner is the manager of the systems engineering and
17 integration group for the M&O in Las Vegas. He is going to
18 speak about the performance confirmation plans after
19 licensing.

20 WAGNER: Really, what I'd like to do is give you a
21 little bit of performance confirmation prior to licensing to
22 set the stage. The objective I really have--and I thought
23 about it when I listened to Chairman Cohon yesterday--was my
24 objective today is to introduce you, the Board, to
25 performance confirm--a program that's just starting to evolve

1 in the project. I believe, this is the first time the Board
2 will have heard that. Some of the Board members--Priscilla
3 has been in some meetings with the M&O and the DOE where
4 we've discussed pieces of it, but I'd like to introduce the
5 Board to that.

6 Jared, I think your comment yesterday was
7 appropriate that the Board needs to understand TSPA in some
8 detail between now and licensing. I would propose that as
9 time goes on, the Board will need to understand in the same
10 sort of detail performance confirmation. One, when we go to
11 the NRC in 2002 and say I'd like a license to construct,
12 we're going to have to explain to them what our performance
13 confirmation concept and program is. More importantly, when
14 we get to license application, the amendment to the license,
15 prior to 2010 when I want to receive an emplaced waste.
16 Because the real way we're going to communicate with the
17 regulator post-accepting and emplacing waste is through that
18 performance confirmation program.

19 What I'd like to do today is take the Board through
20 a little bit of a tutorial since it is the first time. Talk
21 about the regulatory background; talk about how the
22 performance confirmation program is part of an overall test
23 and evaluation program that the project is updating as we
24 speak; give you some insight into the program approach;
25 identify some of the key parameters we believe we're dealing

1 with; talk about the important processes and parameters. A
2 complicated diagram, but I want to talk through it just
3 briefly on the confirmation concepts. A little bit of
4 information on where we are from today from a design
5 implementation of the performance confirmation. We started
6 some work last year to try to get a front end head start on
7 performance confirmation to identify those key parts that may
8 play a role in the existing design activity we're doing;
9 trying to understand if we have some pieces of performance
10 confirmation that affect the activities that are going on
11 today from a repository design, both surface and subsurface.
12 Lastly, talk about how the transition of the performance
13 confirmation program testing, and then last, a summary of the
14 planned activities we have both near-term and far-term.

15 Some quick words, this is a--I took and built a
16 synopsis of the words that are in 10 CFR 60, but basically
17 the requirement is we need to put together a program that
18 consists of tests and experiments and analyses to evaluate
19 whether or not our performance objectives are being met
20 postclosure. One of the key requirements is for us to be
21 able to understand during and after construction if the
22 actual subsurface conditions encountered and any changes in
23 those conditions are within some limits that we have defined
24 and assumed when we talk to the regulator with our license
25 for construction. We're going to say this is our assumptions

1 as far as conditions. We need to be able to go back, if
2 necessary, to that regulator and say what we assumed is not
3 what we saw or what we assumed is exactly what we saw. But,
4 we need to confirm that.

5 Another key requirement goes more--a lot of words,
6 but I think the important part here is we need to have the
7 capability to provide data to determine that both the natural
8 system, as well as the engineered system, is performing the
9 way we predicted. We need to make sure that we're
10 functioning as we intended and as we anticipated when we went
11 through the license application. You've heard for the last
12 day a whole bunch of smart folks on how we think we're going
13 to predict what the natural system, as well as the EBS
14 system, what the two systems will do. The job of performance
15 confirmation is to come behind them and confirm what we've
16 predicted. Abe used the analogy that he was the locomotive.
17 I would say that performance confirmation is the planning to
18 put together the rail bed and the foundation on where that
19 locomotive is going to take that train Abe was talking about.

20 The other thing is performance confirmation--in 10
21 CFR 60, they talk about the fact and we happen to agree, it
22 starts in site characterization and continues through
23 permanent closure. The data we're collecting today through
24 TSPA and with Larry Hayes' scientific programs is data that's
25 feeding the database we're starting to accumulate that will

1 be the basis for performance confirmation in the next 10 to
2 100 years.

3 I mentioned briefly there's a test and evaluation
4 program plan being updated. It's due to be delivered to DOE
5 at the end of September of this year. There is in existence
6 a site characterization test and evaluation plan. This test
7 and evaluation plan is being revised to take us out of site
8 characterization and move us into a system where we can
9 verify throughout the life cycle that the MGDS is performing
10 properly, that the system itself is meeting the requirements
11 we defined for receipt, handling, retrieval, disposal. And,
12 lastly, the performance confirmation program, a major player,
13 will serve for the systems verification on the isolation of
14 the waste function.

15 A simple block diagram on what we believe the
16 approach is both during the site characterization/license
17 application/pre-construction phase and then during the
18 construction/operation/caretaker phase. We're in the process
19 of defining the key performance parameters that we need to
20 monitor. We're also going to define a baseline for the site
21 characterization as the scientists and the PA folks come
22 together. We're going to predict postclosure performance for
23 the systems, structures, and components in Dick Snell's
24 engineered barrier system, as well as the natural setting.
25 We're going to put together and predict the performance of

1 those same systems, structures, and components in the natural
2 system preclosure, and we'll use the preclosure period to
3 start to validate those prediction models we've put together
4 on how we think it's going to perform. We're going to get 50
5 to 100 years of data depending on when we choose to close the
6 repository. That 50 or 100 years worth of data is the only
7 actual data we're going to have that looks at a 10,000 to a
8 100,000 year prediction.

9 As we move into the construction/operation phase,
10 we'll monitor things like the observation drift which I'll
11 give you an artist's concept of. We'll be monitoring the
12 waste packages as far as how they're living in their new
13 environment. We'll monitor the thermal measurements. We'll
14 monitor the environmental parameters that we've identified.
15 We'll have in place a system that will help us analyze and
16 assess that data.

17 I'll show you a chart that talks about there's an
18 iterative relationship between TSPA and performance
19 confirmation. We need to be able to understand how to assess
20 any deviations we see to the standards. And, lastly, be able
21 to deal with some kind of corrective action and, if
22 necessary, go back to the regulator and say what you gave me
23 a license for based on Assumption X, Assumption X has changed
24 slightly. We may need to modify and have a discussion with
25 the regulator as to what that means from a licensing

1 perspective.

2 Dick Snell mentioned yesterday about his dependence
3 on performance confirmation. We've defined--in preliminary
4 stages, we have test scope sheets numbering somewhere between
5 150 to 200 potential type tests that the performance
6 confirmation team has composed, but to sample the near-field,
7 as well as far-field environment, to sample the in-drift
8 environment once we close the doors, as Dick mentioned. To
9 talk about monitoring the emplacement drift liner, whatever
10 it ends up being, in the final design. To monitor the waste
11 package degradation. You heard about a model that we're
12 building. We're going to collect some data to help validate
13 that model.

14 This is a complicated chart, very busy. If anybody
15 is interested in discussing during the break, I have a poster
16 of this and the engineer who put this together--well, it
17 wasn't put together--let me say that differently. We've been
18 using an integrated product team to build the performance
19 confirmation. Most of the members of that integrated product
20 team are members of some of the activities that you've heard
21 of over the last day and a half. That team is comprised of
22 scientists, as well as performance assessment folks, as well
23 as designers. Bo is a part of the team. Almost all the
24 different M&O folks you've listened to are in and out of that
25 team as far as identifying requirements for what they believe

1 they need downstream.

2 One simple--again, very complicated; I apologize.
3 But, we're going to look to collect data from the waste
4 package. When we collect that data from the waste package,
5 we envision it coming in. We may take a waste pack--we may
6 take an entire waste package, pick it up, take it out of the
7 subsurface, bring it to the waste handling building, do tests
8 on it. We're not sure what type of tests yet. We'll collect
9 some data, we'll process the date, we'll be able to go back
10 at the end and understand if there's any corrective action
11 required and then recommend how we deal with--recommend any
12 corrective actions to any deficiencies we note that are
13 outside of our defined parameters. And, lastly, when the
14 system gets ready to put together a license to close, the
15 basis for that license, I believe, will strongly depend on
16 the results and the data we've gathered from the performance
17 confirmation program.

18 I mentioned briefly that we've done some design
19 implementation for performance confirmation. The team has
20 decided that we need an observation drift with some borehole
21 instruments into altered zones to sample--these are only
22 examples of the parameters, but their concept is to put the--
23 and, I'll show you--I think I have the picture here. Let me
24 just flip on the other chart. Their concept is to put the
25 observation drift above the emplacement drifts. There was a

1 big discussion a while back over the last year or year and a
2 half with Bo and the team. They wanted to understand what
3 the rock looked like above the drift after you get some heat.
4 Their concept is I could put boreholes and I can put those
5 boreholes from that emplacement drift either above or below
6 the emplacement drifts. So, I should be able to sample any
7 of the regions around the emplacement drifts.

8 We've also designed, at least conceptually--enough,
9 at least conceptually, to help the cost estimate of what
10 performance confirmation is really going to cost from a total
11 life cycle cost perspective. We have a concept of a Remote
12 Inspection Gantry. This gantry, it's envisioned those same
13 rails we talked about, that Dick talked about as far as using
14 for emplacement, we'll bring this gantry in. We're cool that
15 one drift back down to a lower than 200 degree Celsius.
16 We'll put this in for an hour or two or no more. We're still
17 struggling with what the design requirements are. If there
18 are awfully hostile environment I'm going to put that gantry
19 into, but the concept is I'll put it in, it will collect
20 samples and data, it will come back out, and then we'll
21 analyze the data. Again, enough of a concept to put some
22 cost numbers together so we have a basis for a cost estimate.

23 As we move along, this is the way we envision the
24 transition of the performance confirmation program. We're in
25 site characterization as we pass--as we get to license

1 application, we have already started to ramp up the
2 performance confirmation program. There will be other
3 testing going on. We'll feed off of that. I have a better
4 chart that I apologize for not putting in your handout. I
5 picked it up last night as I was going back through this.
6 This is a near-term version, but what it's meant to show is
7 we're ramping up now. But, as we move along, TSPA/VA will
8 feed the performance confirmation program; TSPA for LA will
9 feed the performance confirmation program; and at least today
10 the team envisions that there are TSPAs of some sort post-LA
11 that will be collecting data, feed it into performance
12 confirmation as an iterative process.

13 I need to refer to my notes. Most of these planned
14 activities--as I said, this performance confirmation plan
15 will be complete and delivered to the Department of Energy
16 the end of September 1997. During 1998, we will start to
17 implement the implementation of the program prior to VA.
18 Post-VA, we will begin the baseline definition phase of the
19 program. In FY-98 and '99, we will start to shake out the
20 approach using the Enhanced Characterization Repository Block
21 in place, the block effort that Mike Voegele will be talking
22 to you about. Long-term at VA, we will have a preliminary
23 cut at the baseline information; by LA, we will have the
24 final cut that we're willing to show to the NRC.

25 The design activity for the test and the facilities

1 will continue to mature. We expect that at LA, we will have
2 relatively mature designs, particularly for the Bin-3 type
3 components that Dick Snell was talking about. By the time we
4 get to construction start in the 2005 time frame, we will
5 have a final design and we will be ready prior t the license
6 to receive and emplace to do some demonstrations to show the
7 NRC that we've got something up and really works. Lastly,
8 this is going to be an ongoing process in my mind as we
9 progress now and license application in 2002 and ultimately a
10 license application in the 2008/2009 time frame to receive
11 and emplace waste.

12 One bullet I probably would have added on the
13 bottom here is, I think there's another long-term activity
14 and that is to collect and analyze and assess the data to
15 confirm those predictions we used at LA and understand what
16 the position is we want to take between license to accept and
17 emplace waste versus license to close when we decide to
18 close.

19 That concludes my introduction for the Board.

20 Questions?

21 NELSON: Thank you very much. Let me ask you just one
22 question first. For the operations itself, the operation of
23 the repository, is there a performance confirmation process
24 involved in looking at the operation itself as opposed to the
25 physical aspects of the repository looking at operations and

1 where assumptions have been made about how the operations
2 systems will be running?

3 WAGNER: I would tell you today that for us to have an
4 efficient operation, we must have that. Again, the program
5 is in the infant stage. Dick Snell talked about a model. We
6 need to do some confirmation as we start to actually process
7 wastes. We're going to have to validate that model to make
8 sure because that model is a major management tool in the
9 future that if somebody says I'd like you to take 5,000
10 metric tons a year versus 3,000, can you do that?

11 NELSON: Okay. John?

12 ARENDR: Arendt, Board. I'm looking for something like
13 a control sample or some control and I'm looking at the
14 observation drift. Could that be interpreted as a controlled
15 risk or a control sample that you can compare all the rest of
16 the waste packages and the drifts to or will there be
17 something like that, I guess, if you're--

18 WAGNER: Okay. John, first of all, that drift will not
19 be that controlled. The team has had some discussions and
20 it's still in process. To me, it's not unreasonable with the
21 number of emplacement drifts we have. We could choose to
22 come up with a defined requirement and have a control drift.
23 You know, we have a family of--I think, Dick mentioned
24 yesterday--over 100 drifts. I don't think it's illogical to
25 assume that between now and the time we're really into

1 operating that we've come to that conclusion that we may need
2 a control drift.

3 NELSON: Dan?

4 BULLEN: Bullen, Board. Could you put up your picture
5 of the observation drift again?

6 WAGNER: Sure. I say that; let me find it here.

7 BULLEN: You mentioned that one of the things you might
8 be able to do is use the Enhanced Characterization of the
9 Repository Block as a means of doing some of your preliminary
10 observations. But, this observation drift doesn't look
11 anything like what the ECRB was proposed as coming from the
12 northeast and going to the southwest. It actually looks like
13 it's going between two drifts parallel to the layout east to
14 west or whatever angle you are off of the ESF tunnel. Could
15 you comment on--this layout, believe it or not, makes sense
16 to me as opposed to using the ECRB for any observation
17 characterizations primarily for two reasons. One, if there
18 is a negative impact of putting something above the
19 repository, you've messed up at those two or three tunnels
20 that may not be usable for emplacement.

21 A comment on how you might use the ECRB and have
22 what kind of impact the ECRB might have on your selection of
23 locations for observation drifts. The reason I say selection
24 and location is because, as we understand, the repository
25 layout is not complete or the design is not finalized yet.

1 So, if you don't know what the design is, how do you know
2 where you want to put your observation drifts?

3 WAGNER: I don't think today we have a clue on where we
4 want to put that actual drift. I think we understand we want
5 it above the emplacement drifts. I'd ask Mike Voegele's
6 help. I have not been too intimately involved in the
7 planning team's effort for the Enhanced Characterization of
8 Repository Block. There's been a lot of discussion that I've
9 only been on the edges of and I'd be more comfortable with
10 Mike. And, I don't know, Mike, are you going to get to that
11 later?

12 VOEGELE: Uh-huh.

13 BULLEN: I'll re-ask the question later.

14 WAGNER: Okay. And, if not--

15 BULLEN: But, maybe you ought to keep that viewgraph
16 handy.

17 WAGNER: Absolutely. Because as the manager of that
18 systems engineering group, this is an interesting cartoon
19 today. We've got to come to closure on why--my job is I keep
20 asking people, well, why do you want to do that? You know,
21 tell me why you want to it? Why do you want to line the
22 drift?

23 BULLEN: You're asking the exact same questions I'm
24 asking.

25 WAGNER: Okay.

1 BULLEN: Why do you want to put this where you are?
2 And, I would say that, you know, after I've got some
3 interesting data from doing the drifting that looks like it
4 might be the repository horizon, I can see some very
5 interesting features and say, hey, you know, I probably want
6 to go up about 10 meters here, build an observation drift,
7 and see what the heck is going on.

8 WAGNER: Sure.

9 BULLEN: But, until I know what the repository design
10 is, I can't take any credit for using an ECRB as an
11 observation drift.

12 WAGNER: I wouldn't disagree with you, Dan.

13 BULLEN: Okay, thank you.

14 NELSON: Jared?

15 COHON: Cohon, Board. Two questions. The first one is
16 in the same spirit as John's previous question. I know or I
17 believe it's not the plan, but suppose one were to ask the
18 question or if one were to consider emplacing some amount of
19 waste less than all that could be emplaced as a first step
20 towards understanding how the repository would work under
21 real conditions with real waste in place. Is there any sense
22 of how much waste would be necessary--how much would you need
23 to get a good real time, real waste prediction of
24 performance?

25 WAGNER: Jared, I don't believe and I'm not

1 knowledgeable. I've been with the project now for--the
2 program for two years. I am not aware that we've ever done
3 any analysis or any type of a study to ask ourselves that
4 question. So, I'm not prepared to answer that question.

5 COHON: Okay, that's fine.

6 WAGNER: We can take a look. Mike, you've been with the
7 project a long time. Have we ever asked ourselves that
8 question?

9 VOEGELE: This is Michael Voegele. The entire
10 characterization program was built with the recognition that
11 we would begin to acquire data during the site
12 characterization program that would eventually roll into a
13 performance confirmation phase. The question as to what will
14 be the exact performance confirmation program is one that we
15 will not be able to answer until we understand what a license
16 looks like because, as Richard pointed out, the performance
17 confirmation program is, in fact, to verify the terms and
18 conditions of the license. If we were able to through a
19 performance confirmation program go back and make an argument
20 to the Nuclear Regulatory Commission as part of our formal
21 licensing process that we had acquired sufficient data to
22 change our performance confirmation program, I would argue
23 that it would be in the country's best interests for us to do
24 that. So, I have always envisioned the performance
25 confirmation program as continuing the site characterization

1 program through the initial phases of the emplacement--
2 construction and emplacement operations and then, as we
3 gather additional data as the rock mass was more fully
4 explored, we would begin to shut down pieces of the
5 performance confirmation program because we would have
6 reduced uncertainty that we might have had as a condition
7 that the NRC asked us to continue to monitor. So, I can't
8 give you any specific information that would tell you at what
9 point in time you might shut something down, but I can give
10 you some general examples.

11 If we had, for instance, an ability to do a couple
12 of crossdrifts as part of something that would be eventually
13 used as a performance confirmation program and were able to
14 sufficiently enhance our confidence about structures
15 throughout the repository block, we might be able to make
16 some arguments and say we don't need to do quite so much
17 mapping, we don't need to do these types of measurements, and
18 go negotiate with the NRC. So, I have no specific number
19 that says four years of additional data will reduce this;
20 only if a philosophy that says it's in our best interests to
21 use that performance confirmation program iteratively and try
22 to modify it as time goes on.

23 COHON: Good, thank you.

24 The second question has to do with how much
25 flexibility you have. The answer I just got, I think, goes

1 part way towards answering that one. The way you couch your
2 performance confirmation, quite appropriately, is to ask
3 questions like, well, is the performance within the bounds
4 set on us by the license. I wonder if you feel that you have
5 the flexibility to go beyond those limits? That is, suppose
6 after emplacing some waste and doing some testing you figure
7 out a better way to do it. You could see a way to optimize
8 the repository hypothetically, though it may not be necessary
9 because the performance you're seeing is within the bounds.
10 Do you have the flexibility to substantially alter the way
11 you're doing things if you see a better way to do it, even
12 though the current performance you're getting is within the
13 limits?

14 WAGNER: I'll try to--you go ahead, Mike?

15 VOEGELE: this is Michael Voegele. My immediate answer
16 to that would be, absolutely, the repository license is, in
17 fact, phased; that you apply for a license to construct, and
18 then after you've done after what is referred to as
19 substantial construction, you go back and apply for a license
20 to emplace. It would not surprise me, at all, to see our
21 concepts of how the repository system functioned changing
22 during that period of time. I believe that's why the NRC has
23 the license structure set up in that phased way.

24 WAGNER: I think the only constraint would be on the
25 program itself. I think that flexibility is inherent the way

1 the NRC has laid out the structure. I think they're
2 expecting us to be flexible.

3 NELSON: Last question from Alberto.

4 SAGYIS: Yes, a very quick question. Sagnys, Board. If
5 you have a backfill in the drifts, then, of course, that
6 complicates the monitoring, entry, and the like, right? Do
7 you have contingent plans for a backfill case?

8 WAGNER: Today, let me address just--

9 NELSON: Can you repeat the question, please?

10 WAGNER: What I think I heard the question to be was if
11 we use backfill, then I inhibit my capability of using that
12 monitoring gantry I talked about and do we have other
13 alternatives? That's what I heard the question to be.

14 SAGYIS: Yes.

15 WAGNER: Today, our concept that we just reviewed at the
16 first part of the week in a management design review is we
17 believe the concept we're using today--and we haven't come to
18 a final decision--is when and if I use backfill, it will be
19 part of my closure process. Our plans today, at least our
20 preliminary planning and again we're still balancing pros and
21 cons, but our plan--if I had to make a judgment today, we
22 will not backfill until at the end when it's part of our
23 closure process.

24 SAGYIS: Okay. But, of course, the backfill introduces
25 a whole bunch of new questions as to mass heat transfer,

1 conversion properties, and so on that will be explored and--

2 WAGNER: Sure. I think with the flexibility that Jared
3 talked about, I think we're going to come to a point and an
4 understanding that when I keep the backfill option out there
5 as far as closure, I may have to take a representative part
6 of--I may have to backfill a part of a drift or somehow
7 develop a test that answers the kind of questions you're
8 talking about because then, once I decide I'm going to
9 backfill, then I have another set of predictions to make and
10 another set of parameters to define that I have to go
11 measure. We may not have to do it with a full scale--with a
12 natural waste package, but we may be able to go to a
13 university and have someone help simulate that for us. You
14 know, I don't believe that's out of the realm of reality.

15 NELSON: Thank you very much. We're going to have to
16 close discussion at that point. Thank you, Richard.

17 I would like to introduce our next speaker who is
18 Mitch Brodsky. He's been with DOE since 1991, formerly with
19 the U.S. Bureau of Reclamation and in private geotechnical
20 practice. He's going to speak to us under the title plan for
21 developing projected costs of repository construction and
22 operation. Good morning, Mitch.

23 BRODSKY: Good morning, thank you. Good morning. Thank
24 you very much for that warm introduction, Priscilla. This is
25 the first time I've been exposed to you all. I know most of

1 you are new or all of you new; I'm not sure which. But, I
2 can see why the U.S. Congress thought enough of you to ask
3 you to go ahead and do what you're doing based on the
4 questions that you've asked. I'm quite honored to be here.

5 NELSON: And, you have quite a suite of viewgraphs that
6 you've prepared for us.

7 BRODSKY: The rest of them are backups. I know you all
8 have expressed a lot of interest in trying to understand the
9 cost estimates, what we're going to do, and how we're going
10 to approach, and I'm here to answer those questions. I'm
11 going to go through a lot of material. Prior to this, I
12 generally spoke real slow; you know, anywhere from 40 to 50
13 words a minute, but thanks to Larry Hayes and Dick Snell over
14 the last week or so they've taught me how to speak at about
15 100 with gusts up to 250. So, that will allow me to get
16 through the material a little bit.

17 What we're going to talk about here is why we're
18 doing the cost estimate, some of the components of the cost
19 estimate itself, the estimating approach or approaches that
20 we're going to use. Those will vary, as you'll see,
21 depending on the individual design and scientific technical
22 subject matter. The cost control processes and review plans,
23 an example of an estimate with some numbers. I know that
24 John asked for some of that information yesterday. I've got
25 further review slides to talk to about that. Some key

1 milestones on our road, as well as some challenges that we're
2 going to be having to deal with.

3 Tying into what Steve talked about yesterday,
4 clearly, the MGDS-VA cost estimate is a limited life cycle
5 estimate that we're going to be constructing. Obviously,
6 that's one of the four--Jean alluded to the cost estimate as
7 part of a license application plan. We'll talk to that in a
8 little bit further detail later on.

9 Now, what do we use our cost estimate for? Well,
10 our MGDS-VA cost estimate is clearly based upon the reference
11 design description that I believe Dick talked about yesterday
12 and it's been talked a little bit about this morning, as
13 well. It leads into use--all trade and optimization benefit
14 studies, that kind of thing, and it falls right into part of
15 the program cost estimate which is obviously used for things
16 like waste fund fee adequacies, computations of defense
17 funding, and probably the most important thing and probably
18 the reason that you asked the original questions that you
19 asked, determinations of economic viability from a program
20 standpoint. The program cost estimates are also clearly used
21 for tradeoffs and benefit studies, as well.

22 Visually, this is pretty much the difference
23 between the MGDS-VA cost estimate, as well as the program
24 cost estimate. I'll talk about the differences in the
25 various cost estimates, but understand that it's basically

1 broken out into development and evaluation of time frames and
2 cost, pre-emplacement constructions, emplacement and
3 operations, and caretaker operations, and finally closure and
4 decommissioning. The differences revolve around inventory
5 more than anything else, as well as the inclusion of post-
6 dated license application costs.

7 Before we talk about what's included in the MGDS-VA
8 cost estimate, let's talk about what's not included.
9 Clearly, historical costs prior to 1998, as well as license
10 application costs, are not included. All other program costs
11 such as waste acceptance, national transportation outside of
12 Nevada, as well as other program costs and storage costs, are
13 not included. Those are included in the program cost
14 estimate.

15 Now, what is included? I'm going to talk to D&E
16 costs, surface and subsurface facilities, disposal, waste
17 package containers, performance confirmation. I'll be
18 cataloging and jumping around the back of what you just heard
19 about a little bit, as well as Nevada transportation.

20 Now, we do have some other design costs that are
21 going to be incurred after '02; okay? Most of your final
22 license application design cost is going to be covered under
23 the license application plan that Jean talked about earlier
24 from '98 to '02, but past that, you're going to have some
25 design activities. You're going to have other planning

1 activities, particularly with regards to ready-for-
2 construction and actual construction and emplacement type of
3 operations. You're also going to have PETT, as well as PC
4 work continues to improve. Like Richard was talking about
5 earlier, those costs will be able to be more deeply defined
6 and be able to be integrated into the program. And, also,
7 obviously, Nevada transportation is also going to be
8 accelerated right along with PC.

9 Now, this is where it starts to get from a cost
10 estimation standpoint both interesting, as well as exciting.
11 As you understand the binning concept, our charter, as you
12 know, is to be able to supply this VA. Now, we couldn't
13 possibly complete the design for 100 per cent of what we're
14 doing. We've got to be able to differentiate. The binning
15 concept allows us or mandates us to be able to estimate
16 different facilities, different aspects of our design
17 different ways. From a radiological facility standpoint, a
18 lot of those will be Bin-3 type activities. Those will be
19 more bottoms-up. You'll have those more definitized in being
20 able to identify exactly how this thing is going to look,
21 feel, touch, and be constructed. You're going to be able to
22 more accurately estimate what those things are going to cost.
23 Some of the balance of plant costs could be from a surface
24 facility standpoint of Bin-2 or Bin-1 activities and those
25 things are going to be more parametrically estimated based on

1 similar technologies that have taken place and been
2 constructed in other areas of the country, as well as here.

3 That leads right into subsurface costing. One of
4 the advantages that we have is we've got a lot of history
5 that we've done a lot of work with respect to the ESF, with
6 respect to the subsurface boreholes that were constructed.
7 That history and those pricing techniques, we have that as a
8 basis. Does that mean that we're going to be pricing
9 everything out exactly how it was constructed? Well, no,
10 because the state of knowledge that we have is further along
11 than when we first experienced those costs, experienced those
12 methodologies of construction, etcetera. But, we're going to
13 be able to catalog on those TBM costs, road headers, and
14 other costs and be able to do those--let's call it more from
15 a bottoms-up standpoint. Obviously, we're going to use trade
16 industry standards for men, equipment, and materials. Some
17 of the typical types of pricing techniques, John, I'm sure
18 you'll recognize a lot of those. All of those will be input
19 into what we estimate from a subsurface standpoint.

20 Interestingly enough, I do want to say that the M&O
21 is way ahead in this department. They've put together right
22 now ahead of schedule a model that will allow us to be able
23 to tweak our cost estimate with respect to a subsurface in a
24 very readily manner. They've been able to do that
25 predominately due to the cost that we've experienced in the

1 past.

2 From a disposal container standpoint, understand
3 that we're not necessarily dealing with new technology, but
4 new applications. Okay? That presents us a lot of different
5 options as we go down through and price this thing as to what
6 kind of supplier arrangements that we're going to have and
7 what kind of estimated unit cost that we have. As our design
8 progresses further, we'll be able to even more accurately
9 define what those prices are going to be with respect to
10 disposal containers. We have other facts; sales tax, factors
11 for transport and project management. The contingency, I'm
12 going to address that in a little bit, and I think that Jared
13 or maybe Dan addressed the contingency question before. I'm
14 going to get to that in just a little bit. As the waste
15 stream gets more defined, obviously that's going to have an
16 impact on our ability to price out what we're doing, as well.
17 At this point in time, we're dealing with the current
18 estimates for waste stream.

19 A PC standpoint, a lot of the pricing techniques
20 that we're going to be using for performance confirmation
21 stem directly from the surface and subsurface pricing
22 techniques that were already used because, by and large, a
23 lot of that work will be integrated very closely with those
24 particular systems. As the PC system gets more well-defined,
25 it will kind of take a life of its own and we'll be able to

1 more accurately define those costs like I talked about. So
2 for right now we're going to do a lot of scaling and a lot of
3 factoring and a lot of parametrics based on what we know
4 today and based on how close to new technology is, how much
5 we can use from existing technology.

6 I know the State is going to be actively interested
7 in Nevada transportation. Well, when you perform any cost
8 estimate, you've got to be able to make certain assumptions
9 when you can't come up with a number. Well, here's
10 assumptions that we're going to be utilizing at this point in
11 the game. We're going to be taking the average of the five
12 EIS rail routes from a pricing standpoint to include in here.
13 We're also going to assume that we're going to have the
14 Regional Service Agency operating the line. That will
15 determine our pricing techniques from a transportation
16 standpoint until such time, obviously, as a final decision is
17 made, and as time goes on, we'll get closer and closer to
18 that.

19 Now, the models that we have now and that we're
20 going to be building in the future to be able to update the
21 cost estimate as time goes on are going to take a more active
22 role in our design process and this is the process that we're
23 basically going to use. We're going to use some cost trend
24 assessments like you would in any normal engineering design
25 organization and integrate that with not only updating of the

1 RDD like Dick talked about yesterday, but also a very, very
2 fast turnaround with respect to the potentials for updating
3 the cost estimate. In other words, the decisions aren't
4 going to be made to change the reference design document
5 until after you already have the costs in place that would
6 make the change. It may not make good engineering or science
7 sense to go ahead and make the changes that you're talking
8 about making in the RDD. So, you won't do that. You'll have
9 more lower level decision making potential as your design
10 further progresses. Now, on those Bin-1 and Bin-2 items,
11 obviously, those decisions will take place at a higher level
12 and the process allows us to be able to do that.

13 Now, from a contingency standpoint, our
14 contingencies are pretty much based on an individual element
15 by element basis. If you've got a Bin-3 activity that you're
16 pricing from bottom-ups, clearly you're not going to go ahead
17 and have a 30 or 40 per cent contingency because your designs
18 are more well-defined. When you actually get down closer to
19 your actual construction, you may have only a 5 or 10 per
20 cent contingency based on normal construction practice. So,
21 those Bin-1 and Bin-2 activities, those are going to have
22 higher contingencies because you really don't have the
23 designs more fully developed compared to those in Bin-3.

24 Now, from a review standpoint, I know Steve talked
25 a little about this earlier. We're going to clearly

1 integrate all of the aspects of the cost estimate into a
2 composite whole at the end of fiscal '98. The M&Os will have
3 their package together by April. Now, in order to be able to
4 marry up all of these things and have them, let's call it,
5 externally reviewed, we've assembled the next turnover review
6 team coming out of FM, field management, to be able to come
7 in and work with us starting in October as the various design
8 packages are completed. A good example is waste package.
9 The basic waste package design will be done at the end of
10 September. Well, that will allow that particular team to get
11 in there and start reviewing it so that the comments from
12 this review team can be taken into account and the cost
13 estimate updated or the designs re-looked at based on this
14 process. That's a good thing because what we basically
15 wanted to assure ourselves is that when we took the MGDS-VA
16 cost estimate and combined it with the other three aspects as
17 a composite whole and sent it forward to not only Washington,
18 but to Congress, as well, that you had a basis for the cost
19 estimate itself and that's what this review is actually going
20 to attain for us.

21 Obviously, Yucca Mountain is the largest element in
22 the program cost estimate; clearly, 73 per cent is about what
23 it's at. The other elements, we talked about earlier. But,
24 the question that you are asking yourself and a question I'm
25 asking myself is where is the slide for what's the repository

1 cost drivers. Okay. We're going to go to a new slide. You
2 don't have this in your handout. You've got another one, I
3 believe. Pie chart, right. And, basically, what that
4 particular chart was designed to do was to give you a feel
5 for amongst the repository MGDS-VA cost estimate and it was
6 based on a 97 PCE, but pared down from that. Since that
7 represents the total inventory, we've got to pare it down to
8 meet what our requirements are from a MGDS-VA standpoint.
9 This additional chart here basically shows from a life cycle
10 standpoint the various costs pared down from the 97 PCE.
11 And, you can see either looking at this from a different
12 vantage point or looking at--anybody who wants a copy of this
13 chart, I'll be happy to get it for you. I'll leave that one
14 up there. I'm sure there's going to be questions on that.

15 From a milestone standpoint, our various design
16 freezes that will be integrated with our external reviews are
17 shown here. Obviously, all VA documents are going to be due
18 at the end of August. The assumptions will be done at the
19 end of this year so that we can start integrating our
20 external review.

21 The challenges. Well, in preparing these slides,
22 we talked about issues and challenges. We really don't have
23 any issues from an engineer's VA cost estimate standpoint.
24 We do have some challenges; things that we're going to be
25 watching as time goes on. Clearly, one of those is

1 reconciling the external review comments. We're going to
2 want to use the cost control process to reconcile anything
3 that might lead to a significant change in our overall design
4 and henceforth changes within the RRD and changes within the
5 cost estimate itself. We're also going to want to integrate
6 late design changes. As the designs progress and get further
7 along and go from Bin-3 to, let's say, the Bin-2 or something
8 along those lines from a progressive standpoint, we're going
9 to want to update our designs appropriately and our cost
10 estimate right along with it. Obviously, integration is a
11 key and I believe someone yesterday talked to the fact that
12 integration is the key. Absolutely, it very much is so and
13 the cost estimate department, as well.

14 And, with that, I think I'll take some questions.
15 I bet I know exactly the questions that are going to be asked
16 here.

17 NELSON: Thank you very much. We're going to let you
18 get a drink of water, and I'm going to call on Dan Bullen to
19 take the lead.

20 BULLEN: Bullen, Board. You put up the one that's in
21 your overflow viewgraph which was total system life cycle
22 costs comparing existing estimates. That sort of caught my
23 eye. I have just a couple of quick questions about that,
24 yeah.

25 BRODSKY: Is that the one?

1 BULLEN: No, the one that's got existing estimates in
2 parenthesis.

3 NELSON: The other side.

4 BULLEN: The other picture that has \$32.8 billion as the
5 total system life cycle cost.

6 BRODSKY: Uh-huh.

7 BULLEN: Does that \$32.8 billion include revenues pre-
8 1998? I mean, you excluded, you know, things that happened
9 before '98 as not being a cost in one of your previous
10 evaluations.

11 BRODSKY: Yes, it does.

12 BULLEN: Did you put those back into the mined geologic
13 disposal system pie chart there?

14 BRODSKY: Yes, it does.

15 BULLEN: It's in there?

16 BRODSKY: Yes, it is.

17 BULLEN: Okay. And so, if you do the quick back-of-the
18 envelope calculation and you figure out how much money is
19 there in the whole pie which means if we did the existing
20 life of all the reactors and said they generated at a 70 per
21 cent capacity factor and so many kilowatt hours or megawatt
22 days or whatever you wanted to use as a measure, do you know
23 how much money total the estimate might be that there is
24 going to be to do the job? What's the total pie that you
25 have to draw from?

1 BRODSKY: This is the life cycle cost estimate based on
2 the life cycle--

3 BULLEN: No, what's the revenue source? What's the
4 total revenue that you can expect to generate? Is \$32
5 billion enough is my question.

6 WAGNER: Mitch, this is Richard Wagner. Let me try to
7 help you with that.

8 BRODSKY: Go ahead?

9 WAGNER: Lake, would you like to do this or do you want
10 me to do this?

11 BARRETT: Lake Barrett, DOE. What the Board is seeing
12 here is--for the Yucca Mountain folks, is on the cost side,
13 the outflow side. It's another whole set of folks that are
14 doing on the inflow side. We did a fee adequacy report two
15 years ago. There, within the range of what your estimate--
16 your assumptions of the interest rate over the inflation rate
17 really drove the whole thing because it's the money, the \$5
18 billion that's in the waste fund and what that's going to do.
19 When you look at it on a straight income without that
20 interest, you don't make it. Also, you made the assumption
21 that reactors complete their license lifetimes which in the
22 world that I think we're starting to see is probably not a
23 good assumption anymore, okay, in a competitive changing
24 electricity environment. So, it's another whole matter that
25 we can discuss at another time, I think, and have numbers for

1 you. Or, if you want, we can try to do it now a little bit,
2 but I think it's the wrong person.

3 BULLEN: No, I agree. I just wanted to know if we were
4 in the ball park and I think we are.

5 BARRETT: Last time we looked, they were in the ball
6 park.

7 BULLEN: Right. I guess, the followup question that I
8 have for you, Mitch, is you said you'd taken the regional
9 servicing agents out of the transportation scenario
10 beforehand, but kept the Nevada transportation in. Those
11 five rails per averages, that's the cost of building the spur
12 to the site from wherever they pick, Caliente or whatever?

13 BRODSKY: Nevada costs, yes.

14 BULLEN: Yeah, the Nevada costs. Are the RSAs back in
15 this one, then? I mean, because the RSAs have to come out of
16 the waste fund, too.

17 BRODSKY: The answer is yes.

18 BULLEN: Okay, thank you.

19 COHON: Cohon, Board. Now, I'm really confused because
20 earlier on you said you were excluding national
21 transportation in your cost estimate, but now you're saying
22 it is included in this?

23 BULLEN: I jumped ahead. This is for this last one I
24 asked.

25 BRODSKY: Jared, let me see if I can make this a little

1 clearer. From an MGDS-VA standpoint, okay, you had to break
2 out--since we've got transportation costs that are across the
3 country, as well as inside Nevada, we had to call it the
4 bottom line. Okay? So, those costs that are inside Nevada
5 are included as part of the MGDS-VA cost estimate, but those
6 costs that are outside of Nevada are included in the program
7 cost estimate. Okay? So, the various constituents are all
8 in there as a total, but from a VA standpoint since we're
9 required to itemize the cost estimate for constructing and
10 operating a repository, those costs are included here. Just
11 those Nevada costs. Does that answer the question?

12 COHON: Yeah, but where is here, I guess? Which is
13 which?

14 BRODSKY: These costs, Nevada transportation costs, are
15 included here. Okay? Now, inside the overall pie chart
16 which is included here and here is the remainder of those
17 transportation costs. There's a portion in each one.

18 COHON: Okay. Can I continue with my other question?

19 NELSON: Yes, please do?

20 COHON: My other question had to do with the nature of
21 this cost estimate, in general and in general terms. You
22 characterize it as a limited life cycle cost analysis.

23 BRODSKY: Right.

24 COHON: In what sense is it a life cycle analysis and in
25 what sense is it limited? Life cycle of what?

1 BRODSKY: Well, I heard a term--well, I use a term
2 "cradle to grave". Okay? When you talk about life cycle
3 costs, you've got to deal with the full spectrum, the big
4 picture. Okay? Other than that, you're really not giving
5 yourself a good, big picture and you're certainly not going
6 to give the Congress a good, big picture as to what this
7 thing will cost that we're going to be constructing. Now,
8 we're only dealing with a small limited piece. So, when you
9 deal with the overall system architecture, as it is, you're
10 going to deal not only with the costs that have transpired
11 before from a program cost estimate standpoint, the costs
12 that have transpired before, all the D&E costs from 1983
13 until the current year, you're going to also add onto it the
14 cost to complete the license application from '98 to '02.
15 You're going to carry right into the cost to construct the
16 and operate from '02 onward and then go on to closure and
17 decommissioning.

18 COHON: Yeah, just to save time, I get all that. But,
19 there are two questions. Whose life cycle is it? Whose
20 cradle and whose grave; the repository, the waste? It's got
21 to be the life cycle of something. Whose life, what's life?

22 BRODSKY: The entire program's. From an MGDS--

23 COHON: OCRWM's.

24 BRODSKY: Yes.

25 COHON: OCRWM's life cycle?

1 BRODSKY: Lake?

2 BARRETT: Maybe I can help again here. When we use the
3 word "life cycle costs" like Mitch is using it, it's the DOE
4 cost. It does not, for example, include utility storage
5 costs and those types of things. It's what we're doing under
6 the Nuclear Waste Policy Act and the waste fund and also the
7 defense costs. The subset of that is the repository element
8 which is what's going to be in the viability assessment. The
9 viability assessment does not include other program costs
10 like national transportation and other things. We will have
11 a companion document of the total RW life cycle costs which
12 will be from the monies that we've expended under our
13 Appropriations under the waste fund. Does that clarify or
14 confuse?

15 COHON: That's fine, thanks.

16 NELSON: Okay. Richard?

17 PARIZEK: Parizek, Board. On contingencies, I didn't
18 know whether you include in there slippage, Congress' delay
19 in deciding something, because you seem to have a time clock
20 that moves very rapidly between license application and
21 construction, as an example. The reality is there's
22 probably--like WIPP suggests, it takes quite a while to
23 finally resolve all the conflicts that come up in between.
24 Are they in there or how do you put those in so society knows
25 what may add to this program in terms of its delays that it

1 creates to the whole program?

2 BRODSKY: Slippage is kind of a hard question to
3 forecast; would you agree, generally? So, you've got to be
4 able to use engineering estimates and what has transpired in
5 the past to be able to define what your contingencies are.
6 Okay? We had this slide put together basically last night to
7 be able to answer some of John's questions that he had when
8 we were talking privately. This is basically a listing of
9 what some of the potential contingencies are based on the
10 individual design elements that we're talking to. Some of
11 those will relate to how far along the designs are clearly.
12 If they are far along and you know that you have the
13 potential for having significant slippage, well, you're going
14 to have to include something in there for that. What they
15 will be will be on an independent case-by-case basis and that
16 would make good engineering sense to do that. As your
17 designs are less farther along, you obviously have more
18 contingency not necessarily from a slippage standpoint or
19 from potential delay standpoint, but just from a--if you
20 don't have designs further along, it gets harder to price it.
21 So, you need to have some more contingencies based on that
22 aspect more predominately than you do from a float
23 standpoint.

24 BARRETT: Maybe I could add a little bit. These are
25 all--the assumptions and the dates that he had are what these

1 cost estimates are. The contingencies are not based on any
2 slippage. They're based on uncertainties of construction and
3 changes and design change, etcetera. So, these are all--
4 those estimates are as good as the assumptions that go into
5 them. It has no basic slippage due to political or
6 regulatory aspects. If slippage is introduced, then slippage
7 may well be likely. Who knows what that's going to be, if
8 there's going to be increased cost, and that would be beyond
9 what's in those.

10 PARIZEK: But, the program takes hits always. Society
11 is always beating on the program for costs and delays, some
12 of which are beyond the control of the program. I think it
13 would be worthwhile to make it very clear to the public that
14 horsing around costs money.

15 BARRETT: yes, sir, we will. But, we're not going to
16 put a, let's say, scheduled slippage contingency dollar in
17 our total life cycle costs as an assumption either. So, yes,
18 we will clearly make that point that time costs money. It's
19 true everywhere.

20 BRODSKY: Richard, if I could just--part of my
21 background, I used to negotiate construction claims for a
22 living. When you start out a project, if you were to
23 anticipate that everything would go wrong, well, you'd never
24 get that project done. Some of that, you may think that you
25 might have a problem over there, but from a pricing

1 standpoint, you've got to make certain assumptions and you
2 have to assume on a positive proactive nature using best
3 engineering judgment as you go down through.

4 PARIZEK: But, that wasn't an assumption that was listed
5 clearly in all of this. So, maybe that's a bold print thing
6 right up at the beginning of all of this that the program
7 will move smoothly onward.

8 BRODSKY: I apologize for not taking that--

9 PARIZEK: Not now; I'm saying for later when this is
10 presented to Congress.

11 BRODSKY: I understand. Good question.

12 NELSON: Okay. Just before the break, Dan, quickly?

13 BULLEN: Bullen, Board. How big is the repository that
14 you're designing with this cost estimate?

15 BRODSKY: MGDS-VA costs us just for an inventory about
16 70K. Now, the program's got requirements that go up to 100K
17 with all the inventory.

18 BULLEN: And, how much more will that cost? Does it
19 scale linearly? I mean, you said that the mine geologic
20 disposal was the biggest hunk of the pie. And so, if you've
21 got a 50 per cent increase in that cost, does that mean that
22 we can take that \$23 billion and add another \$11 billion or
23 \$12 billion and that's going to be the cost?

24 BRODSKY: There's your numbers, Daniel. But, very
25 clearly, I think more of a better answer to your question

1 lies in the fact that the cost models, the pricing models
2 that the M&O has already put together will allow us to be
3 able to itemize those in less than a linear fashion because
4 let me give you a good example. When you deal with the
5 additional inventory, the cost to get into those additional
6 areas are--let's just call it from a unit price--are going to
7 be a little bit higher than it is for the body. Okay? So,
8 from a unit price standpoint to approach it linear is not
9 basically good engineering practicing. If you've got those
10 models and we do and we've got some of those preliminary
11 conceptual designs and we've been able to put those inside
12 the pricing models themselves, the numbers that you're going
13 to see are clearly not going to be linear once we get done
14 with the MGDS-VA cost estimate and we're going down to PCE.
15 So, the answer to your question is, no, it's not going to be
16 linear.

17 BULLEN: That's exactly the answer I expected. I didn't
18 think it would be linear, but it would be nice in your backup
19 viewgraphs next time you talk to us to say, okay, I know I
20 have to design for 70,000 metric tons, but, man, if it's
21 100,000 metric tons, it's going to cost you this much more
22 and it would be nice to know that number.

23 BRODSKY: Absolutely. I have no doubts that next time
24 we get a chance to share some information with you, we're
25 going to have better cost information from a number of

1 standpoints.

2 NELSON: Okay. Closing question from Paul Craig.

3 CRAIG: Paul Craig, Board. A characteristic life cycle
4 costing is that those numbers are very non-intuitive because
5 you're mixing up dollars from different years.

6 BRODSKY: Yes.

7 CRAIG: And, another characteristic is that there tend
8 to be only meaningful when compared with something else with
9 what you would do instead. One of the insteads is how much
10 is in the bucket, the inflow. But, another instead is what
11 do you do if you don't have Yucca Mountain operating on the
12 time scale that you expect? And, another characteristic of
13 all discounting is that the further off you go in the future,
14 the cheaper it is in terms of net present value because of
15 the discount factor.

16 BRODSKY: Right.

17 CRAIG: So, all of that leads me to suggest that it is
18 exceedingly important that you provide us with information
19 that shows what happens when you have various types of
20 stretch-out because those numbers are needed in order to
21 compare with the costs of doing whatever the nation decides
22 to do instead, whether it be on-site intermediate storage at
23 reactors or at Yucca Mountain or someplace else.

24 BRODSKY: Sure.

25 CRAIG: Which is not your domain clearly, but somebody

1 is going to be doing those calculations and the cost of delay
2 becomes really important. Are you doing those calculations
3 component by component?

4 BRODSKY: Absolutely. I'm glad you asked that question,
5 Paul. Clearly, in order to be able to compare apples to
6 oranges, you've got to deal with current year dollars when
7 you're dealing with that because then you're really--you can
8 relate to it. One of the things that I used to deal with a
9 lot was litigating the word "reasonable". Okay? It's like
10 everybody has got a nose and they all stink, okay? But, when
11 you start talking about trying to get agreement on where
12 you're going to be in the future, you can probably have as
13 much fun litigating escalation factors as you can litigating
14 the word "reasonable". Would you agree with that? And so,
15 consequently, that's why all of our dollars here are showing
16 in now-year dollars, and when you get to talking about the
17 waste fee accuracy from a program cost estimate standpoint,
18 those will be escalated because you've got to take that into
19 account as to where it's going to go. Now, those escalation
20 factors change year by year and I've watched them change.
21 Okay? But, that's when those calculations were made clearly
22 from a budget standpoint. Those things are also factors, but
23 that's why we go to cost on your dollar so that we have a
24 common base with which to lead from. Does that kind of
25 answer your question?

1 CRAIG: My concern was not about using that present
2 value. Clearly, you should be doing that. My concern is
3 that it's important that you give us information so we can
4 understand what happens with various receipt schedules so
5 that we can compare it with other possible and national
6 strategies. That's the only point.

7 BRODSKY: I think that I don't have that kind of "what
8 if" information with me at this point in time, but very
9 clearly, we can answer that later or at some future point in
10 time. I'd be happy to do that.

11 BARRETT: Let me add to the record here. Lake Barrett,
12 DOE, again. That is a very assumption driven situation
13 hazard not within the program, certainly not within Yucca
14 Mountain. We have answered questions to the Congress, you
15 know, in testimony as to what that situation is. We refer to
16 those in the program as societal costs because somebody, be
17 it the rate payors or the stockholders or someone in society,
18 is going to pay for safe storage of the material at reactor
19 sites or at DOE sites that we're not doing if we are late.
20 And, we've answered one of the things we've got--for every
21 year we delay this program of moving that material, it's
22 nominally about a half a billion dollar a year societal
23 impact, \$500 million dollars a year. This is very adjustable
24 depending upon what the environment is out there. For
25 example, if there are more shutdown reactor plants where the

1 removal of the spent fuel is holding them to keep their
2 expense of--you know, auxiliary building pools functioning,
3 the costs are much higher than if they've already taken the
4 capital investment to go to relatively passive dry storage.
5 So, it's a very complicated subject. If the Board is
6 interested in that, I might suggest at your next meeting or
7 when you would like put that on the agenda and we'll come and
8 tell you what we know and you may wish to invite, say,
9 utilities to come and tell, you know, what they believe those
10 costs of delay are. But, that's an extremely important issue
11 that if the Board wishes to go into it, I would like us to
12 have adequate time with the right people so there's no
13 misunderstanding of a very complex issue.

14 CRAIG: You're making my question more complicated than
15 it was intended to be. All I'm getting at is the reality
16 that your net present value of your program is going to get
17 lower as the program extends. You take the same program,
18 shift it later in time, and it gets cheaper from a net
19 present value point of view. On the other hand, there are
20 other costs that appear. All I'm asking you to do is to
21 provide us with a database so that we can understand what's
22 operating. I don't ask you to look at what's happening with
23 the spent fuel at reactors. I do ask you to provide us with
24 the information for your program so that when we get
25 information or when somebody gets information on other

1 programs, they can do the comparison. That's all I'm asking.

2 BRODSKY: You want the database to be able to go do some
3 work yourself?

4 CRAIG: That's correct. That's what my question is
5 about.

6 BRODSKY: Gotcha.

7 NELSON: Okay. Thank you very much. We are running
8 late, per normal. I would like a shortened break to exist
9 until 10:40 which is approximately 7.2 minutes.

10 (Whereupon, a brief recess was taken.)

11 COHON: Dr. Nelson is too polite to scream at you, but
12 I'm not as you've all seen. Right now; thank you.

13 NELSON: My hero, Jerry.

14 Okay. We are reconvened and we are set to hear
15 from Mike Voegele who is part of the Minnesota Mafia in
16 geologic engineering and rock mechanics. He came to Las
17 Vegas in 1981 with SAIC and he's the deputy for technical
18 programs on the project. Mike is going to speak to us today
19 on the variably titled east-west tunnel or the enhanced
20 crossing of the repository block--that's not right either--
21 the ECRB, the plan studies and their objectives.

22 Mike?

23 VOEGELE: Thank you. i wouldn't have believed that
24 there were still people around who remember the Minnesota
25 Mafia. Thank you; that's a compliment actually.

1 NELSON: It was a bedtime story when I was growing up.

2 VOEGELE: Okay. The ECRB acronym is not--actually
3 didn't put it in the title. That stands for Enhanced
4 Characterization of the Repository Block. That just simply
5 acknowledges that the effort that we undertook looked at more
6 than just simply a drift across the block.

7 I wanted to start with a particular figure.
8 Sometimes, the fates look out for you. This is actually the
9 figure that you have in your package. I'd like to look at
10 Dr. Bullen and say what drift. What drift? Sorry.
11 Priscilla has copies of the--

12 BULLEN: My response to that is, fine, pick one of those
13 and use it. That would be great.

14 VOEGELE: Okay. This is, in fact, the recommended
15 layout and I wanted to just momentarily highlight a couple of
16 things on there. We were undertaking--I think Larry Hayes
17 was mentioning earlier the \$10 million change request that
18 went through earlier this year. There are actually two
19 boreholes that were taken as part of this; SD-6 and SD-13
20 were started in advance or the planning was started in
21 advance of the Enhanced Characterization Repository Block.
22 So, we made the decision to not include them in that
23 recommended change request. WT-24 which is the borehole that
24 Dwight Hoxie mentioned, that's going to the north and looking
25 at the steeper water table gradient. SD-11, down here, are

1 two boreholes that were recommended as part of the Enhanced
2 Characterization Repository Block effort. So, all in all,
3 coming out of our replanning efforts this time of the year,
4 there's four new boreholes. This is, in fact, the
5 recommendation for the--I guess, you should call it the
6 generally southwesterly drift rather than the east-west
7 drift. I'm going to try to leave enough time to fully
8 explore that. I know that many of the Board members have not
9 seen the presentations we've given to some of the staff and
10 some of the Board members and how we arrived at this. So,
11 I'd like to leave enough time to come back to it. I imagine
12 it's too much to hope that the 15 minutes we're behind
13 schedule comes out of my half hour, right?

14 NELSON: You're okay.

15 VOEGELE: Okay.

16 NELSON: Larry Hayes is yielding some to you.

17 VOEGELE: Oh, really? Okay.

18 I want to go through this. It's a very brief
19 presentation and you're going to find that it overlaps very
20 much what Bo talked about yesterday because many of the
21 hydrologic uncertainties that we're going to talk about are,
22 in fact, things that are related to the unsaturated zone
23 model. And, you're also going to see a lot of this coming
24 from Larry Hayes' presentation where he talks about updating
25 the site characterization program. So, what I've tried to do

1 is put it in a smaller context. I wanted to show you what
2 the proposed tests were coming out of the enhanced
3 characterization recommendation. Then, how the results of
4 those tests are used to reduce hydrologic uncertainties
5 generally because I assume that was the primary interest.

6 I'm going to talk about two different types of
7 testing. There's a set of testing proposed to support the
8 design and construction. We're going to monitor construction
9 water usage and ventilation impacts. It's very important
10 because we're switching from a relatively dry mining
11 situation to one that involves more water. We want to
12 understand what the effects of the use of that additional
13 water are. We're going to be looking at dust suppression
14 strategies not just with water usage, but perhaps through
15 different ventilation approaches.

16 We're going to be mapping fracture distributions,
17 frequency of fractures, and the physical attributes of those
18 fractures. We're going to be looking at the deformation of
19 the footwall in Solitario Canyon Fault, characterizing any
20 potential hazardous minerals that we might encounter in this
21 drifting, understand the location of the basal vitrophyre of
22 the Topopah Spring formation.

23 Now, all of this is going to be done in the context
24 of a predictive analysis. We're going to look at exercising
25 our geologic models and try to understand how we can predict

1 features of engineering and construction significance and
2 anticipated ground conditions. So, that particular report
3 will be done and used to look at the information that comes
4 out of the construction testing programs.

5 There's also a series of tests that are proposed to
6 support the development of the hydrologic models. We're
7 going to be looking at saturation profiles and the hydrologic
8 properties of the different units from the surface boreholes.
9 We're proposing niche and alcove studies to characterize
10 percolation flux and very importantly--I think you would have
11 picked up from Bo's presentation yesterday--seepage into the
12 drifts and how the fracture and matrix interact in this
13 hydrologic model. We're going to look at saturation and
14 water potential measurements from the crossdrift to
15 characterize spatial variability of percolation flux. We're
16 going to be looking at environmental isotope distributions
17 and fracture fillings. If you've seen the development of
18 Bo's model, you recognize there are about five or six
19 different ways that we use to try to estimate percolation
20 flux. I believe Larry's going to cover them in some detail.
21 These particular tests are tests that are gathering
22 information that you can use to help validate those models.

23 We're going to be looking at the tracer migration
24 rates in boreholes, hydrologic properties of Solitario Canyon
25 Fault. If we happen to encounter perched water in a surface

1 borehole, we'll be doing the testing program on that. And,
2 again, we're going to be doing this in the context of a
3 predictive report. We're going to try to predict the ambient
4 moisture--not try to; we will use our models and predict
5 ambient moisture, gas, heat, and geochemical conditions along
6 the crossdrift and then we will compare the results of the
7 testing program to that.

8 So, that's a general overview of the testing
9 programs themselves, the types of tests that we'll run. I'd
10 like to focus now on how those particular tests will have
11 importance in reducing hydrologic uncertainties. I'd like to
12 look at them in generally a vertical section.

13 We're going to look at how you characterize
14 percolation of water at the repository horizon in the
15 different host rock units; how different surface infiltration
16 rates are mitigated or moderated at depth, how they vary
17 across the site. We're going to look at characterizing
18 seepage into the drifts through our in situ testing,
19 particularly in the niches. And then, we want to look at
20 characterizing the movement of water below the drifts, as
21 well. So, that's generally how it gets it in from the
22 surface, moves down through the rock formation, is stored or
23 moves outward laterally, how it might seep into the drifts,
24 and how it might move below the drifts. Those are really the
25 key attributes of understanding how water moves through the

1 system and how it could eventually contact the waste packages
2 and be carried out through the repository.

3 The testing programs are going to be used
4 initially--two major ways that we're going to be looking at
5 reducing hydrologic uncertainties. We're going to use this
6 data to discriminate between the different models for
7 fracture-matrix interaction and seepage into the drifts.
8 We're going to be looking at dye infiltration to help us
9 understand that. We're going to look at progressively
10 increasing water injection above an excavated ditch to
11 evaluate the seepage threshold and we're going to look at
12 water monitoring from the launch bay crossing ESF main. Now,
13 I want to come back to those tests to address the question
14 that I know that Dr. Bullen is very interested in asking me.
15 So, remember this viewgraph because we'll come back to it.

16 Okay. We also want to look at addressing the
17 variability in the percolation flux. What we want to do--I
18 think, this was Dr. Cohon who was asking us this morning if,
19 in fact, that isn't what we need to do between viability
20 assessment and license application is how you can understand
21 and either verify that the rates we're using is correct or
22 whether we can reduce the rates of some of these bounding
23 calculations. And so, the testing program to support the
24 model development has really been set up to try to do that.

25 We're going to be looking at chloride; chloride

1 mass balance, chloride-36 in the main, niche samples in the
2 east-west drift and in the new boreholes. We're going to be
3 looking at other chemical elements; strontium isotopes, the
4 environmental isotopes, technetium iodine in those same
5 locations. We're going to be looking at temperature,
6 geothermal gradient measuring in the borehole, and fracture
7 coatings. If you remember the presentations you've seen on
8 the development of the UZ flow model, those are, in fact, the
9 different techniques that we've used to estimate what the
10 percolation flux is. We've look at how--for instance, we've
11 looked at temperature gradients in the boreholes and set an
12 percolation flux of value X would result in this damping of
13 the geothermal gradient and we've compared that to models.
14 Zell Peterman, for instance, has looked at fracture coatings
15 and come up with estimates over very long periods of time of
16 what the average infiltration flux would be based on the
17 fracture coatings. These are the same types of studies that
18 are looking over different time phases. So, what we have
19 here is a comprehensive program to look at validating that UZ
20 model from all the different ways that we've looked at for
21 developing it.

22 Okay. Now, I've deliberately gone very quickly
23 here so that I can turn to what I believe is the question.
24 Let me ask you, Priscilla, if we can take questions on the
25 testing program first and then go into the bigger question of

1 the drift itself?

2 NELSON: Well, that's fine with me. In terms of points
3 related to the testing program, we'll take questions now.

4 Richard?

5 PARIZEK: Parizek, Board. What's a hazardous mineral?
6 Is it like indication of hazardous conditions underground?

7 VOEGELE: No. We have the zeolite minerals that are
8 present in some of the tuffs. They're erionite and, in fact,
9 mordenite that have not been found within the zones at which
10 repository development will be taking place, but we haven't
11 ben able to rule out that potential yet. There's also some
12 potential hazardous minerals associated not as far down in
13 the nonwelded tuff, but at the basal vitrophyre, as well.
14 So, it's simply a recognition of the potential for those
15 hazardous minerals and make sure that we understand where
16 they might exist in the repository.

17 PARIZEK: And, for water injection tests, this is really
18 driving the percolation flux and the way you can find free
19 water.

20 VOEGELE: Yes, see if we can exceed a threshold.

21 PARIZEK: Yeah. What sort of rock conditions will you
22 select; like some of the highly fractured zones or some of
23 the less fractured zones? There has to be some thought
24 process as to--

25 VOEGELE: No, I think that--well, there actually was a

1 consideration of a couple of different types of variability
2 in the rock types that made us turn to this recommendation of
3 or the east-west drift. And, I wanted to show you a couple
4 of ways--we're going to get to Dr. Bullen's question real
5 quickly to deal with this. First of all, when we were
6 excavating the east main of the ESF, we encountered
7 geotechnical conditions about in this location that were
8 different from what we'd expected. The rock became a little
9 bit more fractured. That's one of the things we wanted to
10 exercise. Our predictive models from the geotechnical
11 perspective was to be able to go into a formation where we
12 knew the rock fracture was going to change based on what we
13 saw over here and try to predict how that would change. We
14 also have that same opportunity to test variability in the
15 hydrologic properties of the rock as we cross it; both from
16 the structural, if you will, properties of the rock and then
17 there's some intrinsic physical property differences, as
18 well.

19 This is a cross-section of the mountain and the
20 east main is indicated right there, the EM. These dots are,
21 in fact, potential emplacement drifts. So that the section
22 kind of goes across and cuts through here along this drift.
23 So, they show up as dots on this. But, I wanted to call your
24 attention to the fact that although the east main is in the
25 middle nonlithophysal part of the Topopah Spring, must of the

1 repository development could end up being in the lower
2 lithophysal and, in fact, over into the lower nonlithophysal
3 portion of the Topopah Spring. And, one of the things we
4 tried to do when we laid out this drift was to be able to
5 make sure that we looked at all three different rock types.
6 So, you can see a drift that would come across starting
7 somewhere over here between the north ramp and the east main
8 could, in fact, encounter the three different rock types on
9 its way out to the Solitario Canyon Fault. So, we're also
10 looking at a difference in character of the rock, as well as
11 structure imposed on it.

12 PARIZEK: Right. And, there was a lot of useful value
13 coming out of the pneumatic test holes. Will there be new
14 drill holes in the west block for pneumatic observations
15 because it seems like you get a lot out of that.

16 VOEGELE: These are the boreholes that--this one is to
17 the north. This one is actually off this sheet of paper, but
18 we do have a borehole in the northern part of the block.

19 PARIZEK: That's existing?

20 VOEGELE: No, these are--as I tried to explain, the
21 Enhanced Characterization Repository Block effort itself
22 resulted in a change request at DOE. That particular change
23 request recommended the boreholes, SD-11 and SD-13, to be
24 included. Just as we were starting the enhanced
25 characterization program, we were also processing another

1 change request or going into processing another change
2 request to provide enhanced data for the viability assessment
3 and that's where we picked up SD-13 and SD-6. And so, if
4 you'd like to, you can think of these as so closely
5 associated with the enhanced characterization project that we
6 have four new boreholes in the program in the next year or
7 so. Or, if you prefer to think of them as two that we
8 processed before the ECRB and two coming in after the ECRB.
9 The point is we have four boreholes; SD-11, SD-6, SD-13, and
10 WT-24 running northerly along the repository line that we're
11 going to be looking at to get all kinds of information from;
12 the full vertical section of the properties, different types
13 of testing in those boreholes, as well.

14 PARIZEK: And, I also imagine a stress relief mechanism
15 associated with tunneling in this rock. Priscilla got into
16 this yesterday briefly. But, like an onion skin damage that
17 you do to the rock, outside of the wall, some meter or two or
18 several meters away, that might enhance permeability of
19 existing fractures and could be a water shunt, is there any
20 evidence for such a structure and will this be part of the
21 observation program that you make?

22 VOEGELE: Well, there are--we did a program like that up
23 in G-Tunnel. We tried to look at excavation damage through
24 permeability measurements into the rock mass and there's a
25 combination here. This is not a very highly stressed

1 situation. G-Tunnel is up in the northern part of the test
2 site up in Rainier Mesa. There happens to be a drift up
3 there that we were doing experiments in the late '70s and
4 early '80s that isn't welded tuff. It's the only piece of
5 welded tuff exposed in the reference tunnels. So, we took
6 advantage. We did our first heater block test up in G-
7 Tunnel.

8 This is a very low stress situation. So, there are
9 two attributes to that. First of all, you might not be
10 getting the onion skin fracture that you're talking about,
11 but you have a different complicating factor and that is this
12 is a relatively very highly fractured rock with vertical
13 fractures in it. And so, you've got a combination of the
14 types of rock deformation that takes place in a larger
15 opening with jagged rocks in the roof combined with the
16 stress effects around the circular tunnel. So, it's not
17 clear to me yet that it's very easy to predict under a given
18 fracture situation where you have a low stress situation.
19 You don't have a lot of high pressure to counteract any
20 additional stress, as you put it. When you couple that with
21 the thermal stresses that you're going to introduce through
22 the emplacement of waste, I think the best information I can
23 do is point you to the tests we're doing, the small heater
24 test and the drift scale test that both have hydrologic and
25 mechanical measurements in it to try to understand what the

1 coupling is between those two. But, it's not a very simple
2 problem. It's a very nice rock situation from a rock support
3 standpoint because it's a relatively low stress situation.
4 But, the fracturing in the mass has yet to be heard from. I
5 think Bo might have mentioned to you that there are probably
6 more fracture movement of the water flow than matrix flow.
7 That's because that rock is relatively highly fractured.

8 PARIZEK: You're just expanding existing apertures is
9 what I imagine. You might not create new ones; just expand
10 the ones you've got.

11 VOEGELE: What we saw in G-Tunnel was the matter of fact
12 that there is a preferred fracture orientation in these
13 welded tuffs. They're thermally cool. You'd expect it at--I
14 guess, it shouldn't surprise you that you might have
15 something like that in the tuffs. But, we actually developed
16 fractures through the thermal cycles in the G-Tunnel block
17 that were clearly along fracture--what I would call incipient
18 fracture planes. They might not have been developed as open,
19 movable fractures yet, but they were sure sitting there ready
20 to demobilize. And, when we started pressurizing the block,
21 we got some movements along those. So, I think we're going
22 to see that in these large-scale heater tests where we look
23 at hydrologic and thermal properties.

24 PARIZEK: And, G-Tunnel also had free water drips in the
25 ceiling? I saw it some years back.

1 VOEGELE: Do you have that chart of mine by any chance?

2 SPEAKER: Which?

3 VOEGELE: The figure of G-Tunnel. I gave Larry a
4 figure. It turns out that there was one location near the
5 welded tuff where we had a freely draining fracture. I
6 walked past it every day for two years. But, it was actually
7 below the welded tuffs. We saw it as we were coming up into
8 the welded tuffs. It was at an intersection of two drifts
9 and it was immediately below the welded tuff. So, I can only
10 assume--and, incidentally, G-Tunnel is significantly higher.
11 It's up in Rainier Mesa, a couple of thousand feet higher.
12 You've heard reference to Alan Flint's work and we probably
13 have two or three times as much infiltration and
14 precipitation up in that part of the test site. So, we're in
15 a wetter environment and clearly we have a fracture somewhere
16 in the welded tuff system that was allowing water to get down
17 there and dripping out below that welded tuff.

18 PARIZEK: I mean, that's a precursor of a pluvial
19 climate change further south.

20 VOEGELE: I believe it is. I believe it's a good
21 analog.

22 PARIZEK: It's telling you what could happen as you get
23 into Yucca Mountain as it gets wetter.

24 VOEGELE: Yes, but I'm Minnesota Mafia. I'm rock
25 mechanics.

1 PARIZEK: I'm glad to know that that's dripped for two
2 years.

3 VOEGELE: Well, i did spend almost two years up in G-
4 Tunnel when we worked on the heater block test. It was a
5 long time ago. My recollection is that that fracture was
6 running quite frequently. I'm not going to say it wasn't dry
7 at any time, but there was a lot of water coming out of that-
8 -that fracture ran a lot of the times.

9 NELSON: Any other questions on the testing program?
10 Jared?

11 COHON: No, actually I--

12 BULLEN: It's about the second part of your talk that
13 you haven't given yet.

14 VOEGELE: Go ahead when you're ready? We should let Dr.
15 Bullen ask the question, all right?

16 NELSON: Okay. Questions on the testing program, okay.
17 Let's move on; go ahead?

18 BULLEN: Do you want to start or do you want me to ask
19 the question?

20 MR. VOEGELE: It doesn't matter.

21 BULLEN: I guess, the beginning is you've shown me this
22 cross-section of Yucca Mountain. Can you show me where the
23 lower nonlithophysal, the middle nonlithophysal, and the
24 lithophysal are on the other diagram?

25 VOEGELE: No. Oh, you mean where they encountered?

1 BULLEN: Yeah--

2 VOEGELE: Yes. The lower nonlithophysal, we pick up in
3 this part of the block and the middle nonlithophysal sort of
4 more like that. They kind of run along here. Okay?

5 BULLEN: Down dipping to the southwest?

6 VOEGELE: These rocks dip to the east.

7 BULLEN: Oh, they're dipping east, okay. So, we're
8 coming across--

9 VOEGELE: You know, I've always been angry with myself
10 for making that go in an opposite direction and people would
11 think it was--

12 BULLEN: Oh, okay. I guess, before we get into that,
13 you mentioned that the construction is going to use a lot of
14 water which is different than you use at ESF. Is that going
15 to be different than what will be used to construct the mains
16 in the repository?

17 VOEGELE: I hope I didn't say a lot.

18 BULLEN: How about more water? Put it that way.

19 VOEGELE: Yeah, we are going to look at water as a--
20 probably even wet head TBM. Now, let me take advantage of
21 jumping to one part of where I think we're going and talk
22 about one thing that we did deliberately. In fact, let me--
23 this will work better. Shout at me if I'm going too slowly.
24 Okay? I need to show you a couple of figures just to get an
25 impression across. We looked at a lot of different ways of

1 doing this. We looked at doing it up in the northern part of
2 the block. This particular recommendation was, in fact, that
3 it be a performance confirmation drift above the block in the
4 northern part of the block. We looked at doing it sort of in
5 the center of the block and that particular recommendation is
6 one where we looked at actually using one of the waste
7 emplacement drifts as a way we might look at it. We looked
8 at doing it combining those two features and saying, look--
9 and, I will spend as much time on this as you want to. If we
10 want to be above the block, if we don't want to go into the
11 repository block for a couple of reasons, if in fact these
12 layouts are subject to change and they might change by 10 to
13 15 degrees in a different direction, we didn't want to run
14 the risk--I mean, this is just one of many, many performance
15 based arguments that we looked at when we did this. There
16 are about 52 criteria that we were trading one off against
17 the other as we came to this conclusion. But, we said, okay,
18 if we want to be above the drift in the center part of the
19 block, you have to kind of go out and ramp up and come up to
20 get across it because you can't really start above it easily.
21 Then, you've got a situation where you've introduced about
22 1500 feet of drifting there, 1000 extra feet of drifting
23 there, and we also looked at when we traded all this stuff
24 off and started asking ourselves rock characteristics,
25 hydrologic characteristics, 10 CFR 60.15 impacts to waste

1 isolation including water usage, including potential to
2 maintain the flexibility in the eventual repository layout,
3 we came up with this idea.

4 There are a couple of things--I managed to get the
5 same figure on two different viewgraphs and we're going to go
6 to the east, right? Okay. We looked at this and said, you
7 know, there's a flexibility argument about whether or not
8 these drifts might rotate at angles. There's also a
9 flexibility argument about whether or not you want to go up
10 or down in this section. There's one thing here that--I'm
11 sorry, I'm going to have to put it--you're going to have to
12 just remember that east is in the wrong direction. Just look
13 south--look north, excuse me; whatever direction that is,
14 look east. That's okay. The north ramp is on the east side.
15 It's just real easy. A lot of the repository layout would
16 be in the lower lithophysal and we're constrained in this
17 upper direction. Because of the 200 meter overburden
18 disqualifier that's in 10 CFR 60 and because we're at the top
19 of the Topopah Spring, it's not likely that we're going to go
20 up if we change the flexibility. It's more likely that we're
21 going to go down if we move the repository horizon. Another
22 argument that we shared among ourselves for putting this
23 thing above the repository horizon, in fact, if we elected to
24 go along one of these emplacement drift horizons and then
25 move the repository down, we'd be above it, as well.

1 So, the net to the technical community and I'm
2 talking about performance assessment people, the site testing
3 people, and the engineering groups was that we were able to
4 accommodate a lot of desires out of this testing program by
5 going across the top. We started over here--first of all, it
6 appeared to us to be logistically cleaner to start off this
7 ramp than to come down here and start in a circle and go back
8 up. But, what I really want to call your attention to is, I
9 think, a direct response to a comment you made earlier or has
10 been attributed to you. I don't know how many people have
11 told me to be ready for your question. We deliberately
12 planned something into our testing program and that is we're
13 going to start here using water with a test program that's
14 going to evaluate how water moves through the repository as
15 we use the water. So, what we're doing here is actually
16 staying outside the repository block as we gain that
17 elevation and start putting--see if we have the ability to
18 put boreholes up in here for these different places and look
19 at water moving down below the excavation horizon as we do
20 it.

21 This has been straightened out a little bit since I
22 drew this figure, but we actually said why don't we go close
23 enough to the thermal test that we can interact with it when
24 we're ready to. Some of us had said, well, why don't we just
25 go over it and flood it in that area and see what that extra

1 water does and how that interacts with the thermal test. We
2 decided that probably wasn't appropriate given the scale that
3 we might want to keep that for two years. But, we are here
4 now ready to go in and interact with that test at a later
5 point in time. It's part of both our performance
6 confirmation and our characterization program. We'll have
7 the ability to pass over drifts where we can do communication
8 experiments both with tracer and with liquids to see how that
9 happens. So, we've been tweaking these things to try to get
10 close to alcoves and so forth.

11 I'm wandering because I never did really let you
12 ask your question. I assumed I knew what it was. Can you
13 help me where you want me to go with this with regard to your
14 questions?

15 BULLEN: I guess, the follow-on question to the one I
16 asked was have you done the hydrothermal modeling to tell me
17 what the effect of this drift, 17 years old--

18 VOEGELE: It is not completed. In fact, among the--I
19 think, the number ended up being 52 evaluation criteria that
20 we used. There were probably a third of them--2/3 of them
21 were things like how would you test this parameter. The
22 other third was how could your test impact something, be it a
23 safety and health regulation, be it an NRC regulation, be it
24 a DOE self-imposed order. Fully, a third of the questions
25 were like that. So, there was a set of questions that talked

1 about 10 CFR 60.15 which is the part in the NRC's regulation
2 that says whatever you do in your site characterization
3 program, you have to understand what its effect might be on
4 an eventual repository. So, we do some things that are
5 called determination of importance evaluations as matter of
6 course during our design process. And, one of the hardest
7 questions we had to come up against was going into a
8 recommendation for changing the characterization program that
9 involved drifting across the repository block absent the
10 completion of that DIE evaluation. So, we put those
11 performance assessment people right in the middle of a room
12 and said you've got to tell us if there's anything that
13 you've done in your evaluations to date that would lead you
14 to believe that this is not a correct approach to
15 characterizing the block and they said with virtual certainty
16 we're going to be okay. We're going to continue to run the
17 models. They're running the models right now as we speak.
18 But, that is a serious question we asked ourselves. Is there
19 anything we can understand about the behavior of the mountain
20 that would tell us that this is not the right thing to do.

21 BULLEN: I guess, the follow-on to that question would
22 be we've been surprised in the ESF, we've been surprised as
23 we've gotten underground. I'm not convinced we won't be
24 surprised as we go across the repository block with what we
25 heard about infiltration from the Solitario Canyon and other

1 options that may occur. I'm looking at your argument that
2 says, well, I can't put it across the repository because I
3 don't know the angle that I'm going to go because I might
4 potentially screw up some emplacement drifts. I look at this
5 diagonal that you've cut across about a third of the
6 repository, and if I am surprised 17 or 20 meters above the
7 repository and I do have higher infiltration rate or I do
8 impact the hydrothermal response of the mountain, I've got a
9 third of the repository that's a big, "Oh, shoot." And,
10 that's a real concern that I have is I understand that you
11 want to define the data from all three different geologic
12 strata and I understand that you want to take a look at
13 confirmatory testing possibilities. But, I don't want to
14 screw up a repository by a mistake that I haven't foreseen.
15 And, I know you're doing the analysis now and it may not be
16 complete in time to get everything done, but I have a real
17 concern that you look at all of the potential negative
18 impacts. If those negative impacts are something that we
19 haven't foreseen by doing a design like this and I've got a
20 third of the repository that I can't use anymore or that is a
21 potential fast-pathway for water and heat out, water out,
22 radionuclides anywhere, doing it above the repository since
23 gravity is my friend and things are going to go down for
24 probably the next millennia or two, I don't care at the
25 repository horizon if I've messed up a few tunnels. But, if

1 I've messed up a third of the repository above it, I might be
2 in big trouble.

3 VOEGELE: There are, at least, four different dimensions
4 to that problem and I imagine it's too much to--I shouldn't
5 go so far as to assume that that's a Board position that we
6 shouldn't do an east-west drift.

7 BULLEN: No, no, no, it is not a Board position. This
8 is a Dan Bullen question asked as to why are you doing--it's
9 a Dan Bullen question as to why are you doing it the way
10 you're doing it.

11 VOEGELE: Okay. I have to take you back to your
12 premises, okay? There was not one single evaluation criteria
13 that we looked at that was a "have to". Okay? We did not
14 say this is--it's got to be this. What we said was when we
15 look at 52 different criteria, this makes the most people the
16 most comfortable. Okay? And, it was heavily debated. Every
17 question you've asked us was asked in internal meetings with
18 the testing people. It was asked in internal meetings with
19 the PA people.

20 Now, I want to call your attention back to this
21 part of it. We've deliberately given ourselves several
22 thousand feet to get us above the repository horizon that's
23 going to allow us to thoroughly investigate how that water
24 moves if we use water above the tunnel.

25 I can share with you ones you didn't mention.

1 There's a question of what if there's some sort of water
2 pathway in the rock mass above the repository that this
3 somehow taps into and spreads the water out. I think,
4 generally, the position among the people who were involved in
5 the development of this recommendation was if the repository
6 has that big of a probability of being lost by us drilling a
7 drift in that angle, then it's probably a good idea for us to
8 drill a drift at that angle today and find out about it.

9 BULLEN: But, the concern that I have is I know you'd be
10 using a lot of water and I think that's great, but you're
11 still not doing the hydrothermal in that. Have you done the
12 hydrothermal model that tells me what happens as I predict
13 repository performance? I enjoy the fact that you're going
14 to start off not in the block, that you want to take a look
15 at what's going on. I might be more convinced that if you
16 hung a hard right and came straight across that what you
17 thought might be the layout of the emplacement drifts so that
18 the potential for any problem that you ran into only
19 intersected five or 10 or so drifts going across there as
20 opposed to taking a third of the repository.

21 VOEGELE: All I can tell you is that the position that
22 we ended up with was one that the people who recommended this
23 are not uncomfortable with this. We asked ourselves the
24 exact questions that you did. We asked the PA people to
25 model that. We asked them is there anything in the modeling

1 you've done to date, thermal hydrologically, thermal
2 mechanically, that would tell us that this is a problem for
3 us? And, the answer was no.

4 NELSON: So, the thermohydrologic models have been run
5 with this opening over--

6 VOEGELE: No, they are being run. We asked them to
7 extrapolate based on what they had done to date.

8 BULLEN: But, we would love to see the thermal hydrolic
9 model run for this case before you cross that ESF and start
10 going diagonally across what may be emplacement tunnels at
11 some time.

12 VOEGELE: The schedule for completing that determination
13 of importance evaluation is such that it will be done before
14 we get across the block.

15 BULLEN: And, the Board can see that? I mean, is the
16 timing such that we would be able to see it as a Board is my
17 other question?

18 VOEGELE: I can't imagine why you wouldn't.

19 BULLEN: Okay.

20 NELSON: We'll make a special meeting.

21 Okay. Jared?

22 COHON: Cohon, Board. How much more does the
23 recommended layout cost and how much more time does it take
24 to dig the tunnel compared to just going straight across from
25 the east main? In answering, I would ask you to abstract

1 from whatever studies are planned and the cost of those,
2 simply the tunneling costs?

3 VOEGELE: That's almost an impossible question to
4 answer. If that weren't bad enough, I'm the wrong person to
5 have standing up here to try to answer that question. Is
6 somebody going to save me or am I just going to hang myself
7 out here?

8 COHON: Tell you what, let's try this. How much longer
9 is it?

10 VOEGELE: The tunnel--this is roughly 4,000 feet, and if
11 memory serves me correctly, this is 5500 feet. It's 40 per
12 cent longer. Time-wise, I believe the completion date--Rick,
13 can you help me with the completion date? I don't have the
14 schedule with me. Can somebody remind me what the estimated
15 completion date is for this? I'm going to dig for a minute.

16 CRAUN: It may be March, but I might be wrong.

17 COHON: That was just for the record.

18 VOEGELE: I know that I have some material that I went
19 back to my office and tried to pick up last night that has
20 something in it. Let's not take up time. Maybe we can find
21 that out later on. The completion date was about the end of
22 April 1998 and then we would go out further for a few more
23 weeks to get out to the Solitario Canyon Fault.

24 COHON: Were cost and time two criteria of those 52 that
25 you considered?

1 VOEGELE: Not explicitly. Let me try to tell you what
2 the guidance looked like that we started the study with.
3 What I'm searching for is to put into words what the two
4 difference objectives that we really have for this study. We
5 were asked, first of all, to do a quick and dirty estimate of
6 what it would cost and what the time would be to get an east-
7 west drift across the mountain and we used the numbers that
8 were in the program plan to respond to that question. We
9 were also asked in the same time frame to look at this from a
10 bigger perspective. What is the right thing to do knowing,
11 for instance, that if you do this and come out across here,
12 you find yourself in a situation where you can cross the
13 Solitario Canyon Fault, come back around, and go down into
14 the Calico Hills should our continued understanding of the
15 way the site models are evolving suggest to us that that's a
16 valuable piece of information to have. The DOE may find
17 itself in a position where it wants to make that decision.
18 This allows us to do that.

19 So, we asked a bigger question. We asked for the
20 overall ECRB, the famous acronym that Priscilla was looking
21 for. How do you enhance the understanding of the behavior of
22 site, as well as understanding of the role of engineering,
23 construction, health, and safety costs and regulatory
24 performance aspects of the potential repository. So, we
25 understood a bigger question than just doing the east-west

1 drift. So, the costs that have been coming up are very
2 different because they look at how--when you look at the
3 possibility of putting a drift across the block and running
4 some tests in here, how that might also offset the need to
5 run some planned test that you had here, how it might provide
6 better information if you run it in this location. So, we're
7 dealing with cost numbers--this is why I'm reluctant to give
8 them to you--that deal with changing numbers around in
9 different parts of the site characterization program. So,
10 any number I threw out is not directly applicable to the cost
11 of a drift directly across the block.

12 Is that getting at your question and why I'm so
13 uncomfortable answering that?

14 COHON: Yeah, it's actually quite helpful. That doesn't
15 say, though, you couldn't make such a comparison. I mean,
16 other people will.

17 VOEGELE: No, no. No, sir.

18 COHON: It does not--all of this is quantifiable and the
19 comparison is made. Undoubtedly, it's going to cost more and
20 the question--the justification you have to offer is why it's
21 worth it and it sounds like you've got a good case of that.

22 VOEGELE: And, I would very much like to come at it from
23 that perspective because we recommended a testing program to
24 the DOE that we all had a feeling going into it was going to
25 be more money than the DOE could afford to enhance the

1 characterization program. It's been alluded to and I'll say
2 the same thing again. We wrote our program plan under some
3 pretty severe Congressional direction. I mean, we were
4 looking at a situation where we just zero out the program
5 just a few years ago and Dreyfus' commitment to get to a
6 point in a couple of years where we could tell Congress what
7 it would take to finish the program and then as firm of a
8 commitment as I've ever seen made in this program that we
9 would be there when we said we would be there. That's really
10 constrained our flexibility. We have to be very, very
11 focused on what we considered to be the single highest
12 priorities and what we have available to us. And so, our
13 program is focused that way. And so, now, when we're looking
14 at some changes in that fundamental program and the DOE has
15 just gotten these numbers to start comparing them back and
16 forth, I think we have to wait until they've had a look at
17 them.

18 I do want to show you two things because there was
19 a comment made yesterday that suggested that we didn't
20 address all the performance assessment concerns. I want to
21 make sure you understood. This is a ranking. This is the
22 ranking that came out of the ECRB study as to what we felt
23 were the most important configurations to be looked at in
24 enhancing our understanding of the block. It was the east-
25 west drift. We looked at how we could enhance our

1 understanding and it's very heavily driven by differences and
2 changes in our understanding of the site models.

3 But, we also had some other things down here. You
4 know, we did want to look at a couple of boreholes. We
5 wanted to be able to look at going to the Calico Hills and
6 the performance assessment stuff that may or may not be
7 funded in this ECRB is generally laboratory testing. The
8 priorities that one used to come up with these, you know--
9 well, I won't go into the process because I'm using up a lot
10 of Larry's time. But, the process asked us to identify how
11 you would acquire data and then the process asked us to
12 prioritize it. I wanted to make sure I, at least, left you
13 with the fact that the priority set that we used was, in
14 fact, an integrated set developed between performance
15 assessment design and the site testing program. This is what
16 it was. These are Larry Hayes'. He refers to them as the
17 customer defined needs for the testing program. He sat
18 through many meetings with the PA people and the design
19 people saying help me understand where your models are, where
20 your uncertainties are so that we can focus the site
21 characterization program to get the information that you
22 need. And, when you look at what the highest priorities are
23 in the site program's priorities which are driven by the PA
24 and the design, you'll see that what we were trying to
25 accomplish in reducing hydrologic uncertainties in our

1 testing program are, in fact, directly hitting at the heart
2 of the highest priorities in the performance assessment
3 program and design program. This is not just the performance
4 assessment program's priorities. And, Priscilla, I'll get
5 you copies of all this stuff for your records. This is an
6 agreed-to set by the design performance assessment and site
7 testing people.

8 NELSON: Okay. Dan?

9 BULLEN: Bullen; one more quick question because you
10 showed me your priorities. You obviously had a ranking and a
11 number. You had four designs. This one ranked first. How
12 did the other three rank and what was the separation or
13 spread?

14 VOEGELE: It didn't go that way. What we did was--

15 BULLEN: Then, you lost me in your decision process.

16 VOEGELE: Of necessity, we had to resort to a consensus
17 building decision process as opposed to a very form--I'm
18 trying to say three words I can't pronounce--a very formal
19 multi-attribute utility analysis type process. We did not go
20 with that formality. What we tried to do was try to build
21 consensus among the people who evaluated a common set of
22 criteria that they, in fact, agreed were an appropriate set
23 of criteria to develop. What we looked at, they did not
24 prioritize a design configuration; they prioritized test
25 programs and the need for information. Those groups gave us

1 that information and said this is my highest priority piece
2 of information. And, when we said go back and look at some
3 design concepts and work together, the design people had some
4 ideas, the PA people and the site people were so much on the
5 same wavelength they started working together and we melded
6 the design people back together with them. What I showed you
7 as a recommended drift does not come out of a formal ranking
8 process that says that this is four points higher than the
9 next recommended design. It comes out of meetings which are
10 documented between the performance assessment and the site
11 design people that said we can get the things we want from
12 our high priority testing programs by this arrangement.

13 BULLEN: Then, the follow-on question is how much do you
14 lose if you go parallel to the emplacement drift or close to
15 parallel to the emplacement drift?

16 VOEGELE: Well--

17 BULLEN: It is a significant amount or--

18 VOEGELE: There are so many things that you can do in
19 this one where you'd have to give up to go in one of the
20 other ones. This one will give us all three zones of the
21 Topopah Spring. Now, we probably could get all three zones
22 of the Topopah if we were down here far enough to the south,
23 but then we would not be able to mine into what we believe to
24 be the location where we would like to predict the change in
25 the tectonic character of the rock. If we went farther to

1 the north and did this performance confirmation drift, when
2 we would miss getting into the lower part of the Topopah
3 Spring. We would miss getting into that. It's just that
4 this gave us such a better range of opportunities to look at
5 test parameters than--this was the one that the group was
6 most comfortable with.

7 BULLEN: This is going to be a terrible comment and
8 you've going to hate me and everybody in the program is going
9 to hate me, but if you really want to look at two different
10 regions, but you have a potential for causing some adverse
11 effects, why not drill two tunnels? I know that's a terrible
12 way to say it and some of the Board--it's not a Board policy,
13 but if you're looking for two different things and you want
14 to get to two different places, just take the direct line
15 approach instead of going diagonally to catch them both. Did
16 you consider any of those kinds of options? I mean, you've
17 got a lot of miles to tunnel here. I'm being a pragmatic
18 engineer now and I apologize for that, but I--

19 VOEGELE: No. You know, there's an element of
20 pragmatism that gets lost when you start talking about how
21 quickly can you do this and keeping the costs down. I mean,
22 you're going to take me right back to the very first
23 testimony I ever gave before the Board where I had the
24 privilege of trying to convince Dr. Deere that, you know,
25 doing the outside drift wasn't the best idea that I'd ever

1 heard. I mean, that was my first exposure to the Board.

2 And, you're taking me right back there. I'm more comfortable
3 today with the perimeter drift than I was in 1988.

4 BULLEN: Well, thank you for the compliment of comparing
5 me with Dr. Deere, but I don't think I have quite the
6 stature. I just have this pragmatic approach that, you know,
7 if I haven't convinced myself that there's not a potential to
8 mess it up and I know you're driven by deadlines and
9 schedules and all this other outside forces, I'm very
10 concerned that there's not a problem with I have an
11 unforeseen issue that I can't see. As a result of doing
12 that, I can mess up the repository. So, you know--

13 VOEGELE: I would only ask you to appreciate that I can
14 build a comparable scenario from every single option that I
15 can imagine to do up there. I can find somebody who has a
16 concern about me doing anything that I can draw that crosses
17 that repository block. I'll find somebody--

18 BULLEN: No, exactly. But, in your consensus building,
19 you want to basically make compromises. Well, we need to
20 prioritize a list of what's the most important piece of
21 information and how do we gain that information without
22 compromising the mountain. And, I'm sure you tried to do
23 that. I'm not convinced that this is the answer.

24 VOEGELE: I can hardly resist.

25 BULLEN: Go ahead?

1 VOEGELE: We thought the best way to attack that problem
2 was to not do the east-west drift for a couple more years.

3 BULLEN: I laid myself open to that one, didn't I?
4 Thank you.

5 VOEGELE: I think Abe Van Luik wants to comment from a
6 PA perspective if you can afford a couple more minutes.

7 VAN LUIK: It won't take a couple more minutes. This is
8 Abe Van Luik. About messing up the repository with this
9 drift, the PA people looked at this, I think, and it would
10 really serve us well if we could look at this at scale.
11 Then, you would see a 6 meter drift coming across
12 intercepting other about 6 meter drifts with 20 meter
13 separations and with a vertical 20 meter separation. That,
14 in and of itself, I think, is--this picture right here is
15 rather inflammatory, the way I see it, because the impact on
16 each drift is only in one place and we know exactly what that
17 place is. When we thought of the water from the thermal
18 pulse perhaps being focused in this drift in our small scale
19 tests, that's a good possibility. Then, coming down onto
20 these drifts, we looked at two things. One, the character of
21 that water would tend to be rather benign; and two, this is a
22 transient effect that is well within the scope of what the
23 engineers are telling us is a no-never-mind for this type of
24 situation.

25 So, given those preliminary things, the actual

1 geometry of the situation, knowing exactly where this thing
2 is going to cross, and the relatively benign and short-lived
3 effect that we're talking about, we said the preliminary
4 look, it looks okay, but we will evaluate it further. And,
5 of course, if the further evaluation shows that we're in some
6 kind of mortal danger, then we will certainly change the
7 design.

8 VOEGELE: I think on the scale that Abe is talking
9 about, it's more like a dot like this. You know, on the same
10 general spacing as those things are that we're talking about.

11 NELSON: Right. It's clear, I believe, that the Board
12 has a vested interest in understanding some of the decisions
13 that have been made relating to the east-west drift of
14 whatever new acronym is applied to it. And, therefore, we
15 would ask for additional information. We've been holding off
16 on that direct request pending the application that you've
17 submitted for change. And, when would you expect the
18 resolution of that process just so that we might know when to
19 expect to receive information about the plan?

20 VOEGELE: I have to apologize. I've been tasked with
21 something else for the past four or five weeks, and I've not
22 been able to follow that change request as closely as I would
23 have liked to. But, my expectation is that's very short-
24 term, a matter of weeks as opposed to long-term.

25 NELSON: Okay. Well, the Board is interested in

1 learning more specifics about what's planned.

2 VOEGELE: Yeah, I think we'd like to share them with
3 you.

4 NELSON: Good. Okay, we will stop there with that.
5 Thank you, Mike.

6 Through the good graces of Larry Hayes, we've been
7 able to have that extended conversation. I'd like to
8 introduce Larry. Larry is site evaluation program operations
9 manager. He's responsible for managing all the scientific
10 activities. He coordinates the work done by the national
11 laboratories in USGS, and he came to the project from USGS in
12 1995. He's going to offer us an update on the scientific
13 activities on the project.

14 HAYES: I don't know what's more difficult; following
15 someone like Mike who is so quick on his feet or having the
16 last talk of the day and being behind schedule. But, I'll
17 try to quickly go through what I have to say and perhaps I'll
18 preface it by saying let's look at my talk perhaps as a Las
19 Vegas buffet and I want to try to offer you a little of this,
20 a little bit of that. But, the real gourmet meal would be
21 served by one of these very talented people who actually do
22 the work. So, certainly, if you see something of interest,
23 we can arrange a more detailed talk.

24 I'd like to say a little bit about data collection.
25 I think there's been some concerns expressed that maybe we

1 sometimes do not have an adequate database. I think we have
2 a tremendous database at Yucca Mountain. A little bit about
3 thermal testing, what we've done and what we plan to do. A
4 little bit on the--I'm suggesting maybe to save time, we
5 might just want to skip the C-Well because you had a
6 presentation in January on that and we don't have a whole lot
7 new to tell you.

8 NELSON: Is that okay with you, Richard, if he skips the
9 C-Well test part?

10 PARIZEK: Let's wait and see.

11 HAYES: Okay. Then, the ESF moisture studies, a little
12 bit about where we are and where we intend to go. As Mike
13 had said earlier, some of the more important questions,
14 percolation flux, what are the bounds, what really happens
15 with percolation flux, how does water seep into drifts.

16 Data collection at Yucca Mountain just to show you
17 we do have a tremendous amount of data. We have our ESF
18 which has given us much detailed information along the east
19 side of the block. As Mike has said, we're planning on some
20 kind of orientation, oblique or parallel, to potential
21 emplacement drifts to give us more information about the
22 block itself. But, from the ESF, from a tremendous number of
23 wells, its trenches, we've got a lot of data on Yucca
24 Mountain that people have used to develop some of these
25 models that you heard about yesterday.

1 Just a quick generalization here from those data.
2 We put together a table like this just to give you some
3 indication of perhaps some of the more important parameters
4 of the main geohydrological units. And, of course, the unit
5 of most interest to us is the Topopah Springs Well that the
6 potential holds throughout the repository, and maybe one of
7 the more important aspects, you can see that the flux is
8 primarily in fractures, very little going through matrix. We
9 do have different ages of water. Perched water gives us 2 to
10 6,000, 7,000 years, but we do have indications of modern
11 water along faults or fault fracture phenomena.

12 I am going through this very quickly to try to get
13 us back on time. Thermal testing, we have a considerable
14 wealth of information on present day conditions down there in
15 the drift, ambient conditions. We know we've got some pretty
16 good rock. The water, the bore water, the water move through
17 fractures is a relative dilute, oxidizing type water, nothing
18 difficult about that water. The problem is when we heat this
19 rock up, it's going to be above ambient conditions for
20 perhaps 2 to 3,000 years and what kind of changes take place?
21 That's why our thermal tests are so important.

22 We've broken our two main tests down to what we
23 call a single element heater test. This is--most of you have
24 been in the tunnel. If you go down the tunnel, you take a
25 little right and there's the single element heater test.

1 This is primarily a shakedown test to help us really know
2 what we need to know in order to develop a successful very
3 long-term, very large-scale thermal drift test. But, we've
4 learned a lot from this test. We have learned what
5 instrumentation works, what instrumentation doesn't work, the
6 kind of redundancy we're going to need in our instrumentation
7 to assure success in the large-scale test.

8 Just a few key results from the single element
9 test. As expected, we can pretty well predict temperature
10 and what we did before we started the test. We ran some
11 predictions and that as we conducted the test. We tried to
12 see how our predictions worked with what actually happened.
13 Temperature was not a problem. This is mechanical results,
14 how the rock behaves under stress, and what we did find was
15 in this area here of what we call Anchor-4. We had a map
16 fracture zone. Our simple model did not predict well the
17 impact of fractures on how the rock tightened up under
18 stress. And so, our measured and predicted were not very
19 much in agreement. What we learned from there, of course, is
20 we need to look at our model and perhaps develop some
21 different way of modeling rock closure where we have
22 fractures. Also, I think we had some boundary conditions in
23 here. This Anchor-4 is close to the face of the wall and we
24 may have had some boundary problems there.

25 But, what we've learned, temperature conditions are

1 consistent with the measured temperatures, deviations from
2 the protected thermal mechanic were not unanticipated. We
3 had expected that our model would not give us the result we
4 would have liked and we're working on that. Water is
5 mobilized by heat, but we do know that fractures play a key
6 role in that mobilization. We did see some water where we
7 intersected some fractures. We collected a considerable
8 amount of water and we do know that fractures are really very
9 important.

10 Near-field gas chemistry, we created considerable
11 carbon dioxide which is of interest to us, of course, because
12 we may end up changing the pH during the actual--if we have a
13 repository and we may change pH and that is very important to
14 design in corrosion. And, we could predict pretty well the
15 water chemistry.

16 Now, getting into what we really want to do in the
17 future is our drift scale tests. The single element heater
18 test, we heated up I think about 20,000 cubic meters of rock.
19 Here, we're going to heat up over 10,000--no, I got you a
20 wrong number--20 square meters. The single element heated up
21 20 cubic meters, and now under the drift scale test, we're
22 going to heat up approximately 10,000 cubic meters above
23 boiling. So, we'll be heating a lot of rock. This test is
24 designed to simulate a waste package emplacement. We're
25 going to have a long heater. We're going to have wing

1 heaters to simulate adjacent emplacement packages and try to
2 really understand how a large area of the rock might behave
3 if waste were emplaced in that rock. And, we'll run this
4 test at least two years. We'll monitor what's happening. If
5 we are still seeing significant change that justifies a
6 longer heat-up, we'll run it for up to another two years.
7 Then, of course, we'll monitor the cool-down. What we really
8 want to try to learn here is what happens with temperature,
9 how does the temperature move out into the rock knowing that
10 we've got a heterogeneous rock, how do rock properties
11 change? That's important for construction. It's important
12 for the hydrology that we need to be able to predict. We
13 will close fractures. We may open fractures. What will that
14 do to flux movement and things such as that? And, of course,
15 we want to predict how the water chemistry changes, also.

16 We expect to start that test December 12 and I'm
17 very confident we will start that test as predicted. But, in
18 the meantime, we're making some predictions to try to--let's
19 think about what we might see. These are just a couple of
20 snapshots of what we're predicting. Temperature, nothing
21 really critical there. This simulates our wing heaters in
22 adjacent drifts and we can see that we simply dry out near
23 the emplacement drifts and the temperature, in effect, moves
24 out. This is matrix liquid saturation and what we see here
25 is near the heater. We're, of course, drying out. We're

1 moving out a saturation front to where eventually we get
2 higher than what the in situ saturation is. In situ
3 saturation here is about .8. If we get higher than that,
4 then we go over that hump and we start going down through the
5 ambient saturation. And, that's very important because, as
6 we move this moisture out, is it going to find preferential
7 pathways drop out as real liquid and move somewhere, or
8 during cooling, how is this liquid going to come back?

9 As we actually do our test, what we will do is a
10 number of predictions as we collect data. We'll improve our
11 model, throw those data back into the calibration, and
12 continue to make new predictions. Of course, our hope is, as
13 we come close to the end of the heating cycle, our
14 predictions will be telling us indeed what's happening.

15 Okay. C-Wells, I'm going to skip a couple of those
16 and just go to what we have learned. I don't think it's
17 anything new to most of you. We're still doing some final
18 data analysis. We know we've got a complex flow system down
19 there with varying transmissivities, both laterally and
20 vertically. We know that the flow lines themselves are
21 complex. It's a tortuous path that it seems any actual water
22 molecule would take. We can have our potentiometric lines
23 and we can estimate generalized flow, but indeed the real
24 flow is tortuous. We believe that can be good for the site
25 because we have this very complex flow. It may lead to

1 additional dilution. We did find that the major dispersivity
2 is about 2 meters per 30 meters which is consistent with
3 laboratory results at Yucca Mountain, as well as studies done
4 elsewhere.

5 I think the last thing I would like to close on
6 that is we have another test planned, what we're calling our
7 southern tracer complex test, and we'll take what we learned
8 from the C-Wells, design the southern tracer complex, and try
9 to get additional data because, as we've talked today, the
10 saturated zone database is not quite up to par.

11 This is something you've probably heard from Bo and
12 I just throw it up. It's not in your package. I'm getting
13 now into percolation flux and some of what we're doing to
14 improve our bounds on percolation flux and seepage into
15 drifts. We have all these different methods of looking at
16 percolation flux and they all seem to be generally ranging in
17 on something between 1 and 15. But, you've heard from
18 others, I think, that there are experts out there that will
19 say, wait a minute, that flux is really going to be a lot
20 higher than 15; it could be as much as 40. This is an
21 important issue to design. We need to be able to design some
22 kind of defensible, reliable, upper bound on flux; not only
23 on an average, but what can we expect during an episodic
24 event? So, as Mike alluded to earlier, a lot of our work in
25 the future is going to be to try to improve our bound on flux

1 in space and time. Then, we want to go to something that I
2 think is probably the most important question and that's
3 seepage. We have flux, but how much of that flux is really
4 going to drop down as free water into the drifts and contact
5 waste containers and perhaps cause degradation, released
6 radionuclides, and carry them down through the rock into the
7 saturated zone and then out to the environment?

8 Ignore all of these colors. I've been criticized
9 for what some people call a car wash diagram. This means
10 nothing. The person that did this for me just perhaps wanted
11 to be a little original. The point I want to make is we do
12 have flux coming down, perhaps 5 millimeter per year. That's
13 our, let's say, preferred number right now in the present day
14 conditions. We know because of capillarity much of that flux
15 will not come out. It will go down around the drift wall and
16 keep going down. The studies we are going to do, though,
17 will help us quantify how much flux will really be moving
18 through that rock at the repository level and how much will
19 come out as seepage.

20 Here's how we're going to try to do that. This is
21 what we call our niche study. Again, I want to make the
22 point infiltration is not the same as percolation flux.
23 Percolation flux is not the same as seepage. We expect
24 seepage to be considerably less than percolation flux and we
25 believe we have pretty good evidence for saying at the

1 repository level percolation flux is less than net
2 infiltration because of the way things spread out over the
3 mountain.

4 What we intend to do here and we're well underway
5 is we're going to construct an alcove, but before we
6 construct the alcove, we're going to drill a set of 10
7 boreholes, each borehole about 10 meters long. We'll
8 construct three horizontal boreholes above the top of where
9 we would construct our alcove. Then, we'll have three
10 boreholes up towards the top of the alcove, but below the
11 crown and then we'll have four boreholes down toward the
12 bottom of the alcove. What we have done, we have drilled the
13 boreholes and we have mined out part of our alcove. But,
14 before we did the mining, we injected tracers into the upper
15 boreholes, the boreholes that are above the crown, and this
16 what we're finding. We wanted to see, indeed, is that water
17 moving down through that rock? So, what we're going to do
18 now is to complete our alcove construction. I think it is
19 close to complete. We'll then go in and drill some
20 additional horizontal boreholes, sort of wing boreholes. We
21 will take the upper three boreholes that are above the alcove
22 and we'll inject water with a tracer. Then, we'll have these
23 monitoring boreholes to see what happens. Is that water
24 going to come down and we'll vary our injection rate and see
25 what we see. Are we going to actually see free water? Now,

1 part of that alcove will go in 5 meters. So, we'll have some
2 of the alcove roof itself to look at to see if water is
3 coming down and then the remaining 5 meters will be boreholes
4 with instruments.

5 Now, we have two phases. First, we have a niche
6 that we've located in what we call a fast pathway. We want
7 to just sit there, monitor that niche, see if water does come
8 down through this fast pathway. And, we'll close the niche
9 off from the ESF to preclude ventilation effects from drying
10 out the rock. One we've taken this passive approach, that's
11 when we'll do our actual injection. We're going to have two
12 sites; one in the fast pathway that we've located using
13 chlorine-36 and then we'll have another niche where we don't
14 believe there are any fast pathways and we'll try to estimate
15 how percolation flux behaves in either a fast pathway or a
16 non-fast pathway area.

17 Once we complete these studies, we think we--we're
18 pretty confident. We'll have some good information in those
19 two niches about percolation flux, what it really is, and how
20 much seepage actually occurs. But, that's a small part of
21 the rock. What we want to do then is set up a study and this
22 is just for talking purposes. It may be in this area or
23 depending upon what we find out with the east-west drift--
24 and, I like that because I have trouble with that acronym,
25 too, Priscilla. So, we may put something like this up in the

1 east-west drift because, as we know as we move over to the
2 west, we perhaps may have higher infiltration, different kind
3 of hydrologic characteristics, and we might get more out of
4 the test right over the potential repository area. But,
5 we've got to worry about what has been discussed earlier and
6 that might be any kind of impact on the repository itself.
7 This would be again a long series of horizontal boreholes
8 where we would go in and run various instrumentation. We
9 would put in sensors and try to monitor flux moving down past
10 through those boreholes. This would be in a relatively large
11 area of rock. So, we hopefully are going from a small scale
12 to a large scale.

13 Okay. Quickly winding up, what I wanted to leave
14 you with is we're focusing the Science Program. We've spent
15 a lot of time, a lot of money in data gathering. We've done
16 a good job of integrating those data, coming up with a good
17 understanding of the mountain, but we still have some
18 uncertainties, particularly in some of the important things
19 such as the percolation flux and the seepage into drifts.
20 So, as we move towards TSPA-VA, we want to try to focus on
21 what are the most important things we need to know in order
22 to give PA what they need, give Jean Younker what she needs
23 to have a sound, defensible PA, give Dick Snell what he needs
24 in order to do a good solid design. What we think we need to
25 do are some of those things I talked about; the niche

1 studies, the thermal testing, model confirmation. We need to
2 do more saturated zone testing. We've only got that one C-
3 Well complex. And, continued baseline monitoring. And, as
4 we move out in time, we believe we're going to increase our
5 confidence in these very important parameters and eventually
6 will move towards LA and on in to performance confirmation
7 testing that Richard Wagner talked about.

8 So, I rushed through that. I hope I didn't confuse
9 you by rushing through it.

10 NELSON; Well, thank you very much, Larry. I'd like to
11 express a personal compliment, I think, to the entire Science
12 Program which is the one I have heretofore been most
13 interactive with for really reaching out to the technical
14 communities and offering papers and making presentations to
15 technical symposia. I think that's really going a long way
16 towards keeping the technical community on board with the
17 activities that are underway. That's important to keep them
18 on board and I hope they do other aspects of the projects, if
19 they're not considering doing that, feel encouraged to do
20 that, too, because I think it's very important.

21 HAYES: In fact, we would like to do more of that and
22 that's what I meant when I said I'm giving you a buffet. The
23 real important thing is when you people get here together,
24 you hear from the scientists and get what you need from them.

25 NELSON: Yeah. And, to get the scientists communicating

1 to the peer group out there in the technical communities is
2 important, as well. So, thank you very much.

3 I'll hope it to general questions. Debra?

4 KNOPMAN: This is in some ways detailed, but I think in
5 other ways may be a bigger point. To what extent did you
6 have access to the expert elicitation on the unsaturated
7 zone? Were you attending some of those?

8 HAYES: The scientific community provided team members
9 for that meeting.

10 KNOPMAN: Okay.

11 HAYES: We were intimately involved with two types of
12 meetings that Jean sets up and I think we really owe her
13 kudos for those meetings. The first one was what we call
14 abstraction. We take our process models, we get together
15 with the PA people, and we talk about how do the PA folk take
16 values from our models, put them into VA model, and not lose
17 something important. That was a very close, active
18 interaction among the PA people, the science folk, and
19 experts from outside the program.

20 KNOPMAN: Okay. Well, the chart that you have included
21 here with our handout on the generalized rock and hydrologic
22 properties lists for Paintbrush a saturated hydraulic
23 conductivity that's about 200 times larger than the number,
24 at least, Shlomo Neuman was using--20 times, I'm sorry. 20
25 times larger than what Shlomo had.

1 HAYES: We're talking about right here?

2 KNOPMAN: Yes, and I guess this is the number that
3 corresponds with Galen's view. But, I guess my concern is I
4 know this is just a summary chart, but virtually all these
5 numbers continue to have very large error bars around them.

6 HAYES: That's correct.

7 KNOPMAN: And, I think, in representing them, it's
8 useful to get some representation of a plus or minus for any
9 kind of public consumption. It, otherwise, I think, conveys
10 certainty where there is not certainty.

11 HAYES: Yeah, that's right.

12 KNOPMAN: And, there's certainly here a substantial
13 difference in view as to what those numbers are. Ditto on
14 the representation of samples and sort of wealth of data
15 because again the Paintbrush is not saturated.

16 HAYES: That's right.

17 KNOPMAN: It's in the unsaturated zone and we're really
18 in a very poor state of knowledge on the relationship of
19 conductivity and water moisture. So, I just point that out
20 that--

21 HAYES: Your point is well-taken.

22 KNOPMAN: But, what worries me is, you know, to what--
23 how much of that kind of detail gets lost as it pushes along
24 into performance assessment, that all of the richness of the
25 range of opinion starts getting pushed and pushed down to,

1 bam, you've got one number and it's not--

2 HAYES: Good point and that's exactly what we're trying
3 to prevent when we set up these expert elicitation where we
4 actually have the people who collected and looked at the data
5 as part of that elicitation team. You're right. This is
6 something we really want to watch.

7 NELSON: Norm?

8 CHRISTENSEN: Christensen, Board. Just a comment on the
9 last overhead. I generally agree that the trajectory is as
10 you've shown it, but I think it's not nearly monotonic. It
11 strikes me that one of the problems that we've experienced in
12 the history is that as we learn more, the uncertainty
13 sometimes increases. That's to be expected. I say that in
14 terms of understanding what your expectations ought to be as
15 we move into this east-west crossing. I would predict that
16 we're going to learn some things that are going to tell us
17 that the world is even more complex than we thought it was.

18 HAYES: Uh-huh, that's right.

19 CHRISTENSEN: That's one of the reasons why we're doing
20 it and that the impact may be to in a sense increase our
21 uncertainty, at least relative to what we think we know.

22 HAYES: Absolutely right.

23 CHRISTENSEN: So, I think that adjusting our
24 expectations about how that arrow is going to move is
25 probably fairly important. I think any complex system goes

1 through a relatively non-monotonic stage.

2 HAYES: Absolutely right. I totally agree with you.
3 It's amazing what you think you know until you get some data.

4 NELSON: Okay. Richard?

5 PARIZEK: Yeah, Parizek, Board. The southern tracer
6 complex, I guess it hasn't been decided where to put that.
7 Will that be like in alluvium or is it going to be bedrock?

8 HAYES: I think we have a general area. Dwight, would
9 you want to comment on that?

10 HOXIE: This is Dwight Hoxie, USGS. We had a plan for
11 our southern testing complex. In fact, it was going to be
12 located at the south end of the site, very close to Borehole
13 WT-17 that I mentioned in my talk, where we were going to do
14 these Eh measurements. But, the planning is planned for FY-
15 98. So, that is subject to change. But, we would want to
16 put it, I would think, some place downgradient from the
17 repository.

18 HAYES: I might digress. The question was asked how
19 does the Board know what we're doing so they can get involved
20 before we actually perhaps do some things you might have
21 wanted to interact with us on. And, I think what we're doing
22 now that would perhaps provide you that information is the
23 detailed planning that we develop for each fiscal year. We
24 have a long-range plan where we generalize what we're going
25 to do out through 2002. But, each year--and this is the time

1 process in which we're doing it right now--we develop
2 detailed plans with schedules, with products, with reports
3 for the coming fiscal year. And, I would assume that DOE
4 would certainly work with you on making that information at
5 the right time available to you.

6 PARIZEK: And, a follow-on with the injection
7 experiments above the alcove, I think that's a very useful
8 process to go through. Are you going to inject water at
9 rates that approximate infiltration rate differences or--

10 HAYES: That's our intent. We are doing some
11 preliminary modeling now to try to identify what would be the
12 most productive way to do this test. What is the threshold
13 for seepage, for example, and some of the LBL works has that
14 threshold as somewhere around 30. So, our intent is to start
15 with some of these more reasonable rates of flux that we
16 think are out there, 2 to 5 to whatever, and gradually
17 throughout the test, we may build up. Now, of course,
18 there's a problem; we don't want to inject under unreasonable
19 pressures. So, we may find the rock system itself will say
20 you can't really inject more than 7.

21 PARIZEK: Yeah, there is another negative outcome and
22 that is that the fracture or joint that you might penetrate
23 with that borehole may be directly connected to the point of
24 observation. And so, you've forced flow that would never
25 have occurred if you had a lot of other rock above you and

1 this continuous joint can--

2 HAYES: Exactly right, and that's one reason we went to
3 considerable trouble to identify two sites. One where we
4 feel we've got a relatively homogeneous representative flow
5 system, fractures, matrix, permeability; and, the other one
6 we're looking at is where we know we have some fractures that
7 are going to dominate the flow.

8 PARIZEK: Yeah, there's just not enough separation
9 between injection point and point of observation.

10 HAYES: Right.

11 PARIZEK: The other and Dr. Hoxie said Diagram 1, the
12 Figure 1, shows the regional water table map. Your figure on
13 Page 12 shows a water table configuration map. These are
14 terrible scales to make any conclusions about, but
15 nevertheless, it appears to me that the diatomite deposit of
16 the southwest corner of Crater Flat near Bear Mountain is
17 really in an area oblique to the flow direction that the
18 contour lines would predict. That could be very helpful from
19 a biosphere point of view. That is you may take 20
20 kilometers--which I guess that's about where those
21 paleospring deposits occur--but if the flow direction is
22 going to be southeast and then turn south to some other
23 location, maybe that's not a spill point for a water level
24 during pluvial times. And so, that's your closest discharge
25 point under the pluvial, right?

1 HAYES: Correct.

2 PARIZEK: And, it seems to me unless isotropic
3 conditions of the rock allow it to go that way, maybe that's
4 not the place where the water would come out on its own.
5 That doesn't mean you wouldn't put wells in and maybe mess
6 the whole story up. Do you see my point?

7 HAYES: Yeah, I sure do.

8 PARIZEK: I think all the diagrams that show that flow
9 as the nearest breakout point 20 kilometers away may not be
10 correct in terms of the physics of this.

11 HAYES: That's right, may not. That's right. What
12 we're really saying is that's a generalized flow. It seems
13 it might go that way, but we know things are much more
14 complex than I--

15 PARIZEK: But, you have two wells, basically, out in the
16 Crater Flat area to help constrain this. But, from a science
17 point of view, if the flow direction can't get there from
18 Yucca Mountain, why make it go that way conceptually? And,
19 from the biosphere point of view, people are going to say
20 it's 20 kilometers and they're going to take the hit, good or
21 bad outcome, because of it.

22 HAYES: Dwight, do you got any comment on that?

23 HOXIE: Not really. This is Dwight Hoxie, again. My
24 impression is that actually the flow pathways to the paleo
25 discharge sites actually bypass Yucca Mountain. I think,

1 that's my conceptual model anyway. So that it's not flow
2 beneath Yucca Mountain that is actually going towards the
3 paleo discharge site. It's coming more from the west from
4 Crater Flat.

5 PARIZEK: Well, that's my impression from the maps that
6 you show here. The point is, I think, other people have
7 drawn diagrams that show Yucca Mountain water table,
8 paleosprings, and it's taken as a direct shot.

9 HOXIE: Yes. I have seen that diagram and I've
10 protested it immensely because I think it is highly
11 misleading.

12 PARIZEK: Unless an isotropic permeability distribution
13 allows for that because the right angle rule won't apply in
14 that case.

15 HOXIE: Yes, I agree with that. But, I think, all they
16 were trying to do was to extrapolate a water table altitude
17 and project it back to Yucca Mountain to show you that it
18 wouldn't have gotten to the repository if that were the water
19 table level increase. But, the diagram to which you refer is
20 from my colleague from USGS, Zell Peterman and Jim Paces. I
21 agree it's very misleading.

22 HAYES: While we're on the C-Wells and the flow, I did
23 want to make sure you correct in your package something that
24 I think needs correcting. Flow and transport data adequate
25 for initial input to design and performance assessment. We

1 certainly do not ask sufficient information for a final
2 design and performance assessment. I screwed up and somehow
3 initial input got left off that slide, but I don't want to
4 lead you with a wrong impression.

5 PARIZEK: That's the map I was using to get to this
6 diatomite site.

7 HAYES: Right.

8 NELSON: Okay. Last question, Dan?

9 BULLEN: Just a quick one on your single heater tests,
10 what we have learned. In your fourth bullet, you mention
11 that near-field gas chemistry under heated conditions is
12 dominated by water vapor and carbon dioxide. Do you have
13 partial pressures of oxygen and partial pressures of CO₂?
14 Can you tell me some numbers as opposed to just a blanket
15 statement that says it's dominated by that?

16 HAYES: Well, instead of me wallowing around and not
17 giving you a good answer, could I turn that over to someone
18 who probably does know?

19 BULLEN: That would be great.

20 HAYES: Bill Boyle, are you still here? I thought I
21 would turn it over to someone who knew. Bill, got a question
22 that I think you can answer. If not, perhaps, Dwight, you
23 may know the answer to that.

24 BULLEN: I'll repeat it for you, Bill.

25 BOYLE: Okay.

1 BULLEN: Bullen, Board. In the fourth bullet of the
2 single heater tests, it says that the gas chemistry under
3 heated conditions in the near-field was dominated by water
4 vapor and carbon dioxide. Do you have partial pressures of
5 CO₂, partial pressures of oxygen to justify that claim? Or
6 can you tell me how low does the oxygen go is actually the
7 question I'm driving to.

8 BOYLE: Bill Boyle, DOE. I'm not a geochemist, but my
9 understanding from someone who is is that that bullet is
10 based on the fact that when we captured the water out of
11 Borehole 16, Zone 4, they made pH measurements of it. And,
12 it varies with time. It gets less acid with time. The two
13 or three measurements they made were 6.2, 6.4, and then when
14 they measure it 10 minutes later or 15 minutes later, it's up
15 near 7. So, they viewed the pH change was due to CO₂
16 exolving out of the water. So, I don't know that they
17 measured partial pressures or anything like that. They do
18 take the water back to the lab and make many measurements on
19 it. But, I don't know that they actually made those
20 measurements.

21 BULLEN: Thank you for illumining that. I guess, the
22 thing that would be of interest to me is in your large scale
23 tests and any other data you can get form the single heater
24 test, although it's been shut off, would be a partial
25 pressure measurement because one of the claims that's made in

1 the hydrothermal modeling is that water vapor may drive out
2 all the oxygen and that would enhance container performance.
3 That's a great idea if it works, but we sure need some data
4 to back it up.

5 NELSON: Okay. Thank you very much.

6 I turn the session over to Jerry Cohon 10 minutes
7 late.

8 COHON: Thank you very much, Priscilla, for your
9 excellent job of chairing this morning's session and our
10 thanks, as well, to all of the speakers and participants.

11 Before we get into our public comment period, Lake
12 Barrett, the acting director of the program, would like to
13 make some remarks.

14 Mr. Barrett?

15 BARRETT: Thank you, Mr. Chairman.

16 What I thought I'd do is quick give you an
17 observation. This is the first time I've had the opportunity
18 to kind of watch the Board in action. I've heard a lot of
19 different things about the Board and put some of the things
20 that we've talked about and you've talked about with some of
21 our folks in a little context in more of the policy setting
22 where I believe this Board, being a very capable and
23 energetic Board, will have substantial national and probably
24 worldwide influence over the next several years.

25 As I believe you probably understand, there are

1 motivating forces and resisting forces that are all operating
2 within a certain environment here in the high-level waste.
3 One of the things, we have to responsibly manage the high-
4 level waste that we've made, are making, and will probably
5 make in the future. The motivating force is we must have
6 responsible way to manage that in the future. The primary
7 focus of that, as the primary focus of this meeting has been,
8 is the durability of the Yucca Mountain as a repository and
9 get into the scientific and technological aspects which are
10 the key parts of that.

11 The resisting force is that we have reasonable
12 assurance that we're not going to unreasonably expose future
13 generations at Yucca Mountain downwater, downgradient at
14 Yucca Mountain, and also there in the background is the
15 question of if we don't do Yucca Mountain, what else are we
16 going to do and what about the 80 some sites where we have
17 commercial and defense high-level waste in this nation today
18 and what the impact might be on other programs worldwide.
19 Those two forces act within an environment of basically a
20 Federal budgetary situation. There's Federal budgetary
21 considerations that are Congress and President who make the
22 decisions to the Constitutional process, who provide funds
23 for us to do the right things with or not provide funds to us
24 to do.

25 I thought I might give you a little bit of history

1 on something that we have done where we've been over the last
2 few years. I drew a graph to try to show that. It might be
3 a little historical, but some of you may have been around and
4 some may not have been. Back in 1995--and I won't go into
5 previous history--we revised to our present revised program.
6 Okay? At that point, we had spent about \$2 billion on Yucca
7 Mountain. We put in an intermediate stepping stone, not a
8 conclusion, called the viability assessment in 1998. And, we
9 basically within the administration and within the Congress
10 said that's going to cost you in round numbers another
11 billion dollars; all one significant figure here. All right.
12 \$2 or \$3 billion expenditure at Yucca Mountain. And then,
13 we said to go on, if we continue on with this investment
14 decision, you could move to a site recommendation and then
15 license application. That's in '01/'02. From a
16 technological point of view, it's about the same kind of
17 thing. There's another billion dollars to get to there.
18 Nominally, the slope of this is about \$300 million a year for
19 the Yucca Mountain Project.

20 Now, back in the 1994 time line when this
21 administration came, this cost estimate at that point was \$6
22 billion based on a 1988 site characterization plan. We took
23 out--this program took out \$2 billion worth of stuff to get
24 down to this. And, we stretched a lot of the science and
25 engineering folks to get down to that. But, as a consensus,

1 scientists did not bolt. They basically tightened their
2 belt, took out any fat that was around, and I believe we have
3 a state-of-the-art scientific program and we are, I believe,
4 in the earth science, in the engineering, and in the
5 modeling, we are the state-of-the-art with the team that
6 you've been questioning. I would be interested in your views
7 at various times about that. But, we came down to this.

8 All right. Now, that does not give all the
9 answers. There is uncertainty. Now, I'm a terrible drawer.
10 So, what is the uncertainty that's involved with how much
11 risk we're going to be putting on to future generations if we
12 were to do a Yucca Mountain Project or not? As it was
13 mentioned, this uncertainty goes up and down as new questions
14 come up and questions get discussed, but what I'm trying to
15 make a point is in the early days it's coming down--the slope
16 of this is very rapid. We've learned a lot about Yucca
17 Mountain. At the far out--you know, it's asymptotic. We
18 will never answer all the questions about Yucca Mountain in
19 the scientific--we'll never know everything there is to know
20 and it's going to come down. One management point is that
21 when we're at the viability assessment, we're getting close
22 to the knee in the curve. I've asked many of the scientists
23 about Yucca Mountain. When we finished experiments and
24 things that you describe--you've heard about, I should say,
25 that we would maybe know in approximately 90 per cent about

1 the natural condition of Yucca Mountain in 1998 as we're ever
2 going to know. And, basically, the dollar per reduction of
3 uncertainty gets higher and higher as we go out.

4 Now, one of the key things that is going to be
5 happening over the next year or two is going to be what is
6 the requirement, how safe is safe enough, and how much
7 uncertainty can we tolerate to make a site recommendation
8 decision or a suitability decision? Same thing. What does
9 it take for a license application without the NRC returning
10 it? What will it take for a true construction authorization
11 from the NRC who are the duly designated safety sayers about
12 how safe is safe enough based on EPA standards?

13 One of the things I didn't have in my oral remarks,
14 but it's in the written remarks that we submitted, was the
15 thing about the standards at Yucca Mountain. I'm saying, you
16 know, one of the things we didn't cover is we must focus on
17 issues central to protecting public health and safety of the
18 environment and not require a degree of proof that is beyond
19 what science and engineering can reasonably provide or we'll
20 get ourselves in a Catch 22. You can't get there from here.

21 Much of the discussion that I've heard over the
22 last two days has been a very healthy discussion. Are we
23 doing the right experiments? Do we need more experiments? I
24 didn't hear anybody talk about deleting any experiments. I
25 kind of heard things, well, do a little more of this and a

1 little more of that. Let me take the east-west drift as an
2 example. It starts out as something simple. Usually, ideas
3 start simple and they get more complex as time goes. Things
4 get built in, you know, and they always get more complicated
5 at the end than they will when they started. That's good and
6 it's bad. Okay? But, there's a tend to growth and there's a
7 natural ratchet effect. You know, you never go back; you're
8 always going forward.

9 I would respectfully submit to the Board for their
10 consideration as they go about the next couple of years and
11 they say, well, should we do more of this or more of that,
12 that we start looking at what are the cost implications of
13 it? We must be doing adequate safety for the future
14 generations, but how much can we afford and how much should
15 we do and that type of thing. We have some margin in our
16 plans in this billion dollars from here to here. Here, we
17 have another \$200 million we're--here to the VA because we're
18 almost in--well, 300 million almost in '98. So, there's some
19 margin to do it. We put contingency in and you've seen some
20 of the scientific work. I think it might be valuable to--
21 I'll say myself and I would take a guess probably the
22 administration of Congress is what's the Board's view? Is
23 this something that's doable or not? Or should we really be
24 back here at 6 billion or something or, gee, is there some
25 work that we really know enough about that we needn't do

1 anymore? You know, what is the prioritization of that work?
2 Because everybody, you know, has great needs and certainly
3 in the scientific community there is no end to it in reducing
4 uncertainty.

5 So, I just thought I would just make this comment
6 and many of you, I think, know this, but it's something that
7 as we get in the individual pieces of this, you kind of want
8 to step back and you might want to consider the whole. And,
9 the Board may decide, no, this is not an area where the Board
10 wishes to go. But, there will be very many important
11 national policy decisions coming forward. It is likely that
12 in testimony or some other setting that the Board might be
13 asked its scientific, technological views of that.

14 Thank you. If there's any questions or whatever
15 since you never asked any questions of me the first time?
16 You don't need to now, either.

17 COHON: Thank you. And, in fact, we may not, but thank
18 you.

19 Are there questions from the Board?

20 (No response.)

21 COHON: Looks like none. Thank you.

22 To start our public comment period, we will begin
23 with those people who graciously agreed yesterday to put over
24 to today their remarks. One of those is Linda Lehman from
25 the State of Nevada. Ms. Lehman?

1 LEHMAN: May I please come up to the front since I have
2 some viewgraphs?

3 COHON: Sure.

4 LEHMAN: Okay. Thank you very much for allowing me to
5 have a few minutes to speak today. Since most of the Board
6 members are new and may not know me, my name is Linda Lehman.
7 I'm a hydrogeologist who contracted to the State of Nevada.
8 Previously, before that, I was in the performance assessment
9 section of the U.S. Nuclear Regulatory Commission and had the
10 great fortune to work with some of your staff members, Dr.
11 Dan Fehringer and with Dr. Mike Bell who is also present here
12 today. After leaving the NRC, I've worked for numerous
13 States and Indian Tribes on nuclear issues. Since 1983, I've
14 worked for the State of Nevada in performance assessment and
15 hydrologic modeling.

16 I'd like to point out that in 1982, the Nuclear
17 Waste Policy Act provided the State of Nevada a technical
18 oversight role. The amendments in 1987, the oversight and
19 technical review role was also extended to local governments.
20 Although in Steve Brocoum's diagram of external peer reviews
21 and oversight groups State and local governments were not
22 included, I just want to assure you that we are legally
23 designated as oversight groups and do fully intend to review
24 the TSPA. In fact, one of the tasks in my new contract with
25 the State of Nevada is to develop TSPA-VA review plan and put

1 together a team of professionals to review it.

2 Part of the review capability that we have is to
3 look for errors/omissions in the DOE program and also to
4 develop alternative conceptual models where we feel they're
5 needed. Nye County is going to have someone talk about the
6 unsaturated zone shortly, Parvis Montazer. So, I'm going to
7 limit my comments to the saturated zone today and hope at
8 some later time I can present to the Board some of our
9 technical research that we've done for the State of Nevada
10 over the past 10 years or so.

11 With regard to the saturated zone, there's concern
12 on the State of Nevada's part about the interpretation of the
13 potentiometric surface at Yucca Mountain directly under the
14 site. And, we believe that the interpretation is misleading
15 as it presently stands and has an effect on the dilution
16 calculation that is being performed in the TSPA-VA. As
17 Dwight Hoxie mentioned, the saturated zone sort of has been
18 an orphan until recently, and when the fluxes were realized
19 to be as great as they might be at Yucca Mountain, then the
20 saturated zone was needed in order to perform the dilution
21 calculation.

22 Specifically, I'm going to talk about two documents
23 of the USGS. This 1996 document and present status of the
24 saturated zone and the 1994 document which also is their
25 revised potentiometric surface.

1 COHON: Ms. Lehman, before you go on, let's have some--
2 let's agree on some kind of time.

3 LEHMAN: I plan to take maybe five minutes.

4 COHON: Oh, that would be fine.

5 LEHMAN: But, certainly, less than 10.

6 COHON: You have, in fact, seven; how's that?

7 LEHMAN: All right, good; that will do it.

8 In 1984, the potentiometric surface of the USGS
9 looked something like this. Later, they--and, first, I want
10 to call your attention to some features which is this
11 northern embayment and the southern embayment. They revised
12 this surface in 1994. They re-leveled wells and recalculated
13 the water levels based on temperature and density and their
14 revised surface in Ervin 1994 looked like this. And, as you
15 can see, it is quite different from the original
16 potentiometric surface. What we noticed was the absence of
17 these embayments. We looked at detail in the discussion in
18 Ervin 1994 and found that they had not used all of their data
19 points because they felt there was no physical meaning for
20 the potentiometric glows in these areas. So, therefore, they
21 excluded some of those data points in this map.

22 We took the actual data points that were used in
23 Ervin listed in the table which they didn't use and replotted
24 them. In fact, if you'll look at the 730 meter contour, you
25 do see that these embayments do exist. And, we noted that

1 they also seem to coincide exactly with several of the faults
2 that are known to exist at the site. At this time in 1995, I
3 believe--or 1994, we published a report that said basically
4 we hypothesized another fault to exist at this location based
5 on this deep embayment.

6 We believe that the structure underneath the site
7 is in control of the flow field and that an alternative to
8 the smooth flow field, northeast to southwest flow field, is
9 one of structural control where you have water moving down
10 the Ghost Dance Fault specifically and some of the other
11 faults to the north; probably, Drillhole Wash. The reason I
12 bring this up is that in order to do a correct dilution
13 calculation and to know what the flow path is, we'd like to
14 see more study at the site in terms of structural control.
15 The TSPA-95 structural control on the saturated zone was not
16 addressed, and I believe very strongly that it needs to be.

17 Basically, it would be nice if the Board could look
18 at the detailed data rather than just having overview
19 presentations and I hope you'll get to see some of that later
20 on so that you can see where the discrepancies lie by looking
21 at the actual data.

22 Thank you.

23 COHON: Thank you.

24 Parvis Montazer, are you here? There you are.

25 MONTAZER: May I come up there?

1 COHON: You're also carrying overheads, huh? Sure.

2 MONTAZER: Pardon?

3 COHON: If you care to come up here, by all means.

4 MONTAZER: I guess it's better to face the audience.

5 COHON: Oh, okay.

6 MONTAZER: I won't bore you with the background. I just
7 want to quickly comment on some of the things that I heard on
8 the expert elicitation yesterday. First, I was very pleased
9 with the outcome of this review and really appreciate to be
10 involved; DOE inviting Nye County to be involved in that
11 process as an observer.

12 There are basically three areas that I had concern
13 or I'd like to make clarification and if somebody in the
14 project follow up on these things. The first thing that I
15 noticed is the lateral flow in PTn was not considered
16 important and in my opinion I think the evidence is for
17 strong lateral flow. Chlorine-36 being the one important
18 evidence if we believe that this is due to water percolation.
19 The chlorine-36 is there mostly along these--has been
20 observed along the faults and structural features. And, if
21 you notice, on Alan Flint's geologic maps, Tiva Canyon does
22 not distinguish between faults and structural features and
23 others. That is, you put water anywhere in Tiva Canyon; as
24 long as it's exposed, it's going to percolate down as fast as
25 anywhere else whether it's faulted or not. Therefore, the

1 only focusing mechanism for these chlorine-36 are in my
2 opinion PTn.

3 There was a comment made by Dr. Neuman regarding
4 the ventilation--use of the 50 millimeter a year of
5 percolation that has been derived from ventilation. Nye
6 County has been doing the ventilation studies for the past
7 couple of years; actually, Nye County was the--I should say,
8 the initiator of the idea of doing ventilation effect tests.
9 Using the observed flux of the vapor from the ventilation
10 process and concluding a percolation flux is totally
11 inappropriate because as the 50 millimeter that is calculated
12 by Joe Wang is under psychometrically stressed condition.
13 That is, we stress the system. The water potential changes
14 by three to four orders of magnitude. Observation has been
15 made by us and Alan Flint and others and it's a stress system
16 and it has nothing to do with the natural processes.

17 The other--can I make one more quick comment time-
18 wise? The other thing that I was pleased to hear is the
19 coupling of the surface water--basically, atmospheric
20 processes with TOUGH-2. We've been pushing this for the past
21 five years and we have actually developed our own TOUGH-2
22 version which is--we call it ATOUGH-2. Bo is not here. Bo
23 always gives me a hard time about that, but we have been
24 pushing this and I'm glad that the Board has asked--or, I
25 guess, the expert elicitation and then the Board because--

1 concurred on that and we have actually provided copies of
2 this code to the project over the past several years and feel
3 free to use it.

4 COHON: Thank you very much.

5 Dennis Bechtel from Clark County?

6 BECHTEL: Thank you. My name is Dennis Bechtel. I'm
7 the planning manager for the Clark County Department of
8 Comprehensive Planning, Nuclear Waste Division. Clark County
9 has been involved since about 1984 in reviewing DOE
10 activities at Yucca Mountain. Clark County, I might add, is
11 just one of 10 affected counties in Nevada that are concerned
12 about the Yucca Mountain Project, and depending on funding
13 and things like that, have varying degrees of involvement.
14 Unfortunately, most of the counties are not here today
15 because we've not been funded for the last two years. In
16 Clark County, we're still kind of hanging on, but we
17 appreciate you having the meeting, TRB, in Clark County here.
18 I think it's important. The counties are going to be
19 affected, the people are going to be affected, and to have
20 meetings like this in the communities where the greatest
21 effects are going to be.

22 I'd also like to appreciate the meeting you had in
23 Pahrump earlier in the year where we had an opportunity to
24 share with you some of our concerns about transportation. As
25 I understand it, there's going to be a--or there was a

1 thought at the end of the meeting that there might be a more
2 comprehensive view of transportation issues at a later date
3 by the Board. I might add that this is a concern not just of
4 Nevada and Nevada communities, but this is a nationwide
5 issue. I'd also add that right now we're looking at low-
6 level issues with respect to the test site. The test site
7 may be considered as a regional or centralized site for low-
8 level nuclear waste. While I understand there's two
9 different programs here, a lot of the issues in
10 transportation are the same and the low-level are more an
11 immediate concern. So, there could be an analog there to
12 learn for some of the high-level questions.

13 I might also add when you're looking at your
14 technical studies, just understand that this is in the
15 context of a community and people. Just as you're looking at
16 your technical studies and time, you should also consider
17 communities and time. If you kind of jump in and out of Las
18 Vegas every two or three years, I think you realize there has
19 been some pretty dramatic growth here. And, I think that
20 will continue as long as people, I think, are attempting to
21 flee California, southern California especially. So, what
22 may be an isolated site today, in 10 or 20 years may not be
23 so isolated. I know there's some things going on in Nye
24 County, as well.

25 Several concerns that we have I'd like to share

1 with you. The viability assessment, I think we feel that
2 that's kind of developed a life of its own and our concern is
3 that the folks in Washington who are considering interim
4 storage rate now are going--may misconstrue a viability
5 assessment as a suitability determination. I know in a lot
6 of the debates even Senators who were friendly to the fact
7 that interim storage should not begin until suitability
8 determination is made kind of misunderstood that. So, in
9 your discussions with Congress and other people, I think you
10 need to reinforce that thought that this is just a kind of an
11 intermediate step and it's not the final answer to whether
12 the site is suitable or not.

13 The other thing I hope you look at as maybe a why
14 rather than a what is the 10 CFR 960. I know the informed
15 public seems to feel that there's a shifting of gears going
16 on here and I think there needs to be more probing by the
17 Board just to understand, you know, why these changes are
18 being made and if, in fact, they're appropriate. These
19 things were set out in Section 112 of the law and things are
20 very much--our concern, things are very much becoming
21 schedule driven if they weren't already and this is just
22 another one of those, I think, schedule driven things.

23 The other thing, performance assessment, the expert
24 elicitation process, I think, has been excellent. I think,
25 everyone has asked very probing questions. I hope that the

1 pressure will be still placed on that you get answers for the
2 questions because I think--I mean, I've been real impressed
3 with the panels that I've attended.

4 The final thought is just with regard to public
5 involvement. The public involvement, at one time there was a
6 series of workshops here around the country just so you could
7 kind of explain the program. That's kind of dropped off the
8 scope. We really haven't had a public meeting for some time.
9 EIS scoping, work is going on in EIS development right now
10 since that's been funded again, but I think there needs to be
11 more public meetings; not let's go out to the--I think the
12 information office that DOE has is excellent. I think
13 there's a lot of information out there, but I think the
14 public information program needs to be a lot more proactive.
15 I think these would be more meetings in the community, more
16 workshops, and more opportunity for the public to get
17 involved.

18 So, thank you again and I hope you'll have more
19 future meetings in Las Vegas. If you have questions about
20 the affected governments, you know, we'll be glad to meet
21 with you at any time. Thanks.

22 COHON: Thank you, Mr. Bechtel.

23 Tom McGowan who spoke yesterday would like to speak
24 again. Mr. McGowan, by my calculations, you had 20 seconds
25 left from yesterday. Now, I'm not going to--now, wait, this

1 is an honest negotiation. Don't turn his microphone on.

2 MCGOWAN: I hereby bequeath my 20 seconds to the highest
3 bidder. Seeing as there are none--

4 COHON: How about five minutes, please?

5 MCGOWAN: I requested of staff--and not to be
6 impertinent one bit or at all facetious--an opportunity to
7 provide two separate inputs; one of five minutes and one of
8 three minutes precise duration. I will defer to all other
9 speakers and be the last one. And, if Mr. Lake Barrett has
10 an opportunity to present additional information, I would
11 invite him to do so, too, at your discretion. So, you give
12 me your judgment on that and then we'll see where it goes.

13 COHON: Well, actually, since you're at the microphone
14 and you promise to keep it to eight minutes, why don't you
15 just go right ahead. And, you feel the pressure of the other
16 speakers who--

17 MCGOWAN: I tend to be increasingly concerned as to
18 precisely how much time you have left, not me. I've got the
19 rest of time. This Board is finite to the best of my
20 understanding. Thank you, sir.

21 Honorable Mr. Chairman, esteemed members of the
22 Board, key staff, and meeting attendees, where did we leave
23 off and how unsafe is unsafe enough?

24 My name is still Tom McGowan notwithstanding the
25 fact that change is the universal constant which there is

1 invocative (sic), perpetuative, and exacerbative of the
2 subject topic of protracted discussion. And, therein, lies
3 an important clue to the viable alternative solution to an
4 enduring and seemingly insuperable problem. Therein, lies an
5 important clue, blah-blah-blah to an enduring and seemingly
6 insuperable problem essentially arising from the human
7 proclivity to become habituated and virtually
8 institutionalized as responsible; responsive to any, however,
9 fundamentally flawed, but expediently deemed traditional
10 policy and process paradigm, such as the NWPA. Thereas
11 (sic), it comes as no surprise that our eminent colleagues in
12 the former Soviet Union recently determined that in the vast
13 regions of the firmament, there's no place to park. Cancel
14 my reservations and resecure the cosmonauts and the American
15 astronauts immediately if you don't mind.

16 On a serious note, when the eminent Dr. J. Robert
17 Oppenheimer in the mid-1960s nationally televised an
18 interview and was asked whether he thought it advisable and
19 possible to place nuclear energy securely and permanently
20 under international control, he replied in characteristic
21 candor, it's too late. It was too late the day after
22 Trinity. While I fully understand and concur with the
23 factual and reasoning basis for Dr. Oppenheimer's prophetic
24 assertion, my individual layman's opinion it was then not
25 only too late, but also too soon. And, in today's world of

1 uncertainties, complexities, and time constraints, it may
2 still be too soon for mankind to come to its senses
3 individually or as parably combined.

4 In the immortal words of Pogo, we has met the enemy
5 and that is us. I'm reminded of the man who rushed into the
6 store and demanded of the clerk, "Give me two pounds of
7 spaghetti, six fresh tomatoes, some garlic, onions, olive
8 oil, grated cheese, and a gallon of dry red wine, and snap it
9 up, my wife is waiting dinner." The clerk smiled and said,
10 "Excuse me, sir, but you must be Italian." "Oh, really?"
11 said the customer. "What makes you say that?" "Because,"
12 said the clerk, "this is a hardware store." In my individual
13 layman's opinion, so is this.

14 In both yesterday and today's abundance of
15 excellent presentations, I was particularly impressed by the
16 fact that the array of experts have the honesty and integrity
17 to express and uphold in a straightforward manner their
18 respective and however widely variant professional opinions.
19 And, what if they're each and all right as is readily
20 conceivable and what if a unified field theory based on
21 uncertainty is as readily conceivable and invocative (sic) of
22 a neopardigm based on creative imagination, pure intuition,
23 and an abiding faith in our respective perceptions of an
24 infinite Supreme Being? I would hazard the opinion that
25 quality is a function of quality, aka integrity,

1 notwithstanding dimensional scale or the particulars of sub-
2 lineation. The fundamental crux issue problem is not now,
3 never was, and never will be uniquely limited to the--
4 symptomatics of either nuclear energy, nuclear waste, or
5 radioactivity, per se, but rather irrefutably is closely
6 rooted and embodied in the human and hate perverse potential
7 to an exhibit of human spiritual quality deficiency and
8 limited special interested expediency driven furtherance of
9 subjective agendas, adversely impacted upon the genuine best
10 public interest, aka the common good.

11 Therefore, it seems appropriate and long since
12 overdue that we now individually and consensually strive
13 toward a higher idealized standard of attainment to human
14 spiritual quality effectiveness in terms of ethics, morality,
15 reason, integrity, responsibility, and above all conscience
16 in the preservation of the existence of humanity and of the
17 persistence of human consciousness itself. But, first, we
18 have to want to do it and that deeply personal introspect of
19 decision making process variably may require a fraction of a
20 nanosecond or the rest of human time. But, in the instance
21 of any residual uncertainty, coward; take my coward's hand.
22 Together, we shall stride confidently across the
23 nonreturnable threshold leading onto the brilliant horizon of
24 challenges and opportunities for unprecedented human
25 achievements that await throughout the Third Millennium and

1 beyond.

2 In summary and conclusion of this first element, I
3 would offer the heartfelt observations that the opposite of
4 love is not hate, but indifference. And, notwithstanding, an
5 abundance of that--evidence. To the contrary, I truly
6 respect, admire, and regard every member of the DOE as
7 superlative in terms of experience, expertise, and sincere
8 dedication to purpose in the national interest and thereas
9 ranked among the finest exponents of what this great nation
10 has to offer. Notwithstanding their mandatorily imposed
11 plight and securely constrained and admired between a welded
12 tuff and a hard place. But, hope springs eternal, the words
13 of Sam Ervin. Remember him?

14 As for the rest of you, and by way of assertive
15 recommendation, the public reception of risk is not logical,
16 but emotional and expressly contingent upon a sense of
17 subjective control. Thereas, transparency and public
18 acceptance are entirely a matter of equity based public
19 participation in the democratic process. That is an
20 aggregate of respect of the limited interest engaged as
21 spectators in hierarchal audience, but as reasonably well-
22 informed, real time, omni--communicative and omni-participant
23 elements--relative to a non-hierarchal viable hold integer
24 consistent with the eminent principle of E Pluribus Unum as
25 in no one.

1 And, I'll leave you with the teaser that the viable
2 alternative to a deep geologic underground permanent
3 repository and conceivably far superior to it on multiple
4 grounds looms diagonally overhead in the alluvial sediment of
5 the moderate--zone subject to certain controllable
6 qualifications and solely pending final elimination
7 completely and permanently. That's having achieved prompt
8 super-criticality in the highest tradition of insufferable
9 laymanship.

10 I'll drink the prescribed hemlock and leave
11 quietly. Thank you for the opportunity to address the public
12 record.

13 Here's the second part if you would like to hear
14 it.

15 COHON: I'd love to hear it, but--

16 MCGOWAN: I can rush.

17 COHON: Could you?

18 MCGOWAN: Unaccustomed as I am.

19 COHON: Thank you.

20 MCGOWAN: Ordinarily, it takes me about an hour to say
21 hello.

22 COHON: Time's up, right. Go ahead?

23 MCGOWAN: Respective of the comprehensive--spectrum of
24 conceivable PC alternatives, it's important to recognize that
25 we're in a traditional policy and process paradigm. We're--

1 of the PC initiative. It's fundamentally flawed, deficient,
2 and defective to begin with. Any and all, however,
3 respectfully perfect component elements ensuing in descending
4 order of cascade and expanding and accelerating over a
5 broadening base obtaining reiterative amplification of the
6 initial defect and is precisely the best way to do precisely
7 the wrong thing. Congratulations.

8 Regarding the interminably evolving work-in-
9 progress aspect of the entire NWPA mandated mission, how many
10 cuts at the ball and foul tips is a batter in a rational ball
11 game reasonably allowed before being relegated to the Minor
12 Leagues or worse? Consistent with the assist or
13 recommendation of the Board's Dr. Wong, I invite your
14 attention to the overhead and ask that you envision and--a
15 pyramid, a solid rectangle, and a sphere; a graphic depiction
16 of policy and process paradigms. Then, remove the first two
17 traditional geometrics as oversized and hierarchal and
18 contemplate the sphere as the idealized classic paragon of
19 the non-hierarchal, omni-participant--iteration of an optimum
20 viable whole integer, derived vehicle--consistent with the
21 eminent principles of Republican democracy--virtual human
22 laser whose efficiency is vastly greater than unity and its
23 potential yield is expressed in a--energy equation, $QH=QMC^2$
24 wherein Q denotes quality and H denotes humanity. Assuming a
25 simulation that is so deliverable and positive application,

1 further overhead elaboration is reasonably deemed superb. It
2 was Dr. Wong. Thank you so much.

3 In summary itself, explanatory sound bytes
4 respective of the program expressed in one fell swoop; silk
5 purse, sow's ear (inaudible) hypothesis, 450 meters deep,
6 geologic gradient two kilometers north of Yucca Mountain and
7 the difference between the in situ geology of the--
8 experience and Yucca Mountain in terms of migratory
9 transport. --I received two letters, one from Amelia Earhart
10 and another one from Drs. Bowman and Vinneri of underground--
11 catalytic criticality renown. They each want to know where
12 is everybody? And, finally, the ultimate peer review group,
13 ladies and gentlemen, is the interest in the affected public.

14 Thank you for your time and interest. Onward and
15 upward and so long.

16 COHON: Thank you, Mr. McGowan.

17 Abe Van Luik?

18 VAN LUIK: Abe Van Luik, the DOE bureaucrat is
19 officially out to lunch. In the interest of addressing just
20 the public, I wanted to give you some very serious, very
21 personal observations on one subset of the public to give you
22 a flavor of how difficult it is to communicate. This is a
23 very personal statement; it's not a DOE statement.

24 In 1995, I took part in a series of public meetings
25 on radioactive waste disposal issues. In those meetings, I

1 was shocked when I began to realize that what motivated some
2 of these people who were very hostile to me personally and my
3 work and who never tired of declaring that our waste disposal
4 activities are immoral at their very root, was in essence
5 their own vision of what life was all about. Their
6 spirituality was involved. I interpreted them to be claiming
7 a superior spirituality as the basis for their stance. I was
8 shocked because I had for years included myself in the group
9 that actively explored and shared that same relatively earth-
10 centered spiritual vision.

11 A repeated theme was echoed by these particular
12 critics and they questioned our merits of disposing of
13 nuclear waste in geological setting which, as far as I know,
14 is the preferred approach in every nation I know of. They
15 said we are injuring and defiling the earth and not being
16 good custodians. They said we continue to attempt to conquer
17 the earth rather than revere it as our source. We are void
18 of the very spirituality that comes with rootedness to the
19 earth.

20 In every meeting where Native Americans spoke,
21 these heartfelt ideas are stirringly expressed over and over
22 evidencing what I feel is a deep-seeded cultural belief and
23 reality. There was a lot of strong emotion behind these
24 ideas and the anger expressed to those who were apparently,
25 like myself to them, were blind to this vision is actually

1 thought by those expressing it this is not play acting; it is
2 very real.

3 We are perceived to thoughtlessly and with foul
4 intent run roughshod over their strongest inner convictions
5 and feelings. In our critics' eyes, we persist in continuing
6 to defile our common Earth Mother and think we are
7 intellectually superior not only to our critics, but superior
8 to the forces of nature, as well. This kind of huberous
9 (sic) is written all over our faces and is conveyed to them
10 in every technical word we speak, and the more we speak
11 technical stuff, the more it makes the listeners feel
12 hopeless and angry. This anger is not something we want to
13 aggravate. It is dangerous. We also don't want to discount
14 these people just because in the U.S. they are largely
15 perhaps devotees of the new age and Native Americans and thus
16 are in the minority. When it comes to their perception of
17 potential risk from our potential waste disposal activities,
18 exaggerated as that risk may be, they are probably
19 representative of a sizable fraction of the whole population.
20 It is only in their gut feelings and spiritual convictions
21 about why our activity is immoral that they drop into a
22 minority.

23 Their description of an earth spirituality and the
24 cosmological connectedness that it recognizes, fosters, and
25 celebrates is one that matches in many ways my own experience

1 in the perception of reality. So, often, in these public
2 meetings, it was an amazing for me state of agreement with
3 the sentiments being expressed on the abstract level. It is
4 the application of these sentiments that I finally part
5 company with these critics. There are two levels at which I
6 parted company. One is at the public risk level and two is
7 at that spiritual level.

8 Many made a rather typical comment that there was
9 no environmental crises; hence, it should stay where it is in
10 many locations on the earth's surface and not be disposed of
11 in a central location deep in the earth. These comments echo
12 a sentiment clearly stated in a recent book that is very
13 popular which I will cite and reply to. It says--this is by
14 Matthew Fox, Creation Spirituality, New York, Harper Holmes.
15 "Instead of burying this waste to deny it, thus making life
16 intolerable for generations to come"--there's the risk
17 perception--"we ought to keep it visible above the ground in
18 guardian sites." I'm not suggesting that all of our critics
19 are familiar with the book from which I took this quote. I
20 suspect some are because they sounded like they were reading
21 it to me. And, they are feeding these concepts and
22 sentiments to others. Hence, the vehemence, in part, of the
23 feelings of geologic disposal as an option arouses. Others
24 derived the sentiment independently and, of course, the
25 Native Americans have no need of this type of priming by an

1 advocate of creation centered spirituality which is to be
2 conceptually the same as the Native American Earth Mother
3 centered spirituality except that this new version does allow
4 the adaptation to a larger group of religious symbols and
5 systems.

6 My response to this personally is that I believe
7 that until the earth's spirituality takes over the whole
8 world, human political institutions will continue to be as
9 unstable and unpredictable as they currently are and as they
10 have been in all of history. Providing potential for
11 relatively easy access through surface storage to this
12 dangerous material above ground even with active defensive
13 systems in place, to me, poses an undue societal risk. The
14 possession of this material--and I was told that with a large
15 truck, you can actually carry off one of these casks--does
16 not necessarily represent the capability to create nuclear
17 weapons, but it does give a potential terrorist group or
18 individual the opportunity to seriously poison land and water
19 unless demands are met.

20 Geology, on the other hand, is much more stable
21 than human institutions or societies and deep carefully
22 engineered emplacement in a competently selected site--and
23 that's what a lot of the controversy here is about--promises
24 an extremely low-level of risk to future generations. All
25 over the world, the consensus is geologic disposal at the

1 stable formations is the way to handle this risk.

2 And, in many nations, written statements,
3 government policies on why this is the preferred option, they
4 explicitly site the instability of human institutions.
5 Highly radioactive long-lived waste repositories are under
6 development in over a dozen countries. In discussions that
7 have taken place as part of cooperative work between these
8 nations' programs, it has become apparent that all are
9 acutely aware of the need to remove these materials from the
10 surface of the earth precisely because there is no way to
11 guarantee the current institutional controls over the long
12 time periods needed. Even just the 200 or 500 years needed
13 for the decay of low-level wastes go well beyond the mean
14 lifetime of most modern nation states. As was suggested in
15 Matthew Fox's book and repeated by some of our critics in
16 these public meetings, these sites, particularly if they also
17 contain the radioactive wastes of weapons programs, could be
18 marked with museums to human stupidity and cruelty and
19 outlined as stupendous cost of assuring total mutual and
20 self-destructive capability. I, personally, have no problem
21 with that. I hope no one ever builds nuclear weapons again,
22 but this gets us to the second level of my criticism which is
23 the purposeful confusion of military and civilian power uses
24 of nuclear energy, another section in Fox's book.

25 I was shocked and sorry to see the repeated and

1 indiscriminate mixed mentioning of military plants which
2 usually exist only to produce plutonium or tritium, not
3 power, and civilian plants which usually exist only to
4 produce power and are not particularly useful or efficient
5 for making weapons--plutonium. I say usually because there
6 have been a few exceptions. I take it that the reason for
7 the purposeful mixing of civilian and military uses of
8 nuclear processes is to underscore that to use nuclear fuel
9 for any reason is incompatible with--and this is a quote from
10 the Matthew Fox book--"with regarding the planet as a sacred
11 trust."

12 My personal question is why do so many coming from
13 this earth centered spirituality feel that way? Look at the
14 gifts of Mother Nature that took their turns in creating the
15 home on which Mother Earth could finally spawn life and us.
16 They are a series of nuclear processes. The big bang's
17 fireball of--particles are still expanding and the subsequent
18 fusion of these lighter elements make the basic ingredients
19 of the cosmos as we know it. The fusions are now localized
20 in stars and still make the heavier elements that make worlds
21 such as ours possible. All these creative processes are
22 nuclear processes. Our earth from which we have our being
23 after over four billion years still has a hot molten core.
24 Why? Because it has a significant radioactive component,
25 lots of radionuclides down there undergoing fission and

1 making heat, keeping the core molten. This, in turn, fuels
2 the ultimate long-term recycling machine. It allows the
3 plates that make up the earth's crust to be continually--
4 remolten (sic), and sends recycled crust back into the deep
5 ocean spreading zones that eventually become new land.
6 Finally, it is the radioactive energy output of a nuclear
7 device, the sun, that is absorbed by the earth's crust and
8 allows life to come forth and exist as we know it. Thus, all
9 of Mother Nature's most fundamental creative processes are,
10 in turn, energized and fueled by nuclear processes. And,
11 since we are of the earth, we are ourselves radioactive
12 largely because of potassium content.

13 Let me shift very quickly and wrap this up. I'll
14 skip a lot of this. But, another point is that nature
15 teaches us how to use nuclear energy. There are two
16 processes by which ore has been deposited. In some of these
17 ore deposits, we have actually because--for example, at
18 Oploganong (phonetic) which has just been mentioned, these
19 types of deposits were so rich in fissile uranium mainly
20 because the new earth was rich in fissile uranium that they
21 went critical as if they had been placed in the core of a
22 reactor. They were quenched over a billion years ago, but
23 they are still around today to be mined and to be studied.
24 They spawned natural plutonium, the one material thought to
25 be totally unnatural by many, most of which is now decayed

1 away. This is a whale of a good argument for the stability
2 of geology; is it not? And, a good argument for the
3 geology's ability to contain the types of radioactive
4 elements that many industrialized nations are trying to
5 dispose of in similar fashion.

6 The point that I'm trying to make is that there's
7 nothing intrinsically disrespectful, immoral, or unspiritual
8 in using these materials or processes. These materials and
9 processes are primary cosmic gifts of the first magnitude,
10 but it takes discipline and knowledge for us to use them
11 correctly and safely. That is true. It is difficult.
12 There's significant danger in doing things sloppily and I
13 think Chernobyl everybody is familiar with. I'll skip over
14 that example, but it shows that when you think that you're
15 smarter than your own tools, you can run into problems. But,
16 the real point that I want to make is that learning chemistry
17 and physics and practicing an exacting self-discipline in the
18 manufacture of materials and systems are hardly crimes
19 against nature and they are hardly incompatible with
20 spirituality.

21 Maybe, you can see from the above why I'm chagrined
22 at the denunciations that I received at our public meetings.
23 The speakers are assuming that everyone with a creation
24 centered spiritual feeling would feel that nuclear power and
25 nuclear waste disposal are inherently immoral. It just isn't

1 so. We moderns, which is what I was called by someone, are
2 told that we lack a type of spirituality that the Native
3 American peoples and others who follow their spiritual
4 concepts claim for themselves. In my opinion, our accusers
5 may well be on to something of value, but as with any human
6 institutionalization of basic truth, they are as apt to carry
7 their convictions into the realm of arrogance as we are.

8 Finally, I personally feel their way is not a
9 priori superior to our nominal Western way, but neither is
10 our way, our priori, superior to their way. My personal
11 conclusion from attending all these meetings, speaking with
12 these people, and listening to them is that no human being is
13 superior to any other human being solely because of a claimed
14 allegiance to any tradition no matter how spiritually or
15 intellectually superior it may be in concept. People are
16 people and are capable of, if not indeed destined, to make a
17 mockery of every noble intent and make a mess of every
18 opportunity to doing a lofty deed. This is the grist for the
19 philosophers in show business all the way from the Greek
20 tragedies right into anything that you look in the newspapers
21 today. This is also why the people, even those of us who
22 feel we are highly idealistic which I would say most of my
23 colleagues fall into, who run the world's nuclear waste
24 programs need, despite our sometimes protestations, a serious
25 degree of independent oversight.

1 I just wanted to share that with you.
2 Communicating with the public is very difficult because the
3 public is not a monolithic beast.

4 COHON: Thank you, Abe.

5 Michael Bell from NRC.

6 BELL: I'm the Michael Bell. I'm the acting chief of
7 the performance assessment and integration branch at the
8 Nuclear Regulatory Commission. Many of the things which have
9 been discussed in the last day and a half have mentioned
10 regulatory issues, regulatory applications, and I just
11 thought the Board might see some value in getting a
12 regulatory perspective on some of these items. I'm basically
13 going to take them in the order in which they came up in the
14 last day and a half.

15 First, on the issue of criticality, as you may
16 know, the Department has submitted a request to the NRC to
17 revise this regulation concerning postclosure criticality at
18 Yucca Mountain and we have, in fact, responded that we would
19 take that into consideration when we amend our regulations to
20 conform to the EPA standard. So, basically, that is
21 something that is planned. But, notwithstanding that,
22 discussions and interactions have been going on between the
23 NRC and DOE staff on postclosure criticality and DOE has
24 prepared a technical report which we've had, I think, two
25 technical exchanges to discuss and there was a commitment

1 from the Department to submit a topical report on this topic.
2 I guess, one observation at this point would be up to this
3 time the Department has focused exclusively, I think, on
4 commercial spent fuel. One of the outstanding issues, as far
5 as criticality is concerned, is materials like the DOE owned
6 spent fuel, Navy fuel, nuclide research reactor fuel, excess
7 weapons plutonium. All the materials Lake Barrett mentioned
8 yesterday may eventually go into Yucca Mountain that pose
9 different criticality issues that need to be taken up. And,
10 the Department and the NRC staff are, in fact, planning an
11 interaction meeting tentatively scheduled near the end of
12 July to start discussing these other fissile materials.

13 The next item I'd like to comment on, I guess, is
14 the interim overall performance standard of 25 mrem per
15 10,000 years that the Department is using in their
16 performance assessments. The NRC is in agreement that's in
17 the right range. That's what we would expect that might come
18 out of an EPA standard or out of legislation that would set
19 the overall performance standard. It's very consistent with
20 our own thinking.

21 One thing I would like to address though is the
22 idea that the way this might be applied would be that if it
23 was 24.99, you get a license, and if it's 25.01, you don't.
24 The Commission agency-wide is grappling with what's called
25 the concept of risk informed/performance based regulation.

1 We, in fact, don't see doing any deterministic single value
2 calculation, but we would come up with a distribution of
3 probable risks. The way we would see applying that would be
4 certainly some measure of the risk like the median would have
5 to be below the regulatory limit. But, we recognize because
6 of the uncertainties, there might be some tail of the
7 distribution that could exceed the regulatory limit. That's
8 a very important concept because that's probably how all
9 these concepts like performance confirmation and reducing
10 uncertainty as the program proceeds would apply that
11 probabilistic distribution. Basically, at the time we gave
12 the construction authorization, we might tolerate a larger
13 tail exceeding the regulatory limit provided that at the time
14 of license to emplace that tail were reduced and certainly at
15 the time that you eventually close the repository and you've
16 got 100 years or so of experience with that site and you know
17 exactly what you've emplaced and you've been monitoring how
18 it works, you would try to achieve very high certainty that
19 it was very unlikely that the regulatory limit would be
20 exceeded.

21 And, basically, I think that ties into the
22 discussions that you heard earlier today on performance
23 confirmation. Basically, I did not hear anything in that
24 discussion that basically I saw as inconsistent with our
25 regulatory approach. I think, under the present Part 60

1 regulation, you can do everything that the Board asked about
2 in terms of modifying the performance confirmation program as
3 the program proceeds, modifying the way construction takes
4 place. These, in fact, would likely require amendments to
5 license. They may not be trivial things to do. Some
6 amendment to the program or the way of constructing the
7 repository that was perceived to have some safety
8 significance would involve the NRC staff having to write a
9 safety evaluation of that and perhaps even hold public
10 hearings on it, but the regulatory mechanism is in place that
11 if we get smarter in how we excavate the repository and line
12 the drifts, do performance confirmation, even come up with a
13 completely new design for a waste package 10 years into the
14 program, that can be accommodated under the regulatory
15 scheme.

16 Expert elicitation is a topic of much interaction
17 between the NRC and DOE and some of the issues that I heard
18 raised by the Board are, in fact, the same kinds of issues
19 that the NRC staff has raised with the Department. One
20 involves this central tendency issue. One of the concerns
21 that we have is documenting in the expert elicitation process
22 how from the initial elicitations through the process of
23 interaction and feedback the final distributions are
24 obtained. Basically, at present, DOE does not document that.
25 When we've asked about it, basically they say, well, all

1 this, we have it in our records. But, since another concept
2 that was extensively discussed in the last day and a half is
3 transparency, we see this lack of documentation as a
4 vulnerability in that it clouds the transparency of the
5 expert elicitation process.

6 A related issue on expert elicitation is, in fact,
7 the process for treating new data that arises after an expert
8 elicitation is conducted. You know, we are certain that as
9 the program proceeds, there will be new information that will
10 call into question expert elicitations that have been
11 conducted and basically we've just raised with the Department
12 that they need to have a process in place for how to deal
13 with that. These and other issues laying out some of NRC's
14 concerns on expert elicitation are documented in letters that
15 we've sent to Steve Brocoum in the last year or so. I talked
16 to Steve this morning and, in fact, he tells me there is a
17 letter in preparation that we may get as early as next week
18 responding to these concerns.

19 I don't know if Dr. Hoxie is still here. Just an
20 observation on the climate change slide that you showed.
21 Basically, the way I read it, it said that in the period
22 beyond 10,000 years, but between 10,000 and 100,000, climate
23 change might be a consideration. But, it seemed to imply
24 that for an initial 10,000 year regulatory period, you would
25 not consider climate change. I guess, the regulatory staff's

1 view would be that by the end of the 10,000 year period, we
2 could be entering into a new pluvial period that would not be
3 complete in a 10,000 year period, but you ought to be
4 considering possibly thousands of years of a colder, wetter
5 climate and considering its implications on the water table
6 rise.

7 I guess, just one last point in how we are trying
8 within the NRC to interact with the Department as their
9 program proceeds and as they publish their viability
10 assessment and eventually get to the site recommendation to
11 the President and finally to the license application. Our,
12 say, guiding principle is when we identify issues to raise
13 them to DOE's attention and document them in a series of what
14 we have christened issue resolution status reports, a number
15 of which are planned to be published before the viability
16 assessment is issued. Basically, our goal is that to the
17 extent we can identify regulatory issues and, in fact, if
18 there are issues where we reach the point where we have no
19 further issues or questions remaining, we plan to document
20 that so when the Department publishes its viability
21 assessment, there will be no surprises and that basically
22 were Congress to take the viability assessment and turn to
23 NRC and ask what's your view on the performance assessments,
24 the designs, the estimates of the costs for the regulatory
25 process to complete the repository development, whatever our

1 answer would be would not be unexpected to the Department.

2 Thank you.

3 COHON: Thank you.

4 All right. Gary Vesperman. Mr. Vesperman, before
5 you start, let me just say we did, of course, receive your
6 written submission yesterday. We've not had a chance to
7 study it. Is there something you want to add to that written
8 submission or is--

9 VESPERMAN: I thought I would give you a short progress
10 report and ask you a question.

11 COHON: Okay. Please do?

12 VESPERMAN: Very briefly, there's a new technology
13 developed by Fusion Information Center up in Salt Lake City.
14 --50 per cent reduction of radioactivity can be achieved in--
15 -and appear to many elements not previously present in the
16 sample. We expect to receive a contract from the DOE for
17 about \$2 million. It's supposed to be in in a few weeks.
18 The process has been demonstrated at the Idaho National
19 Engineering Laboratory. We expect a total ultimately of
20 somewhere around \$100 billion worth of application for this
21 fundamentally new technology.

22 The question I have for you is now that Yucca
23 Mountain is technically obsolete and we can save billions of
24 dollars of tax money to shut it down as soon as possible,
25 when can we have a public meeting to discuss how and how

1 quickly we can shut down Yucca Mountain and put the money
2 over to developing this new technology?

3 COHON: We will take that question under advisement.
4 I'm sure this room is filled with people from DOE who would
5 like to answer that question, but because the hour is so
6 late--I'm sorry, I don't mean to joke. You raise a serious
7 question. It's now one that I can answer. I doubt that
8 anybody in the room is prepared to answer. The first part of
9 the answer, of course, would be start with your premise and
10 that would take quite an effort, I think. The starting point
11 for that is to read the submission you gave us yesterday. We
12 have not had a chance to do that.

13 VESPERMAN: I understand that. I have a few copies of
14 my written comment I submitted yesterday. If anybody would
15 like to have them, come and see me. By the way, do any of
16 you have questions about this new process?

17 COHON: If people do, I'm sure they will seek you out.
18 Thank you, Mr. Vesperman.

19 That concludes the list of people who signed up.
20 Is there anybody else who feels a burning need to make a
21 public comment noting how late it is? Mr. McGowan, I'll tell
22 you what. How about if you and I talk privately? Oh, wait a
23 minute. There's someone who hasn't talked yet. Shlomo
24 Neuman has a comment.

25 NEUMAN: I am Shlomo Neuman, expert elicitation panel on

1 the unsaturated zone. A very brief comment regarding Parvis
2 Montazer's questioning of the 50 millimeter per year upper
3 bound that I came up with. I had a discussion with him
4 outside just a few minutes ago. We disagreed in the
5 beginning, but I think that we now agree that it is an upper
6 bound.

7 COHON: Would you care to nod your head or shake your
8 head either way, Parvis?

9 MONTAZER: No, I'll pass.

10 COHON: Neither way, okay.

11 Mr. McGowan, by all means, don't be offended if
12 people start walking out because it's way past the lunch
13 time, but go right ahead. This is Tom McGowan.

14 MR. MCGOWAN: God bless you, sir. I wouldn't care to
15 let more people than this hall under my bed. But, they are a
16 very nice crowd. You're aren't many, but you are few.

17 In minuscule rebuttal and I feel it's obligatory to
18 Dr. Abe Van Luik's excellent presentation. I mean that
19 sincerely even though it was written by who, Matthew Fox,
20 that's quite all right. You liberally abstracted from that
21 tome, I'm aware, as you admitted frequently. Perhaps,
22 characteristically--and I believe Mr. Van Luik is with the
23 DOE. So, there's an enormity of training in that regard.
24 You happened to omit direct reference or elaboration on the
25 essential fact that you were referring predominately, if not

1 entirely, to natural background radiation and never once
2 mentioned artificially produced radiation which is what we're
3 talking about and agenda itemized and/or the reason for the
4 production of it in the first place.

5 Thank you very much, sir.

6 COHON: Thank you, Mr. McGowan.

7 With that, in closing, I just want to thank the
8 staff of the Nuclear Waste Technical Review Board for all of
9 their hard work. In organizing this meeting, I wanted to
10 single out Linda Hiatt who got us here, Helen Einersen who
11 took care of us here, and especially Victor Palciauskas who
12 organized this meeting did an outstanding job. It was really
13 a super effort. Thank you all. See you next time,
14 somewhere/sometime.

15 (Whereupon, at 1:15 p.m., the meeting was adjourned.)

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